



AGENDA

PLACES FOR PEOPLE STRATEGIC REFERENCE GROUP

Notice is hereby given that a meeting of the Places for People Strategic Reference Group will be held in the Coastal Environment Centre, Narrabeen on

THURSDAY 29 MARCH 2018

Beginning at 6.00pm - 8.00pm for the purpose of considering matters included in this agenda.

Committee Members

Cr White (Chair)

Cr Regan

Cr Bingham

Cr Sprott

Caroline Ghatt

Play for all Australia

Stephen Pearse

Jim Koopman

Sita Mason

Youth Representative

Jennifer Spencer

Surf Life Saving Australia

Merinda Rose

Les Irwig

Miranda Korzy

Maryann Novakovic

Suzanne Cairns

Manly Dogs

Richard Michell

Manly, Warringah and Pittwater Historical Society

Kelvin Milsom

Northern Beaches Junior AFL Association, Manly Warringah

Pittwater Sporting Union

Council Officer Contacts

Andrew Pigott

Executive Manager, Strategic & Place Planning

Steven Lawler

Executive Manager, Parks & Recreation

Sherryn McPherson

Governance Coordinator

Quorum

A majority of members including the Chair or one of the elected Councillors.

**Agenda for Places for People
Strategic Reference Group Meeting
to be held on Thursday 29 March 2018
in the Coastal Environment Centre, Narrabeen
Commencing at 6.00pm - 8.00pm**

1.0	APOLOGIES	1
2.0	DECLARATION OF PECUNIARY AND CONFLICTS OF INTEREST	1
3.0	REVIEW & ENDORSEMENT OF INDUCTION MEETING NOTES	
4.0	AGENDA ITEMS	2
4.1	Project Update - Parks and Recreation	2
4.2	Arts and Creativity Strategy	4
4.3	Land Use Planning on the Northern Beaches	6
5.0	UPDATE ON ACTIONS FROM LAST MEETING	
	Nil	
6.0	GENERAL BUSINESS	

NEXT MEETING Thursday 7 June 2018

1.0 APOLOGIES

Apologies must be received and accepted from absent Members and leave of absence from the Places for People Strategic Reference Group meetings must be granted.

2.0 DECLARATION OF PECUNIARY AND CONFLICTS OF INTEREST

Reference Group Members are advised of the following definitions of a "pecuniary" or "conflict" of interest for their assistance:

*Section 442 of the Local Government Act, 1993 states that a "pecuniary" interest is as follows:

"(1) [Pecuniary interest] A Pecuniary interest is an interest that a person has in a matter because of a reasonable likelihood or expectation of appreciable financial gain or loss to the person or another person with whom the person is associated.

(2) [Remoteness] A person does not have a pecuniary interest in a matter if the interest is so remote or insignificant that it could not reasonably be regarded as likely to influence any decision the person might make in relation to the matter."

Members should reference the Local Government Act, 1993 for detailed provisions relating to pecuniary interests.

*Council's Code of Conduct states that a "conflict of interest" exists when you could be influenced, or a reasonable person would perceive that you could be influenced by a personal interest when carrying out your public duty.

3.0 REVIEW & ENDORSEMENT OF INDUCTION MEETING NOTES

4.0 AGENDA ITEMS

ITEM 4.1	PROJECT UPDATE - PARKS AND RECREATION
REPORTING OFFICER	EXECUTIVE MANAGER PARKS & RECREATION
TRIM FILE REF	2018/161581
ATTACHMENTS	NIL

EXECUTIVE SUMMARY

PURPOSE

This report provides an overview of a number of significant regional and recreational planning projects currently being undertaken by Parks and Recreation, including the Urban Tree Strategy, Open Space Strategy and the integrated policy review.

REPORT

Urban Forest Strategy

Parks and Recreation is currently preparing an Urban Forest Strategy. This document will outline the vision, objectives and targets for tree management across the Northern Beaches to ensure our trees and tree canopy are sustainable into the future.

The Strategy will provide a strategic framework for policies, technical guidelines, linkage of green spaces as well as encompassing Council's existing strategic priorities such as community, health, and wellbeing, livability, climate change, and place making.

The objectives of the strategy are to:

- Increase Urban Forest canopy in line with the Northern District Plan, which outlines a plan for increasing Sydney's green grid.
- Implement a street tree planting/ streetscape program and increase the number of trees in the street.
- Identify possible streets that can provide biodiversity linkages.
- Ensure the provision of urban trees is considered at the planning level for all infrastructure projects.
- Ensure that we adopt best practice urban tree management techniques across all council programs.

