



# Agenda

## Council Meeting

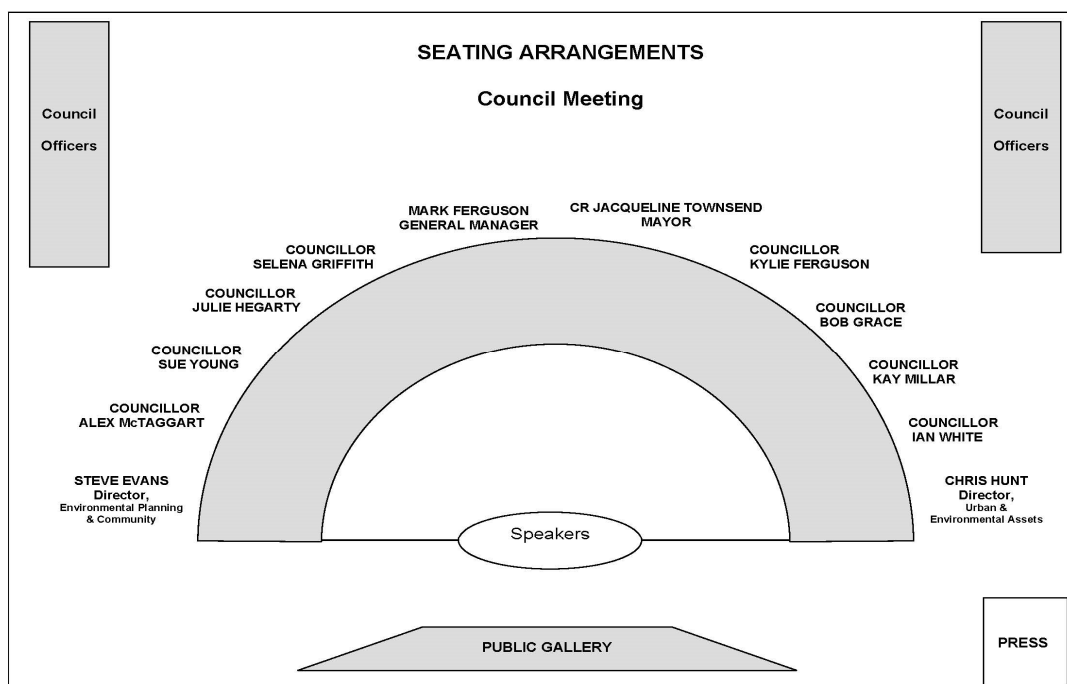
Notice is hereby given that a Council Meeting of Pittwater Council will be held at Mona Vale Memorial Hall on

***13 October 2014***

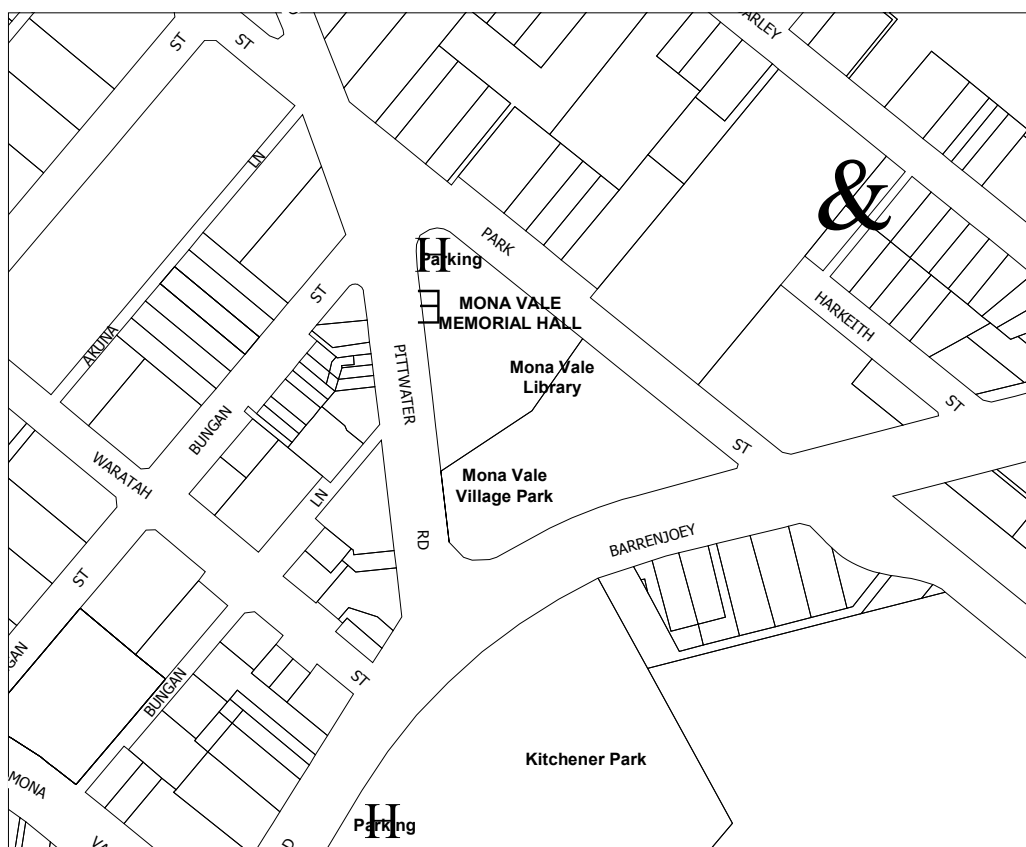
Commencing at 6.30pm for the purpose of considering the items included on the Agenda.

Mark Ferguson  
**GENERAL MANAGER**

## Seating Arrangements



## Meeting Location



All Pittwater Council's Agenda and Minutes are available on the Pittwater website at [www.pittwater.nsw.gov.au](http://www.pittwater.nsw.gov.au)

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## **Acknowledgement of Country**

**Pittwater Council honours and respects the spirits of the  
Guringai people.**

**Council acknowledges their traditional custodianship of  
the Pittwater area.**

## **Statement of Respect**

**Pittwater Council promotes and strives to achieve a climate of respect  
for all and endeavours to inspire in our community shared civic pride by  
valuing and protecting our unique environment, both natural and built,  
for current and future generations.**

**We, the elected members and staff of Pittwater Council, undertake to  
act with honesty and integrity, to conduct ourselves in a way that  
engenders trust and confidence in the decisions we make on behalf  
of the Pittwater Community.**

## IMPORTANT NOTE FOR COUNCILLORS

The Council has received Confidential Advice in relation to the matters listed below which is attached as **Appendix 1 to Councillor's Agenda on yellow paper**. It is important that Councillors read these documents prior to determining the matters. Should the Council wish to consider the Confidential Advice during the course of the meeting, the following procedure should be followed:

1. Any persons wishing to address the Council are invited to address the Council in Open Session, so that the general (non-confidential) issues relating to the matter are debated in Open Session.
2. Should the Council wish to consider the Confidential Advice at any time during the debate, the Council should resolve into Committee of the Whole in Closed Session in accordance with Section 10A(2)(d) of the Local Government Act 1993, and debate the Confidential Advice and any related issues in a Closed Forum, with the Press and Public excluded. The Council does not have to make any resolution whilst in Committee of the Whole in Closed Session.
3. Following conclusion of the Confidential discussion concerning the Confidential Advice the Council should resolve back into Open Session to continue the debate as required, excluding any reference to the Confidential Advice. Once again it is noted that the debate in Open Session should centre around the general (non-confidential) issues associated with the matter.
4. The Council should then determine the matter in Open Session.

The Reports on the items below are listed in Open Session in the Agenda:

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Mark Ferguson  
**GENERAL MANAGER**

# Council Meeting

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## Appendix 1 – Confidential Advice

### **CONFIDENTIAL CLAUSE**

*This report is **CONFIDENTIAL** in accordance with Section 10A(2)(d) of the Local Government Act 1993, which permits the Council to close the meeting to the public for business relating to the following: -*

- (d) *Commercial information of a confidential nature that would, if disclosed:-*
- prejudice the commercial position of the person who supplied it; or*
  - confer a commercial advantage on a competitor of the Council; or*
  - reveal a trade secret.*

Confidential report - Tender Evaluation - Waste Disposal Services for Pittwater, Warringah, Manly and Mosman Councils.

**The Senior Management Team  
has approved the inclusion of  
all reports in this agenda.**

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## Council Meeting

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### 1.0 Apologies

Apologies must be received and accepted from absent Members and leave of absence from the Council Meeting must be granted.

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### 2.0 Declarations of Pecuniary and Conflict of Interest including any Political Donations and Gifts

**Councillors are advised of the following definitions of a "pecuniary" or "conflict" of interest for their assistance:**

\* Section 442 of the Local Government Act, 1993 states that a "pecuniary" interest is as follows:

- "(1) **[Pecuniary interest]** A Pecuniary interest is an interest that a person has in a matter because of a reasonable likelihood or expectation of appreciable financial gain or loss to the person or another person with whom the person is associated.
- (2) **[Remoteness]** A person does not have a pecuniary interest in a matter if the interest is so remote or insignificant that it could not reasonably be regarded as likely to influence any decision the person might make in relation to the matter."

**Councillors should reference the Local Government Act, 1993 for detailed provisions relating to pecuniary interests.**

\* Council's Code of Conduct states that a "conflict of interest" exists when you could be influenced, or a reasonable person would perceive that you could be influenced by a personal interest when carrying out your public duty.

**Councillors are also reminded of their responsibility to declare any Political donation or Gift in relation to the Local Government & Planning Legislation Amendment (Political Donations) Act 2008.**

\* A reportable political donation is a donation of:

- \$1,000 or more made to or for the benefit of the party, elected member, group or candidate; or
- \$1,000 or more made by a major political donor to or for the benefit of a party, elected member, group or candidate, or made to the major political donor; or
- Less than \$1,000 if the aggregated total of the donations made by the entity or person to the same party, elected member, group, candidate or person within the same financial year (ending 30 June) is \$1,000 or more.

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### 3.0 Confirmation of Minutes

“Councillors are advised that when the confirmation of minutes is being considered, the only question that can arise is whether they faithfully record the proceedings at the meeting referred to. A member of a council who votes for the confirmation of the minutes does not thereby make himself a party to the resolutions recorded: **Re Lands Allotment Co (1894) 1 Ch 616, 63 LJ Ch 291.**”

Minutes of the Council Meeting held on 15 September 2014.

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### 4.0 Public Addresses

The following guidelines apply to any person addressing a Council / Committee meeting in relation to an item on the Council / Committee meeting agenda:

1. *A member of the public may be granted leave to address a meeting of Council or a Committee, where such a request is received by the General Manager no later than 3.00pm on the day of the meeting. This is subject to:*
  - (a) *A maximum of up to six speakers may address on any one item, with a maximum of three speakers in support of the recommendation in the report, and three speakers in opposition.*
  - (b) *A limitation of three minutes is allowed for any one speaker, with no extensions.*
  - (c) *An objector/s to a development application is to speak first with the applicant always being given the right to reply.*

*Exceptions to these requirements may apply where:*

- (a) *The Meeting specifically requests that a person be interviewed at a meeting.*
  - (b) *The Meeting resolves that a person be heard at the meeting without having given prior notice to the General Manager*
2. *Once a public/resident speaker has completed their submission and responded to any Councillor questions, they are to return to their seat in the public gallery prior to the formal debate commencing.*
3. *No defamatory or slanderous comments will be permitted. Should a resident make such a comment, their address will be immediately terminated by the Chair of the meeting.*
4. *Council's general meeting procedures apply to Public Addresses, in particular, no insults or inferences of improper behaviour in relation to any other person is permitted.*
5. *Residents are not permitted to use Council's audio visual or computer equipment as part of their address. However, photographs, documents etc may be circulated to Councillors as part of their address.*

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<b>5.0</b>	<b>Councillor Questions with Notice</b>
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Nil.

