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Attachments

Planning and Strategy Committee

Notice is hereby given that an Planning and Strategy Committee of Council will be held at Council Chambers, 1 Belgrave Street, Manly, on:

Monday 7 February 2011

Commencing at 7:30 PM for the purpose of considering items included on the Agenda.

Persons in the gallery are advised that the proceedings of the meeting are being taped. However, under the Local Government Act 1993, no other tape recording is permitted without the authority of the Council or Committee. Tape recording includes a video camera and any electronic device capable of recording speech.

Copies of business papers are available at the Customer Services Counter at Manly Council, Manly Library and Seaforth Library and are available on Council's website: www.manly.nsw.gov.au

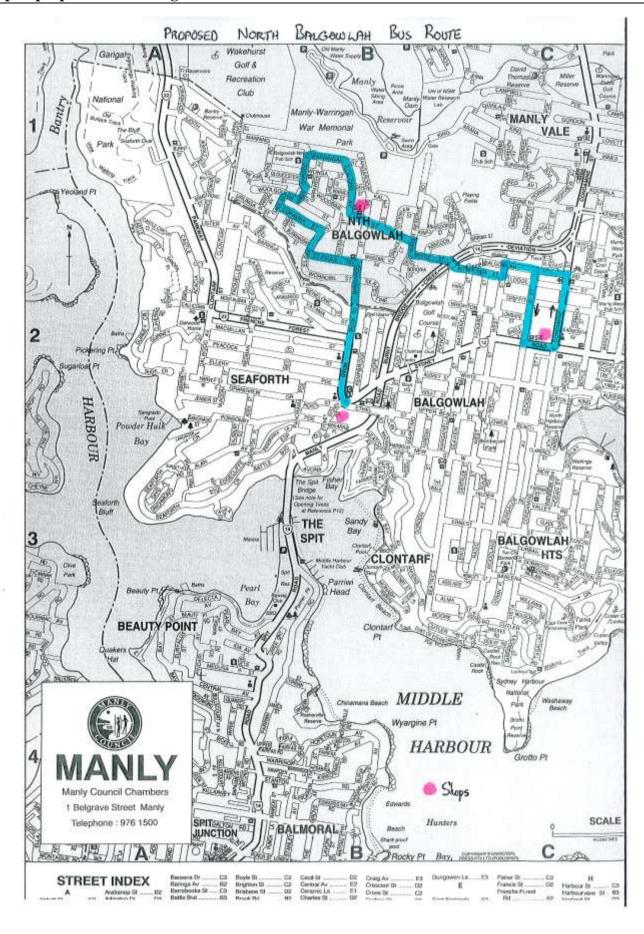


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General Managers Division Report No. 1 - Proposed Extension Of Hop Skip & Jump Service into North Balgowlah

Map of proposed North Balgowlah route



Item For Brief Mention Report No. 1 - Tabled Documents NSW Planning letter 261110





Mr Henry Wong General Manager Manly Council PO Box 82 MANLY NSW 1655

Dear Mr Wong

I write to you on behalf of the Minister and the Chair of the Sydney East Joint Regional Planning Panel (Regional Panel) about the return of certain applications currently dealt with by the Regional Panel to council officers under delegation.

Under section 23(1B) of the Environmental Planning and Assessment Act 1979 (the EP&A Act) the Minister and the Sydney East Regional Panel have agreed that subject to certain limitations, the determination of the following types of development applications may be delegated to Manly Council:

- 'straightforward' applications, where no objections have been received and council's assessment report recommends approval; and
- designated development with a capital investment value under \$5M.

Under section 381(1) of the *Local Government Act 1993*, the delegation is conferred on the elected Council. In order to effectively use the delegation, consistent with the common goal of depoliticising the planning system and improving determination timeframes it is important that, if it has not already occurred, the functions be delegated to the General Manager as a matter of priority, who may in turn delegate to the appropriate officer level. I note that Manly Council has previously agreed to ensure this further delegation occurs.

Please find attached the instrument of delegation for the Sydney East Region, including your Council.

The delegation will not apply to those applications where Council has an interest, or where the Panel Chair has advised Council that the delegation will not apply to a particular application.

It is important that Council continue to register all Regional development applications with the Panel Secretariat, and not exercise this delegation prior to registration by the Panel Secretariat.

Under the delegation, the delegated officers will still be able to refuse an application even though the assessment report recommends approval. The delegation applies to development applications and section 96(2) modification applications.

Department of Planning 23-33 Bridge Street, Sydney NSW 2000 GPO Box 39, Sydney NSW 2001 Phone 02 9228 6111 Fax 02 9228 6455 Website planning.nsw.gov.au

Item For Brief Mention Report No. 1 - Tabled Documents NSW Planning letter 261110

The delegation will be in operation until 30 September 2011 and the delegation cannot be used by Council after this date. Towards the end of this trial period it will be reviewed to determine what further measures may need to be put in place.

I have also attached a Guideline to provide Council with assistance on the assessment and determination of development applications under delegation. This Guideline should be read in conjunction with the Joint Regional Planning Panel's Operational Procedures (April 2010).

Should you have any further enquiries about this matter, Ms Paula Poon, Director, Panel Secretariat will be happy to assist. She can be contacted on telephone number (02) 9383 2101.

Yours sincerely

Marcus Ray

Executive Director Assessment Systems, General Counsel

ASSESSMENT OF DEVELOPMENT APPLICATIONS UNDER DELEGATION

The notification, exhibition and assessment of development applications (DAs) under delegation should be undertaken generally in accordance with the Regional Panel's Operational Procedures. The following general requirements are noted for Council's assistance, along with some additional requirements that will apply when acting under delegation:

1. Notification and exhibition

- Within seven (7) days of receiving a DA for regional development for which the Regional Panel is the determining body, the Council must notify the Panel Secretariat via the Regional Panel's website. Council must also inform the Panel Secretariat of notification and exhibition dates.
- The Panel Secretariat in consultation with the Council and Panel Chair may still coordinate Panel briefing meetings in some circumstances.
- Submissions made in respect of the application should be lodged with Council
 but are to be forwarded to the Panel Secretariat at the close of the exhibition
 period, and may be viewed by other persons with an interest in the application.
- The Regional Panel monitors development types through the Council's
 Notification and Lodgement section of the website. The Panel Secretariat will
 be aware of DAs that may potentially satisfy the terms of the delegation, and
 will work with Council in ensuring that DAs are determined efficiently and at
 the appropriate level. Council should clearly advise the Panel Secretariat if
 the delegation will potentially be exercised at the earliest opportunity (either at
 registration or close of submissions), depending on the applicable delegation
 criteria and pending the finalisation of the Council officer's assessment report.

2. Assessment

- During the assessment process, Council must inform the Panel Secretariat of any request for additional information from the applicant.
- Council must advise the Panel Secretariat as soon as it becomes aware of any
 expected difficulties in assessing the application or if the assessment report
 will not be completed within the timeframe indicated in the referral notification.
 The Panel Secretariat should be notified of the reasons for the delay so that
 panel members can be advised accordingly.
- Councils may still be required to provide the Panel Secretariat with a proforma Application Status Report for all applications that have been lodged for 70 days or more, including applications that are to be determined under delegation. The Status Report will be required to detail the processing of the applications to date, and provide a commitment to a final reporting time frame. The council may be requested to provide further formal or informal updates as necessary, on the progress of the application and the resolution.
- Details of the proposed exercise of the delegation must be clearly detailed in the Council's assessment report, demonstrating how the application satisfies the delegation criteria.

Item For Brief Mention Report No. 1 - Tabled Documents NSW Planning letter 261110

3. Determination

- Where the terms of the delegation are satisfied, the nominated Council officer
 may proceed to determine an application under delegation. A copy of the
 Council's assessment report and Notice of Determination must be sent to the
 Panel Secretariat within five (5) days of the Notice being issued, and will be
 made available on the Regional Panel's website.
- If a Council is uncertain whether the terms of the delegation are satisfied or not, further advice should be sought from the Panel Secretariat. If the matter is unable to be resolved, the DA should be referred to the Regional Panel for determination.
- A delegate may choose not to exercise the delegation, for example due to a
 personal conflict of interest or any other reason. In such cases, Council must
 advise the Panel Secretariat of this decision and provide reasons. The
 Regional Panel will then determine the application.
- A Panel Chair may decide to withdraw the delegation under particular circumstances, for example for controversial projects receiving a high number of objections. Where a Panel Chair decides to withdraw a delegation, written notice will be provided to Council as soon as is practicable and no later than 5 days after the Panel Chair has received a copy of the submissions or notice that no submissions were made.
- Where a determination is made by an officer under delegation from the Regional Panel, the determination remains a decision by the Regional Panel. Any subsequent section 96(2) application must also be registered with the Panel Secretariat, although it could also be dealt with under this delegation if it meets the terms of the delegation. The Council remains the consent authority for the purposes of any subsequent appeal under the EP&A Act.
- A Panel Chair may also decide to withdraw the delegation if it becomes apparent that these procedures are not being followed.

Additional notes for Crown DAs

- When assessing and determining a Regional Crown DA under delegation, Council is bound by the provisions of Part 4, Division 4 of the EP& A Act. A consent authority for Crown Development cannot refuse its consent to a Crown DA, except with the approval of the Minister of Planning, or impose a condition on its consent to a Crown DA, except with the approval of the applicant or the Minister.
- Where the Council delegate seeks to impose a condition that is not agreed to by the applicant, the DA must be referred to the Regional Panel.
- Where the Council delegate considers an application should be refused (which Council's assessment report recommends for approval in accordance with the terms of the delegation) the DA must be referred to the Regional Panel.

Note: the terms of the delegation will not be satisfied if the Council's assessment report recommends refusal.

Environmental Planning and Assessment Act 1979

INSTRUMENT OF DELEGATION SYDNEY EAST REGION JOINT PLANNING PANEL

Under section 23(1B) of the Environmental Planning and Assessment Act 1979 the Sydney East Region Joint Planning Panel delegates its functions referred to in Schedule 1 of this Instrument of Delegation, subject to the limitations set out in Schedule 2 of this Instrument of Delegation, to the councils as specified in Schedule 3 of this Instrument of Delegation.

The functions are conferred from the date of execution of this delegation until 30 September 2011.

Dated 2- F day of

Chairperson

Sydney East Region Joint Planning Panel

Approved:

Hon. Anthony (Tony) Kelly MLC

Minister for Planning

Schedule 1 - Functions under the Environmental Planning and Assessment Act 1979

The functions of the Sydney East Region Joint Planning Panel conferred under section 23G(2)(a) of the Environmental Planning and Assessment Act 1979 and clauses 13F and 13G of State Environmental Planning Policy (Major Development) 2005

Schedule 2 - Limitations on the exercise of the delegated functions

- The delegated functions may not be exercised by the relevant council in respect of development if:
 - a council for the area in which the development is to be carried out is the applicant for development consent or the applicant for an application to modify development consent, or
 - the council is the owner of any land on which the proposed development is to be carried out, or
 - c. the development is to be carried out by the council, or
 - d. the council is a party to any agreement or arrangement relating to the development (other than any agreement or arrangement entered into under the Act or for the purposes of the payment of contributions by a person other than the council).
- Subject to paragraph 1, the delegated functions may only be exercised by the relevant council in respect of development that is:
 - a. development identified in clauses 13B(1) or 13C of State Environmental Planning Policy (Major Development) 2005 that that is the subject of a development application or, of a development consent to which a modification application relates, where:
 - no submissions were made by way of objection during the submission period for the application; and
 - ii. the council's assessment report recommends that the application be approved (either with or without conditions); or
 - b. development Identified in clause 13B(1)(e) of State Environmental Planning Policy (Major Development) 2005 that:
 - i. has a capital investment value of \$5 million or less; and
 - ii. is the subject of a development application or, of a development consent to which a modification application relates, where the council's assessment report recommends that the application be approved (either with or without conditions).

Item For Brief Mention Report No. 1 - Tabled Documents NSW Planning letter 261110

- Subject to paragraph 1, and despite anything to the contrary in paragraph 2, the delegated functions may also be exercised by the relevant council only in respect of development that:
 - is the subject of an application where the council's assessment report recommends that the application be approved (either with or without conditions); and
 - is located wholly within any of the following areas:
 - Cronulla Centre within the Sutherland Shire local government area, as identified by the area marked with a heavy black edge and identified as "Cronulla Centre" on the map labelled "Annexure A" to this Instrument of Delegation;
 - Caringbah Centre within the Sutherland Shire local government area, as identified by the area marked with a heavy black edge and identified as "Caringbah Centre" on the map labelled "Annexure B" to this Instrument of Delegation;
 - iii. Taren Point Employment Area within the Sutherland Shire local government area, as identified by the area marked with a heavy black edge (but excluding the area marked with a heavy black edge generally comprising the land bound by Captain Cook Dr to the south, Willarong Rd to the West, Parraweena Rd to the north and Woodfield Blv to the east) on the map labelled "Annexure C" to this Instrument of Delegation;
 - iv. Miranda Centre within the Sutherland Shire local government area, as identified by the area marked with a heavy black edge on the map labelled "Annexure D" to this Instrument of Delegation and generally comprising the land bound by The Boulevarde to the north, President Avenue to the south, Sylvania Road to the west and Miranda Road to the east;
 - Kirrawee Centre within the Sutherland Shire local government area, as identified by the area marked with a heavy black edge and identified as "Kirrawee Centre" on the map labelled "Annexure E" to this Instrument of Delegation;
 - Sutherland Centre within the Sutherland Shire local government area, as identified by the area marked with a heavy black edge and identified as "Sutherland Centre" on the map labelled "Annexure E" to this Instrument of Delegation;
 - vii. Engadine Centre within the Sutherland Shire local government area, as identified by the area marked with a heavy black edge and identified as "Engadine Centre" on the map labelled "Annexure F" to this Instrument of Delegation:
 - viii. Former ABC site (Gore Hill Technology Site) within the Willoughby City local government area, being Lots 1, 2, 3 & 4 DP 219048; Lots 7 & 8, Section 5, DP, 4088; Lot 2 DP 528955; Lot 2 DP 226278; Lot B DP 397154; Lot 1 DP 200910; Lot 100 DP 858850, commonly known as the ABC Gorehill Site, 217 & 239 Pacific Highway, 2 Clarendon Street and 12 Campbell Street Artarmon identified by the

Item For Brief Mention Report No. 1 - Tabled Documents NSW Planning letter 261110

area marked with a heavy black edge on the map labelled *Annexure G" to this Instrument of Delegation;

 Each council may only exercise the delegated functions in respect of development that is located within its local government area.

Note: Section 23(4) of the Environmental Planning and Assessment Act 1979 provides that, notwithstanding this delegation, the Sydney East Region Joint Planning Panel may continue to exercise all or any of the functions delegated by this instrument.

Schedule 3 – Councils to whom functions set out in Schedule 1 of this Instrument of Delegation are delegated

| | DELEGATE | LOCAL GOVERNMENT AREA |
|----|-------------------------------|---|
| 1 | Lane Cove Municipal Council | Lane Cove Municipal local government area |
| 2. | Manly Council | Manly local-government area |
| 3. | Strathfield Municipal Council | Strathfield Municipal local government area |
| 4. | Sutherland Shire Council | Sutherland Shire local government area |
| 5. | Willoughby City Council | Willoughby City local government area |

Item For Brief Mention Report No. 1 - Tabled Documents Carmel Tebbutt MP letter 23122010

Carmel Tebbutt MP

Deputy Premier | Minister for Health

Mr H T Wong General Manager Manly Council PO Box 82 MANLY NSW 2095 MANUAL CONTROL OF THE STATE OF

eA1621574 M10/7166

2.3 DEC 2010

Dear Mr Wong

I am writing to acknowledge receipt of your correspondence to the Minister for Health, the Hon Carmel Tebbutt MP, in which you sought a ban on alcohol advertising at sporting functions and sporting facilities. The Minister has asked that I reply on her behalf.

Given this issue has relevance to the Commonwealth a copy of your correspondence has been forwarded to Minister for Health and Ageing, the Hon Nicola Roxon MP.

Notwithstanding this, the NSW Government is concerned about the harmful effects of alcohol abuse and binge drinking, and is committed to evidence-based initiatives that reduce these impacts on individuals, their families and the community as a whole.

Since the 2003 Summit on Alcohol Abuse, significant action has been taken by the NSW Government to reduce the harm caused by alcohol.

The cost of alcohol abuse to the community, however, remains substantial and it has become increasingly clear that more needs to be done to curb risky drinking and prevent a new generation of binge drinkers.

For this reason, the need for consideration of tougher restrictions on the advertising of alcohol products has been raised by NSW at the national level through the Ministerial Council on Drug Strategy, which consists of Commonwealth, State and Territory Ministers.

This is an important social and public health issue that warrants informed community debate and your comments are appreciated.

Yours sincerely

Andrew MacDonald FRACP MP

Parliamentary Secretary for Health

Level 30, Governor Macquarie Tower | 1 Farrer Place Sydney NSW 2000 | p 9228 4866 | f 9228 4855

Item For Brief Mention Report No. 1 - Tabled Documents Senator E Abetz letter 06012011





PARLIAMENT OF AUSTRALIA - THE SENATE

Senator the Hon

Eric Abetz

Thursday, 6th January 2011

Leader of the Opposition in the Senate Shadow Minister for Employment and Workplace Relations Liberal Senator for Tasmania

Mr HT Wong General Manager Manly Council PO Box 82 MANLY NSW 1655

Dear Mr Wong



Re: Safe Rates Legislation

Thank you for your further letter concerning the above matter. I would be interested to receive a copy of any response you might obtain from the Federal Government.

In opposition, there is not much that can be done in relation to these matters and therefore I would be obliged if you could keep me informed.

Yours sincerely

Eric Abetz

Leader of the Opposition in the Senate

Shadow Minister for Employment and Workplace Relations

Liberal Senator for Tasmania

...advancing Tasmania's interests.

HOBART: 136 Davey Street GPO BOX 1675 HOBART TAS 7001. Ph 03 6224 3707 Fax 03 6224 3709 Toll free 1300 132 493 CANBERRA: Room SG92 Parliament House CANBERRA ACT 2600 Ph 02 6277 3019 Fax 02 6277 5707 Email: senator:abetz@japh.gov.au Web:http://abetz.com.au

Item For Brief Mention Report No. 1 - Tabled Documents Barry O'Farrell MP letter 13012011





Phone: +61 2 9230 2270 Fax: +61 2 9221 8208 Email: lop@parliament.nsw.gov.au Parliament House

Macquarie Street ydney NSW 2000 Australia

13 January 2011

Mr Henry Wong General Manager, Manly Council 1 Belgrave Street MANLY NSW 2095

Dear Mr Wong Hany

Thank you for your recent letter on behalf of Manly Council.

I have read your letter with interest and have noted your concerns in relation to non bio-degradable plastic bags in NSW.

I note Manly Council's environmental concerns about the use of non bio-degradable plastic bags including litter in waterways and disruption to marine ecosystems.

I have shared your concerns with the Hon. Catherine Cusack MLC, Shadow Minister for Environmental Sustainability, for her information.

