



northern
beaches
council

AGENDA

Notice is hereby given that an Ordinary Meeting of Council will be held at the Civic Centre, Dee Why on

Tuesday 28 June 2022

Beginning at 6:00pm for the purpose of considering and determining matters included in this agenda.

A handwritten signature in black ink, appearing to read 'Ray Brownlee', with a long horizontal stroke extending to the right.

Ray Brownlee PSM
Chief Executive Officer

OUR VISION

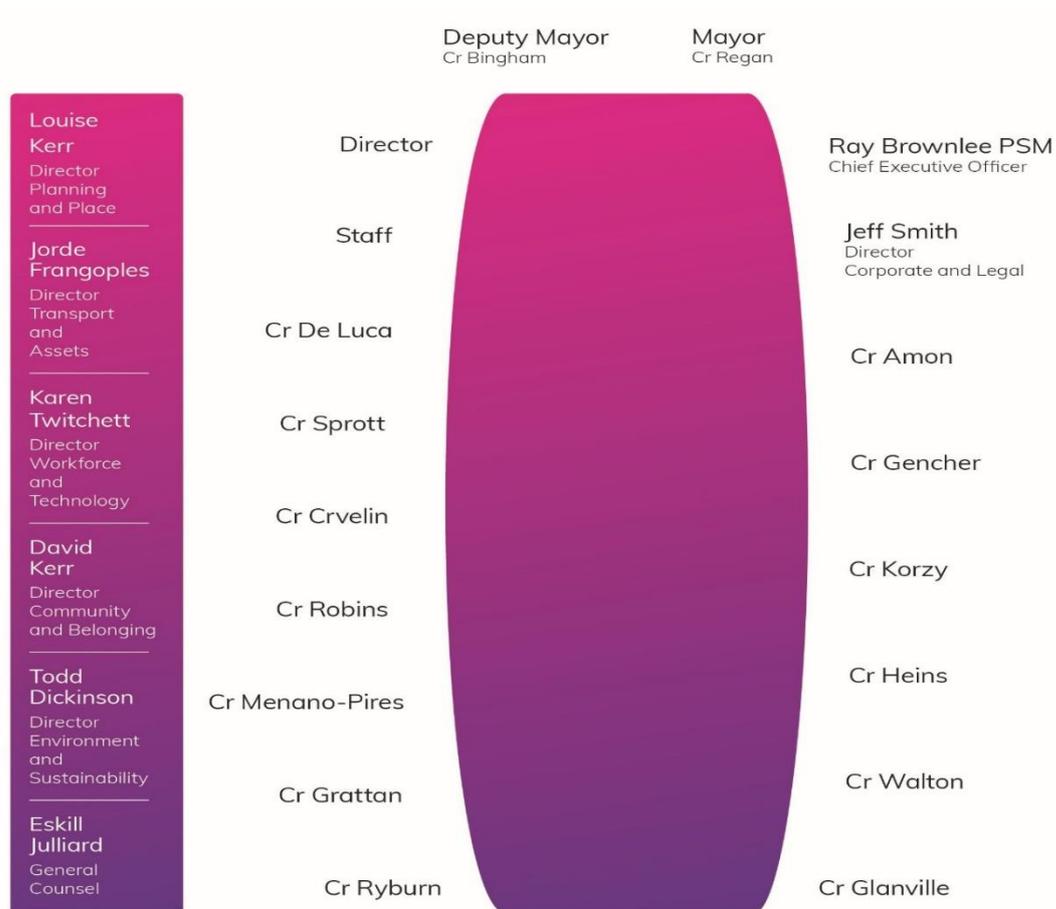
Delivering the highest quality service valued and trusted by our community

OUR VALUES

Trust Teamwork Respect Integrity Service Leadership

OUR OBLIGATIONS

I swear/solemnly and sincerely declare and affirm that I will undertake the duties of the office of councillor in the best interests of the people of the Northern Beaches and the Northern Beaches Council and that I will faithfully and impartially carry out the functions, powers, authorities and discretions vested in me under the Local Government Act 1993 or any other Act to the best of my ability and judgement.



**Agenda for an Ordinary Meeting of Council
to be held on Tuesday 28 June 2022
at the Civic Centre, Dee Why
Commencing at 6:00pm**

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1.0 ACKNOWLEDGEMENT OF COUNTRY

As a sign of respect, Northern Beaches Council acknowledges the traditional custodians of these lands on which we gather and pays respect to Elders past and present.

2.0 APOLOGIES AND APPLICATIONS FOR LEAVE OF ABSENCE AND REMOTE ATTENDANCE

In accordance with Part 6 of the Code of Meeting Practice, Council will consider apologies, requests for leave of absence and requests to attend meetings remotely via audio-visual link.

3.0 CONFIRMATION OF MINUTES

3.1 MINUTES OF ORDINARY COUNCIL MEETING HELD 24 MAY 2022

RECOMMENDATION

That the minutes of the Ordinary Council Meeting held 24 May 2022, copies of which were previously circulated, be confirmed as a true and correct record of the proceedings of that meeting.

4.0 DISCLOSURES OF INTEREST

In accordance with Part 17 of the Code of Meeting Practice, all Councillors must disclose and manage any conflicts of interest they may have in matters being considered at the meeting.

A Councillor who has a **pecuniary interest** in any matter with which Council is concerned, and who is present at a meeting of Council at which the matter is being considered, must disclose the nature of the interest to the meeting as soon as practicable.

The Councillor must not be present at, or in sight of, the meeting:

- a. at any time during which the matter is being considered or discussed, or
- b. at any time during which Council is voting on any question in relation to the matter.

A Councillor who has a **significant non-pecuniary** conflict of interest in relation to a matter under consideration at a Council meeting, must manage the conflict of interest as if they had a pecuniary interest in the matter.

A Councillor who determines that they have a non-pecuniary conflict of interest in a matter that is **not significant** and does not require further action, when disclosing the interest must also explain why the conflict of interest is not significant and does not require further action in the circumstances.

As required by Council's Code of Conduct and the Information and Privacy Commission's Information Access Guideline 1, returns made by designated persons are routinely tabled at Council meetings and published on Council's website.

5.0 PUBLIC FORUM AND PUBLIC ADDRESS

In accordance with Part 5 of the Code of Meeting Practice, residents, ratepayers, applicants or other persons may request to address Council in relation to any one matter related to the general business of Council but not the subject of a report on the agenda (Public Forum) and no more than two matters listed for consideration on the agenda (Public Address).

6.0 ITEMS RESOLVED BY EXCEPTION

In accordance with Part 14 of the Code of Meeting Practice, items that are dealt with by exception are items where the recommendations contained in the staff reports in the agenda are adopted without discussion.