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<b>6.0</b>	<b>Mayoral Minutes</b>
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## **C6.1      Mayoral Minute - Walk21**

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**Meeting:**      Council

**Date:**      13 October 2014

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### **MAYORAL MINUTE**

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#### **BACKGROUND**

The Premier's Council for Active Living New South Wales has sent an invitation to NSW Mayors to sign the Walk21 International Walking Charter. Attached to this report is a copy of the invitation (**Attachment 1**) and a copy of the Walk21 International Walking Charter (**Attachment 2**).

On 25 June 2014 the first RAD Talkfest was held discussing the topic "Active Transport". There was overwhelming support by our community representatives for safer roads for pedestrians and cyclists. One community member identified the health benefits of walking and a number of panellists spoke on how walking is socially inclusive and builds sustainable communities.

Further to this one of the aims in the Pittwater Local Environmental Plan 2014 is *"to improve access throughout Pittwater, facilitate the use of public transport and encourage walking and cycling,..."* (see clause 1.2 (2)(e))

Walk21 is the global conference on walking and liveability jointly hosted by the NSW Government and the City of Sydney. The conference is to be held over 3 days from 21 to 23 October 2014 at Luna Park. Walk 21 is aimed to provide a platform to look at policies around making our areas more walkable.

The International Walking Charter has already been signed by 600 Mayors from more than 40 countries from around the world. The International Charter for Walking is seeking the promotion of walking as a health initiative and to create healthier and more efficient communities.

Last month we saw the start of the Inaugural Walk with one of its aims being to promote Sydney's foreshore walking route, improve community health both physical and mental and to promote the upcoming international walking conference.

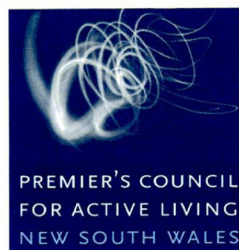
By accepting the invitation for Pittwater to sign the Walk21 International Walking Charter we are on behalf of our community promoting the benefits of walking, meeting one of our aims as set out in our LEP and confirming the direction of this council to provide a sustainable active transport network.

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## **MOTION**

1. That Pittwater Council recognises the benefits of walking as a key indicator of healthy, efficient, socially inclusive and sustainable communities.
2. That Pittwater Council acknowledges the universal rights of people to walk safely and enjoy high quality public spaces anywhere and at any time.
3. That Pittwater Council is committed to reducing the physical, social and institutional barriers that limit walking as an activity.
4. That Pittwater Council accepts the invitation for the Mayor to attend and sign the Walk21 International Walking Charter.

Cr Jacqueline Townsend  
**MAYOR**



Premier's Council for Active Living NSW  
Level 3, 80 William Street  
Sydney NSW 2011 Australia  
Tel: 61 2 9219 2438 Fax: 61 2 9219 2424  
www.pcal.nsw.gov.au

21<sup>st</sup> August 2014

Clr Jacqueline Townsend  
Mayor, Pittwater Council  
PO Box 882  
MONA VALE NSW 1660



Dear Councillor Townsend,

**Re: Invitation to NSW Mayors to sign the Walk21 International Walking Charter**

The world's annual conference on walking and liveability will be hosted jointly by the NSW Government and the City of Sydney on 21st - 23rd October 2014 at Luna Park, Sydney. We would very much like to formally invite you to actively participate in the event, to show your support for a more walkable Australia and in particular to attend the opening ceremony.

On Tuesday 21st October, after a whistle stop introduction by representatives from the State and the City of Sydney and some of Australia's own top academics, we would like you to join us on stage to sign the International Charter for Walking on behalf of your community. The Charter is available at <http://www.walk21.com/charter/>. The Charter has already been signed by more than 600 Mayors from more than 40 countries around the world – in fact, no Mayor so far has ever declined! This promises to be a global first and a significant media moment. It would be absolutely terrific if you would join other New South Wales Mayors to sign the Charter at the same time and demonstrate the commitment that we know is here locally for a safer, more attractive and accessible walking community in Australia.

A full week's program of activities has been prepared including workshops across Sydney, community events, shared space projects and instructor led walks. At the Walk21 Conference itself, three days of debate between some of the world's top international experts will address topics such as how to create liveable cities and how walking is good for business. The full program is available at: <http://www.walk21sydney.com/program.html>. To register, or send some one from your team, please do go to the conference site at: <http://www.walk21sydney.com/registration.html>

Please let us know if you are able to join us to help make this potential memorable moment in history happen or if, instead, you could nominate someone else to sign in your place. Failing that we promise to read out your commitment if you could please sign the Charter cover sheet and return it to Walk21 where we will add you to the global database and put you on the map of World Visionary Leaders that we plan to publish early in 2015.



We very much look forward to meeting you and confirming your support. Please do not hesitate to contact either of us directly if you would like any further information or if our team locally can assist with the practical arrangements of ensuring this success.

Yours faithfully,

Jim

Peter



Jim Walker  
Director, Walk 21

Peter McCue  
Chair, Walk 21 Sydney Organising Committee  
Executive Officer, NSW Premier's Council for Active Living  
Ph: +44 (0) 7801 334 915      Ph: (02) 9219 2438

Cc: General Manager, Pittwater Council

## Preconference Workshops & Events

There are a number of pre and post Conference workshops and events that you are invited to participate in. Registration essential.

### Walking and Light Rail in Surfers Paradise, QLD

See how Gold Coast City is evolving in response to the recent completion of light rail and the way that it has been integrated into a dense urban environment with a view to enhancing walkability.

**When:** Friday 17 October 2014, 10am-4pm

**Where:** Gold Coast, Queensland

### Clovelly Road Better Block

Come and participate in a community driven 'Better Block' in the beautiful Eastern suburbs of Sydney. The 2013 event transformed the street into a bustling hub of activity and fun.

**When:** Sunday 19 October 2014, All day (FREE)

**Where:** Clovelly Road, Sydney

### Children's Mobility Networking & Knowledge Exchange

Hear how active travel to school provides an opportunity to increase youth levels of physical activity as well as reduce peak time congestion and improve public transport capacity.

**When:** Monday 20 October 2014, 10am-2pm

**Where:** Sydney

### Sharing Space Down Under

The Parramatta Shared Space City Surgery will examine an existing road treatment in Sydney to develop potential shared space solutions based on existing evidence from around the world.

**When:** Monday 20 October 2014, 10am-4pm

**Where:** Parramatta, Sydney

### Sharing Sydney Harbour

Walk around the beautiful Sydney Harbour Foreshore and hear how partnerships between Local, State and Federal government have improved public access around the harbour foreshore.

**When:** Monday 20 October 2014, 10am-3pm

**Where:** Taronga Zoo to Georges Heights via Chowder Bay

### Measuring Walking

If you are interested in measuring walking, this workshop is an opportunity to learn what others are doing and share best practice from internationally renowned practitioner Daniel Sauter.

**When:** Monday 20 October 2014, 10am-2pm

**Where:** Sydney



## Sponsorship Opportunities



Sponsorship of the Walk21 Conference 2014 provides an excellent opportunity to promote your organisation, support for your products, and maintain a high profile within the industry. This conference provides a unique opportunity to market to a targeted audience.

An exciting range of sponsorship opportunities have been developed to ensure a successful outcome for all sponsors and stakeholders. Sponsorship packages have been designed to suit a range of budgets. Early confirmation of your conference sponsorship will ensure an even higher level of exposure.

To view the Sponsorship and Exhibition Prospectus visit [www.walk21sydney.com/sponsorship\\_exhibition.html](http://www.walk21sydney.com/sponsorship_exhibition.html)

### Enquiries

Please direct all queries to:

Walk 21 2014 Conference Secretariat

GPO Box 3270

Sydney NSW 2001 Australia

Tel: +61 2 9254 5000

Fax: +61 2 9251 3552

Email: [registration@walk21sydney.com](mailto:registration@walk21sydney.com)

Website: [www.walk21sydney.com](http://www.walk21sydney.com)

## Registration



**Walk21**  
XV International Conference on  
Walking and Livable Communities  
21-23 October 2014 Luna Park Sydney  
[www.walk21sydney.com](http://www.walk21sydney.com)



## Join us for the Sydney Walk 21 Conference

XV International Conference on Walking and Liveable Communities  
21-23 October 2014 Luna Park Sydney



### The Week at a Glance

#### Pre-Conference

**Friday 17 October 2014**

10:00–16:00 Gold Coast Pre-Conference Workshop: "Walking and Light Rail in Surfers Paradise"

**Sunday 19 October 2014**

East Sydney Better Block

**Monday 20 October 2014**

Pre-Conference Workshops

17:00–19:00 Welcome reception

#### Conference

**Tuesday 21 October 2014**

09:00-17:00 Day 1 Theme: Catalysts for Change  
17:30-19:00 Social Evening

19:30-20:30 Sydney's Night Time Economy Walkshops

**Wednesday 22 October 2014**

09:00-17:00 Day 2 Theme: Implementing Change

18:30-20:00 City Conversation

**Thursday 23 October 2014**

09:00-17:00 Day 3 Theme: Leadership for Change

#### Post-Conference

**Friday 24 October–Sunday 26 October 2014**

Public walking events including:  
Sculpture by the Sea, Harmony Walk, Seven Bridges Walk

## Keynote Speakers

### International

**Matt Lerner, Seattle**

Matt is the Co-founder of Walk Score. Matt is a software person who has become deeply interested in urban planning and walkable neighbourhoods. Matt will be participating via a pre-recorded video.

**Mike Lydon, New York**

Mike is an internationally recognised planner, writer and advocate for liveable cities. He co-wrote "The Smart Growth Manual" and was the primary author of the "Open Streets Project and Tactical Urbanism".

**Rose McArthur, London**

Rose's background is in travel demand management. Rose has developed and will deliver the travel demand management program for Glasgow 2014 Commonwealth Games.

**Don Miskell, Christchurch**

Don is the General Manager for the Christchurch Central Development Unit, the government agency leading and facilitating the regeneration of Christchurch following the series of earthquakes in 2010 and 2011.

**Brent Toderian, Vancouver**

Brent is a practitioner in urbanism, city planning and urban design, consulting for cities and developers across the globe. He was the Chief Planner for Vancouver for six years.

### Australian

**Adrian Bauman, Sydney**

Adrian is the Director of the World Health Organization Collaborating Centre on Physical Activity, Nutrition and Obesity. He has written about the epidemiology and distribution of walking for health for over 20 years.

**Steven Burgess, Melbourne**

Steven is an engineer and urban strategist with 25 years experience in the development of long-term relationships between urban form, mobility and vitality. Steven authored 'Complete Streets-Guidelines to Urban Street Design'.

**Corinne Mulley, Sydney**

Corinne is a transport economist and is the founding Chair in Public Transport at the University of Sydney. Corinne's policy research has included the connections between public transport and health.

**Peter Newman, Perth**

Peter has written extensively on the relationship between transport, planning and the environment including "Sustainability and Cities: Overcoming Automobile Dependence" with Jeff Kennerty which was launched in the White House in 1999.

**Paul Tranter, Canberra**

Paul's 'effective speed' research demonstrates that creating urban environments that support child friendly transport modes, will paradoxically save time for everyone as well as making our cities more liveable, healthy and resilient.