Please visit my website at www.barryofarrell.com.au for the NSW Liberals & Nationals practical plans and policies to make NSW Number One Again.

Thank you again for taking the time to write to me.

Yours sincerely

Barry O'Farrell MP NSW Liberal Leader

Bestowel

cc. Catherine Cusack MLC, Shadow Minister for Environmental Sustainability

www.startthechange.com.au

17 January 2011

Mr Henry Wong Manly Council PO Box 82 Manly NSW 1655





Dear Mr Wong

Re: Smoke-free outdoor areas - 2010 Council Survey

It is with pleasure that we enclose the results of the Heart Foundation's annual survey of NSW Councils in relation to smoke-free outdoor areas policy for distribution to your Councillors and relevant staff. As of 31 July 2010, 76 (50%) NSW Councils had some form of smoke-free policy.

We would like to take this opportunity to congratulate Manly Council on your comprehensive smokefree outdoor areas policy and thank you for making our communities healthier and cleaner.

You may be interested to learn that the Heart Foundation and Cancer Council NSW recently commissioned a survey of 450 NSW café and restaurant owners/managers to ascertain their views on smoke-free dining in outdoor areas. Pleasingly, of the 307 businesses that currently allow smoking in their alfresco dining areas, 82% think a smoking ban would create a much nicer environment for their customers. Of the 122 businesses that are totally smoke-free, 91 per cent reported that it is easy or very easy to enforce the restriction. This report is available on request.

A comprehensive resource kit is available to assist NSW Councils considering introducing smoke-free outdoor areas policy and includes sample policies, draft motions, signage templates and much more.

The resource kit was developed by the Heart Foundation, Cancer Council NSW, Australian Medical Association (NSW), Action on Smoking and Health Australia, and the Local Government and Shires Associations of NSW. Mosman and Manly Councils also contributed valuable insight and practical experience on the adoption of smoke-free policies within a Local Government setting. The resource kit has been utilised by a number of NSW Councils to date in preparing and implementing smoke-free policy.

Please inform your Councillors about the results of the 2010 Council Survey and the resource kit, which are both available online at www.heartfoundation.org.au/smokefree or in hard copy by contacting the Heart Foundation on (02) 9219 2475. Should you wish to discuss the issue further, please contact Andy Mark, Regional Health Promotion Coordinator on 02 4232 0130.

Kind Regards

TONY THIRLWELL OAM Heart Foundation CEO - NSW

Cc to Mayor













Smoke-free policy in outdoor areas













Contents

- 1 Introduction
- 2 Methodology
- Results
- 11 Resource kit
- 11 Barriers to introducing or expanding policy
- 12 Conclusion
- 12 Appendix



Introduction

Smoking is the largest single preventable cause of death in Australia, killing more than 15,000 Australians a year. There is substantial evidence linking exposure to second-hand smoke with a range of serious and life threatening health impacts including heart disease, cancer, asthma and other respiratory problems. Children exposed to second-hand smoke are at an increased risk of asthma, sudden infant death syndrome (SIDS), acute respiratory infections and ear problems.

While most of the evidence relates to indoor exposure, there is emerging evidence on how smoking affects air quality in outdoor locations such as alfresco cafes and playgrounds. A recent study which measured cigarette smoke levels in a variety of outdoor locations showed that a person sitting near a smoker in an outdoor area could be exposed to levels of cigarette smoke similar to the exposure of someone sitting in an indoor pub or club. Therefore, the second-hand smoke in outdoor areas where people tend to congregate, including alfresco dining areas, sports stadiums and concert venues, can present a real health risk to the public and staff. There is also evidence to suggest that smoke-free areas support smokers who are trying to quit as well as reduce their overall cigarette consumption.

Community interest in the provision of smoke-free outdoor areas such as playgrounds, sporting fields and alfresco dining areas is growing. To assist local councils in developing their own smoke-free outdoor areas policy, the Heart Foundation, The Cancer Council NSW, the Australian Medical Association NSW, the Local Government and Shires Associations of NSW and Action on Smoking and Health Australia have developed a resource kit including a CD-ROM of signage templates for Local Government outlining in clear detail the steps required to present before Council a motion to make Council owned outdoor areas progressively smoke-free.

Smoke-free policy in outdoor areas

A 2010 survey of NSW councils

Methodology

Heart Foundation staff contacted each council by phone. Research was conducted in order to identify the most appropriate person to speak to if the contact person from previous surveys was no longer the correct contact.

An introductory script and set of questions (Appendix A) was provided to ensure a consistent approach was taken and results were immediately logged in a spreadsheet.

This report includes all councils that had formally approved a policy by 31 July 2010. Cases where policy has not yet been implemented have been highlighted. To monitor the implementation and progress of smoke-free policies, the Heart Foundation conducted a survey of all 152 councils across NSW between April and July 2010. Similar surveys were carried out in 2007, 2008 and 2009

Results

 Half of NSW councils have smoke-free policy

As of 31 July 2010, 50% of all NSW councils had adopted some form of smoke-free outdoor areas policy. Seventy-six of the 152 councils in NSW now have policy, compared to 58 in 2009 and 28 in 2007.

2 Most common outdoor areas with smoke-free policy

Of the 76 councils with smokefree policy, 75 (99%) cover children's playgrounds, making this the most common smoke-free area. Sixty-one councils (80%) have policy covering sporting fields, 35 (46%) cover pools and 32 (42%) have made areas within a certain distance of council buildings smoke-free. Twentytwo councils have made alfresco dining areas smoke-free, up from 9 in 2009, which represents a 144% increase. 3 Regional/metropolitan split

There are now 44 regional councils with smoke-free policy in NSW compared to 32 metropolitan councils. However, in relative terms the take-up of smoke-free policy is much higher in the Sydney metropolitan area. Almost three quarters (74%) of the 43 metropolitan councils have smoke-free policy compared to two fifths (40%) of the 109 regional councils. The number of regional councils with policy has quadrupled in the last three years.

4 Tables

The following tables provide more detailed information:

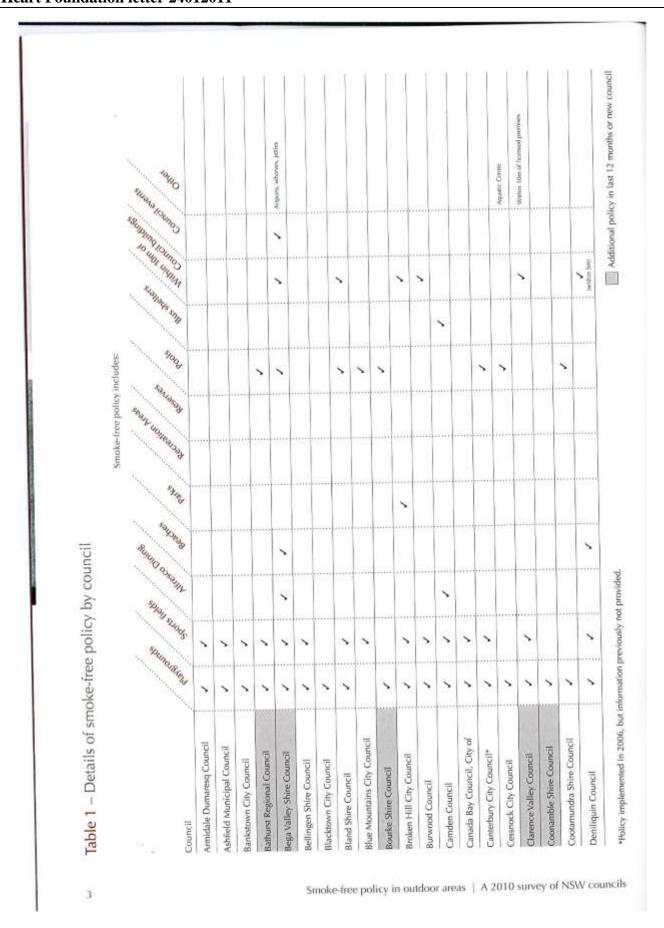
Table 1: Details of smoke-free policy by council

Table 2: Comparison of metropolitan and regional/ rural councils

Table 3: Take-up of smokefree policy since 2007 across all councils

Smoke-free policy in outdoor areas | A 2010 survey of NSW councils

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| Tumbarumba Shire Council | ` | | No.XX | | | | | ` | | | | |
| Tumut Shire Council | ` | ١, | | | | | | ` | | | | |
| Upper Lachlan Shire Council | ` | ` | | | | | | , | Series | 5 | | |
| Uralla Shire Council | ` | ` | | | | | | , | | | | |
| Wagga Wagga City Council | ` | | ` | | | | | | | × | | |
| Warringah Council | ` | ` | ` | ` | | | | | | ` | • | Council united ganting stations |
| Warrumbungle Shire Council | ` | ` | | | | | | ` | | | | Within 10m of youth centre (acilities, childrens services and childrens services) |
| Waverley Council | , | | ` | ` | | | | | 100011 | | | |
| Weddin Shire Council | ` | ` | | | | | | | | > ingling | Av. (100) | |
| Willoughby City Council | ` | ` | ` | 100.000 | ` | ` | ` | ` | ` | - | ` | Chatwood Mult, The Concrurse, council |
| Wingecarribee Shire Council | ` | ` | | 11130 | | | | | | | | |
| Wollangong City Council | ` | s | | 1000 | | | | | | | | |
| Wollondilly Shire Council | ` | ` | enno. | | | | | ` | | ` | | |
| Woollahra Municipal Council | ` | | | | | | | | | | | |
| Wyong Shire Council | ` | ~ | ` | ` | ` | | , | ` | ` | ` | ` | Within 10m of BBQs, pedestrian rialls and plazes. |
| Number of councils with policy in this area | 75 | 19 | 22 | 4 | þ | ¥O. | ıη | 25 | 13 | 32 | 50 | |



Table 2 – Comparison of metropolitan and regional councils

| Metro | Regional/Rural |
|-------|----------------------------|
| 43 | 109 |
| 17 | - 11 |
| 24 | 22 |
| 28 | 30 |
| 32 | 44 |
| 74% | 40% |
| | 43 17 24 28 32 |

Table 3 – Take-up of smoke-free policy since 2007 across all councils

| Name of council | Smoke-free policy in: | | | | |
|-----------------------------|-----------------------|------|------|------|--|
| | 2010 | 2009 | 2008 | 2007 | |
| Albury City Council | No | No | No | No | |
| Armidale Dumaresq Council | Yes | Yes | Yes | No | |
| Ashfield Municipal Council | Yes | Yes | Yes | Yes | |
| Auburn Council | No | No | No | No | |
| Ballina Shire Council | No | No | No | No | |
| Balranald Shire Council | No | No | No | No | |
| Bankstown City Council | Yes | Yes | Yes | No | |
| Bathurst Regional Council | Yes | No | No | No | |
| Bega Valley Shire Council | Yes | No | No | No | |
| Bellingen Shire Council | Yes | Yes | Yes | No | |
| Berrigan Shire Council | No | No | No | No | |
| Blacktown City Council | Yes | Yes | No | No | |
| Bland Shire Council | Yes | Yes | Yes | No | |
| Blayney Shire Council | No | No | No | No | |
| Blue Mountains City Council | Yes | Yes | Yes | Yes | |
| Bogan Shire Council | No | No | No | No | |
| Bombala Council | No | No | No | No | |
| Boorowa Council | No | No | No | No | |
| Botany Bay City Council | No | No | No | No | |
| Bourke Shire Council | Yes | No | No | No | |
| Brewarrina Shire Council | No | No. | No | No | |
| Broken Hill City Council | Yes | Yes | No | No | |
| Burwood Council | Yes | Yes | No | No | |
| Byron Shire Council | No | No | No | No | |
| Cabonne Shire Council | No | No | No | No | |
| Camden Council | Yes | Yes | No | No | |
| Campbelltown City Council | No | No | No | No | |
| Canada Bay Council, City of | Yes | Yes | Yes | Ye | |
| Canterbury City Council | Yes | Yes | Yes | Ye | |
| Carrathool Shire Council | No | No | No | No | |
| | | | | | |

Table 3 (continued)

| Name of council | S | moke-fre | e policy i | |
|-------------------------------|------|----------|------------|------|
| | 2010 | 2009 | 2008 | 2007 |
| Central Darling Shire Council | No | No | No | No |
| Cessnock City Council | Yes | Yes | Yes | No |
| Clarence Valley Council | Yes | No | No | No |
| Cobar Shire Council | No | No | No | No |
| Coffs Harbour City Council | No | No | No | No |
| Conargo Shire Council | No | No | No | No |
| Coolamon Shire Council | No | No | No | No |
| Cooma-Monaro Shire Council | No | No | No | No |
| Coonamble Shire Council | Yes | No | No | No |
| Cootamundra Shire Council | Yes | Yes | Yes | No |
| Corowa Shire Council | No | No | No | No |
| Cowra Shire Council | No | No | No | No |
| Deniliquin Council | Yes | Yes | Yes | No |
| Dubbo City Council | Yes | Yes | Yes | Yes |
| Dungog Shire Council | No | No | No | No |
| Eurobodalla Shire Council | No | No | No | No |
| Fairfield City Council | Yes | Yes | Yes | Yes |
| Forbes Shire Council | No | No | No | No |
| Gilgandra Shire Council | No | No | No | No |
| Glen Innes Severn Council | No | No | No | No |
| Gloucester Shire Council | Yes | Yes | No | No |
| Gosford City Council | Yes | Yes | Yes | No |
| Goulburn Mulwaree Council | Yes | Yes | Yes | Yes |
| Great Lakes Council | No | No | No | No |
| Greater Hume Shire Council | No | No | No | No |
| Greater Taree City Council | Yes | No | No | No |
| Griffith City Council | No | No | No | No |
| Gundagai Shire Council | No | No | No | No |
| Gunnedah Shire Council | No | No | No | No |
| Guyra Shire Council | No | No | No | No |
| Gwydir Shire Council | No | No | No | No |
| Harden Shire Council | No | No | No | No |
| Hawkesbury City Council | Yes | Yes | Yes | Yes |
| Hay Shire Council | Yes | No | No | No |
| The Hills Shire Council | Yes | Yes | Yes | Yes |
| Holroyd City Council | Yes | Yes | Yes | Yes |
| Hornsby Shire Council | Yes | Yes | Yes | No |
| Hunter's Hill Council | No | No | No | No |
| Hurstville City Council | Yes | Yes | No | No |
| Inverell Shire Council | No | No | No | No |
| Jerilderie Shire Council | No | No | No | No |
| Junee Shire Council | No | No | No | No |



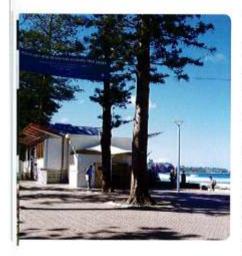


Table 3 (continued)

| Name of council | Smoke-free policy i | | | | |
|--------------------------------|---------------------|------|------|------|--|
| | 2010 | 2009 | 2008 | 2007 | |
| Kempsey Shire Council | Yes | No | No | No | |
| Kiama Municipal Council | Yes | Yes | Yes | Yes | |
| Kogarah City Council | Yes | Yes | Yes | No | |
| Ku-ring-gai Council | Yes | Yes | Yes | No | |
| Kyogle Council | No | No | No | No | |
| Lachlan Shire Council | Yes | Yes | Yes | Yes | |
| Lake Macquarie City Council | Yes | Yes | No | No | |
| Lane Cove Municipal Council | Yes | Yes | Yes | Yes | |
| Leeton Shire Council | No | No | No | No | |
| Leichhardt Municipal Council | Yes | Yes | Yes | No | |
| Lismore City Council | Yes | Yes | Yes | Yes | |
| Lithgow City Council | No | No | No | No | |
| Liverpool City Council | Yes | Yes | Yes | Yes | |
| Liverpool Plains Shire Council | Yes | Yes | Yes | No | |
| Lockhart Shire Council | No | No | No | No | |
| Maitland City Council | Yes | No | No | No | |
| Manly Council | Yes | Yes | Yes | Yes | |
| Marrickville Council | No | No | No | No | |
| Mid-Western Regional Council | Yes | Yes | Yes | Yes | |
| Moree Plains Shire Council | No | No | No | No | |
| Mosman Municipal Council | Yes | Yes | Yes | Yes | |
| Murray Shire Council | No | No | No | No | |
| Murrumbidgee Shire Council | No | No | No | No | |
| Muswellbrook Shire Council | No | No | No | No | |
| Nambucca Shire Council | Yes | Yes | No | No | |
| Narrabri Shire Council | No | No | No | No | |
| Narrandera Shire Council | No | No | No | No | |
| Narromine Shire Council | No | No | No | No | |
| Newcastle City Council | Yes | Yes | Yes | Yes | |
| North Sydney Council | No | No | No | No | |
| Oberon Council | No | No | No | No | |
| Orange City Council | Yes | Yes | Yes | Yes | |
| Palerang Council | No | No | No | No | |
| Parkes Shire Council | No | No | No | No | |
| Parramatta City Council | Yes | No | No | No. | |
| Penrith City Council | Yes | Yes | Yes | Yes | |
| Pittwater Council | Yes | Yes | Yes | Yes | |
| ort Macquarie Hastings Council | No | No | No | No | |
| Port Stephens Council | Yes | Yes | No | No | |
| Queanbeyan City Council | No | No | No | No | |
| Randwick City Council | Yes | No | No | No | |
| Richmond Valley Council | Yes | No | No | No | |

Table 3 (continued)

| Name of council | S | moke-fre | e policy i | n: |
|-------------------------------|------|----------|------------|------|
| | 2010 | 2009 | 2008 | 2007 |
| Rockdale City Council | No | No | No | No |
| Ryde City Council | Yes | Yes | Yes | Yes |
| Shellharbour City Council | Yes | Yes | Yes | No |
| Shoalhaven City Council | Yes | Yes | Yes | Yes |
| Singleton Council | No | No | No | No |
| Snowy River Shire Council | No | No | No | No |
| Strathfield Municipal Council | No | No | No | No |
| Sutherland Shire Council | No | No | No | No |
| City of Sydney Counci | Yes | No | No | No |
| Tamworth Regional Council | No | No | No | No |
| Temora Shire Council | No | No* | No | No |
| Tenterfield Shire Council | Yes | Yes | Yes | Yes |
| Tumbarumba Shire Council | Yes | No | No | No |
| Tumut Shire Council | Yes | Yes | Yes | No |
| Tweed Shire Council | No | No | No | No |
| Upper Hunter Shire Council | No. | No | No | No |
| Upper Lachlan Shire Council | Yes | Yes | Yes | No |
| Uralla Shire Council | Yes | Yes | Yes | No |
| Urana Shire Council | No | No | No | No |
| Wagga Wagga City Council | Yes | Yes | No | No |
| Wakool Shire Council | No | No | No | No |
| Walcha Council | No | No | No | No |
| Walgett Shire Council | No | No | No | No |
| Warren Shire Council | No | No | No | No |
| Warringah Council | Yes | Yes | Yes | Yes |
| Warrumbungle Shire Council | Yes | No | No | No |
| Waverley Council | Yes | Yes | Yes | Yes |
| Weddin Shire Council | Yes | No | No | No |
| Wellington Council | No | No | No | No |
| Wentworth Shire Council | No | No | No | No |
| Willoughby City Council | Yes | No | No | No |
| Wingecarribee Shire Council | Yes | Yes | Yes | Yes |
| Wollondilly Shire Council | Yes | No | No | No |
| Wollongong City Council | Yes | Yes | No | No |
| Woollahra Municipal Council | Yes | Yes | Yes | Yes |
| Wyong Shire Council | Yes | Yes | Yes | No |
| Yass Shire Council | No | No | No | No |
| Young Shire Council | No | No | No | No |



^{*}Temora Shire Council was mistakenly listed as having policy in the 2009 report.