7.0 MAYORAL MINUTES

ITEM 7.1	MAYORAL MINUTE NO 8/2022 - RECOGNITION OF ACHIEVEMENTS AT THE 2022 COMMUNICATORS AWARDS
TRIM FILE REF	2022/288240
ATTACHMENTS	NIL

BACKGROUND

We were recognised at the recent 2022 Communicator Awards for the *Harmony Week* video and *Rates Harmonisation* video and also claimed two Awards for Distinction for our design work for Glen Street Theatre and for the *Narrabeen Lagoon Management Explainer* video.

The Communicator Awards is an international awards program that is dedicated to recognising excellence, effectiveness and innovation across all areas of communication. The highly regarded awards program began 30 years ago and now receives around 5,000 entries from organisations all over the world and is one of the largest award shows of its kind.

We received the competition's highest honour, the Award for Excellence alongside Forbes, The Walt Disney Company Europe and Africa, Pepsico for our two projects:

- *Harmony Week video* (Individual Diversity, Equity and Inclusion for online video category) was produced to help our community celebrate Australian multiculturalism, and the successful integration of migrants into our community. Our video is still accessible on our website and was also promoted on social media and I believe is a wonderful example of how our Council promotes inclusiveness, respect and belonging for those in our community regardless of their cultural backgrounds.
- *Rates Harmonisation video* (Individual Public Service for online video category) was developed last year to assist our community in understanding our role in the State Government's directive to harmonise rates across our local government area. As part of the extensive community engagement that was undertaken, Council produced a short video that highlighted the messaging that the harmonisation of rates would enable a fairer and more equitable approach to rates collection.

Our Awards for Distinction included –

- *Glen Street Theatre design work* (Design features/ overall design for print advertising category) which included posters, newspaper advertisements, flags and banners – each reflecting the theatre and taking into account the audience.
- *Explainer Narrabeen Lagoon Management video* (Individual causes and awareness online video) which presented a visual explanation of Council's approach in dealing with the complexities of managing the entrance to the Narrabeen Lagoon in terms of flooding.

I ask Councillors to join me in congratulating our staff working in a number of teams responsible for these projects and thank them for their dedication to achieving great outcomes for our community.

MOTION

That Council:

1. Formally acknowledge the outstanding achievement at the 2022 Communicator Awards for the *Harmony Week Video* and *Rates Harmonisation* video and also claiming two Awards for Distinction for our design work for Glen Street Theatre and for the *Narrabeen Lagoon Management Explainer* video.
 2. Acknowledge the efforts of all staff involved with delivering these projects for the community.
-



Michael Regan
MAYOR

ITEM 7.2	MAYORAL MINUTE NO 9/2022 - RECOGNITION OF ACHIEVEMENTS AT THE 2022 NSW LOCAL GOVERNMENT EXCELLENCE AWARDS
TRIM FILE REF	2022/361293
ATTACHMENTS	NIL

BACKGROUND

This year we received two awards at the 2022 NSW Local Government Excellence Awards which is testament again to the hard work of our staff in delivering great services and facilities to our community.

These awards celebrate outstanding achievements as well as promoting innovation and continuous improvement within NSW Local Government. They acknowledge the exceptional achievements in local government across the State and the awards focus on 12 areas of the industry including leadership, environment, community, operational performance, partnerships and more.

Council's *Voice of the Customer Program* won the Customer Experience category. This program uses customer satisfaction survey data to improve customer experience by understanding where we are doing well and where we need to improve. We display the feedback in real-time dashboards, use customer journey mapping to bring the customer feedback to life and then work internally to improve customer satisfaction for our community. Councillors would be aware too that our customer satisfaction score moved from 71% in 2019 to 78% in 2021 with this increase equating to over 9,000 more satisfied customers each year.

We also received an award in the Special Project Initiative (population over 200,000) for our *Culture Map Live* project. This innovative resource currently has 1244 listings of all things cultural and creative across the Beaches, including maker groups and creative studios, live music venues, public artworks, dance classes, art workshops with more being added all the time.

In addition to these awards, I also want to congratulate our Council staff team who came third in the Australasian Management Challenge this year. This is offered by Local Government Professionals Australia each year and provides our staff with the opportunity to develop new insights into management and leadership excellence. Our staff who compete in these challenges come from a range of different business areas and it a very big commitment on top of their usual workloads. Congratulations to all staff who competed this year.

I ask Councillors to join me in congratulating our staff within our Arts and Culture and Customer Service teams who were responsible for these projects and thank them for their dedication to working with the community to achieve great outcomes for our community. Congratulations also to the staff who participated in this year's Australian Management Challenge.

MOTION

That Council:

1. Formally acknowledge the outstanding achievement at the 2022 NSW Local Government Excellence Awards for the *Voice of the Customer Program* and the *Culture Map Live* project and the efforts of staff in receiving third place in the Australasian Management Challenge.
 2. Acknowledge the efforts of staff within our Arts and Culture and Customer Service teams for delivering these projects for the community.
-



Michael Regan
MAYOR

ITEM 7.3	MAYORAL MINUTE NO 10/2022 - CONGRATULATIONS BEN TUDHOPE - PARALYMPIAN OF THE YEAR AND MALE ATHLETE OF THE YEAR 2022
TRIM FILE REF	2022/361330
ATTACHMENTS	NIL

BACKGROUND

Congratulations to a local Manly resident, Ben Tudhope who was recently named Paralympian of the Year and Male Athlete of the Year for 2022. What an incredible achievement for Ben, his family and supporters after recently winning a Bronze Medal in the snowboard cross at the 2022 Winter Paralympic Games in Beijing.

The success Ben has had at national and international events is outstanding and this recognition is a true testament to the hard work, determination and commitment to training that Ben has given over many years. I believe he was the world's youngest ever winter Paralympian at the age of just 14 years old competing at the 2014 and 2018 Winter Paralympic Games. Ben is in fact featured on the Pathway of Olympians and Paralympians in Manly for his representation at the Sochi 2014 Winter Olympic Games. He is undoubtedly highly regarded for his achievements and was deservedly selected to be our flagbearer at the Beijing Games.

I know that the Cerebral Palsy Alliance's is proud to be associated with Ben who became an Ambassador for the STEPtember event back in 2020. While not only an incredibly talented athlete, he's also incredibly inspiring and encouraging to so many in our community and I have no doubt in other countries as well.

In 2017, Ben became part of the Sport Australia Hall of Fame Scholarship and Mentoring program and is mentored by one of our Country's greatest rugby players, Nick Farr-Jones. I encourage everyone to have a look at Ben's website and learn more about him – his story is remarkable and inspiring.

While having achieved so much in his young life, I have no doubt that he will continue to inspire others and achieve even more great things on and off the snow fields. He is an outstanding member of our community.

On behalf of the Northern Beaches community, I ask Councillors to join me in congratulating Ben on his significant achievement in being named Paralympian of the Year and Male Athlete of the Year for 2022 and wish him well in his future pursuits.

MOTION

That Council write and congratulate Ben Tudhope of Manly on being named Paralympian of the Year and Male Athlete of the Year for 2022 and wish him every success for his future pursuits.