## Registration

### How to register

The quickest and easiest way to register is online through the Conference website: [www.walk21sydney.com/registration.html](http://www.walk21sydney.com/registration.html)

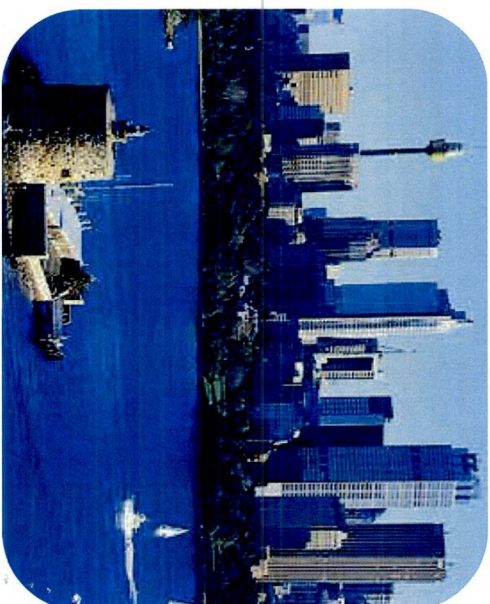
### Registration fees

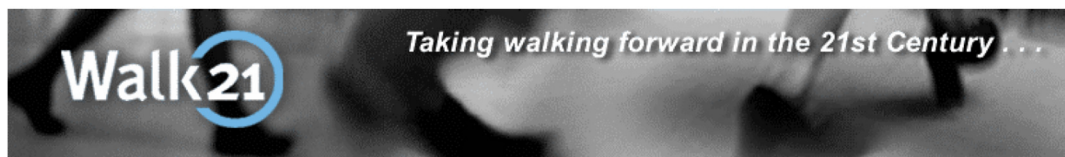
All fees are quoted in Australian dollars (AUD) and are inclusive of GST.

	Early Bird Rate	Standard Rate
Full delegate	\$770	\$880
Speaker		\$660
Concession (full time student & Developing Countries)		\$550
Day Pass		\$440

Early bird registration closes on  
Thursday 21 August 2014.

All pre-conference workshops will cost \$50 for Walk 21 delegates and \$75 for non-delegates.





# International Charter for Walking

**Creating healthy, efficient and sustainable communities  
where people choose to walk**

I/We, the undersigned recognise the benefits of walking as a key indicator of healthy, efficient, socially inclusive and sustainable communities and acknowledge the universal rights of people to be able to walk safely and to enjoy high quality public spaces anywhere and at anytime. We are committed to reducing the physical, social and institutional barriers that limit walking activity. We will work with others to help create a culture where people choose to walk through our commitment to this charter and its strategic principles:

1. ***Increased inclusive mobility***
2. ***Well designed and managed spaces and places for people***
3. ***Improved integration of networks***
4. ***Supportive land-use and spatial planning***
5. ***Reduced road danger***
6. ***Less crime and fear of crime***
7. ***More supportive authorities***
8. ***A culture of walking***

Signed .....  
 Name .....  
 Position .....  
 Date .....

[www.walk21.com](http://www.walk21.com)

## International Charter for Walking

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*Walking is the first thing an infant wants to do and the last thing an old person wants to give up. Walking is the exercise that does not need a gym. It is the prescription without medicine, the weight control without diet, and the cosmetic that can't be found in a chemist. It is the tranquilliser without a pill, the therapy without a psychoanalyst, and the holiday that does not cost a penny. What's more, it does not pollute, consumes few natural resources and is highly efficient. Walking is convenient, it needs no special equipment, is self-regulating and inherently safe. Walking is as natural as breathing.*

John Butcher, Founder Walk21, 1999

### Introduction

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We, the people of the world, are facing a series of inter-related, complex problems. We are becoming less healthy, we have inefficient transport systems and our environments are under increasing pressure to accommodate our needs. The quality and amount of walking as an everyday activity, in any given area, is an established and unique primary indicator of the quality of life. Authorities keen to create healthier and more efficient communities and places can make significant advancements by simply encouraging more walking.

Built on extensive discussions with experts throughout the world this Charter shows how to create a culture where people choose to walk. The Charter may be signed by any individual, organisation, authority or neighbourhood group who support its vision and strategic principles regardless of their formal position and ability to independently progress their implementation.

Please support this Charter by signing it and encouraging friends, colleagues, government bodies, and national and local organisations to work with you to help create healthy, efficient and sustainable walking communities throughout the world.

### Background

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Commuters scurry; shoppers meander; bush-walkers trek; lovers stroll; tourists promenade... but we all walk. Walking is a fundamental and universal right whatever our ability or motivation and continues to be a major part of our lives, yet in many countries people have been walking less and less. Why walk when you can ride? Walking has stopped being a necessity in many parts of the world and become a luxury. Walking seems too easy, too commonplace, too obvious and indeed too inexpensive an activity to pursue as a way of getting to places and staying healthy. We choose not to walk because we have forgotten how easy, pleasurable and beneficial it is. We are living in some of the most favoured environments man, as a species, has ever known, yet we respond by taking the ability to walk for granted.

As a direct result of our inactivity we are suffering from record levels of obesity, depression, heart disease, road rage, anxiety, and social isolation.

Walking offers health, happiness and an escape. It has the ability to restore and preserve muscular, nervous, and emotional health while at the same time giving a sense of independence and self-confidence. The more a person walks the better they feel, the more relaxed they become, the more they sense and the less mental clutter they accumulate. Walking is good for everyone.

## Vision

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*To create a world where people choose and are able to walk as a way to travel, to be healthy and to relax, a world where authorities, organisations and individuals have:*

- *recognised the value of walking;*
- *made a commitment to healthy, efficient and sustainable communities; and*
- *worked together to overcome the physical, social and institutional barriers which often limit people's choice to walk.*

## Principles and Actions

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This International Charter identifies the needs of people on foot and provides a common framework to help authorities refocus their existing policies, activities and relationships to create a culture where people choose to walk.

Under each strategic principle, the actions listed provide a practical list of improvements that can be made in most communities. These may need adding to in response to local need and this is encouraged.

## **1. Increased inclusive mobility**

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*People in communities have the right to accessible streets, squares, buildings and public transport systems regardless of their age, ability, gender, income level, language, ethnic, cultural or religious background, strengthening the freedom and autonomy of all people, and contributing to social inclusion, solidarity and democracy.*

### **ACTIONS**

- Ensure safe and convenient independent mobility for all by providing access on foot for as many people as possible to as many places as possible particularly to public transport and public buildings
- Integrate the needs of people with limited abilities by building and maintaining high-quality services and facilities that are socially inclusive

## **2. Well designed and managed spaces and places for people**

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*Communities have the right to live in a healthy, convenient and attractive environment tailored to their needs, and to freely enjoy the amenities of public areas in comfort and safety away from intrusive noise and pollution.*

### **ACTIONS**

- Design streets for people and not only for cars, recognising that streets are a social as well as a transport space and therefore, need a social design as well as engineering measures. This can include reallocating road space, implementing pedestrian priority areas and creating car-free environments to be enjoyed by all, supporting social interaction, play and recreation for both adults and children
- Provide clean, well-lit streets and paths, free from obstruction, wide enough for their busiest use, and with sufficient opportunities to cross roads safely and directly, without changing levels or diversion
- Ensure seating and toilets are provided in quantities and locations that meet the needs of all users
- Address the impact of climate through appropriate design and facilities, for example shade (trees) or shelter
- Design legible streets with clear signing and on-site information to encourage specific journey planning and exploration on foot
- Value, develop and maintain high quality and fully accessible urban green spaces and waterways

### **3. Improved integration of networks**

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*Communities have the right to a network of connected, direct and easy to follow walking routes which are safe, comfortable, attractive and well maintained, linking their homes, shops, schools, parks, public transport interchanges, green spaces and other important destinations.*

#### **ACTIONS**

- Build and maintain high-quality networks of connected, functional and safe walking routes between homes and local destinations that meet community needs
- Provide an integrated, extensive and well-equipped public transport service with vehicles which are fully accessible to all potential users
- Design public transport stops and interchanges with easy, safe and convenient pedestrian access and supportive information

### **4. Supportive land-use and spatial planning**

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*Communities have the right to expect land-use and spatial planning policies which allow them to walk to the majority of everyday services and facilities, maximising the opportunities for walking, reducing car-dependency and contributing to community life.*

#### **ACTIONS**

- Put people on foot at the heart of urban planning. Give slow transport modes such as walking and cycling priority over fast modes, and local traffic precedence over long-distance travel
- Improve land-use and spatial planning, ensuring that new housing, shops, business parks and public transport stops are located and designed so that people can reach them easily on foot
- Reduce the conditions for car-dependent lifestyles (for example, reduce urban sprawl), re-allocate road space to pedestrians and close the missing links in existing walking routes to create priority networks

## **5. Reduced road danger**

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*Communities have the right for their streets to be designed to prevent accidents and to be enjoyable, safe and convenient for people walking – especially children, the elderly and people with limited abilities*

### **ACTIONS**

- Reduce the danger that vehicles present to pedestrians by managing traffic, (for example, by implementing slower speeds), rather than segregating pedestrians or restricting their movements
- Encourage a pedestrian-friendly driving culture with targeted campaigns and enforce road traffic laws
- Reduce vehicle speeds in residential districts, shopping streets and around schools
- Reduce the impact of busy roads by installing sufficient safe crossing points, ensuring minimal waiting times and enough time to cross for the slowest pedestrians
- Ensure that facilities designed for cyclists and other non-motorised modes do not compromise pedestrian safety or convenience

## **6. Less crime and fear of crime**

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*Communities have the right to expect an urban environment designed, maintained and policed to reduce crime and the fear of crime.*

### **ACTIONS**

- Ensure buildings provide views onto and activity at street level to encourage a sense of surveillance and deterrence to crime
- Conduct pedestrian audits by day and after dark to identify concerns for personal security and then target areas for improvements (for example, with brighter lighting and clearer sightlines)
- Provide training and information for transport professionals to increase awareness of the concerns of pedestrians for their personal security and the impact of such concerns on their decisions to walk

## **7. More supportive authorities**

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*Communities have the right to expect authorities to provide for, support and safeguard their ability and choice to walk.*

### **ACTIONS**

- Commit to a clear, concise and comprehensive action plan for walking, to set targets, secure stakeholder support and guide investment and includes the following actions:
- Involve all relevant agencies (especially transport, planning, health, education and police), at all levels, to recognise the importance of supporting and encouraging walking and to encourage complementary policies and actions
- Consult, on a regular basis, local organisations representing people on foot and other relevant groups including young people, the elderly and those with limited ability
- Collect quantitative and qualitative data about walking (including the motivations and purpose of trips, the number of trips, trip stages, time and distance walked, time spent in public spaces and levels of satisfaction)
- Integrate walking into the training and on-going staff professional development for transport and road safety officers, health practitioners, urban planners and designers
- Provide the necessary ongoing resources to implement the adopted action plan
- Implement pilot-projects to advance best-practice and support research by offering to be a case study and promoting local experience widely
- Measure the success of programmes by surveying and comparing data collected before, during and after implementation

## **8. A culture of walking**

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*Communities have a right to up-to-date, good quality, accessible information on where they can walk and the quality of the experience. People should be given opportunities to celebrate and enjoy walking as part of their everyday social, cultural and political life.*

### **ACTIONS**

- Actively encourage all members of the community to walk whenever and wherever they can as a part of their daily lives by developing regular creative, targeted information, in a way that responds to their personal needs and engages personal support
- Create a positive image of walking by celebrating walking as part of cultural heritage and as a cultural event, for example, in architecture, art-exhibitions, theatres, literature readings, photography and street animation
- Provide coherent and consistent information and signage systems to support exploration and discovery on foot including links to public transport
- Financially reward people who walk more, through local businesses, workplaces and government incentives

## ***ADDITIONAL ACTIONS***

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Please write actions for your local needs or circumstances in the space below.