A draft is expected to be presented to Council in April 2018 for public exhibition.

Open Space Strategy

Parks and Recreation will begin the development of an Open Space Strategy in the next financial year. This piece of work will be a companion piece to the Sportsgrounds Strategy developed in 2017.

The Strategy will aim to guide the long term development and management of our open space and facilities including playgrounds and foreshores for next 15 years. It is expected that the process will involve an audit of the recreational open spaces across the Northern Beaches, a series of community engagement activities and a gap analysis all of which will enable the development of a discussion paper which will be exhibited for public comment. The comments and related community engagement activities will facilitate the development of the draft Open Space Strategy.

Like the Sportsgrounds Strategy it is expected that the Open Space Strategy will identify a clear outline for the future direction for our open spaces. It is expected that it will be action orientated and outline a specific management, development and works program.

It is expected that this project will formally start in July 2018. However it is currently intended that Parks and Recreation staff will run an initial project scoping workshop with the Places for People Strategic Reference Group in June 2018.

Policy Review

Parks and Recreation are currently reviewing a number of policies related to the provision of open space and recreation across the Northern Beaches. Policies currently under review include the beach management policy, open space use management and the tree management policy which will compliment the Urban Tree Strategy. The aim of each review is to review, integrate and update each of the policies to ensure a consistent approach to the management and development of our open spaces areas and facilities.

A policy review for unleashed dog areas is also well underway. In February 2018 Council endorsed the development of a draft Northern Beaches integrated policy for unleashed dog exercise areas and dog management. The policy will outline the management of dogs on open spaces including guidelines for prohibited, leashed and unleashed areas across the Northern Beaches. The policy will also aim to provide a standardised approach to off leash dog park infrastructure, including the signage.

It is expected that a off leash dog exercise upgrade program will be developed in conjunction with the Policy to bring each existing park up to the standards set in the Policy.

The draft policy will be presented to Council for public exhibition by September 2018.

RECOMMENDATION OF EXECUTIVE MANAGER PARKS & RECREATION

That the committee note the contents of this report.

ITEM 4.2	ARTS AND CREATIVITY STRATEGY
REPORTING OFFICER	SOCIAL PLANNING OFFICER
TRIM FILE REF	2018/164470
ATTACHMENTS	1 Background Paper - Arts and Creativity Strategy (Included In Attachments Booklet)

ISSUE

The Community Arts and Culture team is in the project planning stage of developing an Arts and Creativity Strategy (working title) for Northern Beaches. We are seeking strategic advice from SRG members that can help set the parameters for the project. This may include information and case studies on creative urban design, place-making and social determinants of health (e.g. evidence regarding the influence of built environment on community health and wellbeing).

BACKGROUND

The project will deliver an Arts and Creativity Strategy which will provide a consistent and strategic approach to Council's delivery of arts and cultural services and facilities, encourage and support public art and creative urban design, as well as motivate broad participation in creative activities and cultural events across the Northern Beaches.

The Strategy will be high level and succinct (approximately 30 pages) and with a term of approximately 5 years, it will be the link between Council's Community Strategic Plan (CSP) and the Operational Plans of relevant business units. As such, it will be focused on providing well researched directions as opposed to specific tasks and actions.

There are three key drivers for this project:

1. The need to respond to the community's vision and goals for the Northern Beaches - particularly in terms of delivering on the Community and Belonging and the Places for People outcome areas of the CSP.
2. The need for a consistent approach to arts and culture for the newly amalgamated Council
3. The need to create a strategic basis for delivery of arts and cultural services and facilities in a way that is fair and transparent

Further information about the project is provided in the Background Paper (attached).

DISCUSSION

At the meeting 29 March 2018, we wish to initiate a conversation around the following key questions:

How can arts and creativity help create a more connected community?

- *What research should we consider in developing the Strategy?*
- *What are some examples of successful case studies?*
- *What should be included / excluded in the Strategy?*
- *Which key stakeholder groups should we be consulting with?*

RECOMMENDATION OF EXECUTIVE ASSISTANT TO EM STRATEGIC & PLACE PLANNING

The committee notes the contents of this report

ITEM 4.3	LAND USE PLANNING ON THE NORTHERN BEACHES
REPORTING OFFICER	EXECUTIVE ASSISTANT TO EM STRATEGIC & PLACE PLANNING
TRIM FILE REF	2018/164559
ATTACHMENTS	1 ⇒ Draft District Plan (Included In Attachments Booklet) 2 ⇒ Council's Response (Included In Attachments Booklet)

EXECUTIVE SUMMARY

PURPOSE

To brief the Strategic Reference Group regarding the major influences on Planning on the Northern Beaches including key projects currently underway.