The original kit contained a rationale for why the smoke-free outdoor areas were important and relevant, recommendations of which areas should be included in the policy, draft Council resolutions and policies as well as case studies of councils where policy already existed. The updated resource kit now includes a testimonial fact sheet addressing challenges and a CD-ROM including signage templates and photos, draft motions and resolutions and

resources developed by councils

In response to feedback an updated resource kit to help council staff develop smoke-free policy has been produced and disseminated. New features include an additional fact sheet providing testimonial responses from council staff in relation to commonly expressed challenges facing councils and a CD-ROM with signage templates and draft motions and resolutions. The new resource kit is available in hard copy by calling 02 9219 2444 or electronic form from www. heartfoundation.org.au/smokefree (does not include CD-ROM).

Resource kit

A resource kit designed to help council staff develop smoke-free policy was produced and disseminated in response to council requests reflected in the 2008 survey.

Of the 152 councils surveyed in 2010, staff at over half (81) had seen the resource kit. The most common reason for not having seen the kit was that council had not considered introducing policy.

72% (58) of those who had seen the kits described them as 'useful' giving reasons including:

- · Information all in one place
- Very helpful in developing the Reports and Policy for council
- Made the process of putting draft proposals together easier and quicker
- · Easy to understand and useable
- · Good resources to work from
- · Reduced the workload
- · Didn't have to reinvent the wheel
- Good to communicate information to councillors and council staff
- Helpful to have the facts there to be able to answer questions from council
- · Provided links to other councils
- Able to develop policy based on draft template and modify to local needs
- One staff member described it as the "Best policy I've ever read"!

The most common reason given by people who described the kit as 'not useful' was that the council was not considering implementing policy at that time. Other comments included:

- Not relevant staff member for developing policy
- Had already implemented policy

Barriers to introducing or expanding policy

The councils surveyed identified a number of barriers to introducing smoke-free policy or expanding on existing policies. These included:

- · enforcement issues
- lack of finances and resources to implement policy
- lack of finances and resources to enforce policy
- not identified by the community as an issue, lack of community awareness
- perception that the policy would not be popular with the public
- · business community concern
- lack of interest at council and/or impetus
- · lack of state legislation and funding
- geographical challenges ie large urban or rural areas
- · falling between departments
- · perception of "over regulation"
- councillor's or council staff's own smoking behaviours.

Many of these barriers are addressed in Fact Sheet 5 of the Resource Kit.

Conclusion

As of 31 July 2010, 50% of all NSW councils have smoke-free policy in certain council owned or controlled areas, including almost three quarters (74%) of metropolitan councils and two fifths of regional/rural councils.

Having reached this tipping point, the members of the smoke-free outdoor areas working group (Heart Foundation, Cancer Council NSW, Action on Smoking and Health (ASH), Australian Medical Association NSW, the Local Government and Shires Associations of NSW and members of Manly and Mosman Councils) are calling for state-wide legislation to make all alfresco dining venues and other crowded outdoor areas smoke-free.

At a minimum, this would include any outdoor areas where food or drink is served, children's playgrounds as well as sporting grounds and facilities.



Appendix

Smoke-free outdoor public spaces council survey

Good morning/afternoon, my name is I am calling on behalf of the Heart Foundation. I was wondering if I could speak with the Manager of Administration Services or the Director of Corporate Services on whether Council has or was thinking about introducing policy on Smokefree Outdoor Public Spaces, such as children's playgrounds?

When connected to relevant council officer:

I was wondering if I may ask you a few questions?

Conduct Appropriate Survey (Below survey A for councils who did not have policy as of April/May 2009 or Survey B for councils who did have policy as of April/May 2009)

Thank you very much for your time.

If the council officer wishes to speak further on the issue, please ask them to contact Andy Mark, Regional Health Promotion Coordinator Heart Foundation on 02 4233 1033 or 0401 711 833

Smoke-free policy in outdoor areas | A 2010 survey of NSW councils

1.



Smoke-free outdoor public spaces council survey(a)

For councils who did NOT have smoke-free outdoor area policy or resolution as of April/May 2009

- Does your Council have any policies, regulations or resolutions that bans smoking in outdoor public spaces? (Note: This does not include OH5 policy banning smoking on Council worksites, lunch rooms, offices, vehicles)
 - Prompts: the spaces may include around playgrounds, sporting fields, beaches, reserves, alfresco dining areas on council owned land, around entrances to council owned buildings.
 - (If NO got to Q11)
- 2 If so, in what areas do these bans exist?
 - Prompts: As above
- 3 If Policy exists; Do these bans exist as policy or as a Council or Committee resolution?
- 4 If Policy exists: Is it accessible via the internet? Website address.
 - Or may we obtain a hard copy?
- 5 Why did Council introduce policy or resolution that bans smoking in outdoor public spaces?
 - Prompts: Community request, Councillor interest, Council Officer's research/report, a grant funded project.
- 6 Under what Policy or Regulation were the bans introduced?
 - Prompts: Local Government Act, OHS Act.
- 7 How much has Council spent on the implementation of the policy and what has been done to promote the bans? (Some may indicate they have accessed Cancer Council Grants to pay for implementation. If so note down)
- 8 Have notices been erected? What type of signage has been used?

- Prompts: Stand alone signs or stickers attached to existing signs)
- Is it possible to get a copy (photo) of the signage?
- 9 How is Council enforcing the bans?
- Have any infringements been issued? (Go to Q12)
- 11 Has Council considered implementing policy that bans smoking in outdoor public spaces such as around playgrounds, outdoor sporting fields and facilities, beaches, reserves, alfresco areas, around entrances to Council owned buildings? If unsuccessful, why?
- 12 What barriers has your Council encountered that has prevented, delayed or restricted the implementation of a policy that bans smoking in outdoor public spaces?
- 13 Have you received a copy of or link to the Smoke-free Outdoor Areas Resource Kit in the last year?
 - If NO to received copy would you be interested in receiving a copy?
 - Hard or emailed?
- 14 (If Yes to 13): Was the Resource Kit useful to Council in considering the introduction of policy?
 - If Yes: How
 - If No: What could be improved.
- 15 Would you like to receive more information or support regarding the implementation of Smokefree Outdoor Areas policy? Please indicate what type of information or support?

Thank you for your time

Smoke-free outdoor public spaces council survey(b)

For councils who had a smoke-free outdoor area policy or resolution as of April/May 2009

- 1 Our 2008 Smoke-free Outdoor Area Survey indicated that your Council had policies, regulations or resolutions that banned smoking in outdoor public spaces? At the time the Policy applied to (Refer to survey results). Has your Council increased the number of, or types of, Council Owned Areas where policy bans smoking since May 2008? (If NO got to Q11)
- 2 If so, in what areas do these new bans exist?
 - Prompts: As above
- 3 Do the new bans exist as policy or as a Council or Committee resolution?
- 4 Under what Policy or Regulation were the bans introduced? Prompts: Local Government Act,
 - Prompts: Local Government Act, OHS Act.
- 5 Is the Policy accessible via the internet? Website address.
 - Or may we obtain a hard copy?
- 6 Why did Council increase the number of, or type of, Outdoor Public Spaces with policy or resolution that bans smoking?
 - Prompts: Community request, Councillor interest, Council Officer's research/report, a grant funded project, planned expansion.
- 7 How much has Council spent on the implementation of the policy and what has been done to promote the bans? (Some may indicate they have accessed Cancer Council Grants to pay for implementation. If so note down)

- 8 Have notices been erected in the areas covered by the Policy or Resolution? What type of signage has been used? (ie Stand alone signs or stickers attached to existing signs) Is it possible to get a copy (photo) of the signage?
- 9 How is Council enforcing the bans?
- 10 Have any infringements been issued? (Go to Q12)
- 11 Has Council considered implementing additional Policies or Resolutions that bans smoking in outdoor public spaces? If NO or unsuccessful, why?
- 12 Has your Council encountered any barriers that have prevented, delayed or restricted the implementation of additional policy that bans smoking in outdoor public spaces?
- 13 Have you received a copy of or link to the Smoke-free Outdoor Areas Resource Kit in the last year?
 - If NO to receiving copy would you be interested in receiving a copy?
 - Hard or emailed?
- 14 (If Yes to 13): Was the Smokefree Outdoor Resource Kit useful to Council in considering the introduction of policy?
 - If Yes: How
 - If No: What could be improved.
- 15 Would you like to receive more information or support regarding the implementation of Smokefree Outdoor Areas policy? Please indicate what type of information or support?

Thank you for your time





For heart health information 1300 36 27 87 www.heartfoundation.org.au

Australian Capital Territory

Canberra

15 Denison Street Deakin ACT 2600 Tel: (02) 6282 5744

New South Wales

Sydney

Level 3, 80 William Street Sydney NSW 2011

Tel: (02) 9219 2444

Newcastle

Suite 5, OTP House **Bradford Close** Kotara NSW 2289

Tel: (02) 4952 4699

Illawarra

Kiama Hospital and Community Health Service **Bonaira Street** Kiama NSW 2533

Tel: (02) 4232 0130

Northern Territory

Darwin

Darwin Central Offices Level 3, 21 Knuckey Street Darwin NT 0800

Tel: (08) 8981 1966

Alice Springs

Shop 1, 9 Parsons Street Alice Springs NT 0870 Tel: (08) 8953 5942

Queensland

Brisbane

557 Gregory Terrace Fortitude Valley QLD 4006 Tel: (07) 3872 2500

Townsville

Suite 7B, 95 Denham Street Townsville QLD 4810 Tel: (07) 4721 4686

South Australia

Adelaide

155-159 Hutt Street Adelaide SA 5000

Tel: (08) 8224 2888

Tasmania Hobart

86 Hampden Road Battery Point TAS 7004

Tel: (03) 6224 2722

Northern Tasmania

Kings Meadows Community Health Centre, McHugh St Kings Meadows TAS 7249

Tel: (03) 6336 5116

North-West Tasmania

2nd Floor, Room 232 Community & Health Services Centre 23 Steele Street Devenport TAS 7310 Tel: (03) 6421 7704

Victoria

Melbourne

Level 12, 500 Collins Street Melbourne VIC 3000 Tel: (03) 9329 8511

Western Australia

Perth

334 Rokeby Road Subiaco WA 6008 Tel: (08) 9388 3343

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Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's **Estate**



3 Marist Place Parramatta NSW 2ISO

Locked Bag 5020 Parramatta NSW 2124 DX 8225 PARRAMATTA Telephone: 61 2 9873 8500 Facsimile: 61 2 9873 8599

heritage@planning.nsv/ gav an www.heritage.nsw.gov.au

Contact: Phone:

Claudine Loffi 02 9873 8590 02 9873 8599

Email: loffic@planning.nsw.gov.au

09/00782

Mr Henry Wong General Manager PO Box 82 Manly NSW 1655

Attention: Laura Fraser, Heritage Planner

Dear Mr Wong

Re: Notice of NSW Heritage Council recommendation to list on the State Heritage Register: St Patrick's Estate - Darley Road, Manly

MANLY COUNCIL

I am writing to advise, in accordance with section 33(1)(e) of the Heritage Act 1977, that the NSW Heritage Council has resolved to recommend listing St Patrick's Estate on the State Heritage Register to the Minister for Planning. The recommendation was resolved at the NSW Heritage Council meeting of 1st December 2010 for the estate's land shown in the enclosed map.

The recommendation was made after consideration of a report prepared by the Heritage Branch that included submissions received from affected parties and members of the public.

Once the Minister has considered the Heritage Council's recommendation and made a decision whether or not to list the item on the Register, further notification will be provided to you of that decision.

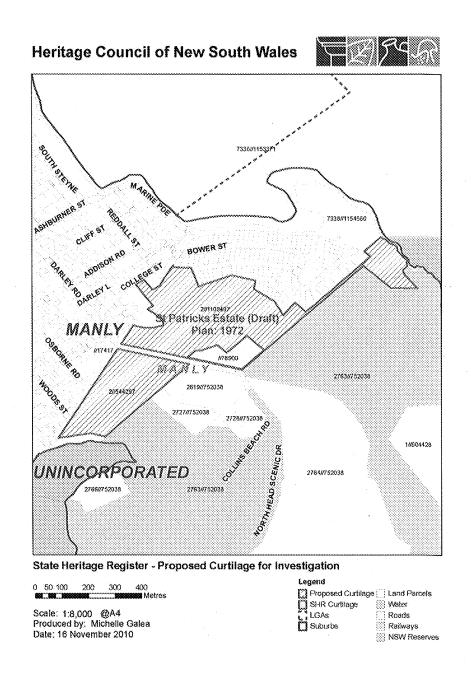
Information on the Register and St Patrick's is available on the Heritage Branch website www.heritage.nsw.gov.au/listing. If you have any questions please do not hesitate to contact Claudine Loffi at the Heritage Branch on (02) 9873 8590.

Yours sincerely

Director

Heritage Branch

Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate



Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's **Estate**



Frankric Place Pagamatta FSW 280

Locked Bag 5020 Parlamatta FISV 2124 DX 8225 PARRAMATTA

File:

felephons, 83 2 9873 9850 Facsinile. 81 2 9873 8699

Heritagesjäglarenng.dsst.gov.e.i www.heritaga.nac.aca.ac

COPY FOR YOUR INFORMATION

Contact: Claudine Loffi Phone: 02 9873 8590 Fax: 02 9873 8599 Email: loffic@planning.nsw.gov.au 09/00782

The Principal St Paul's College Darley Road Manly NSW 2095

warty council RECEDENCE RECORDS 23 080 201 sanganani terbahan

Dear Sir/ Madam

Re: Notice of NSW Heritage Council recommendation to list on the State Heritage Register: St Patrick's Estate - Darley Road, Manly

DOMESTIC NUMBER.

I am writing to advise, in accordance with section 33(1)(e) of the Heritage Act 1977, that the NSW Heritage Council has resolved to recommend listing St Patrick's Estate on the State Heritage Register to the Minister for Planning. The recommendation was resolved at the NSW Heritage Council meeting of 1st December 2010 after consideration of a report prepared by the Heritage Branch that included submissions received from affected parties and members of the public.

What's this listing?

The State Heritage Register lists New South Wales' most significant heritage items known as items of 'state heritage significance'. The register is administered by the Heritage Council of New South Wales and the NSW Department of Planning's Heritage Branch. The Branch works closely with local councils, owners and the community on nominations of potentially state significant places for adding to the Register to conserve for future generations.

What's changing

The full estate was originally nominated, advertised and recommended for listing in 2003 and 2004. However, with the extent of new development since this time, the Heritage Council has now resolved to reduce the recommended listing boundary. The reduced boundary removes recently constructed housing and Bears Cottage from the parts of the estate recommended for listing, as shown in the enclosed map. Significant heritage input shaped the excluded development. This reduced curtilage was discussed and developed in consultation with Manly Council, Lend Lease and the owner, the Archdiocese.

For housing lots, please note that significant heritage features will be retained in the proposed state listing, shown in the enclosed map. This includes sandstone boundary walls and view corridors also shown in the Local Environmental Plan maps for the estate.

Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate

What this means

For major changes to features within the final mapped boundary, the proponent will normally need to apply for NSW Heritage Council approval and may be eligible for NSW heritage grants for conservation works. Heritage features are protected from complete demolition, need normal ongoing maintenance, while sympathetic uses and changes can continue to be approved. Minor maintenance and other day-to-day works do not need approval when they are covered by what is known as 'exemptions'. These and other effects of state listing are described further in the following enclosure. Land outside the final state listing boundary will not be affected in these ways.

The full estate remains locally heritage listed on Manly Council's Local Environmental Plan. This means applications still normally need to be lodged with Manly Council for major changes, even if the site is not listed on the State Heritage Register. In this way Manly Council can continue assessing the compatibility of future changes with St Patrick's heritage characteristics across the estate as a whole.

What's next

I will write to you again about when a decision is made by the Minister for Planning on the listing. For more information on this item, please see the draft heritage data form at www.heritage.nsw.gov.au/listing then select > Nominations.

In the meantime, please feel free to contact the Heritage Branch with any questions about the listing by calling Claudine Loffi, Heritage Officer, on (02) 9873 8590.

Yours sincerely

Petula Samios

Director

Heritage Branch

2 DEC 2010

CC.

Archdiocese Lend Lease Manly Council

Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate

Effects of listing on the State Heritage Register

Heritage Valuations

When an item is listed on the register, the Valuer General is automatically requested to make a heritage valuation for that item. In most cases this results in lower council rates and land tax.

A heritage valuation is based on the existing use of the land rather than on its zoned development potential. For example, a dwelling house would be valued as such, even if that property is located in a commercial or residential flat zone. The greater the difference between the existing and zoned use, the greater the benefit.

Financial Assistance and other support

Listing your property on the State Heritage Register makes you eligible for funding through the NSW Heritage Grants program and other support including:

- Free heritage advisory services through your local council. Most councils in NSW have this service;
- Grants of up to \$75,000 under our 2-year works program;
- Dollar-for-dollar grants of up to \$4,000 for the preparation of conservation management plans and other management documents.

You can obtain further information on these grants from our website or by telephoning Victoria Throp (02) 9873 8577 or Miriam Stacy (02) 9873 8576 or emailing: victoria.throp@planning.nsw.gov.au or miriam.stacy@planning.nsw.gov.au.

Sale of a Property

Listing on the State Heritage Register does not place any restriction on the sale of a property.

Alterations and Additions

Listing of a building or land on the State Heritage Register does not mean that work cannot be carried out. The listing simply seeks to ensure that any new use or work is compatible with and complements the item.

Major works listed in section 57(1) of the Heritage Act will require the approval of the Heritage Council in addition to any other approvals such as the local council. An application to change the use of or undertake work to a listed building or land should be submitted to your local council in the form of an *Integrated Development Application*. If the local council does not require a development application, a *Section 60 Application* should be submitted directly to the Heritage Council.

Exemptions

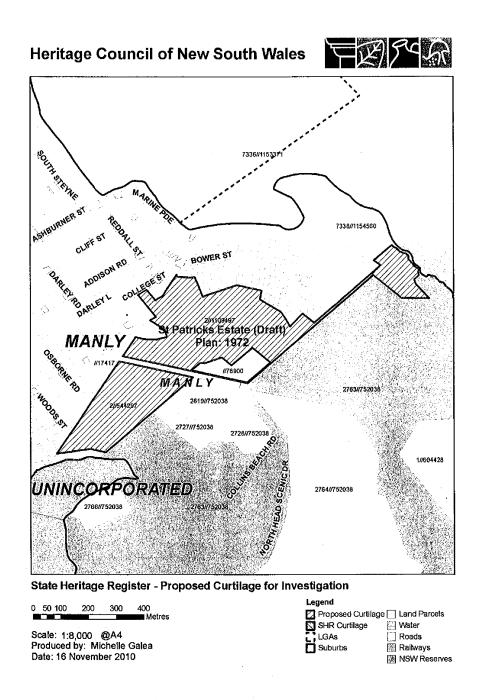
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Maintenance and Repair

The State Heritage Register is a list of the State's most significant heritage items. *Minimum standards of maintenance and repair* for buildings, works and relics listed on the Register are set out in the Heritage Regulation 2005. These have been formulated to ensure that these items are inspected regularly, secured and protected against the weather, fire and vandalism. They are based on prudent property management practices, aimed at avoiding expensive 'deferred maintenance'.