Developed in the framework of the WALK21 international conference series  
October 2006

*Walk21 are grateful to many people for their assistance with the production of this Charter, and to you for your personal commitment to helping create healthy, efficient and sustainable walking communities throughout the world.*

For more information on walking visit [www.walk21.com](http://www.walk21.com)

Or email us at [info@walk21.com](mailto:info@walk21.com)

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## **C6.2      Mayoral Minute - Road Safety**

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**Meeting:**      Council

**Date:**      13 October 2014

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### **MAYORAL MINUTE**

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#### **BACKGROUND**

A number of council and state initiatives and strategies currently in development will have an impact on our roadways and pedestrian/cycle infrastructure.

Council recently at its meeting 1 September 2014 sought a peer review of its Active Transport Strategy.

The NSW Centre for Road Safety supports lower speed limits in built-up areas to help reduce pedestrian injuries and fatalities. The NSW Centre for Road Safety also identifies that travelling at lower speeds improves a driver's ability to stop especially in areas of high pedestrian activity. Speeding is the biggest killer on our roads reports the NSW Centre for Road Safety.

In Victoria a large number of 40km/h speed zones for schools and shopping areas have been introduced and have led to lower vehicle speed and fewer traffic injuries. Council is constantly receiving requests for the construction of hard costly infrastructure to make our roads safer for all users when the same outcome could be achieved by reducing the speed limit and at a greatly reduced cost to Council.

The NSW Centre for Road and Safety also reports the 40km/h urban limit is part of a nationwide strategy to improve safety in high pedestrian traffic areas and is being requested by local councils, community, police and transport authorities submitted through local traffic committees.

Pedestrian safety is at the forefront of Pittwater Council and the State Government recognising that our community should be able to walk safely along our streets. Our streets are places for people not just for traffic.

Studies show that as well as improving health through injury reduction, lower traffic speeds in residential areas and activity centres lead to increased rates of walking and cycling and in health benefits associated with increased levels of physical activity. This is also one of our aims set out in the Pittwater LEP.

I have received calls from members of our community wanting council to address our speed limits, calling for shared zones in our villages, questioning why we still need to have speed limits of 70km/h or higher in and around our suburban streets.

Pittwater has grown in its population and diversity. Our community wants to walk and cycle more, and we are tasked with providing safe mobility. This is what council is now trying to achieve through its Active Transport Strategy. Reducing the speed of vehicles on our roads will go towards improving the safety of all road users and increase the levels of active transport.

It is timely that with the State Government's increased investment in traffic and walk & cycle infrastructure that Council considers a lower speed limit for our urban streets.

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## ***Motion***

1. That Council recognises that pedestrian safety is at the forefront and that our streets are places not just for traffic.
2. That Council make representations through the NSW Centre for Roads and Safety to reduce the speed limit within the urban areas of Pittwater.
3. That the reduction of speed limits within Pittwater be considered as part of the peer review of the Active Transport Strategy.
4. That a further report be brought to Council with the outcomes of this review and council's representations.

Cr Jacqueline Townsend  
**MAYOR**

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## **7.0 Business by Exception**

Items that are dealt with by exception are items where the recommendations contained in the reports in the Agenda are adopted without discussion.

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## **8.0 Council Meeting Business**

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## **C8.1 NSW State Government's Fit for the Future Local Government Reforms**

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**Meeting:** Council

**Date:** 13 October 2014

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**STRATEGY:** Corporate Management

**ACTION:** To ensure Council's financial sustainability  
To ensure local democratic representation

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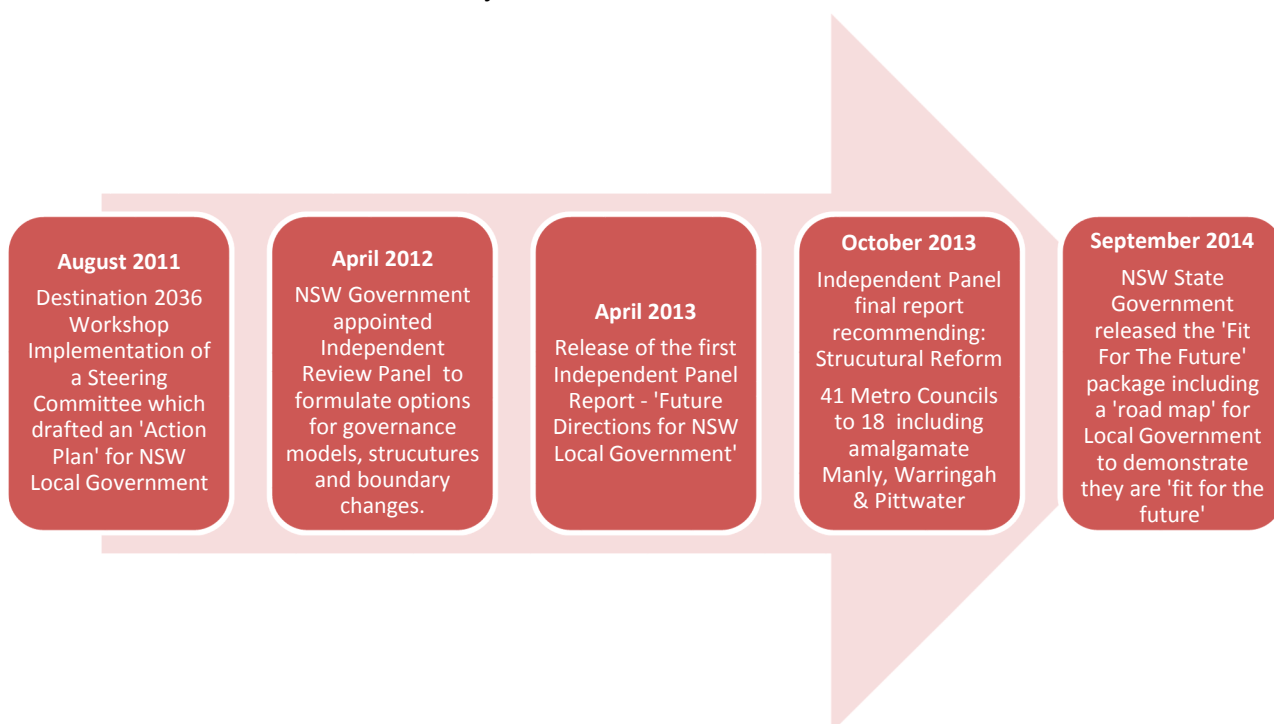
### **PURPOSE OF REPORT**

To advise Council of the New South Wales State Government's Fit for the Future Local Government Reforms and to recommend an initial response to the Government's proposed reform agenda.

### **1.0 BACKGROUND**

#### **1.1 The Recent History of Reform**

Outlined below is a brief history of the NSW Local Government Reform to date.



#### **1.2 Destination 2036 Workshop**

On 17-18 August 2011, NSW Minister for Local Government, Don Page, convened the Destination 2036 Workshop in Dubbo with Mayors and General Managers gathered from all NSW local authorities. From the perspective of structural reform of NSW Local Government, the main consequences of the Destination 2036 Workshop lay in the appointment of an Implementation Steering Committee which drafted an "Action Plan" for NSW Local Government and in the establishment of an Independent Local Government Review Panel (ILGR) to investigate and identify options for governance models, structural arrangements and voluntary boundary changes for Local Government in NSW.

### 1.3 Independent Local Government Review Panel (ILGR Panel)

The Independent Local Government Review Panel was appointed by the NSW Government in April 2012, following an approach by the then Local Government and Shires Associations (now combined as "Local Government NSW"). Its task has been to formulate options for governance models, structures and boundary changes and to:

- Improve the strength and effectiveness of Local Government.
- Help drive the key strategic directions set out in the Destination 2036 Action Plan, and to further the objectives of NSW 2021: A Plan to Make NSW Number One (the State Plan).

### 1.4 1st ILGR Panel Report - "Future Directions for NSW Local Government - Twenty Essential Steps", April, 2013

The ILGR Panel released this Progress Report in April, 2013. Its proposals for Metropolitan Sydney included:

- *Seek to reduce the number of Councils in the Sydney basin to around 15 and create major new cities of Sydney, Parramatta and Liverpool, each with populations of 600,000 to 800,000.*
- *Introduce a package of incentives for voluntary mergers that offer a higher level of support to "early movers".*
- *For the Northern Beaches, it outlined a preferred option of amalgamating Manly, Warringah and Pittwater Councils.*

In response, Council made a submission to the ILGR Panel (**Attachment a**).

Overall, whilst rejecting the Pittwater proposal for amalgamation on the Northern Beaches, Council did support many of the ILGR Panel interim findings.

Whilst the report presented a number of worthwhile options to improve the financial and asset systems of Local Government, it failed to present an evidence based approach to structural reform of the sector. Relying upon a doctrinaire approach to introduce amalgamations as the structural panacea for Local Government, particularly in Sydney.

In particular, the report whilst quoting research papers, failed to adequately demonstrate any significant justification for an amalgamation of Pittwater, Warringah and Manly Councils. No mention, research or recognition of the creation of Pittwater through the 1990-1991 Boundaries Commission process, nor the community impacts were identified.

The report was not a report for the strengthening of Local Government, but rather an attempt to further disenfranchise communities from Local Government, the sphere of Government closest to the people.

## 1.5 Final ILGR Panel Report - “Revitalising Local Government”, October, 2013

The ILGR Panel completed their final work in October, 2013. The final recommendations of the Panel included:

- *Structural Reform - including Council amalgamations - are essential components of reform, particularly in metropolitan Sydney.*
- *Amalgamate 41 metropolitan Councils into 18 Councils.*
- *For the Northern Beaches, amalgamate Manly, Warringah and Pittwater Councils.*

In response to the Final Report of the ILGR Panel, the Council made a submission (**Attachment b**) to the NSW Government which in part highlighted the following:

The ILGR Panel submitted 65 recommendations to the NSW Government aimed at revitalising Local Government. In the submission made to the ILGR Panel in April 2014, Pittwater Council supported 39 of the 65 (in whole or in part) recommendations put forward. Generally these related to:

- Fiscal responsibility
- Strengthening the revenue base
- Meeting infrastructure needs
- Improvement, productivity and accountability
- Political leadership and good governance
- Regional Joint Organisations
- State-Local Government relations

Of the ILGR Panel's recommendations that are not supported by Pittwater Council, the most significant of these relate to suggested amalgamations. There is a better and simpler way forward that offers all of the proposed benefits put by the ILGR Panel without the divisive, extremely costly amalgamations program put forward by the ILGR Panel.

In particular the report, whilst quoting research papers, failed to adequately demonstrate any significant justification for an amalgamation of Pittwater, Warringah and Manly Councils.

## 1.6 Fit for the Future (FFTF) Reform

The NSW Government is moving forward with local government reform across NSW and launched the Fit for the Future (FFTF) package on 10 September 2014. The Fit for the Future package outlines a 'roadmap' (**Attachment c**) and Blueprint (**Attachment d**) for local government asking Councils to demonstrate that they are 'fit for the future'

In brief the NSW State Government is asking Councils to:

- Review their current situation through a self-assessment tool (to be released October 2014)
- Prepare a 'roadmap' with scale and capacity being the starting point. (Councils have been asked to demonstrate scale and capacity first before needing to address the other criteria).
- Submit a proposal to the NSW State Government by 30 June 2015

An Expert Panel is to review each Council's proposal and make recommendations to the Minister for Local Government

Councils who are assessed as 'fit for the future' will begin to implement changes.

## 1.7 FFTF Largely Adopts the Findings of the ILGR Panel

As per the Government's FFTF Reforms, they have largely supported the Recommendations of the Final Report of the ILGR Panel (**Attachment e**). The table below highlights the Government's broad acceptance of the ILGR Panel recommendations:

Supported	Supported in Principle	Partially Supported	Not Supported
30	24	4	7

Like the NSW State Government, Council supported many of positive recommendations of the ILGR Panel however, unfortunately much of the focus since the Government's release of the FFTF reform package has centred on the amalgamation recommendations and not the broader agreed recommendations.