Michael Regan
MAYOR

ITEM 7.5	MAYORAL MINUTE NO 12/2022 - VALE BRUCE LOUDON
TRIM FILE REF	2022/369994
ATTACHMENTS	NIL

BACKGROUND

Sadly, we learned of the passing of Bruce Loudon who will always be remembered as an outstanding and highly regarded member of our community. He was in every sense of the word a true gentleman and gave so much to others over many years.

in his role as Secretary, Sydney Northern Beaches Sub-Branch NSW National Servicemen's Association & Affiliates Inc, many of us would have had the great pleasure of meeting Bruce at one of Council's various services over the years. Bruce played an integral part in the organisation of so many Anzac Day, Vietnam Veteran's Day and Remembrance Day Services.

He was an extraordinary person who had such a positive attitude for everything and everyone and provided inspiration for many. I am sure there are many in the community who will agree.

He will also be remembered by our cricketing community as he formed the Warringah Cricket Club in 1976 and became its inaugural President. With a lot of passion and a reclaimed council tip on the southern banks of Greendale Creek, the formation of the club couldn't have been any more difficult. But it is the very passion and commitment of Bruce, along with Frank Gray, that ensured that Warringah was written into the legends of the Sydney Cricket Association for years to come.

With Bruce able to create great working relationships with the relevant sporting bodies, Warringah couldn't have had a better qualified person to help create what has become a very successful sporting club.

Bruce will be remembered for his genuine commitment to our community over many years for which he received an Outstanding Community Service Award in 2021.

His work in the community as a volunteer has been nothing less than remarkable and included working with the local schools, organising events for Cancer Council, a senior layman with the Freshwater Uniting Church since 1977, as well as Neighbourhood Watch. At Christmas he would turn scrap timber into toys for preschools and Christmas presents for nursing homes. He had such a passion for helping those in need within our community.

He also served for many years on various community committees and his dedication and service to the community reminds us all how fortunate and proud we are to have local residents like Bruce.

He was an extraordinary man and will be very much missed by many including his fellow early morning swimmers at South Curl Curl beach where Bruce enjoyed a daily surf year round.

Our thoughts are with his family, his friends and so many in the community at this very sad time. On behalf of my fellow Councillors and the Northern Beaches community, I extend our deepest sympathies.

MOTION

That Council

1. Acknowledge the enormous contribution made by the late Bruce Loudon to the Northern Beaches community.
 2. Send our condolences to the Loudon Family and the Sydney Northern Beaches Sub-Branch NSW National Servicemen's Association & Affiliates Inc.
-



Michael Regan
MAYOR

8.0 CHIEF EXECUTIVE OFFICER'S DIVISION REPORTS

ITEM 8.1	NORTHERN BEACHES COUNCIL DISCRETIONARY FUND - QUARTERLY REPORT
REPORTING MANAGER	CHIEF EXECUTIVE OFFICER
TRIM FILE REF	2022/331219
ATTACHMENTS	NIL

SUMMARY

PURPOSE

To provide a report on the recipients and projects that have received an allocation from the Northern Beaches Council Discretionary Fund during the past quarter.

EXECUTIVE SUMMARY

The Northern Beaches Council Discretionary Fund provides the opportunity for Councillors to put forward requests from individuals and community organisations for financial assistance towards initiatives and services which yield a community benefit.

Payments made for the period 17 March 2022 to 22 June 2022 totalling \$3,489.00 are listed below.

Recipient	Description	Allocation
Resident	Financial assistance for additional waste service due to medical condition	\$395.00
Creative Space Garden Club	Financial assistance towards the cost of equipment required to maintain the gardens around the Creative Space building	\$600.00
Northern Beaches Art Society	Financial assistance for prize for the 2022 Art Society Exhibition	\$500.00
Resident	Financial assistance for young resident to represent NSW at a National Championship event held interstate	\$250.00
Manly Malibu Boardriders Club	Assistance towards the 34 th Annual Snowy McAlister Winter Longboard Festival	\$1,000.00
Resident	Financial assistance for Swim Pass at the Warringah Aquatic Centre for young resident	\$744.00

RECOMMENDATION OF CHIEF EXECUTIVE OFFICER

That Council note payments totalling \$3,489.00 have been allocated from the Northern Beaches Council Discretionary Fund for the period 17 March to 22 June 2022.

REPORT

BACKGROUND

The Northern Beaches Council Discretionary Fund supports individuals and community organisations through small financial donations. It also provides assistance to local residents to attend events or conferences that further develop educational or sporting endeavours at a representative level.

At the 19 December 2017 Council meeting, Council adopted the Northern Beaches Council Discretionary Fund Policy, with a requirement that recipient and project details be reported to Council on a quarterly basis. This report only includes allocations that have been finalised.

As required under the policy, the maximum amount which may be allocated to an individual or community organisation is \$1,000 and only one payment can be made to an individual or community organisation within the same financial year.

All requests to the Northern Beaches Council Discretionary Fund are submitted to the Mayor, Deputy Mayor or a Councillor, and the Chief Executive Officer to certify that the allocation is made in accordance with the policy and that the funds are available.

CONSULTATION

Requests upon the discretionary fund are submitted to the Mayor, Deputy Mayor or Councillor and the Chief Executive Officer for approval in accordance with the policy.

TIMING

A quarterly report to Council is required by the Northern Beaches Council Discretionary Fund Policy.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.
- Community and Belonging - Goal 11: Our community feels safe and supported.

FINANCIAL CONSIDERATIONS

The funds allocated are provided within the existing annual budget of \$30,000 for the Northern Beaches Discretionary Fund. Total expenditure of \$11,184.60 is remaining. No funding will be provided outside of the allocated budget in each financial year.

SOCIAL CONSIDERATIONS

The Northern Beaches Council Discretionary Fund supports individuals and community organisations and provides assistance to local residents to attend events or conferences that further develop their educational or sporting endeavours at a representative level.

ENVIRONMENTAL CONSIDERATIONS

The Northern Beaches Council Discretionary Fund – Quarterly Report has no specific environmental impact

GOVERNANCE AND RISK CONSIDERATIONS

Payments allocated under the Northern Beaches Council Discretionary Fund have satisfied the requirements under both the Northern Beaches Council Discretionary Fund Policy and the approval process as last adopted by Council on 19 December 2017.

ITEM 8.2	PUBLIC EXHIBITION OF THE DRAFT NORTHERN BEACHES COUNCIL DISCRETIONARY FUND POLICY
REPORTING MANAGER	CHIEF EXECUTIVE OFFICER
TRIM FILE REF	2022/370168
ATTACHMENTS	1 Draft Northern Beaches Council Discretionary Fund Policy

BRIEF REPORT

PURPOSE

To seek Council approval to place the draft Northern Beaches Council Discretionary Fund Policy on public exhibition.