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Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate



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RUOPY FOR YOUR INFORMATION Contact: Claudine Loffi Phone: 02 9873 8590 Fax: 02 9873 8599

Email: loffic@planning.nsw.gov.au File: 09/00782

Mr Lee Stroud Strata Manager Bright & Duggan 37-43 Alexander Street Crows Nest NSW 2065

Dear Mr Stroud

Re: Notice of NSW Heritage Council recommendation to list on the State Heritage Register: St Patrick's Estate – Darley Road, Manly

I am writing to advise, in accordance with section 33(1)(e) of the Heritage Act 1977, that the NSW Heritage Council has resolved to recommend listing **St Patrick's Estate** on the State Heritage Register to the Minister for Planning. The recommendation was resolved at the NSW Heritage Council meeting of 1st December 2010 after consideration of a report prepared by the Heritage Branch that included submissions received from affected parties and members of the public.

What's this listing?

The State Heritage Register lists New South Wales' most significant heritage items known as items of 'state heritage significance'. The register is administered by the Heritage Council of New South Wales and the NSW Department of Planning's Heritage Branch. The Branch works closely with local councils, owners and the community on nominations of potentially state significant places for adding to the Register to conserve for future generations.

What's changing

The full estate was originally nominated, advertised and recommended for listing in 2003 and 2004. However, with the extent of new development since this time, the Heritage Council has now resolved to reduce the recommended listing boundary. The reduced boundary removes recently constructed housing and Bears Cottage from the parts of the estate recommended for listing, as shown in the enclosed map. Significant heritage input shaped the excluded development. This reduced curtilage was discussed and developed in consultation with Manly Council, Lend Lease and the owner, the Archdiocese.

For housing lots, please note that significant heritage features will be retained in the proposed state listing, shown in the enclosed map. This includes sandstone boundary walls and view corridors also shown in the Local Environmental Plan maps for the estate.

Helping the community conserve our heritage

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The full estate remains locally heritage listed on Manly Council's Local Environmental Plan. This means applications still normally need to be lodged with Manly Council for major changes, even if the site is not listed on the State Heritage Register. In this way Manly Council can continue assessing the compatibility of future changes with St Patrick's heritage characteristics across the estate as a whole.

What's next

I will write to you again about when a decision is made by the Minister for Planning on the listing. For more information on this item, please see the draft heritage data form at www.heritage.nsw.gov.au/listing then select > Nominations.

In the meantime, please feel free to contact the Heritage Branch with any questions about the listing by calling Claudine Loffi, Heritage Officer, on (02) 9873 8590.

Yours sincerely

Petula Samios

Director

Heritage Branch

CC.

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Archdiocese Lend Lease Manly Council

Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate

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When an item is listed on the register, the Valuer General is automatically requested to make a *heritage valuation* for that item. In most cases this results in lower council rates and land tax.

A heritage valuation is based on the existing use of the land rather than on its zoned development potential. For example, a dwelling house would be valued as such, even if that property is located in a commercial or residential flat zone. The greater the difference between the existing and zoned use, the greater the benefit.

Financial Assistance and other support

Listing your property on the State Heritage Register makes you eligible for funding through the NSW Heritage Grants program and other support including:

- Free heritage advisory services through your local council. Most councils in NSW have this service:
- Grants of up to \$75,000 under our 2-year works program;
- Dollar-for-dollar grants of up to \$4,000 for the preparation of conservation management plans and other management documents.

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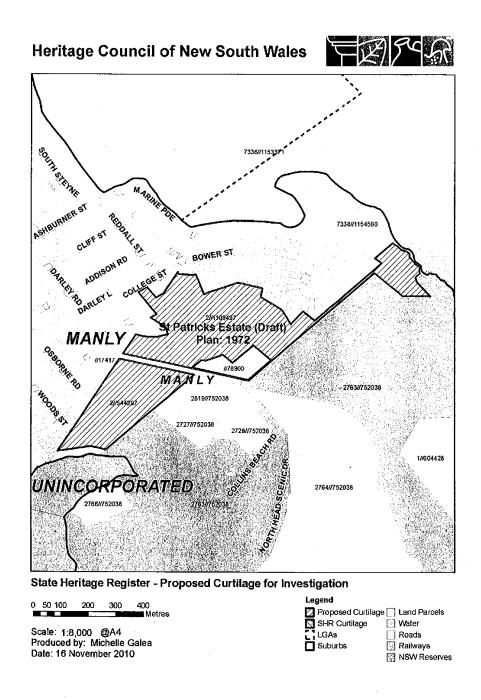
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COPY FOR YOUR

Contact: Claudine Loffi
Phone: 02 9873 8590
Fax: 02 9873 8599
Email: loffic@planning.nsw.gov.au

File: 09/00782

Mr Frank Prestipino General Manager International College of Management, Sydney Touraust 151 Darley Road Manly NSW 2095

Dear Mr Prestipino

Re: Notice of NSW Heritage Council recommendation to list on the State Heritage Register: St Patrick's Estate – Darley Road, Manly

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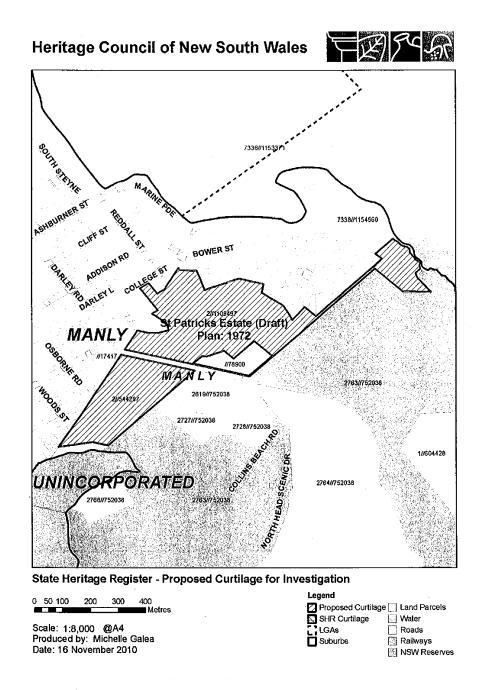
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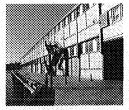
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Helping the community conserve our heritage













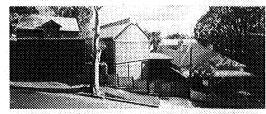


Heritage listing





























Produced especially for owners of heritage properties, this leaflet answers commonly asked questions about listing. It explains the benefits and effects of listing in New South Wales. It also gives owners a practical insight into how to make sympathetic changes.

What are heritage listings?

New South Wales has two main types of heritage listings known as heritage items and conservation areas. Heritage listings flag that a place or object has heritage significance.

Four main statutory lists contain heritage listings for places that are significant locally, state-wide, Australia-wide and/or world-wide. Locally significant heritage places are listed on local council Local Environmental Plans. The State Heritage Register lists our State's most significant heritage places and objects known as items of state heritage significance. Nationally significant places are listed on the National Heritage List. Places of world-wide significance like the Sydney Opera House are inscribed on the World Heritage List.

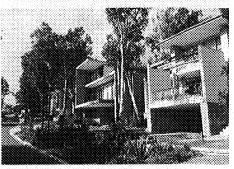
Heritage places from all four lists collectively demonstrate the unique history and achievements of the people of NSW and Australia. As physical links to Australia's past, heritage places trace the transition of Australia from its ancient indigenous origins to a penal outpost of Great Britain to the advanced culture of today's developed nation.

How does heritage benefit you?

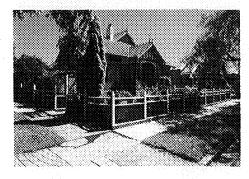
The heritage places of NSW not only reveal the story of Australia's past; they safeguard and enrich our present and future.

For our environment, sustainable development begins with recycling—heritage buildings and their embodied energy included. Recycling heritage buildings reduces our consumption of resources and ecological footprint. Re-using instead of demolishing an average 19th century terrace is equivalent to saving 15,000 litres of petrol or five car trips around the planet in embodied energy. The Heritage Council's expert committees give free technical advice on sustainably upgrading heritage buildings for contemporary needs. Advice is given



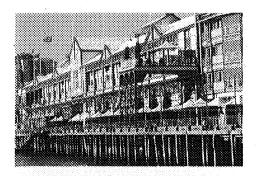


Retaining our limited heritage resources is green, sustainable, an investment and community building.



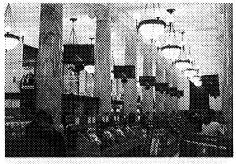
From top: Cadia copper mine's Engine House near Orange, c.1867; St Patrick's seminary, Manly, 1885, now converted to a college; New houses and subdivision of St Patrick's grounds retain its significant setting and trees; A characteristic Federation residence, c.1910.

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Listing keeps heritage places authentic, alive and useful.







From top: Walsh Bay Wharves, c.1921, once a major shipping port, now a vibrant apartment, theatre and restaurant precinct; Virgin Megastore, Sydney, converted from a major bank headquarters, c.1925; Megastore interiors; The Mint, Sydney, c.1855, where colonial coins were made, now offices.

on upgrading historic buildings for disabled access, fire safety, building code standards and new services in ways which retain their heritage significance.

For our economy, heritage attractions underpin tourism, enhancing long-term growth. Heritage places provide the material to promote our State and neighbourhood profiles. Limited in supply, the rarity and authenticity provided by heritage places are attractions that cannot be built or recreated anywhere else.

Not long ago, areas like the Rocks and Paddington were considered 'slums' slated for demolition. Since listing and conservation, their value has appreciated enormously. The Rocks now supports Sydney's tourism industry, boosting the economy.

For individuals, the benefits extend beyond the timeless character often found in heritage places. Studies show heritage properties can attract higher resale values. Price premiums attracted by heritage character and listing can also extend to adjoining properties. Listing gives owners greater certainty the heritage qualities of the area are protected. Sensibly maintained, the old keeps its appeal in the long-term and only grows in rarity with age.

For communities, heritage plays a major role in the appeal and life of neighbourhoods. Even heritage places with no current use or in a neglected state can provide the impetus for revitalising a neighbourhood. The adaptive reuse of heritage buildings like Walsh Bay's finger wherves shows how retaining the old as part of a new use creates unique precincts and renews community life and enjoyment of the place.

Heritage places create and support jobs in your community. As well as jobs for specialist repair tradespeople and heritage consultants, heritage places support jobs for architects, planners, builders, building material suppliers, real estate employees, and the many people working in tourism for heritage sites, hotels, food and travel.

In other words, retaining our limited heritage resources is green, sustainable, an investment and community building. Owners, businesses, residents and visitors all benefit as a result.

Why list?

Listing is the way our heritage places are identified and managed. This safeguards the environmental, economic and social benefits of this limited resource for present and future generations.

As with zoning, certainty is the driving reason for listing. By flagging our heritage places, listing gives owners and the community certainty about what is a heritage place. It provides advance knowledge about the approvals process, and confidence that future changes to listed places and surrounds will be

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Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate

sympathetic ahead of important decisions such as purchasing.

Early listing avoids the uncertainty, delays, unforseen costs and unnecessary conflict that can result when heritage is identified late in the development process. For example, temporary heritage listing known as Interim Heritage Orders, cannot apply to locally significant places already listed as local heritage items or state significant places already listed on the State Heritage Register.

Listing is the established world-wide method for managing heritage. Before listing existed in NSW, community protests about widespread heritage destruction resulted in the building union 'green bans' of the 1970s. This saved the Rocks and other heritage places from demolition at the time and ultimately led to our State's first contemporary laws for heritage listing in 1977, the Heritage Act.

What does listing mean?

By providing a balanced framework for managing change, listing keeps heritage places authentic, alive and useful. Australian heritage places are not inflexibly bound or 'mothballed' by listing. Listing will not stop all change or freeze a place in time. Listing is a beginning—the first step in protecting our significant places—not the end result. Statutory listing protects our State's heritage places in three basic ways: recognition, approvals and support.

1. Recognition

Listing gives public recognition to heritage places under Australian or State law. Listing as a heritage item or area is a mark of community distinction that can be useful for promoting resale or business. It will not change property ownership or open private property to the public. Listing produces information about the history and significance of a place to help owners understand and manage their property. This information is published on the online heritage database at www.heritage.nsw.gov.au/shi.

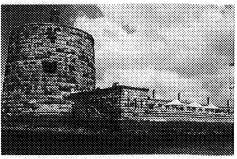
For owners who wish to attract visitors, state listing also gives heritage bed and breakfasts, pubs or other heritage attractions free promotion on the heritage tourism website: www.visit.heritage.nsw.gov.au.

2. Approvals for change

Listing permits sympathetic development of heritage places through an approvals process. The process to gain approval ensures changes retain the significance of heritage places.

State listing normally prevents demolition and neglected maintenance. NSW listings do not otherwise prescribe how a place can or cannot be changed. Any change to a listed place can be assessed for approval.





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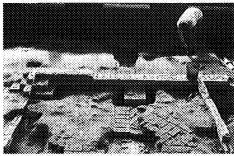
From top: NSW Parliament House, converted from the 1816 Rum Hospital; Sydney Harbour's Fort Denison, c.1862, once a colonial fort, now an events venue; Restored façade of the partly burnt-down George Patterson House, Sydney, c.1895, showing the old and reconstructed parts; Above interiors converted into a bar using the old ruins as a feature.

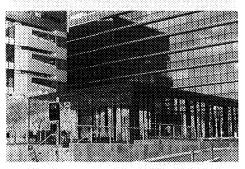
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Listing gives owners improved access to heritage grants.







From top: Babworth House, 1915, a mansion converted into five flats; New kitchen/living addition opening onto the rear gardens of above; Convict-era hospital relics, c.1818, at the old Parramatta hospital site now converted into the Parramatta Justice Precinct; Above relics are displayed in a glazed café building in front of the new Justice Precinct buildings.

Changes are assessed on their merits when owners submit development applications. In this assessment, the relevant government agency decides whether the proposed works will have an acceptable impact on the heritage significance of the place. Owners have an opportunity to submit their own assessment in the 'statement of heritage impact' before this decision is made. Upgrading kitchens, bathrooms and services and rear extensions to meet contemporary Standards are commonly approved changes.

Minor works, day-to-day repairs and maintenance rarely need approval because they will normally fulfil criteria for exempt development. There is no obligation to restore a listed place. No approval is needed to sell or lease a listed place.

Tips for sympathetic alterations are shown in the table over the page, interested owners can also access free best practice guidelines from the Heritage Council to help with these works at www.heritage.nsw.gov.au/conservation.

For pre-application advice on proposed changes contact the relevant government agency:

- Local: for places listed on the Local Environmental Plan, call the local council's heritage planner.
- State: for places listed on the State Heritage Register, call the NSW Department of Planning's Heritage Branch on (02) 9873 8500.
- Federal: for places listed on the National or Commonwealth Heritage Lists: call the Heritage Division of the Department of Sustainability, Environment, Water, Population and Communities on 1800 803 772.

3. Support

Listing gives owners improved access to heritage grants, free advice from local council's heritage planners on how to make sympathetic changes, and often allows a wider range of uses than the current zoning would otherwise permit. NSW grants for conservation works are described further at www.heritage.nsw.gov.au/funding. Some local councils also offer local heritage grants. Find out by contacting the council's heritage planner.

Free technical advice is available to owners of statelisted places for upgrading historic buildings from the Heritage Council's expert technical committees. They provide advice on upgrades for disabled access, fire safety, building code standards and the introduction of new services for contemporary residential or business needs. Advice is also given on conserving historic building materials.

Heritage listing can reduce council rates and land tax when owners apply for a 'heritage valuation' from the NSW Valuer General's Office. An existing heritage valuation will be shown in the 'Notice of Valuation' issued for council rating purposes.

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Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate

What is listed?

Places and objects are listed when they have what is known as heritage significance. Ancient, old and modern places are all listed. These demonstrate the length and breadth of Australia's rich history.

Heritage significance and listing is not only about buildings. Landscapes, gardens, parks, farms, streets, towns, Aboriginal sites, archaeological relics, bridges, dams, railway stations, shipwrecks and objects are also listed for their heritage significance. This includes both privately and publically owned places and objects.

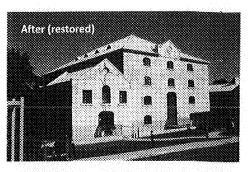
The heritage significance of a place is measured using seven standard Heritage Council criteria. Local councils survey their areas for listing locally significant places and objects using these same criteria. Any person can also nominate a place for listing to the local council, NSW Heritage Council, and Australian Heritage Council for locally, state or nationally significant places respectively. Consulting owners and the community is a key part of the listing process for all types of statutory listing in NSW.

Desirable areas often feature large numbers of heritage listings—an indicator they have a great deal worth keeping. However, few places are listed overall. Across New South Wales less than one percent of properties are listed heritage items.*

To find out how many heritage places you have listed in your local neighbourhood and how these places are significant, search the NSW online heritage database at: www.heritage.nsw.gov.au/shi or the Australian heritage places inventory at: www.heritage.gov.au/ahpi/index

Listing effects in brief:

- · Heritage significance is recognised by law.
- Brings greater certainty that future changes will be sympathetic.
- · Physical changes may need approval.
- * Conversion to new uses can be approved.
- Complete demolition is normally prevented for state-listed items.
- Normal maintenance is required for state items.
- Does not alter ownership.
- Does not oblige owners to restore or open their place to the public.
- No approval needed to sell or lease the place.
- Owners can apply for heritage grants.
- See <u>www.heritage.nsw.gov.au</u> for more details.





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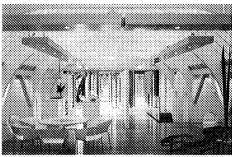
From top: Canterbury Sugar Mill of c.1841 restored after fire and converted to apartments; The mill before restoration; Another contemporary apartment conversion of the c. 1920 McCafferys Stables at Pyrmont; New mezzanine level, kitchen and living space inserted into the stables building.

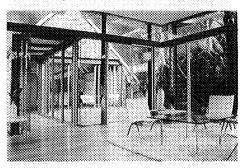
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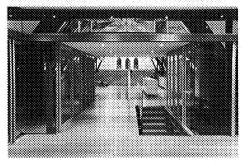
^{*} Of 3.5 million total land parcels In NSW, less than one percent are listed as statutory heritage items. These include approximately 26,000 local, 1,600 state and 20 national items. Figures are derived from data from the NSW online heritage database as of May 2010.