## 1.8 Additional Information and Briefings Provided by the Minister/Office of Local Government since the Release of FFTF

Since the release of the FFTF Package, the Minister for Local Government and Senior Staff of the Office of Local Government (OLG) has provided a series of briefings which have further clarified elements of the FFTF Reform Agenda and process. Listed below are some of the key clarifications from these briefings:

- It is the Government's expectation that all councils participate in the process.
- Councils recommended for merger by the ILGR Panel Report must (in the first instance) address the issue of Strategic Capacity and Scale before considering the other FFTF Criteria.
- Councils proposing a merger or boundary adjustments can only submit a proposal to the Government if all affected Councils are in agreement. Submissions without a 'conversation' will not be considered.
- Self Assessment Tools and Guidelines to be provided to all councils to assess the FFTF status will only be available in late October, 2014.
- An expert panel will assess submissions between July and October 2015.

## 1.9 Analysis of the State Governments Reform Agenda

Based on the following, the Government has clarified its plan in relation to reforming Local Government in NSW as demonstrated by:

- Detailed FFTF documentation.
- Support for the majority of the ILGR Panel's recommendations.
- Linking Strategic Capacity and Scale Criteria to the merger recommendations in the ILGR Panel Report.
- Comments made by the Premier, Minister for Local Government and Senior Staff of the OLG since the release of the FFTF Package.

It is apparent that the State Government's view is that NSW needs fewer councils and that metropolitan Sydney in particular has too many councils. Based on the Government's support for the merger proposal in the ILGR Panel Report, it would seem that the Government would like to see the current 41 metropolitan Councils reduced to somewhere between 15 to 20.

Whilst it is clear that the Government would prefer voluntary amalgamation, and is offering some assistance to councils who pursue this option it is also clear that Government is prepared to consider alternate options. They have stated that councils may submit proposals that are different to the ILGR Panel's recommendations, so long as they are broadly consistent with the Panel's recommendations concerning scale and capacity. This reaffirms the State Government's desire for fewer councils.

## 2.0 RESPONSE TO FFTF REFORMS

### 2.1 The Billion Dollar Assistance Package?

Fit For the Future	Local Context Analysis
The FFTF reflects the priorities identified by the sector during the past three years of consultation	<p>The NSW State Government intends to proceed with structural reforms to local government and recommends that Pittwater Council amalgamate with Manly and Warringah. This recommendation is inconsistent with Pittwater Council's past 2 submissions and the strong community sentiment that Pittwater remain independent.</p> <p>The benefits both socially and economically of a merger of 3 councils on the Northern Beaches is not substantiated.</p>
Funding of up to \$1 Billion to provide support and incentives to each Council to become Fit for the Future.	<p>Pittwater will only receive financial incentives should the community and Council agree to amalgamation with other neighbouring councils. The financial incentives set out by the State Government are as follows:</p> <p>The NSW State Government has offered one off funding to the newly formed Council as incentive to voluntarily amalgamate. This translates to \$10.5 million offered to the newly formed larger Council with an additional \$3M for every 50K population over 250K (i.e. \$13.5 million to one Northern Beaches Council).</p> <p>The cost associated with the formation of a new Council would consume most of this grant.</p>
\$600 Million cheaper finance available	<p>This refers to access to a State borrowing facility with 'potential' savings to NSW Councils, only if deemed Fit for the Future under the State Government criteria.</p> <p>The NSW State Government has indicated that an estimated \$600 million of potential interest rate savings may be available to local government through a lower borrowing rate facility via the state government for local infrastructure.</p>
\$100 million savings through reduction in red tape and duplication	The savings remain unsubstantiated but the state government has indicated that an amended Local Government Act will streamline reporting and reduce red tape.
Flexible procurement	Details have not been articulated in respect to this element but the state government has stated that future legislative changes will give councils more flexibility with procurement and managing contracts on a regional basis.

Fit For the Future	Local Context Analysis
Priority access to state funding	This remains unclear but the state government has indicated that it will consider redirecting Financial Assistance Grants to communities with the greatest need.
Options for additional planning powers	The NSW State Government have indicated that planning powers and processes will be 'streamlined' however this is still being negotiated with the NSW Department of Planning and Infrastructure. No further information has been articulated within the FFTF package or subsequent briefings with the NSW State Government or Minister for Local Government.
Access to a streamlined process for setting rates	A merged Council will have access to a streamlined IPART process for rate increases. It appears that IPART place importance on rate rise applications that focus on investment in local infrastructure that the community wants and are willing to pay for.
Mergers	<p>The current message from the NSW State Government is that all proposals submitted by councils MUST be agreed on by <u>all</u> councils affected. No one council can put forward a proposal of merging / amalgamating with neighbouring councils.</p> <p>Therefore for an amalgamation / merger / boundary change to occur on the northern beaches or beyond Pittwater, Council and other parties would need to negotiate this outcome through a facilitated process.</p> <p>Pittwater Council had made its position clear to the ILGR Panel that the recommended amalgamation to become one Council on the northern beaches is not acceptable.</p>
Facilitation Process	The Department of Local Government has recently appointed a panel of 10 independent facilitators to be made available to councils wishing to enter into discussions to explore options.
Establishing Joint Organisations	At present this only applies to regional NSW.

## 2.2 Strategic Capacity and Scale

The FFTF adopts the ILGR Panel's recommendations outlined in their final report released in October 2013 (**Attachment e**). By adopting the ILGR Panel recommendations the NSW State Government is supporting the amalgamation of the existing 41 Metropolitan Councils into 18. For the Northern Beaches the ILGR Panel recommendation is for Manly, Warringah and Pittwater to amalgamate. Scale and capacity is a threshold criterion by which Council's future will be judged.

Pittwater Council included in its submissions made to the ILGR Panel during 2013, work conducted by Professor Dollery (later discussed in 4.0) which found that the recommendation did not adequately demonstrate any significant justification for an amalgamation of Pittwater, Warringah and Manly Councils.

Central to Pittwater Council's history has been its track record in responding to the community's needs. This was the primary objective in pursuing a boundary adjustment which resulted in secession from Warringah Council in 1992. This boundary adjustment was based on the needs of the community at the time and in the interests of the future community of Pittwater.

Since the secession, Pittwater has created a successful model of effective, viable, innovative and sustainable Local Government for the benefit of the local community. Remaining responsive to the current community whilst planning for future generations is paramount for a local government and therefore important for Pittwater Council to undertake due diligence (as it was in 1992) to explore the size and capacity of Pittwater into the future. This includes community engagement on any options put forward.

### **3.0 WHY PITTWATER NEEDS TO CONTINUE IN SOME FORM**

#### **3.1 Why and How was a Separate Pittwater LGA Formed**

A separate Pittwater LGA was formed following a concerted campaign by the Pittwater community that emphasised concerns about how their part of the former Warringah Shire Council (predominantly the former A Riding) was being managed, in particular concern about:

- The precedent of inappropriate and overdevelopment occurring in the Pittwater area.
- Impact on the environment.
- Chronic backlog of infrastructure improvements.
- Disproportionate rate revenue/expenditure.

These concerns were packaged in a detailed submission to the Boundaries Commission that included justification for a separate Pittwater LGA supported by financial analysis and a positive survey result from residents in favour of secession from Warringah.

Based on its deliberations, the Boundaries Commission recommended the creation of a separate Pittwater LGA. The Minister for Local Government supported that recommendation and agreed that Pittwater (as defined) secede from the former Warringah Shire Council. Pittwater LGA was subsequently established as a separate Local Government entity and this was gazetted on 1 May, 1992, being the first new Council in NSW for over 100 years.

This clearly shows that the decision to create a separate Pittwater Council was through a defined process that also had regard to the specific community of interest and significant points of difference, in particular a strong environmental focus, concern about over-development and inappropriate development and the backlog and lack of infrastructure provision.

#### **3.2 Financial Results**

Since 1992, Pittwater Council has gone from strength to strength in terms of its financial sustainability, inherently demonstrating that with sound management, governance and financial planning a medium size Council such as Pittwater can maintain a sound level of financial sustainability, regardless of its population base.

Since inception, Pittwater Council has maintained consecutive operating surpluses, a strong asset base that is addressing the needs of its community, appropriate cash flows to comfortably meet all liabilities, maintains only a small level of debt to fund its infrastructure obligations and generates sufficient revenue from own source revenue streams such as rates and fees and charges to be financially sound without any significant reliance on external sources including State and Federal grants.

Council's financial strength has been recognised by NSW Treasury's (T-Corp) in its recent Financial Sustainability Assessment (FSR ratings), nominating Pittwater Council as SOUND-NEUTRAL in terms of its current and future financial sustainability. This rating places Council within the top 10 councils within Metropolitan Sydney and gaining a higher financially sustainable rating than numerous larger councils with populations in excess of 150,000 people.

While it is acknowledged that like most other NSW Councils infrastructure backlogs will need to be continually addressed, Pittwater has proven that since 1992 it has the capacity and willingness to continue its sound financially sustainable path.

### 3.3 Community Engagement 2013

In response to the ILGR Panel "Future Directions" report released in April 2013, Council undertook extensive engagement with the Pittwater community which included:

- Community leader meetings
- Briefings and discussion at community reference group meetings throughout May
- A community forum at Mona Vale Hall (200 residents attending)
- Community attendance at the Independent Panel community hearing at Dee Why Civic Centre (97 residents attended)
- 1450+ residents signed a petition opposing the amalgamation of Manly, Warringah and Pittwater Councils.

### 3.4 Remaining a responsive and progressive Council

As outlined within this report, Pittwater Council have responded to the needs of the Pittwater community over the past 22 years. This focus and ability remains as important today. In order to plan for future generations the Council and the community will need to assess their future needs and how Pittwater can continue to be a successful Council in the context of the future Local Government structure across metropolitan Sydney.

## 4.0 INDEPENDENT REVIEWS BY PROFESSOR DOLLERY

### 4.1 1st Dollery Report - Bigger is not Always Better: An Assessment of the Independent Local Government Review Recommendation that Pittwater Council be Amalgamated

In May 2013 Council resolved to undertake an independent peer review of the ILGR Panel 'Future Directions for NSW Local Government' paper. Professor Brian Dollery a prominent academic in the Local Government field was subsequently briefed to conduct the review and prepare a report.

Council has received the report of Professor Dollery entitled "*Bigger is not Always Better: An Assessment of the Independent Local Government Review Recommendation that Pittwater Council be Amalgamated.*" (**the Report**). The Report was prepared by Brian Dollery, Michael Kortt and Joseph Drew on behalf of New England Education and Research Proprietary Limited for Pittwater Council.

The Report, among other things, evaluated the *Future Directions for NSW Local Government* recommendations and conducted a financial analysis of Manly, Pittwater and Warringah Councils. An econometric model of proposed amalgamation was undertaken in the Report looking at the debate on economies of scale in local government.

Relying on the comprehensive statistical analysis set out in the report with respect to the proposed merger of Manly, Pittwater and Warringah Councils, the Report indicated that:

- A merger **will not** improve financial sustainability;
- Given the **absence** of economies of scale, cost reductions **will not** occur as a consequence of a merger, and
- Given the diverse socio-economic profiles, there is **no evidence** of a strong joint 'community of interest', which is an essential prerequisite for successful mergers.

The Report concluded there was '**no evidence**' to support the proposal of the ILGR Panel for amalgamation of Manly, Pittwater and Warringah Councils.

#### 4.2 **2nd Dollery Report - An Assessment of SGS Report Local Government Structural Change: Options Analysis**

In its response to the recommendations of the ILGR Panel that Manly, Pittwater and Warringah be consolidated into a single large Local Government entity, Warringah commissioned commercial consultants SGS Economics and Planning to undertake an "independent, high level strategic and financial assessment of potential options for structural change to Local Government, including the Panel's recommendation for a merger of Manly, Pittwater and Warringah in *Future Directions*."