REPORT

The Northern Beaches Discretionary Fund Policy provides the opportunity for the Mayor and Councillors to respond to requests for financial assistance from individuals, community groups, community organisations and local businesses.

The current policy was adopted by Council on 25 July 2017 with amendments made in December 2017. The policy is now overdue for its scheduled review.

The Northern Beaches Council Discretionary Fund supports individuals, community groups, community organisations and local businesses. It recognises that some activities and events arise which do not fall within the guidelines for other Northern Beaches Council funding programs but are still deserving of the support of Council.

A review of the policy has been undertaken by staff and proposed amendments were also put to the Audit, Risk and Improvement Committee with members' comments taken into consideration.

The draft policy (provided at Attachment 1) includes amendments that have been made to ensure further transparency and accountability for the allocation of funds. Amendments include a new application form to support the process and minor edits to clarify who is eligible for funding under the criteria.

A report will continue to be provided to Council every quarter outlining details of recipients and amounts paid under the Northern Beaches Council Discretionary Fund.

The draft policy allows for discretionary consideration on a case-by-case application. It does not contain a formal list of activities that are eligible, however each application will be assessed against the eligibility criteria contained within the draft policy.

LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.
- Community and Belonging - Goal 11: Our community feels safe and supported.

FINANCIAL CONSIDERATIONS

Funding to support the public exhibition of the draft policy is available within existing budgets. Funding of the Northern Beaches Discretionary Fund is allocated by Council on an annual basis

(currently \$30,000). Allocations made under the policy are capped at \$1,000 per individual or community organisation, per year.

ENVIRONMENTAL CONSIDERATIONS

The Northern Beaches Council Discretionary Fund Policy has no specific environmental impact.

SOCIAL CONSIDERATIONS

The Northern Beaches Council Discretionary Policy enables funding to be provided to support individuals and community organisations and provides assistance to local residents to attend events or conferences that further develop their educational or sporting endeavours at a representative level.

The community will be consulted on the draft policy through Council's Your Say webpage and engagement channels for a minimum exhibition period of at least 28 days. Following a review of feedback and any amendments required, a draft policy will be returned to Council for its further consideration and adoption.

GOVERNANCE AND RISK CONSIDERATIONS

Payments allocated under the Northern Beaches Council Discretionary Fund Policy need to satisfy the requirements under the Northern Beaches Council Discretionary Fund Policy and the approval process as adopted by Council. The current policy was adopted by Council in 2017.

RECOMMENDATION OF CHIEF EXECUTIVE OFFICER

That:

1. Council place the draft Northern Beaches Council Discretionary Fund Policy on exhibition for a minimum of 28 days.
 2. The outcomes of the public exhibition of the draft Northern Beaches Council Discretionary Fund Policy be reported to Council.
-

DRAFT Northern Beaches Council Discretionary Fund Policy

The Northern Beaches Council Discretionary Fund provides the opportunity for the Mayor and Councillors to respond to requests for financial assistance from individuals and community groups, community organisations and local businesses.

The Northern Beaches Council Discretionary Fund Policy recognises that some activities and events arise which do not fall within the guidelines for other Northern Beaches Council funding programs but are still deserving of support by Council.

The Policy identifies the key responsibilities of authorisation and accountability for the Mayor, Deputy Mayor, Councillors and Council staff and ensures transparency in the expenditure and reporting of funds allocated.

ELIGIBILITY CRITERIA

1. Applicants must be individuals, community groups, community organisations and local businesses who either reside on the Northern Beaches or their initiatives and services will benefit the local Northern Beaches community.
2. Community groups and community organisations who make an application do not have to be incorporated.
3. Applicants will only be eligible to receive funding once within a financial year and funds must be utilised within the financial year in which they are allocated.
4. Applicants cannot apply for funding if they have applied for funding or received funding under any other Northern Beaches Council funding program for the same or similar activity within the previous twelve months.
5. Individuals can apply for funding to assist with opportunities for education and information exchange, attend as a representative at regional, national and/or international events and activities that will further develop their education or sporting endeavours at a representative level.
6. The Applicant must complete the Northern Beaches Discretionary Fund Application Form demonstrating their eligibility for funding under the Northern Beaches Council Discretionary Fund.
7. The Applicant must identify the amount of funding required where possible and clearly outline the purpose for which the funding is required.
8. Applicants cannot apply for funding if it is for the purpose of funding projects / programs aimed to support or promote political parties.

FUNDING

The amount allocated to the Fund is designated each year in the Annual Budget.

The maximum amount able to be allocated to an individual or community organisation is \$1000. (Only one payment can be made to an individual, community group, community organisation or local business within the same financial year and applicants cannot apply for funding if they have applied or received funding under any other Northern Beaches Council funding program within the previous twelve months for the same or similar activity).

PROCESS

1. Applications for funding under the Northern Beaches Council Discretionary Fund must be received in writing by the Council and submitted either directly to the Mayor or through a Councillor.
2. The Mayor and Councillors may put forward their own initiatives for funding under the Northern Beaches Council Discretionary Fund to an individual or group who they believe meets the eligibility criteria.
3. Applications for funding under the Northern Beaches Council Discretionary Fund will be processed by the Office of the Mayor which will be responsible for certifying that the expenditure is in accordance with the Northern Beaches Council Discretionary Fund Policy and that the funds are available within the current Budget.
4. Applications will then be submitted for consideration and approval by –
 - i. the Mayor
 - ii. Deputy Mayor or Councillor
 - iii. Chief Executive Officer or Director, Corporate and Legal
5. Applicants will be advised in writing of the outcome of their application.
6. Recipient and project details will be reported to the Elected Council quarterly.
(Individuals' details will not be identified in the report. The report will state 'resident' and provide the 'suburb' in which they reside to confirm they are a local resident).

Scope and application

This policy applies to the Mayor, Deputy Mayor and Councillors, employees, agents and officers of the Northern Beaches Council and members of the community.

References and related documents

Local Government Act 1993 Sect 226, Sect 356 and Sect 377

Local Government (General) Regulation 2021 Sect 207 (Responsibility for Accounting Records)

Councillor Expenses and Facilities Policy

Responsible Officer

Chief Executive Officer

Review Date

Insert date 4 years after Council approval

Revision History

Revision	Date	Change	TRIM Ref
1	25/7/2017	Policy adopted by Council with no changes following exhibition	2017/136008
2	19/12/2017	Changes made by Council Resolution 187/17 including change of title, that councillors can apply for funding, that a third signatory be required for allocation of funds and that all funding allocated be reported to Council quarterly.	2017/136008
3	21/3/2022	Revised draft for review	2022/170140

DRAFT

9.0 CORPORATE AND LEGAL DIVISION REPORTS

ITEM 9.1	VOTING DELEGATES FOR LOCAL GOVERNMENT NSW BOARD ELECTION TO FILL CASUAL VACANCY AND ANNUAL CONFERENCE
REPORTING MANAGER	EXECUTIVE MANAGER GOVERNANCE AND RISK
TRIM FILE REF	2022/227655
ATTACHMENTS	NIL

BRIEF REPORT

PURPOSE

To determine Council's 10 voting delegates to participate in the Local Government NSW (LGNSW) annual conference and election for a casual vacancy on the Board for the office of Director Metropolitan/Urban council.