Planning And Strategy Division Report No. 1 - St Patrick's Estate State Heritage Listing NSW Heritage Council Recommendation to List on the State Heritage register: St Patrick's Estate









Above: Demonstrating these tips in practice for a church conversion into two homes: Toxteth Church, Glebe. The new internal structure inserted into the old church for new mezzanine levels was built in a way that allows its future removal without damaging heritage fabric (tip 8). The old roof structure is used as a feature in the new design (tip 3). A rear modern pavilion addition is discrete and lightweight (tip 4). Open courtyards separate the church and half from the new addition, allowing the old building to remain prominent (tip 6).

Heritage renovating tips':

Some common tips to help you renovate or extend your heritage place sympathetically:

- Start with good advice: from the local council's heritage planner or a heritage consultant. This will help you understand your place, find out about available grants, the approvals process, information required, and how to develop sympathetic renovations.
- 2. Find a good fit: Fit the planned use to the site, building and room whether the current use or a compatible new use. Examples: A bad fit is trying to fit four bedrooms and garage into a single-storey terrace on a small site. A good fit (or compatible use) is placing new kitchens or bathrooms into existing service rooms to limit damage to fine old interiors.
- 3. Keep authenticity: Aim to retain inside and outside heritage features (like fireplaces, decorative ceilings, windows, roofs and fences) as part of new work. Reuse rather than remove or replace sound heritage materials. To maintain the value of your investment and avoid expensive future repairs use maintenance guides at www.heritage.nsw.gov.au/conservation.
- 4. Position discretely: Place extra living space and changes to the rear or least-conspicuous position to maintain the main public appearance, setting and features of the place. Examples: Place additions and parking behind the building facade line. Converting the attic into an extra room may be an option where roof dormers can be fitted discretely at the rear.
- 5. Continue patterns: In modern or traditional additions, reflect forms and patterns of the adjoining old building without imitating its exact details to harmonise new with old. Examples: Window sill lines, materials, roof forms, building proportions and fences are typical patterns to follow in new additions.
- 6. Separate new forms: Separate the mass of new buildings from the old so the old remains prominent: Examples: Using the main heritage building as the starting point, step-down the height of additions (wall and roof ridge heights), increase building set-backs, or use a pavilion style addition with a separate roof and low link to the old building (see example on left).
- Reveal heritage features: Removing unsympathetic alterations and restoring original features like open verandahs and fences can transform a place's appearance and appeal.
- 8. Make change reversible: meaning new work can be removed later without damaging the old.
 Example: Do not paint unpainted sandstone or face brick walls because paint cannot be removed without scarring. Impervious paints and sealants can also damage older masonry by spreading rising damp.

See more in New Uses for Heritage Places and Design in Context at www.heritage.nsw.gov.au/publications.

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[†] These tips are not compulsory or inflexible. They do not replace other professional guidelines, planning controls or direct the consent authority's assessment of proposals.

Listing myths and facts snapshot:

Myth 1: "Listing stops change or inhibits growth" Facts: Listing will not stop change. Changes may need approval. Any change can be assessed for approval. The approvals process promotes sympathetic changes to retain the authenticity of heritage places. Listed places can be converted to new uses and upgraded with approval. New bathrooms, kitchens and living space are commonly approved changes. Talk to the local council's heritage planner for advice on these or other changes. You can continue smaller works to listed places without approval like most day-to-day gardening, cleaning, painting interiors and basic maintenance when it fulfils criteria for what is known as exempt development. No approval is needed to sell or lease listed places.

Managing our limited heritage resources in this way can drive revitalising unique precincts and long-term growth, including improved environments, property values, and visitor numbers.

Myth 2: "Listing devalues property"

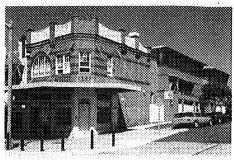
Facts: Studies¹ show listing has no effect on property value in most cases, and sometimes improves resale value. Listed residences with well maintained heritage features have been found to attract a price premium compared to equivalent non-listed places in independent studies¹. Period features and other heritage attributes often feature prominently in property advertisements because of this appeal.

Myth 3: "Listing turns my place into a museum"
Facts: Listing does not oblige owners to restore or
open a place to the public like a museum, dictate the
use owners propose or freeze a place in time. More
flexible than zoning, listing can actually allow more
uses than the zone would otherwise permit. Finding
a viable use is a priority for listed places. Only normal
day-to-day maintenance is required for state-listed
places, safeguarding your property as an investment.

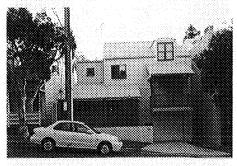
Myth 4: "Listing penalises me and my property"
Facts: Listing gives you improved access to heritage grants, greater flexibility for uses including uses otherwise prohibited, and often reduced land tax. Listing also gives a local council greater control over preventing inappropriate neighbouring development—all advantages only for listed places.

Myth 5: "Listing complicates renovations."

Facts: Listing gives you advance notice about the issues and process for gaining development approval, including better access to heritage grants and free advice from local council professionals. Fewer delays and better design outcomes often result. Listing reduces the risk of delays and community protests when heritage values are identified late in the development process. Heritage consultants can help you through this process, however are not needed for all applications. Find out what information and advice you need for your renovations from the council's heritage planner.





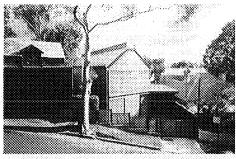




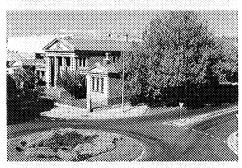
From top: New buildings harmonising with the old (tip 5). The first two are a rear addition reflecting the height, building form, window proportions, lines and materials of the Federation corner store; Second steps its height and setbacks down from neighbouring Victorian buildings, uses similar forms to the adjoining, and integrates the garage discretely recessed below a verandah so it does not dominate (tip 6); The final building reflects Colonial forms, roofs, materials, heights and setbacks in the neighbourhood.

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From top: Further new buildings harmonising with the old from different periods and purposes. The height of the first new home is single-storey adjacent to single-storey Victorian neighbours (tip 6). Materials and roof forms reflect surrounding buildings used in subtly different ways to distinguish the new buildings from the old (tip 5); The second is a new building adjoining a historic warehouse and Victorian hotel in Surry Hills; Last two are Orange Courthouse's rear additions continuing the old building's materials and building forms (tips 4 & 6).

Facts: Like zoning, listing is necessary government planning required by law for orderly development. Listing is part of good planning. Everyone gets a say before listing; owners and neighbours included. Listing decisions are made independently by government after considering public comments and using state-wide.

Myth 6: "Listing is unfair interference"

before listing; owners and neighbours included. Listing decisions are made independently by government after considering public comments and using state-wide heritage standards. Professional heritage assessment against standard criteria guides these decisions. In this measured way, the heritage of your area is known and earning the rewards for its owners like greater protection against inappropriate neighbouring development, flexible uses, and tax breaks.

Myth 7: "I will look after my place better unlisted" Facts: While you may be the best possible custodian for your heritage property, without listing no-one can guarantee future owners will look after it as well. If not listed, then you are also denied the benefits in 4.

Myth 8: "Listing reduces development potential" Facts: While potential varies between sites, independent reviews of some Braidwood property concluded the state listing had no impact on development potential. Zoning, physical site constraints, limits on impacting neighbours and the environment, and other controls all mean development potential is not endless to begin with. Heritage concerns can still be raised by the community or council for unlisted places when development is proposed. Prior listing just makes the development process smoother; a known quantity. Illustrations in this guide show considerable development realised for listed places through adaptive re-use. For a typical listed home, a sympathetic modern rear addition for extra living space, sometimes taking advantage of an extra basement level, a second storey in the attic space or a granny flat may be possible.

Myth 9: "Listed places cannot be buildozed"
Facts: State listing normally prevents demolition.
The Heritage Council cannot approve demolition of a state-listed item. However, in some circumstances listed places can be partly demolished with approval, such as to remove detracting additions. If a listed place has lost its heritage significance or long-term conservation is no longer necessary, the place can be removed from the heritage list or demolished with government approval after assessment and advertising for public comments.

Myth 10: "Only the old, grand or beautiful is listed"
Facts: Seven different heritage criteria mean places
can be significant for reasons other than age and
beauty. Criteria such as design quality ('aesthetics')
and connection to important people and events
('associations') mean that the fairly recent and old,
modest and grand, plain and beautiful alike can
form part of our history and heritage.

Myth 11: "Too much is listed"
Facts: Of 3.5 billion land parcels in NSW, less than
one percent are listed heritage items, including less
than 30,000 total heritage items.

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Endnotes

- Some recent Australian studies, study evaluations, and case law which conclude listing has a positive or no effect on property values and economic viability include:
- Abelson, P. & Dominy, C., The Economics of Heritage Listing, 2001 (on benefits, costs and economic viability of development).
- Australian Government Productivity
 Commission, Conservation of Australia's
 Historic Heritage Places Inquiry Report,
 Appendix C, Effect of heritage listing: a hedonic
 study of two local government areas, 2006 (on
 property value).
- Cotteril, D., Sinclair Knight Merz, Value of Heritage to the City of Ballarat-Case Study, not dated (on property value).
- Deodhar, V., Does the housing market value heritage? Some empirical evidence, 2004 (on property value).
- Heritage Victoria, Heritage listing and property valuations in Victoria, 2001 (an property value).
- Moore, T, Land and Environment Court of New South Wales judgement, Helau v Strathfield Municipal Council [2006] NSWLEC 66, 2006 (on amenity and costs of heritage compared to knock-down and rebuild).
- Newell, G., Wills, P., & Eves, C., Heritage
 Australia: A Review of Australian Material
 Regarding the Economic and Social Benefits of
 Heritage Property, 2005 (on property value,
 jobs, other general benefits).
- Figures are approximate for the purpose of indicating the percentage of NSW property listed, based on data available at the time of publication from the NSW online heritage database as of 2010.



Above: Significant established trees retained by the careful design of a new housing subdivision in the grounds of St Patrick's Estate, Manly—Australia's first national Catholic seminary—here being enjoyed by a member of the next generation.

Provenance

This is an endorsed publication of the Heritage Council of NSW, 2010, designed and written by Claudine Loffi for the Heritage Branch, NSW Department of Planning, 2010. Photographs are from the collection for publication in *Design in Context* and *New Uses for Heritage Places* coproduced by the Heritage Council of NSW and the Royal Australian Institute of Architects, 2005 and 2008, and Heritage Branch staff.

Acknowledgments

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Planning And Strategy Division Report No. 2 - Adoption of the LM Graham Reserve Masterplan LM Graham Submissions from Public Exhibition

Submissions from Public Exhibition

SUMMARY

Submissions received:

• 20

Submissions received from:

- 14 individuals
- 1 Precinct
- 1 Council Committee
- 1 State Government Department (Northern Sydney and Central Coast Health)
- 2 sporting clubs
- 1 not stated

Types of submissions

- 17 submissions dealt with multiple issues
- 2 submissions reflected single issues (provision of dog facilities, greening of the area)
- 1 submission provided general positive feedback

Types of issues raised in submissions:

- Traffic/parking/pedestrian safety 7 submissions
- Provision of dog-off leash areas and associated facilities 5 submissions
- Design of the 'perimeter sitting mounds' 5 submissions
- Details of tennis/basketball facilities 4 submissions
- Provision of exercise and playground equipment 4 submissions
- Shading and screen plantings 4 submissions
- Provision of toilet facilities 3 submissions
- Provision of canteen facilities 3 submissions
- Local amenity (incl noise and light pollution) 3 submissions
- Flora and fauna 3 submissions
- Fencing 3 submissions
- Seating/shelters 3 submissions

Planning And Strategy Division Report No. 2 - Adoption of the LM Graham Reserve Masterplan LM Graham Submissions from Public Exhibition

- Signage 2 submissions
- Social welfare (community safety antisocial behavior) 2 submissions
- Provision of bubblers 1 submission
- Extension of the shared walkway 1 submission
- Accommodating people with disabilities 1 submission

Aspects of the Masterplan which received positive feedback include:

- Bike/pedestrian path and bike racks
- Seating mound
- Extra soccer fields
- Multipurpose court
- Cricket practice areas
- Off leash areas for dogs
- Lower fences

| # | Respondent | Comments (as written) | Staff Response |
|---|-------------------|---|--|
| 1 | F Mandin Manly | 1. I generally like the proposals which should provide a more rational, updated & user-friendly site. I congratulate Council on its initiative. 2. I would like to raise the following as queries & comments which I hope will be constructive: - as a daily dog walker on the reserve I am pleased to note that provision is made for a dog bag dispenser & bin, & therefore dog walking will continue to be permitted under the plan - can Council confirm that the area will still be "leash-free", a long-standing benefit greatly valued by the dozens of local dog walkers? - it is thought that the walkway should be continuous along the northern side. - while the proposed mounding might prevent flooding of the oval & would look good & be great for sitting or standing on to view sport, in my view it could only contribute further to the flooding woes of the Manly flat area. - no toilet or shower facilities were noted for the sportsmen & women, or toilets for spectators & the public. | Positive feedback noted. The area will continue to be 'leash free' for dogs. It is not possible to extend the walkway on the northern side whilst ensuring specifications required for sport field current and future users are met. People can walk/run along the informal grass area along the northern boundary or utlise the existing footpath along Kenneth Road. The mounding is designed to capture and hold flood waters from the upper catchment on the oval and prevent these from travelling downstream to higher risk flood prone land. The mounding will be subject to a detailed design. A centralised amenities block for LM Graham Reserve and the Swim Centre is proposed at the western end of the Swim Centre as part of the refurbishment of the Swim Centre. Existing amenities will be available in the mean time. No changes are proposed to the Masterplan. |
| 2 | L Cresswell | What aspects do you like? Bike/pedestrian path & bike racks Multi-purpose court (perhaps extra one if there is room as need for teenage activities in this area Extra soccer fields v. good What aspects would you change? Perhaps some monkey bars/exercise equipment in passive recreation area. We need to get our teens/young people active. There are plenty of passive rec. areas at the beach & Queenscliff Reserve. Not too sure about BBQs. Don't they attract afterhours partying & drinking? The soccer and cricket clubs usually | Positive feedback noted. Several additional exercise areas/stations and a low key swing set are proposed. There is an opportunity for the open space passive recreation area adjacent to the Roundhouse facility to incorporate some exercise/play equipment in future subject to the advice of Council's Playground Committee and final approval of Council. A number of facilities have been designed to be attractive to youth including the soccer/tennis hit up wall and multi-purpose court for netball/basketball. Many young people will utlise the exercise areas as well. Barbeques have been incorporated in association with other |

| # | Respondent | Comments (as written) | Staff Response |
|---|------------|---|---|
| | | have their own BBQs. Perhaps a 2 way canteen would be installed between the pool and soccer fields. Sometimes you want a coffee while the kids are playing soccer. General comments: A lot of work has gone into the plan and it looks really great. I live 5 minutes walk away & look forward to the new facilities. Anything that tempts the kids away from their computers is fantastic. | active sporting areas within Manly such as Seaforth Oval without incident. Usage at this reserve is predominantly local and less likely to attract visitors in comparison to other areas such as along the foreshore. Canteen facilities will be given consideration in any future redevelopment of the Swim Centre. No changes are proposed to the Masterplan. |
| 3 | N Horne | What aspects do you like? None. What aspects would you change? This development will have a negative impact on all the homes of Fairlight facing north: It will increase flood light pollution Traffic will increase Cheering, calling out and cursing by the trainers, spectators and players will increase from present levels, day and night The birds which regularly rest and feed here will be displaced Maintenance noise, especially mowing, will increase beyond the already intensive golf course mowing as new machinery is introduced to match changed expectations of field surface quality. General comments: Please do not go ahead with this. | The Masterplan design gives consideration to noise and visual impacts on surrounding residents. Main organised uses are located away from the southern boundary of the site, which is adjacent to residential properties. The level of existing flood lighting is not anticipated to change as part of the Masterplan, however some lights may need to be relocated to accommodate the proposed re-alignment of sports grounds. The Masterplan encourages active transport by providing bicycle parking in key areas and bike path linkages through and around the reserve. Traffic has been formalised in relation to the use of the Roundhouse Childcare Centre and reasonable parking is provided along Balgowlah and Kenneth roads and within Manly Swim Centre. Native plantings will be incorporated that contribute to the establishment of strategic wildlife corridors. Displacement of birds currently nesting and feeding at the Reserve and other native animals inhabiting the site is not anticipated and has not been observed in other Council areas used for active and passive sports. No changes are proposed to the Masterplan. |

| # | Respondent | Comments (as written) | Staff Response |
|---|-------------|---|--|
| 4 | R Grewatsch | What aspects do you like? | As above |
| | | None. What aspects would you change? I object to the Graham Reserve Masterplan on the following grounds: The development constitutes an intensification of an open public space adjoining a residential area. The impacts would be: Higher visitation (especially by cars) and extended hours of usage. Noise and light pollution (floodlights) Constant maintenance traffic and noise Visible impacts, day and night, for houses. The area provides habitat for endemic fauna, esp birds and possums and does contain some native vegetation. Bio-diversity would be replaced by a mono-culture of energy intensive 'sport'. General comments: I request that there be no development or at least the above be taken into consideration. | No changes are proposed to the Masterplan. |
| 5 | Not stated | What aspects do you like? Multi-use court – what a great idea. The basketball ½ court is so well used. The mounding for spectators + flood control is good. Perhaps it could be planted with trees for extra shade. Good to keep some passive areas. The low key/small playground with swing set. Good to see that a big water tank is proposed for watering the fields. Good to see the ugly compound being changed to be part of the Reserve. More bike paths and parking racks. What aspects would you change? Doesn't look like there is room but I heard about Manly | Positive feedback noted. Opportunities for planting of the mounds will be explored by Council staff on finalisation of the design of the mound. Council has decided on an alternative site for allocation of a community garden. No changes are proposed to the Masterplan. |

| # | Respondent | Comments (as written) | Staff Response |
|---|-------------|--|---|
| | | Council wanting space for a community garden and see from the documents that this has been considered. This would be an ideal location and I think it would be well used. General comments: Thank you for all the hard work that has gone into preparing the plan – it is fantastic. | |
| 6 | J Blair | I would like clarification that the new basketball court will be available to the local community in the same way as the existing ½ court is; that is on a casual basis (no Clubs). Both my sons regularly use the existing court at various times during the week and weekend, as do a large number of other local boys. It would be a great loss of facility to the community if in improving the Reserve it caused the facilities to be limited in their availability to the local community due to the demands of Clubs. I have also noticed that the main amenities building is being removed, is the toilet block on the north side (Kenneth Rd) also being removed? There needs to be at least one toilet block in the Reserve. | The new basketball court will be utlised on a casual first come basis. Existing toilet facilities will not be removed until they can be replaced as part of new facilities at the eastern end of the reserve (either planned adjacent to, or incorporated in, an updated Swim Centre facility) No changes are proposed to the Masterplan. |
| 7 | S Cornelius | I think the plans are great. I live close-by and visit with my dog regularly. | Positive feedback noted. Off leash areas will remain. No changes are proposed to the Masterplan. |
| 8 | T Reynolds | What aspects do you like? I note the storage area for works is being cleaned up and made part of the Reserve – this is a positive move. The multi-purpose court is a very good idea. | Positive feedback noted. Off leash areas will remain. Existing parking arrangements will continue at the Reserve as exists now. Parking will be monitored by Council's Traffic Team |