In June, 2013, SGS produced *Local Government Structural Change - Options Analysis*. *Local Government Structural Change* considered alternative structural configurations involving Warringah Council:

- **Option 1** (Base case): Current boundaries remain unchanged.
- **Option 2** (ILGR Panel recommendations): Manly, Pittwater and Warringah merger.
- **Option 3** (Shore Regional Organisation of Councils (SHOROC) option): Amalgamation of Manly, Mosman, Pittwater and Warringah.
- **Option 4** ("sub-region" option): Amalgamation of Manly, Pittwater, Warringah, Ku-ring-gai and Hornsby.

In late 2013, Pittwater and Manly Councils commissioned Professor Dollery to undertake an assessment of the work done by SGS for Warringah Council. The review by Professor Dollery found the following:

- There were no substantive community of interest arguments
- Local Boards were both expensive and inappropriate for NSW Local Government.
- Amalgamation options did not improve financial sustainability.
- There were no economies of scale in the proposed amalgamation.
- There was no evidence to support the claim of significant savings from a merger of the three Northern Beaches Councils.

## 5.0 WAY FORWARD

Given the evidence to date, Council maintains its position in rejecting a merger with Warringah and Manly to form one Council for the northern beaches.

As required by the Fit for the Future process outlined by the state government, Council will participate in facilitated discussions with neighbouring Councils to examine options that assist council meet the scale and capacity criteria specified by the Fit for the Future program. Council will be informed about any proposals arising from these facilitated sessions.

## 6.0 PROPOSED COMMUNITY ENGAGEMENT

Council will implement a community engagement strategy with the broadest cross section of the community to inform them about the Fit for the Future package and provide opportunities for their feedback, especially the community's views about the Panel's recommendation that Pittwater form one Council with Manly and Warringah.

The table below sets out our approach to community engagement:

Objective	IAP2 Spectrum	Methods	Timeframe
<ul style="list-style-type: none"> <li>To inform the community about the 'Fit for the Future' package</li> </ul>	Inform	Presentation at Council's Community Reference Groups	Wednesdays in November 2014
<ul style="list-style-type: none"> <li>To clarify key elements of the Package</li> </ul>	Inform	Local Government Reform page developed on Council's website	October 2014
<ul style="list-style-type: none"> <li>Inform the community about ongoing announcements by the NSW State Government</li> </ul>	Inform	Creation of Frequently Asked Questions webpage.  The community can submit questions to increased understanding of FFTF package.	October 2014
<ul style="list-style-type: none"> <li>To ensure that the community is informed throughout the FFTF process</li> </ul>	Inform	Broad scale communication through local media, Mayoral column, newsletters and social media	Ongoing
<ul style="list-style-type: none"> <li>To inform and seek feedback from the community on any options arising from facilitated sessions</li> </ul>	Inform and Consult	Community meetings with key community groups and broad community  Pop-up stalls with Councillors at community events	To be confirmed

A further report will be brought back to Council outlining feedback from the community.

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## **7.0 SUSTAINABILITY ASSESSMENT**

### **7.1 Supporting & Connecting our Community (Social)**

Retaining a strong, locally focused, sustainable Pittwater Council articulates the community aspirations which reflect the specific demographic of the area in its environmental and urban contexts outlined within the Pittwater Social Plan.

Pittwater Council has successfully advocated for the retention of Mona Vale Hospital, has provided new and upgraded community centres and libraries, upgraded sporting facilities including additional turf ovals, a synthetic multi-use oval as well as assist the Northern Beaches Indoor Sports Centre. Pittwater Council has embarked on an innovative strategy to 'enliven' its town and village centres to further showcase the areas culture and artistic talents.

### **7.2 Valuing & Caring for our Natural Environment (Environmental)**

Retaining a strong, locally focussed, sustainable Pittwater Council provides the best opportunity to continue to protect Pittwater's natural environmental heritage.

Pittwater has 25% of the Sydney coastline with its 9 ocean beaches and dominant headlands; the Pittwater waterway is the same size as Sydney Harbour north of the Harbour Bridge and contains a large part of Ku-ring-gai Chase National Park. Over the past 21 years Pittwater Council has also acquired and hence added over 140 hectares (1,400,000 sqm) of environmentally significant and recreational open space lands including: Warriewood Wetlands (35 Ha), Ingleside Chase Reserve (additional 65ha), Winnererremy Bay foreshore (12 ha), Currawong (20 ha) Warriewood Valley ovals and creekline corridors (15 hectares).

### **7.3 Enhancing our Working & Learning (Economic)**

Retaining a strong, locally focussed, sustainable Pittwater Council provides the best opportunity to address local employment opportunities in the context of Town and Village centres, niche industries / services and technology. The Pittwater Economic Plan maps out the challenges and opportunities in the Pittwater and regional context. Pittwater works closely with its Chambers of Commerce and the business community. Progressive upgrades to the Mona Vale Town Centre along with Newport Mainstreet upgrade are examples of economic stimulus.

### **7.4 Leading an Effective & Collaborative Council (Governance)**

Retaining a strong, locally focussed, sustainable Pittwater Council provides the best opportunity to remain responsive to and advocate on behalf of the Pittwater community at both the local and regional levels. Pittwater has a robust Community Strategic Plan 2025 that articulates the aspirations of the Pittwater community and how the challenges and opportunities for Pittwater into the future can be addressed. The associated Delivery Program provides tangible outcomes for the community in a sustainable and fiscally responsible manner. Through Pittwater's advocacy via SHOROC strategic plans for the region have been adopted for health, transport, employment, housing and waste management.

## 7.5 Integrating our Built Environment (Infrastructure)

A strong, locally focussed, sustainable Pittwater Council provides the best opportunity to ensure that money raised in Pittwater continues to be applied to addressing infrastructure outcomes for Pittwater, including improvements to roads, additional footpaths, Town Centre and village upgrades, building and wharf upgrades as well as infrastructure provision associated with the Warriewood Valley land release.

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## 8.0 EXECUTIVE SUMMARY

The future needs of the Pittwater community will be the priority in Council's participation in the facilitated sessions with neighbouring councils. Council will undertake due diligence on the proposition being put forward by the NSW State Government and other options that may emerge and will report back to Council and the community once any proposals arising from the facilitated sessions are known.

Council notes the process outlined by the Fit for the Future package announced by the NSW State Government on 10 September 2014. Based on the community's feedback to date Pittwater rejects the recommendation that Pittwater Council merge with Manly and Warringah to form one Council for the Northern Beaches.

The Fit for the Future package has identified broad criteria that will determine whether councils are 'fit for the future'. These will be further outlined by the state government when they release a self-assessment tool in late October. The state government has highlighted that 'scale and capacity' are the threshold criteria and will form the basis of submissions to be assessed by an independent panel required by 30 June 2015. The Office of Local Government has stated that submissions will not be accepted unless they have the agreement of all participating Councils.

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## RECOMMENDATION

1. That Council notes the release of the State Government's Fit for the Future package.
2. That Council rejects the proposal in the Fit for the Future documentation that Manly, Warringah and Pittwater Councils merge.
3. That Council note that the Mayor and General Manager will be participating in the Government's required Fit for the Future discussions with other Councils in our region.
4. That Council supports the Mayor and General Manager negotiating at the SHOROC Extraordinary Meeting later in October to engage an Independent Facilitator to assist discussions amongst neighbouring Councils regarding the Fit for the Future reform agenda.
5. That Council's position entering into any discussions with Councils in our region is as follows:
  - (a) Council is opposed to any proposed merger of Manly, Warringah and Pittwater into one Council.
  - (b) Council remains committed to a strong independent Pittwater Council, providing local representation and delivery of local services to the people of Pittwater.

- (c) Council recognises the opportunities through a facilitated process that may identify options for boundary changes amongst the SHOROC councils that meet a mutually acceptable solution that retains the essence of Pittwater and addresses the future needs of the community.
- 6. Any proposals emerging from the facilitated process will be reported back to Council for its consideration.
- 7. That the General Manager prepare and implement an initial community engagement process from October 2014, to further inform the community on the Fit for the Future Reform Agenda and seek community feedback on opportunities or threats this provides for Pittwater.
- 8. That Council invite the local member for Pittwater the Honourable Rob Stokes to a meeting with Council to discuss Council's position as outlined in this report.

Report prepared by

Mark Ferguson  
**GENERAL MANAGER**



**Attachments: (Circulated Separately)**

- a) Pittwater Council Submission – Future Directions for NSW Local Government – Twenty Essential Steps, June 2013**
- b) Pittwater Council Submission – Revitalising Local Government – Final Report to the Independent Local Government Review Panel, April 2014**
- c) Fit for the Future A Road map for Stronger, Smarter Councils, September 2014**
- d) Fit for the Future: A Blueprint for the future of Local Government, September 2014**
- e) Fit for the Future NSW Government Response: Independent Local Government Review Panel Recommendations, September 2014**

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## **Leading and Learning Committee**

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### **9.0            Leading and Learning Committee Business**

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## **C9.1 Investment Balances as at 30 September 2014**

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**Meeting:** Leading and Learning Committee

**Date:** 13 October 2014

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**STRATEGY:** Corporate Management

**ACTION:** To Provide Effective Investment of Council's Funds

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### **PURPOSE OF REPORT**

To advise on the status of Council's Investment Balances as at 30 September 2014.

#### **1.0 BACKGROUND**

- 1.1 As provided for in Regulation 212 of the Local Government (General) Regulation, 2005, a report listing Council's investments (**see Attachment 1**) must be presented.

#### **2.0 ISSUES**

##### **2.1 MONTHLY RETURN**

Investment return for the month of September 2014:

Term deposits interest income:	<u>\$111,510</u>
Net investment return for September 2014:	\$111,510

##### **YEAR TO DATE RETURN**

Investment return year to date September 2014:

Term deposits interest income:	<u>\$296,834</u>
Net investment return year to date:	\$296,834

Projected investment return budget for financial year: \$1,250,000  
(Subject to September 2014 budget review)

##### **2.2 PERFORMANCE OF COUNCIL'S PORTFOLIO FOR THE LAST FIVE YEARS**

Annual returns of Council's portfolio for the last five years:

<b>Year to</b>	<b>Net Return</b>	<b>Return on average funds invested</b>
June 2011	\$ 1,521,223	5.9%
June 2012	\$ 1,679,693	6.4%
June 2013	\$ 1,656,908	4.8%
June 2014	\$ 1,227,105	3.8%
September 2014	\$ 111,510	3.5%
Projected Budget	\$ 1,250,000	4.0%

Note: Net investment return includes interest income and capital movements.

### **3.0 RESPONSIBLE ACCOUNTING OFFICER CERTIFICATION**

- 3.1 The Responsible Accounting Officer certifies that all investments have been made in accordance with Section 625 of the Local Government Act, 1993, the Local Government (General) Regulations, and Council's Investment Policy (No 143).
- 

### **4.0 SUSTAINABILITY ASSESSMENT**

This report does not require a sustainability assessment.

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### **5.0 EXECUTIVE SUMMARY**

- 5.1 The net investment return as at 30 September 2014 is \$111,510.
- 

## **RECOMMENDATION**

That the information provided in the report be noted.