REPORT

The 2022 Local Government annual conference will be held from Sunday 23 October 2022 to Tuesday 25 October 2022 at the Crowne Plaza, Hunter Valley. This conference is the main policy making event for the local government sector and an opportunity for councillors to share ideas and debate current issues. Motions discussed at the conference inform the LGNSW [policy platform and advocacy agenda](#).

Councillors wishing to place motions on the agenda for the annual conference will first require those motions to be supported by Council resolution (via a Notice of Motion) prior to being lodged for consideration at the conference. At the time of writing, LGNSW has not published its deadline for motions for the October event, however these usually close around one month prior to the conference. Motions need to be relevant for the entire sector generally.

The last day of the conference coincides with the 25 October ordinary Council meeting.

Voting delegates

Northern Beaches Council is entitled to send up to 10 delegates who can vote on policy motions and participate in the election of the Board. Council is required to confirm and register its nominated voting delegates.

The following councillors have responded to an expression of interest to attend the conference:

- Cr Menano-Pires
- Cr Walton
- Cr De Luca
- Cr Sprott
- Cr Korzy
- Cr Bingham
- Cr Regan

Nominations for the office of [Director \(Metropolitan/Urban council\)](#) on the board of LGNSW opened on 2 June and will close on 30 June. The voting delegates will be registered and receive postal ballots over July/August 2022 to complete. The Australian Electoral Commission is administering the election.

LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.

FINANCIAL CONSIDERATIONS

Budget is available for councillor attendance at conferences in accordance with the Councillor Expenses and Facilities Policy.

ENVIRONMENTAL CONSIDERATIONS

There are no significant environmental considerations relating to this report.

SOCIAL CONSIDERATIONS

There is benefit in councillors interacting with other metropolitan, regional and rural councils to share knowledge of trends and ideas across the sector.

GOVERNANCE AND RISK CONSIDERATIONS

There are no significant governance or risk considerations relating to this report.

RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council:

1. Nominate the following councillors as voting delegates to attend the Local Government NSW Annual Conference at the Hunter Valley to be held from Sunday 23 October 2022 to Tuesday 25 October 2022:
 - a. Cr Menano-Pires
 - b. Cr Walton
 - c. Cr De Luca
 - d. Cr Sprott
 - e. Cr Korzy
 - f. Cr Bingham
 - g. Cr Regan
 2. Note that the nominated councillors will also be voting delegates for the Local Government NSW board election for a casual vacancy in the office of Director (Metropolitan/Urban council).
-

ITEM 9.2	MONTHLY INVESTMENT REPORT - MAY 2022
REPORTING MANAGER	CHIEF FINANCIAL OFFICER
TRIM FILE REF	2022/336802
ATTACHMENTS	NIL

SUMMARY

PURPOSE

To provide a report setting out details of all money that Council has invested under section 625 of the *Local Government Act 1993*.

EXECUTIVE SUMMARY

In accordance with section 212 of the *Local Government (General) Regulation 2021*, a report setting out the details of money invested must be presented to Council on a monthly basis.

The report must also include certification as to whether or not the investments have been made in accordance with the Act, the Regulations and Council's Investment Policy.

The Investment Report shows that Council has total cash and investments of \$171,636,374 comprising:

- Trading Accounts \$8,377,695
- Investments \$163,258,679

Performance over the period from 1 July 2021 to date exceeded the benchmark: 0.53%pa vs. 0.01%pa.

Certification – Responsible Accounting Officer

I hereby certify that the investments listed in the attached reports have been made in accordance with section 625 of the *Local Government Act 1993*, section 212 of the *Local Government (General) Regulation 2021* and existing Investment Policies.

RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council note the Investment Report as at 31 May 2022, including the certification by the Responsible Accounting Officer.

REPORT

BACKGROUND

In accordance with section 212 of the *Local Government (General) Regulation 2021*, a report setting out the details of money invested must be presented to Council on a monthly basis.

The report must also include certification as to whether or not the investments have been made in accordance with the Act, the Regulations and Council's Investment Policy.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Good Governance Goal 19 - Our Council is transparent and trusted to make decisions that reflect the values of the community.

FINANCIAL CONSIDERATIONS

Actual investment income for the period from 1 July 2021 to date was \$726,051 compared to budgeted income of \$502,900, a positive variance of \$223,151.

SOCIAL CONSIDERATIONS

Council's investments are managed in accordance with Council's Investment Policy. Council's Investment Policy requires consideration of social responsibility when making investment decisions.

ENVIRONMENTAL CONSIDERATIONS

Council's investments are managed in accordance with Council's Investment Policy. Council's Investment Policy requires consideration of environmental responsibility when making investment decisions.

GOVERNANCE AND RISK CONSIDERATIONS

The Investment Policy was reviewed by Council's Investment Advisors, Laminar Capital Pty Ltd in November 2021. That review noted that there have been no changes to the Ministerial Investment Orders over the last 12 months and that the Policy and its frameworks continue to be appropriate for Council. Minor amendments are proposed to the Policy following consultation with Council's Investment Advisors and these were presented to the Audit, Risk and Improvement Committee at its meeting in December 2021.

The Investment Policy and proposed amendments were reviewed by the Audit, Risk and Improvement Committee at its meeting in December 2021. The minor amendments recommended to the Policy were approved by the Committee endorsing a report to Council detailing the proposed changes to the revised policy and placing it on public exhibition to enable community consultation.

At its meeting on 24 May 2022, Council resolved to place the draft revised policy on exhibition for a period of 28 days. Exhibition commenced on 27 May 2022 and submissions will close on 26 June 2022. Following the period of public exhibition, a report will be prepared for Council to consider the engagement outcomes and the adoption of the revised Investment Policy.

Council's Investment Strategy was reviewed in November 2021 by Council's Investment Advisors, who noted that strategy remains at the conservative end relative to its peers and that where future cash flow allows, consideration should be given to lengthen the maturity term of the portfolio via the use of authorised deposit-taking institution (ADI) issued bonds and floating rate notes.