| # | Respondent | Comments (as written) | Staff Response |
|----|------------|--|---|
| | | Good to see water collection for use on the fields. The exercise equipment proposed – it will be well used. Good to still have some passive areas to read a book or relax and hae a picnic, etc. Well done Manly Council – this is a positive plan and I look forward to seeing its implementation. What aspects would you change? Planting trees/shrubs along the mound to provide shade for spectators and to improve amenity. General comments: Not sure what impact this will have on traffic and parking in the area – which should be considered. | into the future. The Masterplan encourages active transport by providing bicycle parking in key areas and bike path linkages through and around the reserve. Opportunities for planting of the mound will be explored by Manly Council on finalization of the mound design No changes are proposed to the Masterplan. |
| 9 | T Baker | What aspects do you like? Keeping it an off-leash area and the lower fences. General comments: Love having off leash areas and would be disappointed if we lost it. | Positive feedback noted. Off leash areas will remain. No changes are proposed to the Masterplan. |
| 10 | T Symth | What aspects do you like? Mainly that the dog walking community has been included and the off leash aspect has not been altered. GR provides a rare community env that I enjoy on a daily basis & dogs must have an area to fully exercise/run. Overall the changes seem 100% positive, I'm happy all ranges of use & people have been provided for. These changes have also spurred on a more dedicated effort to collect al dog droppings not just our own dogs to maintain a beautiful environment for everyone to use. Ideas I particularly like are the banking, dog water tap & more trees to provide much needed shade. | Positive feedback noted. No changes are proposed to the Masterplan. |

| # | Respondent | Comments (as written) | Staff Response |
|----|-----------------------|---|---|
| 11 | C Richards | What aspects do you like? Dogs well catered for/remains off leash. Cricket practice areas. Safer. More parking. Better fence. Like the idea of the mound. What aspects would you change? Add a shade area? Sign for visiting people with children so they know they are at a dog park (mainly soccer visitors). | Positive feedback noted. Shading is provided by plantings. Reserve will be signed advising of the off leash status of the Reserve. No changes are proposed to the Masterplan. |
| | | General comments: Thank you Manly Council for considering needs of dogs & dog owners. | |
| 12 | Ivanhoe Park Precinct | The Precinct agree in principle to the plan, however we would like the following items to be taken into consideration: The area be maintained as an off leash Dog area with added water for dogs and additional bins for dog poo bags. A minimum of 4 bubblers be available, spread evenly, throughout the park Seating be provided on the raised flood mitigation mounds for viewing plus additional seating around the park For security of children and dogs, the park should have a 900mm high fence extending from north side of Odawarra close from Balgowlah rd to pedestrian crossing in the south west corner of the reserve The entire parking area from Odawarra to vehicle turn around area to have speed bumps every 20 metres | Positive feedback noted. Off leash areas will remain with provision of facilities for dog owners including bins with dog bag dispensers. Bubblers are provided adjacent to barbeque areas. Location of bubblers will be finalized during the design development phase. Seating is proposed and further opportunities for seating on the mound will be considered in the detailed design of the mound if funding permits. Additional seating/shelters are proposed throughout the reserve. Low attractive 1200mm high effective perimeter fencing with gates to the roadside edge and a 900mm high fence with gates on the eastern side at the Swim Centre car park is proposed. Opportunities for fence design will be explored by Manly Council on finalization of the design. The existing carpark has been designed as part of the redevelopment of the Roundhouse Childcare Centre and will meet any requirements specified by DOCs. Traffic management issues will be referred to Council's Traffic Committee for further consideration. The safety of bike and pedestrian crossings will be referred to |

| # | Respondent | Comments (as written) | Staff Response |
|---------------|---|--|--|
| | | 7. Amenities block should remain available during entire refurbishment. | Council's Traffic Committee for further consideration. |
| | | | No changes are proposed to the Masterplan. |
| | | As part of the overall masterplan consideration must be given to the safety of bike and pedestrian crossings at Kenneth Road . The current Kenneth Street crossover to the north of the Boy Charlton Pool provides no protection from eastbound traffic for pedestrians waiting on the north side of Kenneth Road looking to cross to the South side of Kenneth Road. The installation of a guard rail or safety barrier , as a minimum level of protection, should be implemented urgently to protect current pedestrians and the anticipated increased pedestrian traffic due to the increased attraction to the area. | |
| 13 & 16 | S Mesite representing the Brookvale Football Club and Manly Warringah District Cricket Club | I seek confirmation that the proposed amenities block will include Canteen Facilities that will face the fields and that can be used during the Football and Cricket season. What aspects do you like? LM Graham Reserve will remain for use by existing summer and winter sporting groups and general community groups with better amenities. What aspects would you change? Ensure lighting shields are installed to ensure lights do not effect adjoining neighbours/residents. | Positive feedback noted. Canteen facilities will be given consideration in any future refurbishment of the Swim Centre. Off leash areas will remain. The level of existing flood lighting is not anticipated to change as part of the Masterplan, however some lights may need to be relocated to accommodate the proposed re-alignment of sports grounds. Light spill issues will continue to be managed by the type and style of fitting and utility. No changes are proposed to the Masterplan. |
| 14 | L Clark | What aspects do you like? | |
| 14 | LOIM | What aspects do you like? The soccer facilities because my daughters currently play for Brookvale; I particularly like the soccer hit up wall; The Provision for exercise areas – it would be good if these could complement the excellent new equipment in Lagoon Park; I'd like the Reserve to continue to be an off-leash area | Positive feedback and comments noted. Off leash areas will remain. Several additional exercise areas/stations are proposed. There is an opportunity for the open space passive recreation area adjacent to the Round House facility to incorporate some exercise/play equipment in future subject to the advice of Council's Playground Committee and final approval of Council. |

| # | Respondent | Comments (as written) | Staff Response |
|---|------------|---|--|
| | | for dogs; The rationalization of the amenities buildings, & of the tennis courts & basketball court. What aspects would you change? There are no aspects I definitely would want to change. I have some thoughts and concerns, but I really don't have any ideas for resolving them: The Reserve is heavily used & necessarily multi-purpose. I think the Masterplan has wisely not tried to cater for every possible usage, but has still catered for a great many & I have a vague concern that it still might be trying to accommodate too many usages. | Canteen facilities and additional storage areas will be given consideration in any future refurbishment of the Swim Centre. Existing parking arrangements will continue at the Reserve as exists now. Parking will be monitored by Council's Traffic Team into the future. The Plan encourages active transport by providing bicycle parking in key areas and bike path linkages through and around the reserve. A review of all signage will be referred to Council's Landscape Management and Urban Design and Sports Facilities Committees. No changes are proposed to the Plan. |
| | | Some minor stuff: The seating near the cricket practice nets is good because it allows cricketers to put their kit bags up off the ground so they don't get peed on by dogs, but they might need to be closer to the mouth of the nets – this seems to be where the cricketers put their kit bags. I'm not sure the BBQ by the tennis courts is likely to be used much, or perhaps the one near the mini soccer fields could be rationalized with a canteen facility in the new amenity building. There needs to be provision for the groundsmen to store plant, equipment & supplies. Parking should be fine for most days but not on finals days, etc, or will be stretched – I guess that then it should overflow onto Kenneth Road. | |
| | | General comments: The soccer club appears to have pretty much dealt with the issue of rubbish being strewn over the Park after Saturday matches. I support the proposed "Code of Conduct" being supplemented with "Etiquette" signage (much like the surfers' Code of Conduct). For us dog walkers it would include: Pick up your dog poo | |

| # | Respondent | Comments (as written) | Staff Response |
|----|------------------|--|---|
| | | & any other you see; don't let your dog wee on any sports, personal trainers or other gear on the ground, etc. If these etiquettes or codes of Conduct were developed with the various users' groups they should be more supported by them than if they weren't. I definitely want the Reserve retained as an off-leash area for dogs. Manly Council has a good dog policy, with the right balance of off-leash and on-leash areas. Council's policy builds community as residents get to know each other via their dogs. Obviously there will be some tweaking of the Plan as it gets implemented and I would be happy to be involved and contribute. Thank you for the field day – it was very useful & much appreciated. | |
| 15 | Access Committee | Another accessible car space is requested on the eastern side of the car park, near one of the paths that lead to the new internal park pathway, with an adequate curb ramp to be built on one of either side of this car space, to allow for access on to the new pathway. That a sign be erected on the new internal park pathways: "Shared pathway, Pedestrians have Priority" (a two metre wide pathway is adequate for wheelchair use). That the cross-falls on all new paths be wheelchair-friendly. That consideration be given to measures that would enable people using wheelchairs, to use the sporting facilities, by: Providing an appropriate hard court surface for the multi-purpose court, rather than a soft-fall surface as listed on current plan. Providing a hard court surface for the two tennis courts, rather than synthetic grass. Providing gates at the entry points to the multi-purpose courts and to the tennis courts | The current Roundhouse Centre car park layout meets the 3% standard (2890.6; 2009 - Part 6; Off street parking for people with disabilities) requirement for disabled car parking allocation. The reserve is assessable from here. Shared pathways allow for equal priority usage by pedestrians and cyclists. The detailed design of the pathway will be referred to the Council's Access Committee. The cross-falls are noted and will be given consideration by staff during detailed design work at each stage of implementation. The surface specified for the tennis courts was in consideration of the current lease, Northern Beaches Tennis who operate the Courts at the Reserve. Other hard Court areas do exist within Manly that are wheel chair accessible which also provide clubs room facilities. The design reflects shade trees in proximity of the barbeque areas. All new amenities proposed will be designed to be accessible for people with disabilities. The shared pathway is currently designed as 3mts wide. This conforms with 'Austroads 1999, Guide to traffic engineering practice. Part 14: Bicycles'. |

| # | Respondent | Comments (as written) | Staff Response |
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| | | that are accessible ie. wide enough with level entry, and with a latch that can be easily opened by a wheelchair user. Provide an accessible gate between the two tennis courts. Consider installing seating next to the tennis courts for spectators. Consider a large ever-green shade tree for the BBQ area near the tennis courts, in the best location to provide all day shade for seating in this area. Ensure that the tables used with the bench seating are accessible. Consider use of contrast paving at edge of new pathways to aid those with visual impairments. There was a query whether the pathway along Balgowlah Rd, which was recently widened to a shared pathway, was to scale, as it looked narrow on the plan. | No changes are proposed to the Masterplan. |
| 16 & 13 | | See above | |
| 17 | M Meller Fairlight | What aspects do you like? I am very pleased that finally the closed street is going to be converted into sporting fields (at the moment seems to be the Council materials depot). That was a condition of approval of the original Roundhouse DA. What aspects would you change? Increase the amount of trees and mass plantings. Dense planting to avoid weed invasion and possible public encroaching. Make it as green as possible. General comments: It is wonderful to see that some funds are at last going to be spent on a much loved reserve (heavily used by all) in a much needed upgrade. | Positive feedback noted. The design reflects a balance between active and passive sporting and recreational uses and the plantings reflect this balance. No changes are proposed to the Masterplan. |

| # | Respondent | Comments (as written) | Staff Response |
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| 18 | GNeville and C Sams Manly | We are the owner occupiers of 61 Francis Street, Manly - two houses away from the reserve. We are in support of the proposed upgrade works and feel it would be a great improvement for the local area. We request that the following comments are considered and hope that the project can move forward. We feel the replacement of the existing, unattractive and unfriendly mesh fence to a low height fence would be a significant improvement. Hopefully this would be a picket style fence similar in style to that recently erected around Manly Oval. This would enhance the feel of the area substantially and give the impression of a proper open space / playing field. We utilise the existing dilapidated tennis courts adjacent to the reserve and consider that upgrade / reconstruction of these courts would be an important feature of the improvement plan. We would hope that these courts will include lighting as our main opportunities to utilise the courts are after daylight hours. We would prefer that three courts rather than two are included but appreciate there are other components of the upgrade competing for space. We note that a building is earmarked for the existing swimming pool car park. Our concern is that this would reduce parking available for weekend sports field and pool users and increase the likelihood of parking in Francis Street (we don't have off street parking). This occurs infrequently at present. We therefore would like to see no net loss of parking for the reserve redevelopment at the least but preferably more spaces than existing given the improved reserve and pool facilities are likely to be utilised by more | Positive feedback noted. Low attractive 1200mm high effective perimeter fencing with gates to the roadside edge and a 900mm high fence with gates on the eastern side at the Swim Centre car park is proposed. Opportunities for fence design will be explored by Manly Council on finalization of the design. The fence to the swim centre boundary will be a picket style fence. The fence to the road boundary will be similar in character and style to this. Opportunities for fence design will be explored by Manly Council on finalization of the design. The fence on the western boundary of the reserve joining the golf course will be retained. There is no proposal to light the tennis courts after hours at this point in time. Existing parking arrangements will continue at the Reserve as exists now. Parking will be monitored by Council's Traffic Team into the future. The Masterplan encourages active transport by providing bicycle parking in key areas and bike path linkages through and around the reserve. A small low key swing set is proposed. There is an opportunity for the open space passive recreation area adjacent to the Round House facility to incorporate some exercise/play equipment in future subject to the advice of Council's Playground Committee and final approval of Council. No changes are proposed to the Masterplan. |

| # | Respondent | Comments (as written) | Staff Response |
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| | | people than is presently the case. As new parents we would be keen to see a small/medium sized children's playground included in the plan. We would imagine that this would be well utilised by families attending weekend events and by locals thoughout the week. Thank you for the opportunity to comment on the proposed plan. | |
| 19 | P Barham | What aspects do you like? Most of it. What aspects would you change? Screen off the carpark to the pool and Kenneth Road with hedge or vines. Picket fence on Balgowlah road. Although the basketball court is a pain in the neck it is used a great deal by youth in the area so instead of 2 tennis courts, 1 tennis and 1 basketball. | Positive feedback and general comments noted. A picket fence was not proposed by the LM Graham Reserve Working Group. This was considered by the Working group, however, Tennis Northern Beaches have put forward a case for the demand for 2 tennis courts which was agreed to by the Working group. No changes are proposed to the Masterplan. |
| 20 | D Morrisey Physical Activity / Falls Prevention Northern Beaches Health Promotion Northern Sydney Central Coast Area Health Service | Thank you for the opportunity to comment on the above masterplan. As a matter for consideration, Northern Beaches Health Promotion requests that the design concept adopts a framework which will help ensure that development: 1. provides for a healthy and socially vibrant community through compliance with existing 'healthy planning' guidelines: the Premier's Council for Active Living (PCAL) Designing Places for Active Living, and/or the National Heart Foundation's Healthy by Design guidelines and 2. provides safety and security to users and the community by incorporating NSW Police's Safer by Design Crime Prevention Through Environmental Design (CPTED) principles - refer to section 79C of the | Positive feedback noted. A small low key swing set is proposed. There is an opportunity for the open space passive recreation area adjacent to the Round House facility to incorporate some exercise/play equipment in future subject to the advice of Council's Playground Committee and final approval of Council. It is noted that this area does not currently encounter issues related to antisocial behavior and crime. Bubblers are provided adjacent to barbeque areas. Opportunities for seating on the mound will be considered in the detailed design of the mound if funding permits. Safety by design principles are considered in the Masterplan design. Additional points are noted and will be given active |

| # | Respondent | Comments (as written) | Staff Response |
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| | | Environmental Planning & Assessment (EP&A) Act 1979. We commend the plan for its commitment to mixed use and connections with the wider neighbourhood through integrating bike paths and passive recreational space. Specific recommendations to improve the Masterplan's impact on community health and social well being are detailed below: | consideration during the detailed design phase by staff. • Off leash areas will remain No changes are proposed to the Masterplan. |
| | | 1. Inclusion of a full children's playground We recommend the expansion of the planned 'swing set' to a full children's playground in the South Eastern corner of the reserve. Public health research suggests that it is important to ensure that a range of user groups are able to use parks throughout different times of the day — thereby making better use of the available open space. The nearest playgrounds (Weeroona Reserve to the South West and Manly Lagoon to the North East) are beyond 400 metres, which is the maximum 'reasonable' walking distance accepted in contemporary planning. A full children's playground at LM Graham Reserve would therefore provide access to an important community resource for a large catchment within the neighbourhood. | |
| | | 2. Lighting and Natural Surveillance In accordance with NSW Police's CPTED principles, it is important that the built form and landscaping design allows natural surveillance through adequate lighting and the maintenance of sight lines. This will be most important in the area where the netball, basketball and tennis courts are situated. It will be necessary to ensure that the proposed hit up wall and nearby trees do not provide opportunities for concealment of antisocial behaviour. | |
| | | 3. Perimeter Sitting Mounds We suggest that perimeter sitting mounds be designed to allow sitting on both sides for viewing both organised and unstructured recreation. For example, the back-side of the planned mound along the West of the soccer fields could | |

| # | Respondent | Comments (as written) | Staff Response |
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| | | also provide views of the tennis courts and multi -purpose netball/basketball courts. Seating that allows easy observation of a variety of spaces provides for a safer, more inclusive public domain and reduces opportunities for antisocial behaviour. | |
| | | 4. Bubblers We suggest that bubblers be co-located with each planned set of bike racks, ensuring convenient access to hydration for all users of the reserve. We appreciate this opportunity to provide comment and would welcome other opportunities to collaborate and/or be involved in working groups to promote healthy environments in Manly. | |

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LM Graham Reserve Masterplan - Action Plan January 2011

Background & Introduction

LM Graham Reserve is located on Balgowlah and Kenneth Roads immediately east of the Southern Paddock of Manly Golf Course. The Reserve is located within a mixed use area incorporating residential, open space and environmental protection areas.

The site currently contains; grassed sporting fields, two amenities buildings and canteen, practice cricket nets, swim centre, ½ basketball court, tennis courts, exercise station, the Roundhouse long day care centre and parking facilities.

The site provides sporting facilities accommodating; tennis, cricket, soccer, swimming, water polo, ultimate frisbee, casual basketball, and general exercise. The reserve fields are also used for walking, running, off-leash dog exercise and other casual and more passive recreational uses.

Adjacent to the current reserve area is a former section of Suwarrow Road, which has been closed and is presently being used as a Council storage compound. The LM Graham Reserve area is zoned as Zone No 6 Open Space under the Manly LEP 1988. There is an existing Plan of Management for LM Graham Reserve, which has guided the development of the Masterplan.

Objectives

The objectives of the LM Graham Reserve Plan of Management have been adopted for the Masterplan.

Masterplan Scope

The LM Graham Masterplan has been designed with consideration to surrounding facilities that are not specifically part of the Masterplan details including; the Roundhouse long day care centre, the Andrew Boy Charlton Swim Centre and car park and Kenneth and Balgowlah Roads.

Informing the Masterplan – Research & Consultation

The Masterplan design has been informed by:

- The existing LM Graham Reserve Plan of Management and the NSW Local Government Act 1993.
- General community consultation undertaken in November 2007.
- Consultation with a representative community Working Group throughout the development of the Masterplan.