Report prepared by  
Renaë Wilde, Senior Project Accountant

Mark Jones  
**CHIEF FINANCIAL OFFICER**



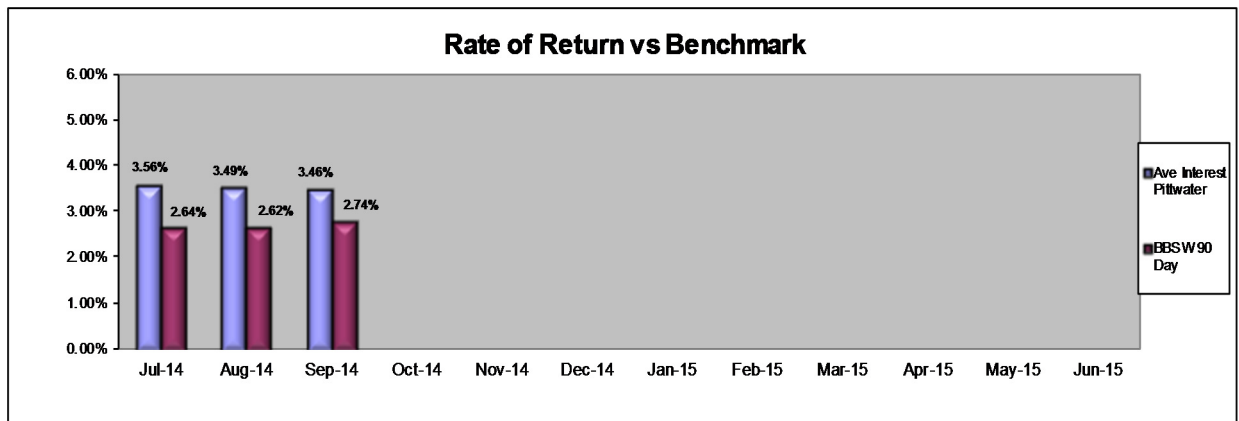
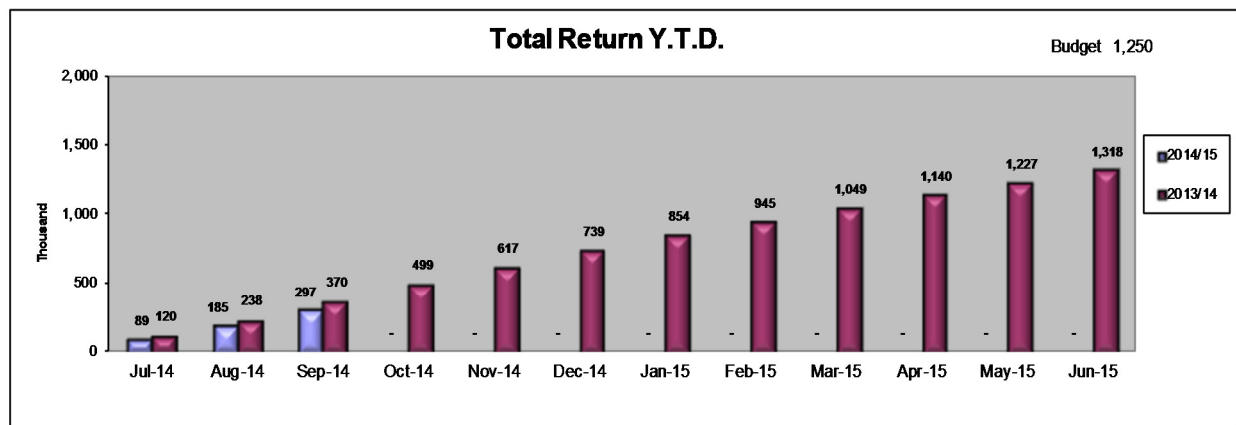
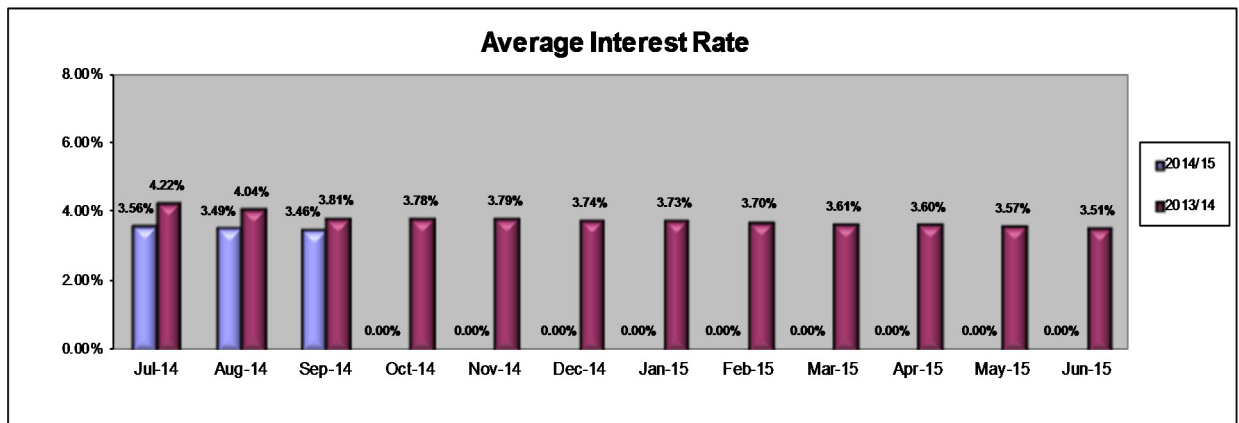
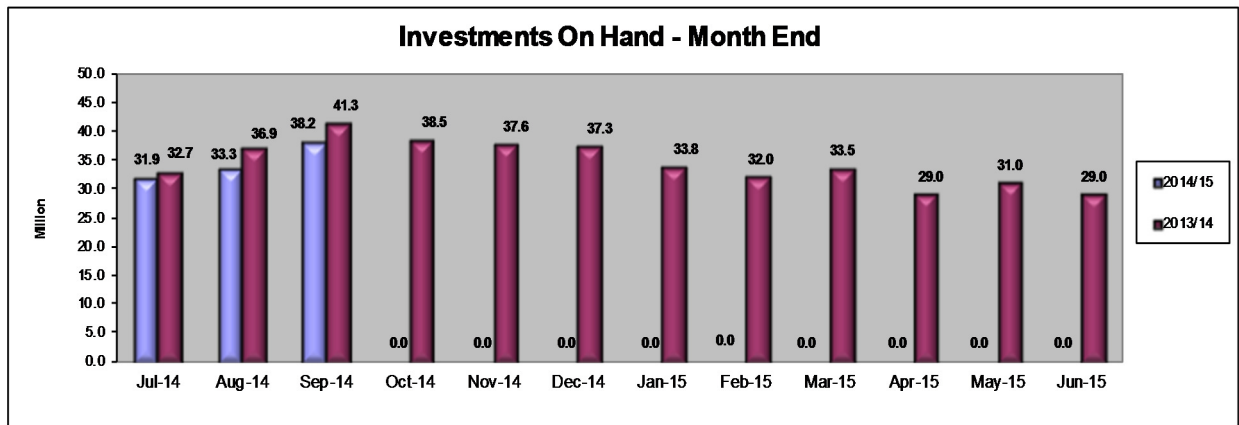
# PITTWATER COUNCIL