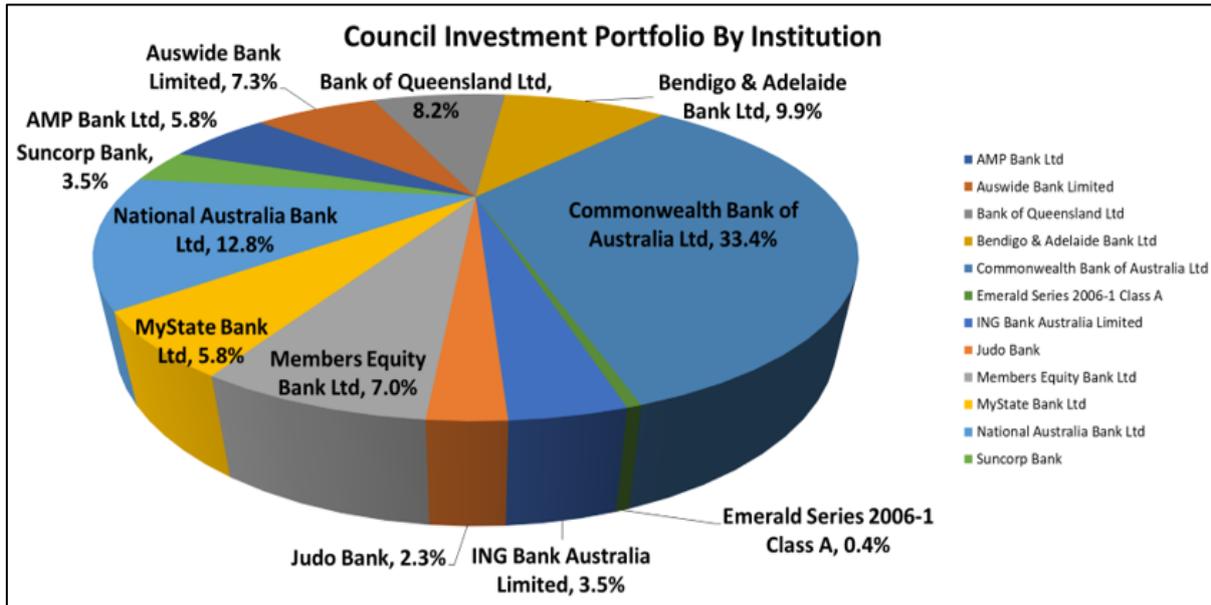
Investment Balances

INVESTMENT BALANCES				
As at 31-May-2022				
INSTITUTION	RATING	AMOUNT \$	MATURITY DATE	INTEREST RATE
Trading Accounts				
Commonwealth Bank of Australia Ltd	A1+	7,481,920		0.40%
National Australia Bank Ltd	A1+	20,173		0.00%
		7,502,093		
At Call Accounts				
Commonwealth Bank of Australia Ltd	A1+	5,219,753	At Call	0.45%
		5,219,753		
Mortgage Backed Securities				
Emerald Series 2006-1 Class A	A*	760,226	21-Aug-51	1.5044%
		760,226		
Term Deposits				
AMP Bank Ltd	A2	2,000,000	07-Jun-22	0.75%
Judo Bank	A3	2,000,000	07-Jun-22	0.92%
MyState Bank Ltd	A2	2,000,000	09-Jun-22	0.65%
MyState Bank Ltd	A2	2,000,000	14-Jun-22	0.65%
Suncorp Bank	A1	2,000,000	16-Jun-22	0.40%
AMP Bank Ltd	A2	1,100,000	21-Jun-22	0.75%
AMP Bank Ltd	A2	900,000	21-Jun-22	0.75%
MyState Bank Ltd	A2	2,000,000	21-Jun-22	0.65%
Members Equity Bank Ltd	A2	2,000,000	23-Jun-22	0.50%
Auswide Bank Limited	A2	2,500,000	23-Jun-22	0.65%
MyState Bank Ltd	A2	2,000,000	28-Jun-22	0.65%
National Australia Bank Ltd	A1+	2,000,000	28-Jun-22	0.51%
Judo Bank	A3	2,000,000	30-Jun-22	0.82%
National Australia Bank Ltd	A1+	2,000,000	05-Jul-22	0.45%
National Australia Bank Ltd	A1+	2,000,000	05-Jul-22	0.51%
AMP Bank Ltd	A2	1,500,000	05-Jul-22	1.00%
National Australia Bank Ltd	A1+	2,000,000	07-Jul-22	0.52%
National Australia Bank Ltd	A1+	2,000,000	12-Jul-22	0.52%
National Australia Bank Ltd	A1+	2,000,000	14-Jul-22	0.52%
National Australia Bank Ltd	A1+	2,000,000	19-Jul-22	0.45%
National Australia Bank Ltd	A1+	2,000,000	19-Jul-22	0.53%
AMP Bank Ltd	A2	2,000,000	21-Jul-22	1.00%
National Australia Bank Ltd	A1+	3,000,000	26-Jul-22	0.84%
Bank of Queensland Ltd	A2	3,000,000	26-Jul-22	0.60%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	28-Jul-22	0.45%
Bendigo & Adelaide Bank Ltd	A2	3,000,000	02-Aug-22	0.50%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	04-Aug-22	0.40%
Members Equity Bank Ltd	A2	2,000,000	09-Aug-22	0.60%
Members Equity Bank Ltd	A2	2,000,000	11-Aug-22	0.60%
Bank of Queensland Ltd	A2	3,000,000	16-Aug-22	0.60%
Bank of Queensland Ltd	A2	2,000,000	18-Aug-22	0.60%
Bank of Queensland Ltd	A2	2,000,000	23-Aug-22	0.60%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	25-Aug-22	0.55%
Bank of Queensland Ltd	A2	2,000,000	06-Sep-22	0.60%
Bank of Queensland Ltd	A2	2,000,000	08-Sep-22	0.60%
Auswide Bank Limited	A2	3,000,000	13-Sep-22	0.80%
Auswide Bank Limited	A2	2,000,000	15-Sep-22	0.80%
Suncorp Bank	A1	1,000,000	20-Sep-22	0.88%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	22-Sep-22	1.29%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	27-Sep-22	1.29%