SUMMARY

Sydney is growing and the Northern Beaches are required to accommodate our share of that growth in a sustainable manner. The Greater Sydney Commission (the Commission), under the Greater Sydney Commission Act 2015, is responsible for developing the Region Plan for the Greater Sydney Region and District Plans for all Districts declared in the Greater Sydney Region.

Together, these plans aim to ensure well-coordinated, integrated and effective planning for land use, transport and infrastructure in the Sydney Region.

The Commission released the draft Greater Sydney Region Plan 2056 and revised Draft District Plans for public comment in October 2017 (Attachment 1).

Council responded to the exhibition, outlining a number of outstanding concerns (Attachment 2). It is anticipated that District Plans will be finalised by the Commission in April 2018. Council will need to develop responses to the District Plan, particularly regarding housing and employment targets in the LGA for the next 5 year and 20 year periods.

The Strategic and Place Planning team is undertaking a number of projects directly related to the draft District Plan, including the Frenchs Forest Structure Plan and the Ingleside Land Release. In addition to these projects, the team is responsible for heritage planning, developer contributions planning, development and implementation of Council's Local Environmental Plans and Development Control Plans, Place Planning and Urban Design, assessment of Planning Proposals, issue of Planning Certificates (previously section 149 certificates), and Affordable Housing policy.

RECOMMENDATION OF EXECUTIVE ASSISTANT TO EM STRATEGIC & PLACE PLANNING

That the Strategic Reference Group notes this report.

REPORT

BACKGROUND

District planning for Greater Sydney will directly inform local council strategic land use planning and influence the decisions of state government agencies in the delivery of their programs. District Plans bridge the gap between local planning at a council level and the longer-term metropolitan planning undertaken for Greater Sydney.

The first version of the draft North District Plan was released in November 2016. The North District consists of nine (9) Local Government Areas (LGA);

- Northern Beaches
- Hornsby
- Hunter's Hill
- Ku-ring-gai
- Lane Cove
- Mosman
- North Sydney
- Ryde
- Willoughby

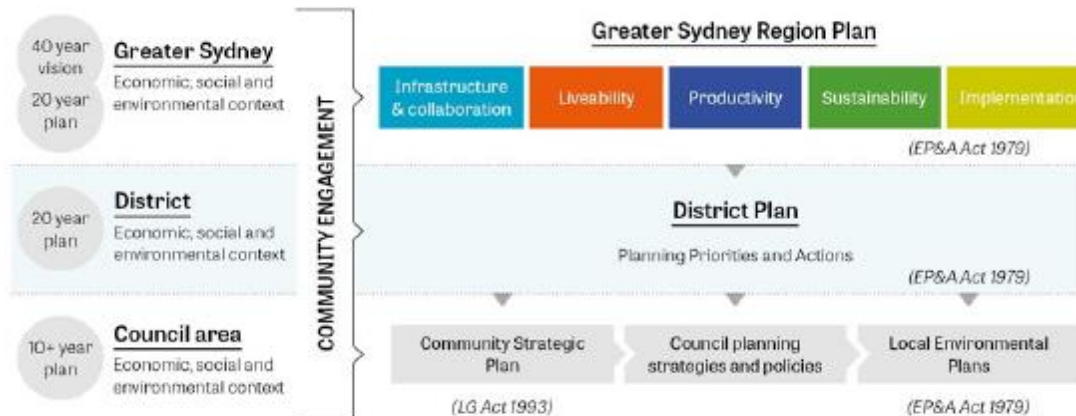
Council made a detailed submission on the draft Plan in March 2017.









A revised draft Plan was subsequently issued in October 2017. It has been shortened and the structure and format simplified. It contains 10 Directions and 22 Planning Priorities, under the headings of Infrastructure, Livability, Productivity and Sustainability, each supported by a set of Actions and allocated responsibilities.