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- Recommendations of the environmental constraints report prepared by Natural Resources staff.
- Workshops and consultation with staff from across Council.
- LM Graham Reserve Local Studies Search results.

ACTION PLAN

| Planning | | |
|----------------------------|--|--|
| Issue | Background | Masterplan Management Action |
| P.1 Land ownership | The majority of the reserve and swim centre is Council owned community land. There is one small parcel owned by the Crown (within the reserve area) and another by Energy Australia (within the swim centre area). | The Masterplan has been designed to be consistent with the Local Government Act requirements for management of community land and the existing community land Plan of Management for LM Graham Reserve. It is also consistent with Crown Land management principles under the Crown Lands Act. |
| P.2 Local Government Act – | The existing Plan of Management categorises the land as | The Masterplan has been designed to be consistent with the following core |
| Community Land | 'sportsground' and 'general community use' under the NSW | objectives specified in the Local Government Act, for: |
| Objectives | Local Government Act 1993. | Sportsground: (a) to encourage, promote and facilitate recreational pursuits in the community involving organised and informal sporting activities and games, (b) to ensure that such activities are managed having regard to any adverse impact on nearby residences. General community use: to promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the local community and of the wider public: (a) in relation to public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public, (b) in relation to purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities). |

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| LM Graham Reserve Masterplan - Action | | | |
|---------------------------------------|-----------------------|-----------------|--|
| | | | |
| P.3 Existing Plan of | The exis | sting Plan of M | |
| Management Objectives | establishes the follo | | |
| | a) | Integrate loca | |
| | | bushland ma | |
| | b) | To manage a | |
| | | and to ensur | |
| | c) | To maintain o | |
| | | them to max | |
| | | Reserve as ar | |
| | | recreation ac | |
| | d) | Recognise th | |
| | | wider comm | |
| | e) | To encourage | |
| I . | ı | | |

The existing Plan of Management for LM Graham Reserve establishes the following objectives:

- Integrate local drainage needs into park design and bushland management,
- To manage all open space land in a flexible manner and to ensure that local needs are met.
- To maintain our active sporting areas and manage them to maximise choice. Consider LM Graham Reserve as an opportunity to provide major new recreation activities,
- Recognise the role of LM Graham Reserve within the wider community and in relation to other objectives,
- e) To encourage participation in design, development and management,
- f) Provide for user health, safety and enjoyment,
- g) Retain opportunities to use open space for special events or projects and for future activities or structures if need becomes apparent.

The Masterplan and Action Plan address each of these objectives by:

- a) Drainage issues have not been raised as a specific issue, except for the need to consider broader flooding impacts and issues. The Masterplan considers flood mitigation measures to slow drainage into Manly Lagoon during large flood events. Stormwater harvesting has also been proposed to provide an alternative water source for watering the fields.
- b) Elements of the Masterplan that are less flexible (eg: hard court facilities and structures) have been located on the perimeter of the reserve to maximise flexible use of the undeveloped areas of the reserve. The multi-purpose facilities proposed in the Masterplan also enable flexible use and management of the space.
- c) The focus of the Masterplan is on active sporting use and the Masterplan has maintained and even increased choice of activities at the reserve, particularly with the planned refurbishment of the swim centre into a multi-use facility and the provision of multi-use courts on the western side of the site.
- d) The wider community has been considered in the Masterplan design through the provision of casual use sports facilities such as the multi-use courts and exercise stations, bicycle paths and parking as well as passive recreational areas.
- e) Community consultation has informed the Masterplan design.
- f) The Masterplan design considers and will contribute to the health, safety and enjoyment of reserve users.
- g) A large portion of the open space area can be used flexibly to accommodate future needs of the community.

| P. 4 Primary use of the area as an active sporting area. | Current user groups include: soccer, cricket, tennis, casual basketball, ultimate frisbee, dog walkers, walkers/runners, cyclists, passive users, swim centre users (swimmers, water polo & casual use), childcare centre. The community Working Group recommended to Council: that active sporting areas be the main priority of the LM Graham Masterplan. This has been agreed to by Council resolution. | The Masterplan incorporates active sporting areas as the main priority for use of the reserve and swim centre areas. However, it has also incorporated general community use options in accordance with the existing Plan of Management and community feedback through the community consultation. |
|--|---|---|
| Sport & Recreation | Background | Masterplan Management Action |
| ISSUE | | |
| SR.1 Integration of the | | |
| SR.1 Integration of the reserve and swim centre | It was clear from the community consultation and Working Group that all could benefit from the better integration of the | The Masterplan will see upgrade of the current swim centre to incorporate |
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| SR.1 Integration of the reserve and swim centre | It was clear from the community consultation and Working Group that all could benefit from the better integration of the | The Masterplan will see upgrade of the current swim centre to incorporate cross-training facilities. This new multi-use swim and indoor activity centre |
| SR.1 Integration of the reserve and swim centre | It was clear from the community consultation and Working Group that all could benefit from the better integration of the reserve and the swim centre. This would facilitate a cross- | The Masterplan will see upgrade of the current swim centre to incorporate cross-training facilities. This new multi-use swim and indoor activity centre (or similar) would integrate uses but maintain separate dry and wet use |
| SR.1 Integration of the reserve and swim centre | It was clear from the community consultation and Working Group that all could benefit from the better integration of the reserve and the swim centre. This would facilitate a cross- pollination of users and buildings and facilities could be | The Masterplan will see upgrade of the current swim centre to incorporate cross-training facilities. This new multi-use swim and indoor activity centre (or similar) would integrate uses but maintain separate dry and wet use |
| SR.1 Integration of the reserve and swim centre | It was clear from the community consultation and Working Group that all could benefit from the better integration of the reserve and the swim centre. This would facilitate a cross- pollination of users and buildings and facilities could be consolidated providing the opportunity to more effectively use | The Masterplan will see upgrade of the current swim centre to incorporate cross-training facilities. This new multi-use swim and indoor activity centre (or similar) would integrate uses but maintain separate dry and wet use areas. Subject to detailed designs this facility could include areas such as: toilets, |
| SR.1 Integration of the reserve and swim centre | It was clear from the community consultation and Working Group that all could benefit from the better integration of the reserve and the swim centre. This would facilitate a cross-pollination of users and buildings and facilities could be consolidated providing the opportunity to more effectively use the area available for open space. | The Masterplan will see upgrade of the current swim centre to incorporate cross-training facilities. This new multi-use swim and indoor activity centre (or similar) would integrate uses but maintain separate dry and wet use areas. Subject to detailed designs this facility could include areas such as: toilets, shower and change rooms, referee's room, first aid room, gym room, club |
| SR.1 Integration of the reserve and swim centre | It was clear from the community consultation and Working Group that all could benefit from the better integration of the reserve and the swim centre. This would facilitate a crosspollination of users and buildings and facilities could be consolidated providing the opportunity to more effectively use the area available for open space. The community also provided clear feedback through the | The Masterplan will see upgrade of the current swim centre to incorporate cross-training facilities. This new multi-use swim and indoor activity centre (or similar) would integrate uses but maintain separate dry and wet use areas. Subject to detailed designs this facility could include areas such as: toilets, shower and change rooms, referee's room, first aid room, gym room, club room, community room (eg: for dance/yoga/other), short term childcare |

| SR.2 Current inefficient use of useable open space | There is significant demand and competition for use of sporting fields throughout the Manly LGA and across the wider northern beaches region. There is also a need to provide open space for passive use. The layout of existing infrastructure at the reserve (fencing, seating, sightscreens, amenities) limits | The Masterplan and Action Plan address this issue through: Removing existing amenities buildings and consolidating new amenities and other facilities towards the swim centre to maximise usable open space. Incorporating the former Suwarrow Road section along the western |
|--|---|--|
| | the useability of the open space areas of the reserve. All sporting fields, courts, pools etc to be orientated in a | boundary into the reserve. Alignment of sport fields to maximise the amount of playing surfaces, in consideration of usage patterns and maintenance requirements. Removal of existing seating and fencing around the soccer/cricket fields |
| North-South alignment. | and, subject to a feasibility study and detailed designs, replacement with shaded earth mounding, which could also incorporate some more formal seating. | |
| | | Removal of permanent cricket sightscreens and replacement with portable sight screens. |
| | | Removal of the three existing tennis courts and replacement of these with two tennis courts (also available for hire by other compatible uses), as well as and one multi-purpose court incorporating 2 casual use half basketball and 2 casual use half netball courts along the western boundary. |
| | | All proposed sporting areas to maintain a North-South orientation. |

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| SR.3 Improvement of the | The pools have been assessed as being at the end of their |
|-------------------------|---|
| present swim centre | economic life and will require replacement in the medium- |
| | term. |
| | |
| | There are opportunities to better integrate the swim centre |
| | and LM Graham Reserve facilities. |
| | |
| | Community and Working Group feedback indicate a strong |
| | community preference to maintain the swim centre's open air |

components.

Feedback from consultation with the general community and Working Group has indicated the need to avoid domination by existing clubs or commercial users within the swim centre.

Both pools are poorly oriented in an east-west direction, so that users are swimming into the sun. North –South orientation would be more suitable.

The Masterplan and Action Plan address these issues by:

 Better integration of the swim centre and the reserve earmarked for future detailed designs of swim centre refurbishment.

The swim centre upgrade will be subject to a detailed design stage. Learnings from the Masterplan consultation suggest the following for consideration in the design stage:

- Maintain open air components of swim centre
- Provide a balance of structured and unstructured water-based recreation
- Provide more extensive and varied range of facilities
- If possible provide an additional pool for water polo to free up 50m pool for swimmers
- Provide additional shading and areas to sit (sails / trees)
- Increase spectator / passive areas
- Ideally lap pools should have North-South orientation
- New facility will require areas for plant, filtration and chemical treatment, water re-use tank, heating etc.
- Facilities for the reserve area and to provide cross-training options, such as toilets, shower and change rooms, referee's room, first aid room, gym room, club room, community room (eg: for dance/yoga/other), short term childcare facility / crèche, café, storage areas, steam room, children's water play ground, ancillary office space for administering staff and other.

| SR. 4 Increased need for sporting fields & facilities | Due to increasing demand as the diversity of sports increase and also their memberships, there is increasing pressure for sporting fields and associated facilities. The cricket faculty requested an additional cricket field with wickets. This was considered following a survey of the fields and was unable to be accommodated given the limited size of the reserve in addition to the need to accommodate other user groups. | There is limited space at the reserve and that space must be managed sustainably by avoiding overcrowding or over-use. Key features of the Masterplan and Action Plan are to maximise use by a variety of sporting users without compromising the integrity of the fields and facilities through over-use. Key sporting features include: 1 cricket field, 6 wickets, 6 practice nets and portable sight screens 1 premier size and 1 standard/senior sized soccer field, 3 mini/junior soccer fields, one being a synthetic grass surface (located outside the cricket field) for cross/wet weather training or multi-use. Fields flexibly managed for other sporting users such as Ultimate Frisbee 2 synthetic tennis courts (also available for hire by other compatible |
|---|--|--|
| | | uses) 1 multi-purpose court (casual use basketball and netball) Perimeter pathway for cycle path and walking/jogging Casual use exercise stations along the perimeter path Greater connection with proposed improved cross-training facilities at the future refurbished swim centre. |
| SR.5 Tennis court surfaces require upgrade to address safety and quality issues | The current tennis court surfaces are in disrepair and require upgrade. The tennis faculty consider this the main reason that the tennis court usage is low at the reserve. For competition tennis it is undesirable to use multi-purpose courts showing other line markings. Ideally the courts would be competition surface and larger to allow partial separators | The Masterplan and Action Plan address these issues by: Allowing for two new synthetic tennis courts, with separators, relocated along the western boundary of the reserve to better utilise reserve space. The N-S orientation has been maintained. The two tennis courts would also be available to hire for other compatible uses. No additional lines/markings would be permitted and removable/portable goals and equipment would be used. |
| | In addition to the 3 tennis courts at LM Graham Reserve, at present there are; 5 at Bareena, 6 at Keirle Park, 6 at Manly Oval, 2 at Cnr Condamine and Balgowlah Roads and 2 at Koobilya. | The tennis faculty requested that three tennis courts be maintained and upgraded at the reserve. Due to the intention to accommodate other user groups including casual use sports and general community use areas only two tennis courts for use in peak periods could be accommodated in the Masterplan design. |

| SR.6 Requirement for | The current two amenities buildings are inappropriately | The Masterplan and Action Plan address this issue by: |
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| improved amenities and facilities | located resulting in poor use of open space and fragmentation of the reserve area. Consultation indicated these should be consolidated and more appropriately located to improve efficient use of the space available. | Proposing consolidation of amenities such as toilets, change rooms and kiosk/canteen towards the future refurbished swim centre. Consideration will be given to the addition of community/club room as part of the proposed multi-use facility. Seating and shade to be provided, possibly accommodated by integration into earth mounding (also intended for flood mitigation) or similar. |
| SR.7 Need to provide better informal active and passive recreational opportunities | Many people use the reserve for informal active and passive recreational activities such as dog walking, walking and jogging, physical exercise, picnicking etc. Additional exercise stations were repeated requests through the consultation. As did some form of multi-use facility that could be used for a variety of sporting activities and crosstraining. | The Masterplan and Action Plan address these issues by: Installing additional exercise stations around the perimeter of the reserve. Provision of a multi-purpose court to be used casually for mixed sporting pursuits like basketball and netball. Provision of a synthetic grass junior soccer field, also available for cross / wet weather training and multi-use purposes. Providing an area for general park use with BBQs and picnic seating in a part shaded area. Maintaining a suitable level of fencing for dog walkers while also improving fencing amenity issues raised consistently through the consultation. Providing a shared pathway to improve active transport and connectivity to and through the reserve. |
| SR.8 Current exercise station is well used. Also used as a substitute playground. SR.9 Increased need for | There were a few representations for a children's playground where the current tennis courts are located. This was integrated into one of the initial drafts put to the community Working Group, the majority of which indicated that this would not be desirable. Thus it was removed. A swing set has instead been included to provide a lower key play area. The nearest basketball facility is Narrabeen Indoor Sports | The Masterplan addresses these issues by: Providing additional exercise stations around the perimeter of the reserve at strategic locations. Inclusion of a swing play area rather than a full playground facility. The Masterplan addresses these issues by: |
| basketball court | Centre. The existing casual half court facility is very well used, justifying a slightly larger area that also accommodates other sports such as casual use netball and possibly even tennis. | Provision of a multi-purpose court facility for casual use. The facility will incorporate two half basketball courts and overlayed also 2 half netball courts. |

| SR.10 Dog off-leash area – needs to be better equipped and managed. | Dog walkers have indicated that the fencing is not adequate to stop dogs off leash from road hazards. They have requested complete fencing with automatic closing gates that do not stay open. A more common community perception is that the current fencing is not inviting and degrades from the aesthetics of the area. Many others wanted the fencing removed. The Masterplan will need to balance this tension. Community feedback indicates there is only one tap for humans and dogs and requested more drinking facilities, at least one specifically for use by dogs. The broader community has indicated the need for better management of dog faeces, recommending more bag dispensers and code of conduct signage. | The Masterplan and Action Plan address these issues by: Providing low, attractive and effective perimeter fencing with gates that automatically close. Provide dog drinking facility separate to facility for people (eg: water bowl) Code of conduct signage at all entrance points to include dog poo code plus bags dispensers on reserve bins. |
|---|--|---|
| SR.10 Perimeter running track | A few community members requested a perimeter running track. | The space restrictions at the site do not permit this use in addition to the other user groups. It was considered that those wishing to go running/jogging could be accommodated informally on the site with the proposed layout including grassed areas and the shared pathway. |
| SR.11 Tennis & Soccer hit- up wall | At its Corporate Planning & Strategy meeting on 6 September 2010, Council resolved that: 'A new tennis/soccer hit-up wall be included in the Masterplan for LM Graham Reserve.' | A tennis/soccer hit up wall has been included in the Masterplan as part of the multi-purpose court, sharing this area with basketball and netball users. |

| Environmental | Environmental Control of the Control | | | |
|---------------|--|---|--|--|
| Issue | Background | Masterplan Management Action | | |
| E. 1 Flooding | Refer to Environmental Constraints Report | Undertake a feasibility study into the establishment of LM Graham Reserve as a Flood Retarding Basin for a 1% and 2% AEP flood event. The potential flood retarding earth mounding used to achieve this effect is indicated on the Masterplan and consideration should be given to using this for the additional benefit of spectator viewing and seating. Other examples of this type of basin in Sydney demonstrate mounding of around 1m-1.5m height, although this is indicative only and would be subject to a feasibility study and detailed designs. | | |
| | | In light of implementation of the above feasibility study, investigate the installation of new Stormwater Quality improvement Devices (SQIDs) at priority locations to improve stormwater quality for Manly Lagoon and to ensure re-directed stormwater in a 1% and 2% AEP flood event does not create significant litter issues at the Reserve. Investigations should take into account current best practice technologies. | | |
| | | Any modifications to the Reserve should not increase the upstream or downstream impacts of flooding. | | |
| | | If the proposed flooding mitigation basin mounding is not feasible from a flood mitigation perspective, consideration should also be given to establishing the mounding for spectator use, instead designed to enable through flows of flood waters. | | |

| E.2 Water Use | Refer to Environmental Constraints Report Current use of groundwater is not likely to be sustainable in the future therefore need to consider other options of water supply. Automated irrigation system: left field has 25 popup heads, 30 on right field and swim centre has 28 heads. The irrigation system on the east side was new as at 1998. | • | Council to investigate the re-use of treated grey-water from the North Head Sewage Treatment Plant for irrigation of the Reserve. Note: funding has been secured for the feasibility assessment and liaison with Sydney Water and other stakeholders is in progress. Continue to monitor extracted groundwater for salinity and other parameters for early sign of reduced quality. Use of groundwater for irrigation should be sustainable, it should not compromise the health or integrity of the aquifer. Investigate stormwater harvesting options for irrigation purposes. It is noted that this is likely to involve above or below ground water tanks for storage of harvested water. Implementation of Council's Water Savings Action Plan for the reserve, swim centre and Roundhouse. Upgrade to a better irrigation system with control and automatic rain cut-off (it is often on after it has been raining). Perhaps upgrade with the introduction of the treated effluent / S/W harvesting projects and/or re-surfacing of the playing fields. |
|---------------------------------|--|---|---|
| E.3 Suwarrow Road – clean up | Refer to Environmental Constraints Report | • | Clean up and incorporate the 'compound area' located adjacent to LM Graham Reserve, within the closed portion of the former Suwarrow Road, into LM Graham Reserve. |