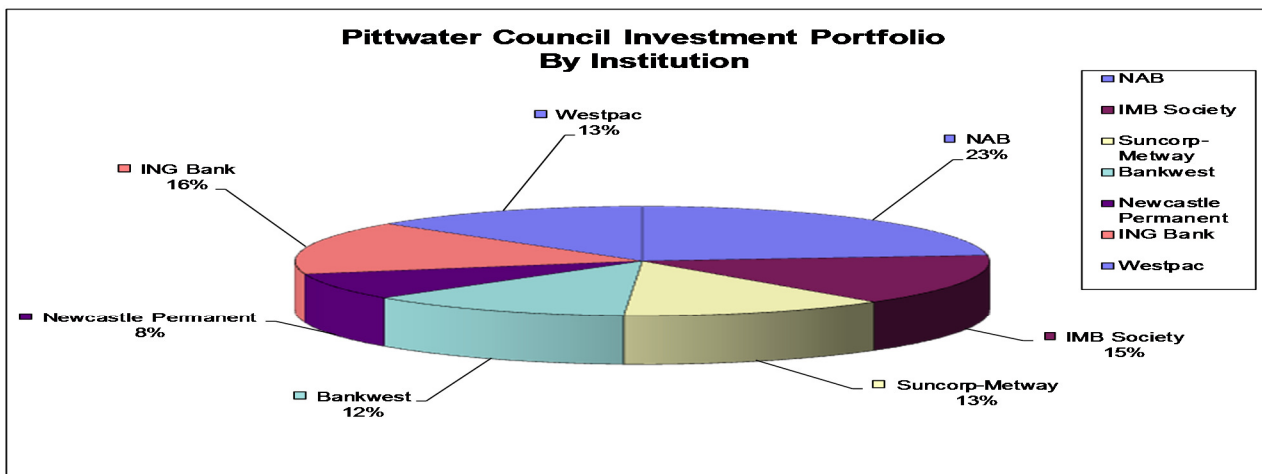
## INVESTMENT BALANCES

As at 30th September 2014

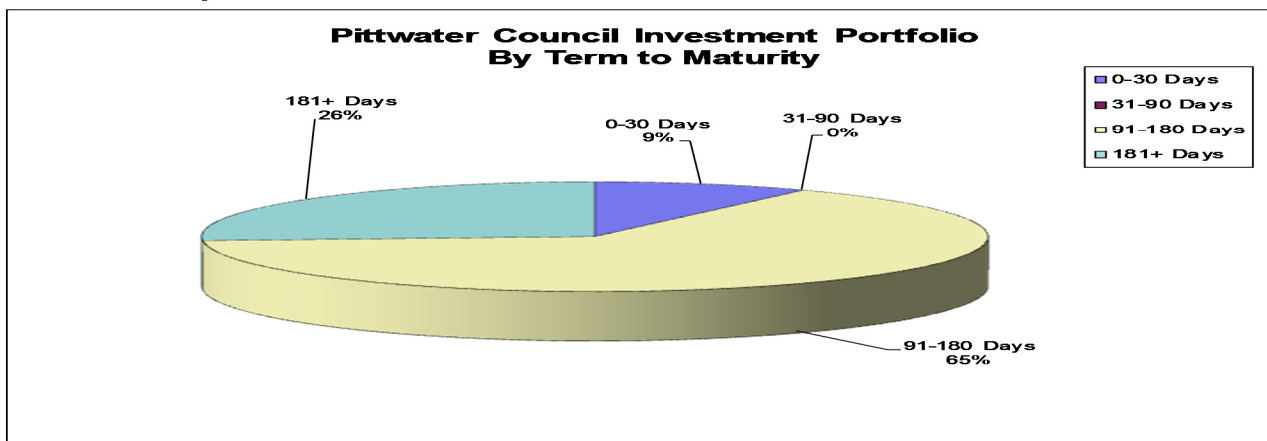
TYPE	INSTITUTION	Rating	AMOUNT \$	DATE INVESTED	MATURITY DATE	TERM (DAYS)	INTEREST RATE
At Call	NAB	AA-	3,400,000.00 *	At Call	At Call	1	3.00%
At Call Total			3,400,000.00				
Term Dep	IMB Society	BBB	750,000.00	17-Jun-14	13-Oct-14	118	3.50%
Term Dep	IMB Society	BBB	1,000,000.00	23-Jun-14	3-Nov-14	133	3.50%
Term Dep	IMB Society	BBB	1,000,000.00	21-Jul-14	8-Dec-14	140	3.50%
Term Dep	IMB Society	BBB	1,000,000.00	28-Jul-14	17-Nov-14	112	3.50%
Term Dep	IMB Society	BBB	500,000.00	28-Jul-14	5-Jan-15	161	3.50%
Term Dep	IMB Society	BBB	1,000,000.00	1-Sep-14	16-Feb-15	168	3.40%
Term Dep	IMB Society	BBB	500,000.00	18-Sep-14	16-Mar-15	179	3.40%
Investee Total			5,750,000.00				
Term Dep	Suncorp-Metway	A+	1,000,000.00	2-Jun-14	1-Dec-14	182	3.60%
Term Dep	Suncorp-Metway	A+	750,000.00	25-Aug-14	16-Dec-14	113	3.40%
Term Dep	Suncorp-Metway	A+	1,000,000.00	1-Sep-14	5-Jan-15	126	3.40%
Term Dep	Suncorp-Metway	A+	1,000,000.00	4-Sep-14	19-Jan-15	137	3.40%
Term Dep	Suncorp-Metway	A+	1,000,000.00	8-Sep-14	23-Feb-15	168	3.45%
Investee Total			4,750,000.00				
Term Dep	Bankwest	AA-	1,000,000.00	23-Jul-14	10-Nov-14	110	3.38%
Term Dep	Bankwest	AA-	1,000,000.00	5-Aug-14	17-Nov-14	104	3.40%
Term Dep	Bankwest	AA-	750,000.00	5-Aug-14	24-Nov-14	111	3.40%
Term Dep	Bankwest	AA-	1,000,000.00	18-Aug-14	16-Dec-14	120	3.35%
Term Dep	Bankwest	AA-	1,000,000.00	15-Sep-14	28-Jan-15	135	3.35%
Investee Total			4,750,000.00				
Term Dep	Westpac	AA-	1,000,000.00	4-Jun-14	13-Oct-14	131	3.56%
Term Dep	Westpac	AA-	500,000.00	11-Aug-14	24-Nov-14	105	3.50%
Term Dep	Westpac	AA-	1,000,000.00	12-Aug-14	15-Dec-14	125	3.50%
Term Dep	Westpac	AA-	1,000,000.00	2-Sep-14	23-Feb-15	174	3.55%
Term Dep	Westpac	AA-	500,000.00	11-Sep-14	23-Jan-15	134	3.50%
Term Dep	Westpac	AA-	1,000,000.00	29-Sep-14	16-Mar-15	168	3.46%
Investee Total			5,000,000.00				
Term Dep	Newcastle Permanent	BBB+	1,000,000.00	30-Jun-14	20-Oct-14	112	3.45%
Term Dep	Newcastle Permanent	BBB+	1,000,000.00	14-Jul-14	27-Oct-14	105	3.50%
Term Dep	Newcastle Permanent	BBB+	1,000,000.00	21-Jul-14	27-Oct-14	98	3.50%
Investee Total			3,000,000.00				
Term Dep	ING Bank	A-	1,000,000.00	3-Mar-14	7-Oct-14	218	3.80%
Term Dep	ING Bank	A-	500,000.00	10-Jun-14	8-Dec-14	181	3.62%
Term Dep	ING Bank	A-	500,000.00	27-Jun-14	15-Dec-14	171	3.63%
Term Dep	ING Bank	A-	1,000,000.00	28-Jul-14	27-Jan-15	183	3.46%
Term Dep	ING Bank	A-	1,000,000.00	11-Aug-14	9-Feb-15	182	3.45%
Term Dep	ING Bank	A-	1,000,000.00	1-Sep-14	9-Mar-15	189	3.54%
Term Dep	ING Bank	A-	1,000,000.00	15-Sep-14	13-Apr-15	210	3.50%
Investee Total			6,000,000.00				
Term Dep	NAB	AA-	500,000.00	26-May-14	24-Nov-14	182	3.60%
Term Dep	NAB	AA-	1,000,000.00	3-Jun-14	2-Feb-15	244	3.61%
Term Dep	NAB	AA-	500,000.00	14-Jul-14	5-Jan-15	175	3.60%
Term Dep	NAB	AA-	500,000.00	23-Jul-14	8-Dec-14	138	3.50%
Term Dep	NAB	AA-	1,000,000.00	25-Aug-14	12-Jan-15	140	3.51%
Term Dep	NAB	AA-	1,000,000.00	1-Sep-14	2-Mar-15	182	3.60%
Term Dep	NAB	AA-	1,000,000.00	2-Sep-14	30-Mar-15	209	3.60%
Investee Total			5,500,000.00				
September BBSW Close							2.74%
TOTAL INVESTMENTS			\$38,150,000.00				

Note: Investments denoted with an \* are held in Cash and Cash Equivalents in Council's Balance Sheet along with Cash at Bank and Floats.  
All other investments are held as Investment Securities in Council's Balance Sheet

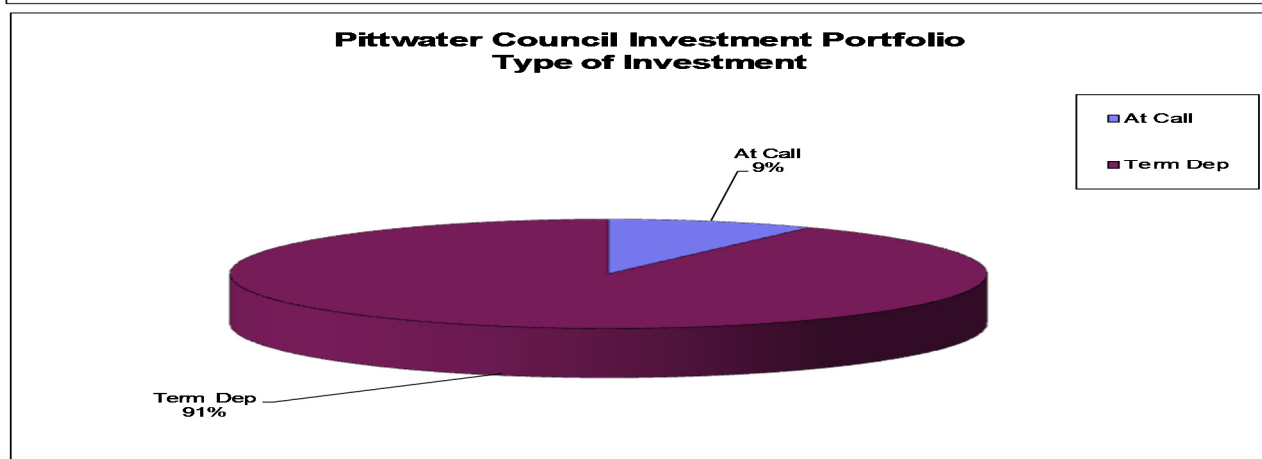
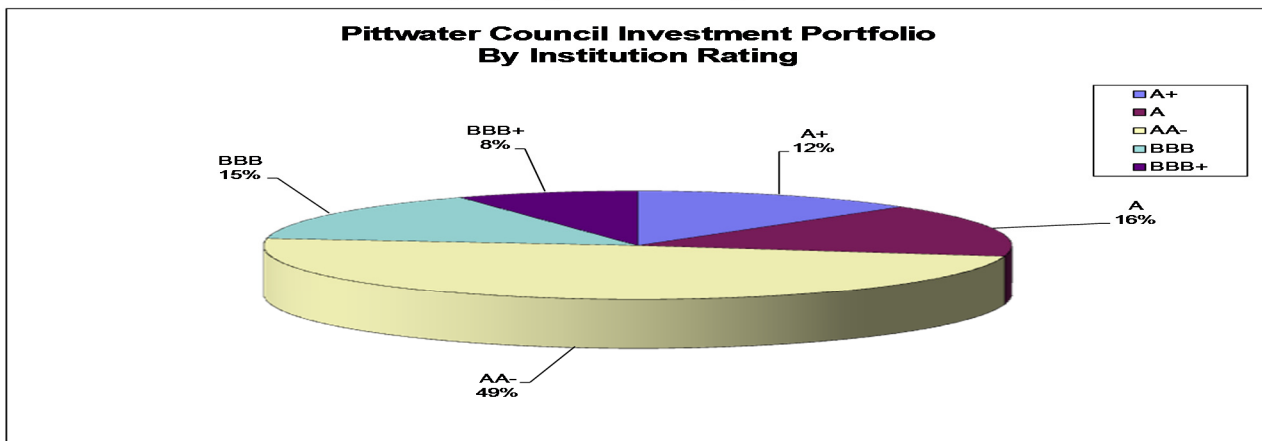




**Note: Council Policy - No Institution can hold more than 25% of Council's Total Portfolio**



**Note: Council Policy - No Term to Maturity can be greater than two years**



## Investment Information:

### Types of Investments -

**At Call** refers to funds held at a financial institution and can be recalled by Council either same day or on an overnight basis.

A **Term Deposit** is a short term deposit held at a financial institution for a fixed term and attracting interest at a deemed rate.

### Credit Rating Information -

Credit ratings are generally a statement as to the institutions credit quality.

Ratings ranging from BBB- to AAA (long term) are considered investment grade.

A general guide as to the meaning of each credit rating is as follows:

AAA	<i>Extremely strong capacity to meet financial commitments (highest rating)</i>
AA	<i>Very strong capacity to meet financial commitments</i>
A	<i>Strong capacity to meet financial commitments, but somewhat more susceptible to adverse economic conditions and changes in circumstances</i>
BBB	<i>Adequate capacity to meet financial commitments with adverse economic conditions or changing circumstances more likely to lead to a weakened capacity of the obligor to meet its financial commitments</i>
BB	<i>Less vulnerable in the near term, but faces major ongoing uncertainties and exposures to adverse business, financial, and economic conditions</i>
B	<i>More vulnerable to non-payment than obligations rated 'BB', but the obligor currently has the capacity to meet its financial commitment on the obligation</i>
CCC	<i>Currently vulnerable, and is dependent upon favourable business, financial, and economic conditions to meet its financial commitments</i>
CC	<i>Currently highly vulnerable</i>
C	<i>Highly likely to default</i>
D	<i>Defaulted</i>

The **Bank Bill Swap Rate (BBSW)** is the average mid rate, for Australian Dollar bills of exchange, accepted by an approved bank, having regard to a designated maturity.

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<b>C9.2</b>	<b>Tender - Provision of Waste Disposal Services to Pittwater, Warringah, Manly and Mosman Councils</b>
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**Meeting:** Leading & Learning Committee

**Date:** 13 October 2014

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**STRATEGY:** Land Use and Development

**ACTION:** Participate in and promote SHOROC waste initiatives.

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## **PURPOSE OF REPORT**

To consider, in accordance with Section 177 of the Local Government (General) Regulation the recommendation of the tender evaluation panel resulting from the evaluation of tenders received for the provision of waste disposal services for the period between the expiry of the current Belrose waste facility contract and the implementation of new facilities at Kimbriki.

### **1.0 BACKGROUND**

Currently the SHOROC Councils transport **recycling and dry waste** to the Kimbriki Resource Recovery Centre at Terrey Hills and **putrescible waste** including household kerbside collected garbage and public place garbage to Belrose Waste and Recycling Centre for disposal to landfill.

This landfill will reach capacity in November 2014, which coincides with the completion of Council's contract for the disposal of waste at the site.

The Councils plan to develop an "Alternative Waste Treatment" (AWT) facility at Kimbriki to continue to manage waste within the region. The AWT is expected to be functional in 2017. The Councils identified a need for processing and/or disposal of putrescible waste in the interim period between the time of the closure of the Belrose Landfill and the implementation of the planned AWT at Kimbriki.

On 4 December 2013 the SHOROC General Managers Advisory Committee:

*"Agreed that Warringah Council will coordinate the joint tender on behalf of and in consultation with all SHOROC councils for the interim disposal arrangements following the closure of Belrose landfill in November 2014."*

Request for Tender (RFT) documents were developed by the waste managers from the four SHOROC councils in consultation with Warringah Council legal and procurement staff, TressCox Lawyers and Andrew Marsden & Associates Pty Ltd (probity advisors).

An open Tender process was conducted in accordance with the Local Government Act and Warringah Council procurement policies.

The RFT was advertised on Tuesday 27 May 2014 on Tenderlink and in the Sydney Morning Herald, and in the Manly Daily on Saturday 31 May 2014.

Tenders closed at 2.00pm on Thursday 26 June 2014.