Notable aspects of the revised draft Plan are:

- Mona Vale, Brookvale-Dee Why and Manly are identified as Strategic Centres
- Frenchs Forest is a Health and Education Precinct and Urban Renewal Area
- Beaches Tunnel and Wakehurst Parkway upgrade identified as Committed Motorway (although not funded)
- On Street Rapid Transit routes connecting Frenchs Forest to Chatswood, St Leonards, Mona Vale Rd, Brookvale-Dee Why and Manly
- Population forecast and housing targets unchanged - Northern Beaches LGA 5yr target 3,400 additional dwellings by 2021, whole North District 20yr target 92,000 additional dwellings by 2036
- Affordable rental housing target 5-10% unchanged
- Councils to prepare local housing strategies and affordable rental housing schemes addressing the targets
- Centres-based jobs targets unchanged - 2036 baseline jobs targets: Frenchs Forest 12,000, Brookvale-Dee Why 23,000, Manly 6,000, and Mona Vale 5,000

- Economic growth and greater diversity of jobs targeted in Strategic Centres
- Protection of industrial and urban services land reinforced
- Growth in housing and jobs aligned with new and enhanced infrastructure
- People living close to jobs and services - concept of 30 minute city promoted
- Emphasis on improved walking and cycling and place-based planning for Centres.



Directions		A city supported by infrastructure	A collaborative city	A city for people	Housing the city	A city of great places	A well connected city	Jobs and skills for the city	A city in its landscape	An efficient city	A resilient city
Metrics	Infrastructure supporting new developments		Working together to grow a Greater Sydney		Giving people housing choices						
	Number of land use plans supported by infrastructure plans (NSW Department of Planning and Environment, Greater Sydney Commission, Councils)	Proportion of agreed outcomes achieved in Collaboration Areas	Annual survey of community sentiment	Number of councils on track to deliver housing targets	Percentage of dwellings within walking distance of a local or strategic centre	Percentage of dwellings located within 30 minutes by public transport of a metropolitan city centre/cluster	Percentage of dwellings located within 30 minutes by public transport of a strategic centre	Growth in jobs in targeted metropolitan and strategic centres. Change in number of people employed locally (five yearly)	Proportional increase in Greater Sydney covered by urban tree canopy	Number of precincts with low carbon initiatives	Number of local government areas undertaking resilience planning
North District Planning Priorities		Planning Priority N1 Planning for a city supported by infrastructure	Planning Priority N2 Working through collaboration	Planning Priority N3 Providing services and social infrastructure to meet peoples changing needs Planning Priority N4 Fostering healthy, creative, culturally rich and socially connected communities	Planning Priority N5 Providing housing supply, choice and affordability with access to jobs and services	Planning Priority N6 Creating and renewing great places and local centres, and respecting the Districts heritage	Planning Priority N7 Delivering integrated land use and transport planning and a 30-minute city Planning Priority N8 Leveraging inter-regional transport connections	Planning Priority N9 Growing and investing in health and education precincts Planning Priority N10 Growing investment, business opportunities and jobs in strategic centres Planning Priority N11 Protecting and managing industrial and urban services land Planning Priority N12 Supporting growth of targeted industry sectors	Planning Priority N13 Protecting and improving the health and enjoyment of Sydney Harbour, and the Districts waterways Planning Priority N14 Protecting and enhancing bushland and biodiversity Planning Priority N15 Protecting and enhancing scenic and cultural landscapes Planning Priority N16 Better managing rural areas Planning Priority N17 Increasing urban tree canopy cover and delivering Green Grid connections Planning Priority N18 Delivering high quality open space	Planning Priority N19 Reducing carbon emissions and managing energy, water and waste efficiently Planning Priority N20 Adapting to the impacts of urban and natural hazards and climate change	Planning Priority N21 Adapting to the impacts of urban and natural hazards and climate change

COMMENT

Outstanding Issues

A number of outstanding concerns remain with the draft Plan, including:

- Identifying Mona-Vale Rd as a key east-west transportation link
- Identifying the potential for an east-west rapid transport link connecting Brookvale-Dee Why, Frenchs Forest and Chatswood
- Incorrect mapping of Metropolitan Rural Areas around Oxford Falls Valley and Belrose North
- Mapping of Local Centres at Seaforth, Glenrose and Collaroy
- Council's ability to ensure infill housing development occurs in the right locations being eroded by the State Government's proposed Medium Density Housing Code
- Collaboration, public transport, suitable housing locations, affordable rental housing targets, and a special infrastructure contributions levy for the French Forest Hospital Precinct
- Incorrect mapping of Jobs and Services areas in Frenchs Forest and Brookvale-Dee Why
- Need to broaden the scope of s94 infrastructure contributions to ensure Councils can adequately fund and deliver community infrastructure in line with population growth
- Highlighting built infrastructure, energy efficiency and climate change as pillars in sustainability
- Actions to address natural hazards
- Shared use of and public transport links to open space, increasing demand for nature-based recreation, growing sports participation, and joint agreements for shared use of school facilities.