| E.4 Flora & Fauna (Including trees & shade) | Refer to Environmental Constraints Report Community consultation identified that there is a high value on the perimeter trees, particularly the paperbarks, casuarinas and brush box and the shade they provide. | • | Incorporate native plantings that contribute to the establishment of strategic wildlife greenways (corridors) in the area and improve the amenity of the reserve while being sympathetic to the sporting and general community use of the Reserve (ie: maintain and enhance perimeter plantings). Protect existing trees where possible. Future plantings under the Odawara Sister City Program should incorporate native trees suitable to the Manly area. Staged planting well in advance of any clearing of significant trees to make room for sporting facilities and grounds. Plantings should include local native species as far as possible. Include additional trees to provide shade and amenity around the perimeter of the reserve. Maintain the paperbarks, casuarinas and brush box and other trees around the perimeter of the park. Existing trees should be retained and replaced when they die or have to be removed for safety reasons. Palm trees should be replaced as they are inappropriate to this context. |
|---|---|---|---|
| E.5 Soil Quality | Refer to Environmental Constraints Report | • | Recommended to undertake intrusive soil testing to determine soil quality across the site in relation to guidelines for open space. Intrusive soil testing should also be designed to confirm the depth of fill across the site and where natural material is encountered, to confirm the presence or absence of any Items of Aboriginal Heritage (eg: shells and charcoal located within natural soils may indicate the presence of a midden) (Refer to recommendation under 'Aboriginal Heritage'). |
| E. 6 Acid Sulphate Soils | Refer to Environmental Constraints Report | • | Prior to any works that will expose potential or actual ASSs at LM Graham Reserve (these will be identified in the above soil investigations) an Acid Sulphate Soils Management Plan should be developed for the proposed works. |

| E.7 Subsidence E.8 Sustainable Development | Refer to Environmental Constraints Report Refer to Environmental Constraints Report | It is recommended that subsidence, as a result of past filling be addressed prior to any significant development within the Reserve. Any re-grading of the sporting fields, with particular attention to addressing subsidence issues due to past filling, should be undertaken following consideration of outcomes of the soil investigations. Integrate sustainability into the preparation and implementation of the Masterplan. Retrofit existing facilities (that are to remain under the Masterplan), |
|--|--|--|
| | | with best practice water and energy efficient technology. Design new facilities to incorporate best practice water and energy efficient technology. New facilities and materials should be selected and designed based on a sustainability assessment and should utilise sustainably sourced materials or products eg: recycled materials, where possible. |
| Social | | |
| Issue | Background | Masterplan Management Action |
| S.1 Aboriginal Heritage | Refer to Environmental Constraints Report | That LM Graham Reserve be subject to geotechnical testing to determine the depth of fill and the extent of the original soil profile and its condition (level of post-1900 disturbance). If such areas are found and if they are proposed for future impact (through earthworks etc), then it is recommended that an Aboriginal heritage assessment be carried out including archaeological sub-surface testing. If the only areas proposed for impact are in introduced fill, then there would not be any Aboriginal heritage constraints on any proposed use of the reserve. Refer to recommendation under 'Soil Quality'. Given that lagoons are important places and resource zones for Aboriginal people, that future interpretation or education measures intended for the reserve also consider using information about this importance and use. |

| S.2 Noise | Refer to Environmental Constraints Report | The Masterplan design gives consideration to noise and visual impacts on surrounding residents. Main organised uses are located away from the southern boundary of the site, which is adjacent to residential properties. |
|---------------------------|--|---|
| S.3 Access | Access for people with a disability and seniors needs to be considered in any new facilities provided. Emergency access is also required to be maintained to the | The Masterplan Action plan notes requirement to ensure new facilities (amenities, change rooms etc) are appropriately accessible. |
| | playing fields in the case of injury. This will also serve as maintenance access. | |
| S.4 Safety | Community consultation identified that the layout of the reserve makes users feel unsafe during night time activities. Cricketers at the nets use a bowling machine that requires an electric cord to be run from the southern pavilion, which is a potential trip hazard along with their bags and equipment. Regarding the cricket nets – the golf course has indicated that they get cricket balls on their course currently. There will be safety concerns for pedestrians, cars etc when it comes to relocation of these. | Safety concerns are addressed through the overall layout of the Masterplan and the action plan, particular features include: Safety by design principles are considered in the Masterplan design. Consolidation of the amenities and associated facilities. Installation of a power outlet closer to the cricket nets where feasible. Provide benches near the cricket nets for gear storage in addition to providing a pedestrian and cycling pathway. The cricket nets proposed are fully enclosed to prevent balls escaping beyond the footprint of the cricket net area. |
| S.5 Children's playground | There were a few representations for a children's playground to be located near the sporting fields and the Roundhouse childcare centre. This was integrated into one of the initial drafts put to the community Working Group, the majority of which indicated that this would not be desirable. Thus it was removed. | The Masterplan addresses these issues by: While a children's playground has not been provided, a lower key swing set will be provided to provide some play equipment. |

| Linkages | | | | |
|---------------------|--|--|--|--|
| Issue | Background | Masterplan Management Action | | |
| L.1 Circulation and | A shared pedestrian - cycleway is provided along Kenneth Road | The Masterplan and Action Plan address these issues by: | | |
| thoroughfare | and along the reserve section of Balgowlah Road. There is currently no formalised pedestrian or cycleway through LM Graham Reserve. There were some suggestions through the community consultation that a shared pedestrian – cycleway be provided to form a circuit around the facility. | Providing a shared pedestrian/cycle path through the western side of the reserve providing easy bicycle access and parking to the western facilities, including the tennis courts, multi-purpose courts, the Roundhouse, cricket nets and also with the eastern facilities such as consolidated amenities. Making use of and connecting with the existing shared pedestrian-cycle pathways along Kenneth and Balgowlah Roads. | | |
| | One of the main aims of the Masterplan is to encourage active transport to the reserve. By improving bicycle facilities at the site, including throughways and appropriate parking, it is envisaged that more people would elect to use active transport options. | | | |

Planning And Strategy Division Report No. 2 - Adoption of the LM Graham Reserve Masterplan LM Graham Reserve Masterplan - Action Plan

L.2 Car & Bicycle parking

Parking is currently limited on weekends due to simultaneous use by soccer and swimming. Improved facilities are likely to further increase traffic.

Currently motorists spill over into Kenneth and Balgowlah Roads when the swim centre car park is full. There has been unlimited free parking on these roads and also in the off-street parking area. A 2P (Northern side of Kenneth Road) and a 6P (southern side of Kenneth Road) restriction is being enforced to prevent trailer parking in this high use area.

Public buses service the area stopping along both Kenneth Road and Balgowlah Road. Furthermore Council provides a free community bus service (the Hop Skip and Jump bus), one of the stops being the Manly swim centre.

The swim centre car park, which has no parking restrictions imposed, is used informally as a park and ride during the week, which means parking is limited for swim centre and reserve patrons.

The car park around the Roundhouse childcare centre needs to be formalised and potentially reconfigured to maximise the efficient use of space.

Bicycle parking is provided at the swim centre but nowhere else at the reserve. This is not conducive to encouraging active transport options.

The Masterplan and action plan address these issues by:

- No net loss of parking will be proposed. Parking arrangements will be
 monitored by Council's Traffic Team going forward. Opportunities to
 improve parking for local residents and users of the Reserve will be
 explored where possible into the future, eg, when the Manly Swim
 Centre is upgrades. Residential parking issues will be considered by
 Council's Traffic Committee in relation to surrounding streets, including
 parking times.
- Encourages active transport options by providing bicycle parking in key areas and bike path linkages through and around the reserve.

| L.3 Traffic | There were a number of issues raised concerning traffic safety. Given the nature and requirements of traffic related issues, these will be dealt with in a separate process with the RTA and Council's Traffic Committee. A number of short-term recommendations in relation to the swim centre area have already been made, some of which have been implemented with the others pending. Refer to Traffic Committee Report (Item 4/08 : 4/2/2008) | Implement recommendations (short-term actions) of Traffic Committee Report for the Swim Centre: That Council arrange for skid resistance test and/or re-sheeting (subject to the testing) to improve the pavement traction conditions. That Council install directional chevron warning signs at the bend in the south side of Balgowlah Road to warn the motorists of the bend and provide visual warning. That Council install "Slippery when wet" signs to both approaches to the Pool. That Council install edge line to narrow the southbound lane width to lower the approach speed of vehicles before they reach the bend. That Council install a 'No Stopping' zone along the eastern side around the bend to prevent vehicles parking too close to the bend and increase approach sight distance to south bound motorists. That Council install edge line marking to delineate and guide north bound vehicles around the bend. That Council install a 'No Stopping' zone to ban parking in Balgowlah Road on the western side inside bend. That Council install 15m long pedestrian fence outside the main administration entry along the kerb line. That Council's Road Safety Officer develop a road user safety education guide for recreational facilities. Long-term management issues have been considered in the design of the Masterplan as far as possible given that the roadways are outside |
|--|---|--|
| L.4 Emergency / | Emergency and maintenance access is required to be | the scope of this Masterplan. The Masterplan and Action Plan address this issue by: |
| maintenance access from Balgowlah Road | maintained to the playing fields and associated facilities. | Providing emergency and maintenance access for vehicles in current position along Balgowlah Road. Recessing the gate onto Balgowlah Rd, in the vicinity of the bus stop, into the reserve to allow a vehicle to pull off the road prior to opening the gate. |

| Operational | | |
|--|---|---|
| Issue | Background | Masterplan Management Action |
| O.1 Quality of playing field surfaces / ground maintenance | The fields are subject to settlement as a result of past filling activities on the site. Overuse of playing fields has caused turf maintenance issues. | The Masterplan and Action Plan address these issues by: Between summer and winter seasonal allocations, the action plan proposes to close fields for use to undertake surface renovations. Consideration to undertake any major upgrade / re-surfacing of playing surfaces prior to any major new facilities or moving existing facilities. Investigate aeration (perhaps once per year). Selection of appropriate turf species (high wear species) for the reserve area to reduce maintenance issues and improve playing surfaces. |
| O.2 Turf cricket wickets | LM Graham has 1 turf cricket wicket. Costly to install and maintain thus it is important to ensure that other uses are managed to ensure no damage is caused to the wicket table. | The Masterplan and action plan address these issues by: The field alignment has considered the impacts of soccer and other users on the cricket wicket table areas. |
| O.3 Wearing of entrance areas | Wearing at gate entrances to the reserve results in either hard and dusty surfaces in dry weather or muddy surfaces in wet weather. | The Masterplan and action plan address these issues by: Providing formalised entrance areas to absorb entrance wearing due to concentrated tracking in these areas. |
| O.4 Signage | Code of conduct signage is required for the reserve and associated facilities. | The Masterplan and action plan address these issues by: Code of conduct signage would be placed near each formalised entrance The code would include information to instruct dog owners to pick up after their dogs. Code of conduct signage for the multi-use court. |
| O.5 Bins | Rubbish is an issue after weekend games, particularly in winter. | The Masterplan and action plan addresses these issues by: Providing bins at strategic locations to reduce litter. Mixed recycling to be provided. |
| O.6 Drinking fountain | Currently there is only one tap (outside of the amenities buildings, which are usually locked for casual use of the reserve), which is used by dogs as well as people. | The Masterplan and action plan address these issues by: Providing 2 water drinking and bottle refill stations accessible to people using the sporting fields. Provide separate tap for dogs. |

| O.7 Amenities opening | Community feedback indicated that the amenities should be | The Masterplan and action plan addresses these issues by: | |
|---|--|---|--|
| times | open during the day and evenings. | Amenities are likely to be able to remain open for longer following the consolidation of the amenities towards the swim centre. This will be possible as safety and vandalism would be better addressed through greater use of this more secure area, especially given the presence of centre management staff. | |
| O.8 Seating | Some of the major sporting groups that use the reserve indicated a desire for a small grand stand. This was not considered appropriate for this area, however, earth mounding (grassed and shaded in parts withthe potential for some in-built seating) is being considered for the dual purpose of providing seating for match viewers and also for flood mitigation. | The Masterplan and action plan address these issues by: Integrating seating areas into the proposed earth mounding for the dual purpose of spectator seating and also flood mitigation (earth mounding is subject to a detailed feasibility report). | |
| O.9 Lighting | No issues over lighting were raised. There may be some adjustment required with the relocation of some facilities. | The Masterplan and Action Plan propose to maintain existing lighting levels ensuring that the fields, courts and multi-use area are appropriately lit. | |
| Amenity | | | |
| Issue | Background | Masterplan Management Action | |
| A.1 Reserve is 'unfriendly' and relatively isolated, sterile and hostile. | Especially for casual, family and children's uses. | The Masterplan addresses these issues by: Noting that fencing is required for off-leash dog exercise, replace hostile/industrial fencing with fencing more appropriate for open space use. Lowering the height of the fencing. Relocating and improving on existing amenities buildings. Providing more integrated and friendly open space areas including casual and family use areas. Landscaping and pathways to encourage picnics, jogging, cycling etc. BBQ facilities with clusters of space, shade etc. | |

| A.2 view corridors into the | Any development of the reserve would need to consider | The Masterplan considers impacts on views of surrounding residents. |
|-----------------------------|---|--|
| reserve | impacts of viewing into the reserve from the surrounding | , |
| | residential areas. This would suggest that the opportunity for | |
| | development or provision of facilities should be focussed on | |
| | the northern, western or eastern sides of the park. | |
| A.3 Public Art | There was no request for public art through any of the | Nil. |
| | consultation undertaken. | |
| | | |
| Community Involvement | | |
| Issue | Background | Masterplan Management Action |
| CI.1 Sister City Program at | Sister city cherry blossom plantings at Odawara Close need to | The Masterplan addresses these issues by: |
| Odawara Close | be maintained. | Maintaining area for tree planting activities of the Sister City Program, |
| | | being the Friendship City relationship with Odawara, Japan. |
| | | • Consider more appropriate species for ongoing plantings – such as local indigenous species. |
| CI.2 User group conflicts | The safety of other user groups during cricket training in the | The Masterplan addresses these issues by: |
| Sing over growp commens | nets. At the moment passers-by have no warning of the | Locating the cricket nets along the western boundary of the reserve |
| | training and other areas are open to shots outside the nets, | and providing fully enclosed nets to prevent ball escape. |
| | which is a safety concern. | and providing the providing to the control of the c |
| | Cricket balls are hit over the fence to the golf course property. | |
| | These cannot be retrieved. | |
| CI.3 Community Garden | A community garden was identified in one of the draft | The Masterplan does not include a community garden space or facilities. |
| | Masterplans presented to the community Working Group. This | |
| | was incorporated in response to community requests for a | |
| | community garden. This proposal was rejected by the majority | |
| | of the community Working Group. It was then resolved in | |
| | Council to locate the community garden at a property in | |
| | Griffiths Street. Therefore it has been assumed that this is no | |
| | longer a requirement for this Masterplan. | |

LM Graham Reserve Masterplan Costings Summary

| Major Elements | Sub Cost (\$) | Net Cost (\$) | GST at 10% (\$) |
|--|---------------|---------------|-----------------|
| | | | |
| A. Grass Areas | | | |
| A1 Site Preparation | 20,400.00 | | |
| A2. Earthworks, Ground Preparation | | | |
| Football pitches and landscape surrounds | 240,000.00 | | |
| A3. Berm | 20,000.00 | | |
| A4. Cricket (12 practice runs) | 60,000.00 | | |
| A5. Tennis Court x 2 and Multi Purpose Court and fence | 267,800.00 | | |
| A6. Fence replace existing | 76,700.00 | | |
| A7. Access Path | 84,000.00 | | |
| A8. Entry Areas | 60,000.00 | | |
| Total (A) | | 828,900.00 | 82,890.00 |
| B. Capital Works - Associated Works | | | |
| B1. Site Furnitures | 117,300.00 | | |
| B2. Signage | 9,000.00 | | |
| B3. Tree Planting | 15,000.00 | | |
| Total (8) | | 141,300.00 | 14,130.00 |
| C. Project Management (in house) | | 0.00 | |
| | | | |
| Total Project Cost | | 970,200.00 | 97,020.00 |



Figure 1: Proposed extension to the Tower Hill resident's parking scheme



Figure 2: Existing Tower Hill resident's parking scheme showing location of extension

Civic and Urban Services Division Report No. 1 - Tower Hill Permit Parking Scheme Extension Tower Hill Permit Parking Scheme Proposal

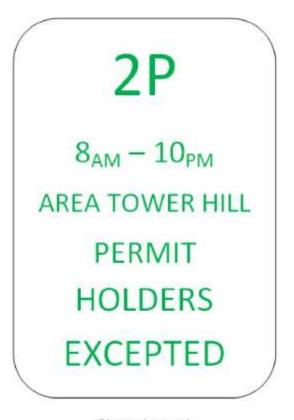


Photo 1: Fairlight Street between Woods Parade and Bolingbroke Parade

Civic and Urban Services Division Report No. 1 - Tower Hill Permit Parking Scheme Extension Tower Hill Permit Parking Scheme Proposal

Table 1: Off-street parking survey

| Fairlight | Garage or | Fairlight | Net |
|--|------------|------------|---------|
| Street | Carport or | Street | Permit |
| | Carspot | allocation | Allowed |
| 27 | 1 | 3 | 2 |
| Unit 1 / 29 | 1 | 3 | 2 |
| Unit 2 / 29 | 1 | 3 | 2 |
| Unit 1 / 31 | i | 3 | 2 |
| Unit 2 / 31 | 1 | 3 | 2 |
| Unit 3 / 31 | 1 | 3 | 2 |
| Unit 1 / 33 | 1 | 3 | 2 |
| Unit 2 / 33 | Ó | 3 | 3 |
| Unit 3 / 33 | 0 | 3 | 3 |
| Unit 1 / 35 | 0 | 3 | 3 |
| Unit 2 / 35 | 0 | 3 | 3 |
| Unit 3 / 35 | 0 | 3 | 3 |
| Unit 1 / 37 | 1 | 3 | 2 |
| Unit 2 / 37 | 0 | 3 | 3 |
| Unit 3 / 37 | 0 | 3 | 3 |
| 39 | 1 | 3 | 2 |
| Unit 1 / 41 | 0 | 3 | 3 |
| Unit 2 / 41 | 0 | 3 | 3 |
| Unit 3 / 41 | 0 | 3 | 3 |
| Unit 4/41 | 0 | 3 | 3 |
| | 0 | 3 | 3 |
| Unit 5 / 41 | 1 | 3 | |
| Unit 1 / 43 | 0 | | 3 |
| Unit 2 / 43 | 1 | 3 | 2 |
| Unit 3 / 43 | 1 | 3 | |
| 45 10 mits 47 40 | 30 | 57 | 27 |
| 19 units 47 - 49 | 50.00 | | |
| Unit 1 / 42 | 0 | 3 | 3 |
| Unit 2 / 42 | 1 | 3 | 2 |
| 7 units 44 - 46 | 10 | 21 | 11 |
| Unit 1 / 48 | 1 | 3 | 2 |
| Unit 2 / 48 | 1 | 3 | 2 |
| 50a | 1 | 3 | 2 |
| 50b | 1 | 3 | 2 |
| 11 units 52 - 54 | 11 | 33 | 22 |
| 56 | 1 00 | 3 | 2 |
| Totals | 69 | 207 | 138 |
| Total | | | |
| arspots | 69 | | |
| a, spots | | • | |
| otal on street | | | |
| parking spaces | | | |
| | 42 | 4 | |
| otal allowable | | | |
| COMPANY OF THE PARTY OF THE PAR | 400 | | |
| ermit | 138 | | |



Sign to be used