INVESTMENT BALANCES				
As at 31-May-2022				
INSTITUTION	RATING	AMOUNT \$	MATURITY DATE	INTEREST RATE
Term Deposits (continued)				
Auswide Bank Limited	A2	3,000,000	27-Sep-22	0.80%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	29-Sep-22	1.29%
Commonwealth Bank of Australia Ltd	A1+	3,000,000	04-Oct-22	1.88%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	06-Oct-22	1.90%
National Australia Bank Ltd	A1+	3,000,000	11-Oct-22	0.63%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	13-Oct-22	2.20%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	18-Oct-22	2.20%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	20-Oct-22	2.25%
Suncorp Bank	A1	3,000,000	25-Oct-22	0.93%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	27-Oct-22	2.30%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	01-Nov-22	2.30%
Members Equity Bank Ltd	A2	3,000,000	08-Nov-22	2.15%
MyState Bank Ltd	A2	2,000,000	22-Nov-22	2.25%
Members Equity Bank Ltd	A2	3,000,000	06-Dec-22	2.35%
Auswide Bank Limited	A2	2,000,000	13-Dec-22	2.65%
ING Bank Australia Limited	A1	4,000,000	31-Jan-23	2.36%
AMP Bank Ltd	A2	2,500,000	14-Feb-23	1.00%
ING Bank Australia Limited	A1	2,000,000	18-Apr-23	2.30%
Commonwealth Bank of Australia Ltd	A1+	3,000,000	20-Apr-23	2.22%
		129,500,000		
Kimbriki Environmental Enterprises Pty Ltd				
Trading Accounts				
Commonwealth Bank of Australia Ltd	A1+	875,603		0.00%
		875,603		
At Call Accounts				
Commonwealth Bank of Australia Ltd	A1+	354,171	At Call	0.35%
Commonwealth Bank of Australia Ltd	A1+	1,800,000	At Call	0.35%
		2,154,171		
Term Deposits				
Commonwealth Bank of Australia Ltd	A1+	2,000,000	09-Jun-22	0.32%
Commonwealth Bank of Australia Ltd	A1+	1,500,000	01-Jul-22	0.47%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	01-Aug-22	0.53%
Commonwealth Bank of Australia Ltd	A1+	13,124,528	22-Aug-22	0.50%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	16-Sep-22	1.24%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	28-Sep-22	1.70%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	03-Oct-22	1.91%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	11-Nov-22	2.14%
		25,624,528		
Total Cash and Investments		171,636,374		

*Rating is based on a private rating advised by the issuer to Council's Investment Advisors.

Portfolio Analysis

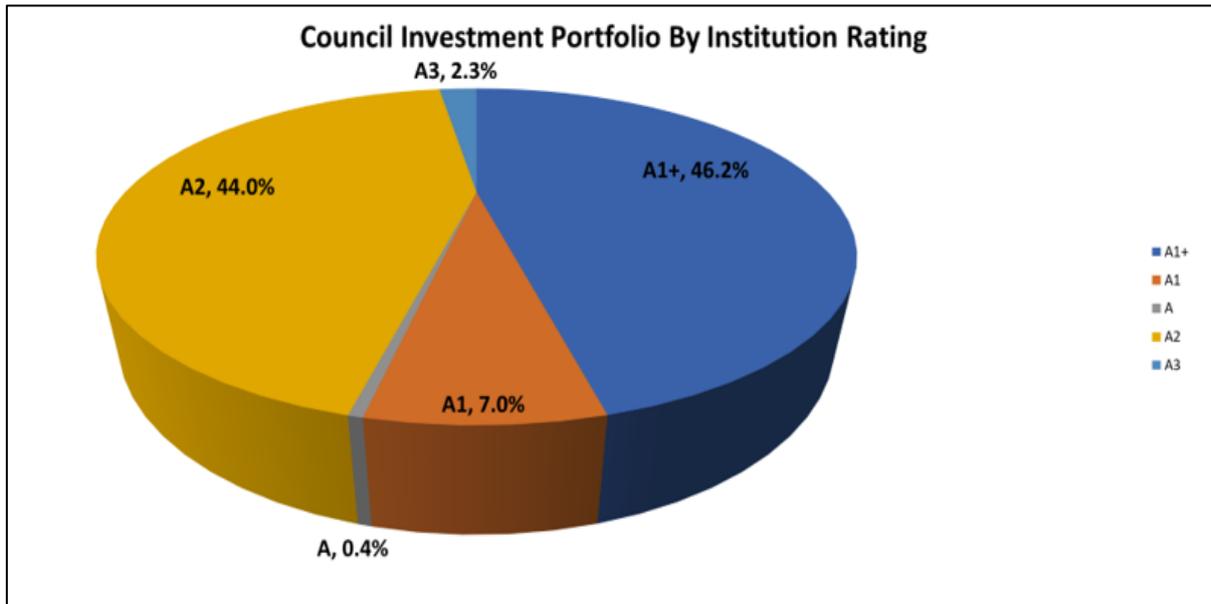


Institutional Credit Framework – Compliance with Investment Policy Requirements

Clause 4.2.2 of Council's Investment Policy requires that exposure to an individual institution be restricted by their credit rating so that single entity exposure is limited, as detailed in the table below:

Long Term Rating	Short Term Rating	Maximum %	Portfolio Complies with Policy?
AAA (incl. government guaranteed deposits)	A-1+	50%	Yes
AA+			
AA			
AA-	A-1	40%	Yes
A+			
A	A-2	30%	Yes
A-			
BBB+			
BBB	A-3	10%	Yes
BBB-			
Unrated	Unrated	10%	Yes (\$Nil)

As Members Equity Bank is a fully owned subsidiary of Bank of Queensland, the holdings are combined to determine the maximum percentage which can be held under clause 4.2.2 (Institutional Credit Framework Guidelines) of Council's Investment Policy.



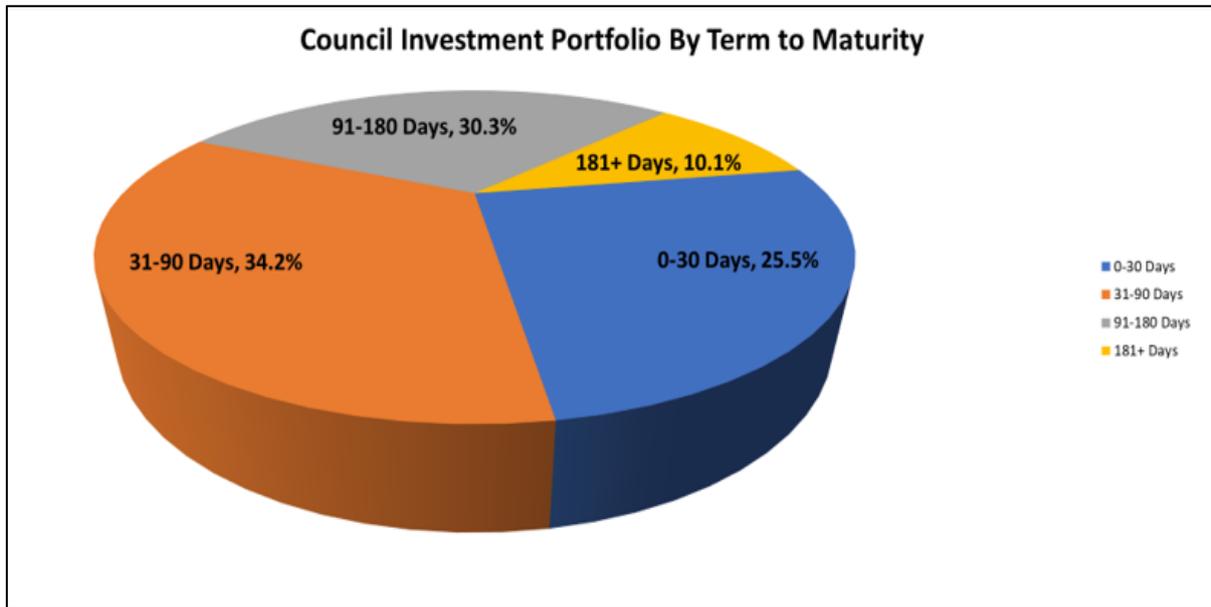
Overall Portfolio Credit Framework – Compliance with Investment Policy Requirements