The matter was considered by Council in December 2017 and a further submission was made regarding the draft Plan (Attachment 2).

Housing and Employment Targets

The revised draft Plan includes 5 year housing targets for each LGA and 20 year targets for each District. The 5 year target for Northern Beaches is 3400 dwellings whilst the 20 year target for the District is 92,000 dwellings. It is not yet clear what proportion of the 20 year District target Northern Beaches Council would be expected to meet.

Based on remaining development capacity in Warriewood Valley, planned capacity at Ingleside and Frenchs Forest, and limited further capacity in existing residential zoned areas, Council is able to meet the 5 year housing target for Northern Beaches LGA. Beyond that, the ability to meet an appropriate share of the 20 year housing target for North District will require further investigation and formulation of a comprehensive housing strategy for the LGA. Work on a housing strategy is expected to begin in 2018. Additional housing supply must be made contingent on infrastructure, transport and top end sustainability to meet community expectations.

The draft Plan identifies the following 2036 baseline employment targets for centres in the Northern Beaches:

- Frenchs Forest -12,000
- Brookvale/ De Why – 23,000
- Manly – 6000
- Mona Vale - 5000

Council supports the centres-based employment focus of the draft Plan. Opportunities to meet these targets are included in Council's structure planning for growth of the centres at Brookvale and Frenchs Forest, and to a lesser degree place planning and masterplanning for further development at Dee Why, Manly and Mona Vale.

Impacts on Council

It is anticipated that the final version of the North District Plan will be released in April 2018. Upon finalisation of the draft Plan Council will be required to implement relevant priorities and actions applicable to the LGA. Actions such as the requirement to prepare a local housing strategy for delivery of housing supply targets, prepare an affordable rental housing target scheme, engage in place-based planning for centres, and align infrastructure provision with growth will have direct resourcing and financial implications.

The strategies and actions outlined in the draft Plan are wide ranging with a strong focus on managing Sydney's expected population growth over the next 20 years. In order to cater for the expected population growth, the provision of additional housing stock and improved transport infrastructure and networks will be required.

Northern Beaches Council will be required to take a proportion of the population growth and will need to work closely with local communities to develop local housing strategies to identify opportunities for housing growth, including but not limited to increased residential density. Council will also need to respond to increased pressure on existing community services and facilities, open space, roads, pathways and parking, and demand for new and expanded facilities and services resulting from population growth.

STRATEGIC AND PLACE PLANNING KEY FUNCTIONS AND PROJECTS

The Strategic and Place Planning team is responsible for responding to the above mentioned documents and delivers on this via land use planning, land use policy development, urban land release, structure planning, heritage planning, developer contributions planning, development and implementation of Council's Local Environmental Plans and Development Control Plans, Place Planning and Urban Design, assessment of Planning Proposals, issue of Planning Certificates (previously section 149 certificates), and Affordable Housing policy.

The Frenchs Forest Structure Plan redevelopment and the Ingleside Land Release are key projects for the delivery of the North District Plan.

Frenchs Forest Structure Plan highlights

- A new, centrally located town centre
- Retention of the Warringah Aquatic Centre and playing fields in Aquatic Reserve
- New pedestrian and cycle infrastructure
- Shared and multi-use indoor and outdoor recreation facilities
- 35 hectares of rezoned land to provide for more homes, shops and jobs

- Phased delivery of new housing (5,360 dwellings) and employment (2,300 jobs) over 20 years
- Up to 10% of new dwellings to be provided as affordable rental housing throughout the precinct for key workers and 15% in the future town centre (this will deliver approximately 600 affordable dwellings over 20 years)
- Pursue Green Star – Communities certification

Current status

- Technical studies being undertaken by DPE to support rezoning and detailed planning controls and infrastructure plan are being prepared
- DPE to exhibit rezoning of Phase 1 in the second half of 2018

Ingleside Land Release Plan highlights

- The Ingleside Precinct covers 703 hectares
- Announced as a 'Priority Growth Area' under the Growth Centres SEPP in December 2016.
- The vision statement, developed with the broader community and stakeholders, reads as follows: "The vision for Ingleside is to become a connected, liveable and sustainable community that embraces and respects its landscape setting"
- Aims to attain Biodiversity Certification (transitional arrangements apply to Ingleside Precinct under the new Biodiversity Conservation Act)
- Structure Plan, as exhibited by the Minister for Planning in December 2016, identifies 40% for future development with 30% proposed to be conserved and the remaining 30% not afforded development uplift (no change). Highlights are:
 - A new neighbourhood centre in North Ingleside and a smaller centre in South Ingleside
 - Sporting fields and parks in both North and South Ingleside
 - New pedestrian and cycle infrastructure
 - A new community centre facility to be co-located adjacent to the sporting fields in North Ingleside, while floorspace for community use is located within the South Ingleside centre
 - Approximately 511 hectares of rezoned land to provide for more homes and shops and facilities for the incoming resident population of Ingleside
 - Phased delivery of new housing of up to 3,400 dwellings over 20 years
 - Up to 4% of new dwellings to be provided as affordable rental housing throughout the precinct for key workers
- Pursue 'Australian Best Practice' under Green Star Communities Rating Tool, aiming for:
 - Potable water use (35% reduction)
 - Reduce greenhouse gas emissions by 50%
 - 25% reduction in peak electricity demand
 - 100% (or Increase number) of High Performance Dwellings – 7 star NatHers

- Plan for Future – Technologies & Better Ideas/Outcomes

Current status

- Review of submissions received during the non-statutory exhibition (Dec 2016-Feb 2017)
- Work continues in the pursuit of Biodiversity Certification
- Separate investigation on ways to future-proof sustainability measures for inclusion into the development area
- Recently completed separate investigation on alternate servicing arrangements in the Wirreanda valley and Bayview Heights area

Contributions Plans

The Strategic and Place Planning team is responsible for developing and monitoring developer contributions plans under the *Environmental Planning and Assessment Act 1979*. Council currently has a mix of four plans applying across the Council area and will be developing specific plans for Ingleside, Frenchs Forest, and Dee Why.

The plans must to different degrees justify developer contributions based on a program of Council works/ infrastructure required to service the additional development generated.

Council is also currently undertaking a review of existing developer contribution plans to determine the best mix of plans for the LGA in order to fund required public infrastructure.

Heritage

Strategic and Place Planning develop and manage European and Aboriginal heritage policy in the Council area. This entails reviewing the heritage significance of buildings, sites and localities to determine whether additional protection should be provided by inclusion in Council's Local Environmental Plans or by specific controls in Council's Development Control Plans. It also involves assessment of individual development applications involving heritage items and significant sites to determine potential impacts.

The Aboriginal Heritage Office (AHO) is a joint initiative by Lane Cove, North Sydney, Willoughby, Ku-ring-gai, Strathfield and The Northern Beaches Council in a progressive move to protect Aboriginal heritage in these areas. Auspiced by Northern Beaches Council, part of the work of the AHO is to monitor these Aboriginal sites on a day to day basis and long term management reports are developed to ensure their preservation and protection.

Another key role of the AHO is to give Aboriginal and non-Aboriginal people an avenue of approach to discuss issues or concerns they may have. The AHO also communicates with schools and other groups and help children develop a deeper understanding of the unique culture of the Aboriginal people.

Place Planning and Urban Design

The Strategic and Place Planning team includes urban designers who assist in developing Place Plans in conjunction with the Place and Economic Development team, design criteria for Council's Development Control Plans, and in the assessment of significant individual Planning Proposals and development applications.

The team is currently preparing for a visioning workshop for the Avalon Place Plan in April 2018, following which; a Community Reference Group will be established.

Affordable Housing

Strategic and Place Planning led the development and adoption of Council's Affordable Housing Policy and Action Plan. The Policy and Action Plan establish a minimum 10 % affordable rental housing target in areas undergoing urban release or renewal e.g. Frenchs Forest and Ingleside. Final affordable housing targets for these precincts will be subject to feasibility studies undertaken by the Department of Planning and Environment and any affordable housing requirements included in the North District Plan.

The team recently issued an Expression of interest to establish a relationship with a Community Housing Provider to manage affordable housing delivered to Council via Voluntary Planning Agreements or through targets included in its Local Environmental Plans (LEPs). This follows recent advice from the Department of Planning regarding possible inclusion of Northern Beaches Council in State Environmental Planning Policy 70 – Affordable Housing, which would enable Council to specify affordable housing targets in its LEPs.

Council is also currently liaising with the Department of Planning to develop a guide and procedures for the operation of an Affordable Housing Rental Scheme on the Northern Beaches.