Clause 4.2.1 of Council’s Investment Policy requires that the total percentage exposure within the market to any particular credit rating category be limited, as detailed in the table below:

S&P Long Term Rating*	S&P Short Term Rating*	Maximum %	Portfolio Complies with Policy?
AAA (incl. government guaranteed deposits)	A-1+	100%	Yes
AA+			
AA			
AA-			
A+	A-1	100%	Yes
A			
A-			
BBB+	A-2	80%	Yes
BBB			
BBB-	A-3	30%	Yes
Unrated**	Unrated**	20%	Yes (\$Nil)

* Or Moody’s / Fitch equivalents

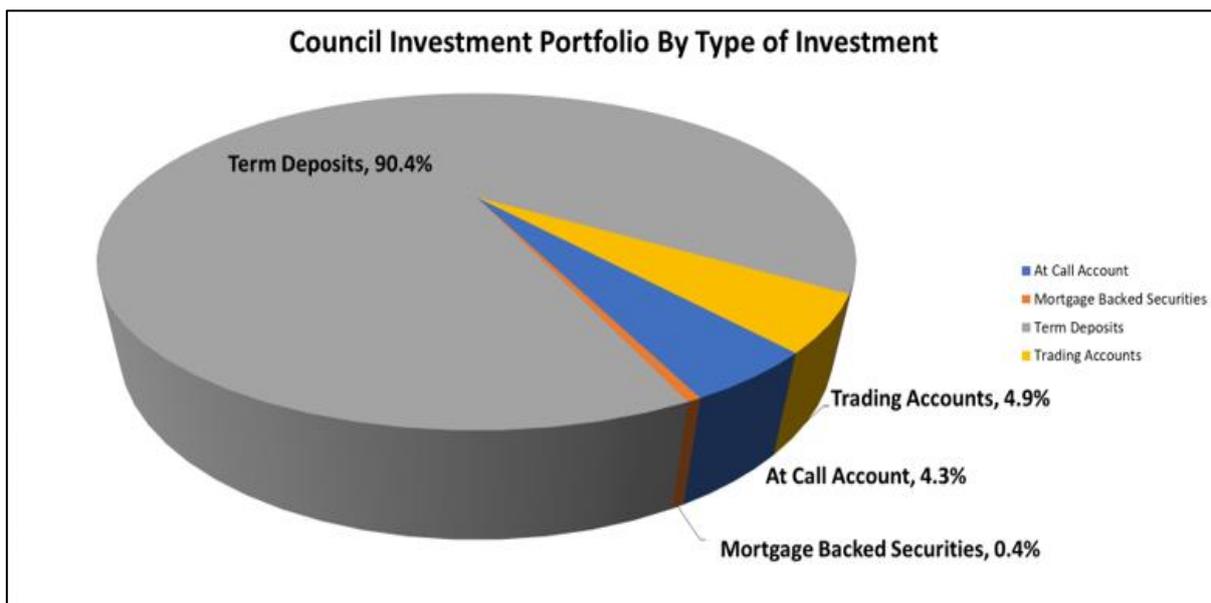
** Unrated Category is restricted to eligible managed funds such as the NSW Treasury Corporation Hour Glass Facilities



Term to Maturity Framework – Compliance with Investment Policy Requirements

Clause 4.2.3 of Council’s Investment Policy requires Council’s investment portfolio is to be invested within the following maturity constraints:

Overall Portfolio Term to Maturity Limits			Portfolio Complies with Policy?
Portfolio % <1 year	Min 40%	Max 100%	Yes
Portfolio % >1 year ≤3 year	Min 0%	Max 60%	Yes
Portfolio % >3 year ≤5 year	Min 0%	Max 30%	Yes

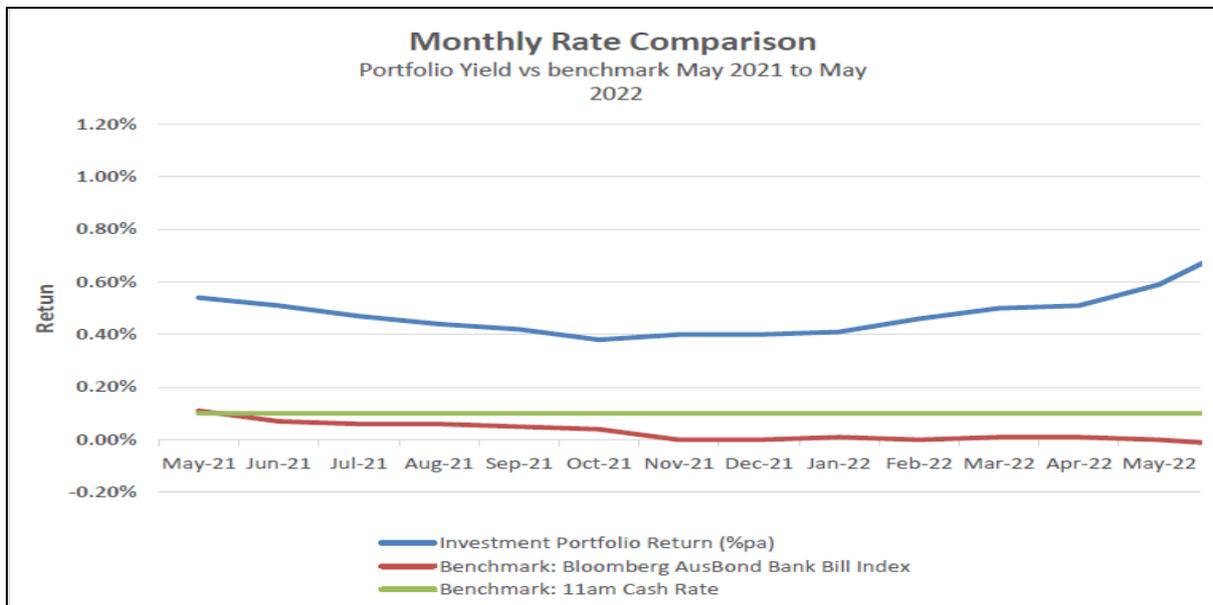


Investment Performance Vs. Benchmark

	Investment Portfolio Return (%pa) *	Benchmark: Bloomberg AusBond Bank Bill Index	Benchmark: 11am Cash Rate **
1 Month	1.05%	0.03%	0.85%
3 Months	0.79%	0.00%	0.35%
6 Months	0.64%	0.01%	0.23%
FYTD	0.53%	0.01%	0.17%
12 Months	0.53%	0.02%	0.16%

* Excludes trading account balances

** This benchmark relates to Cash Fund holdings

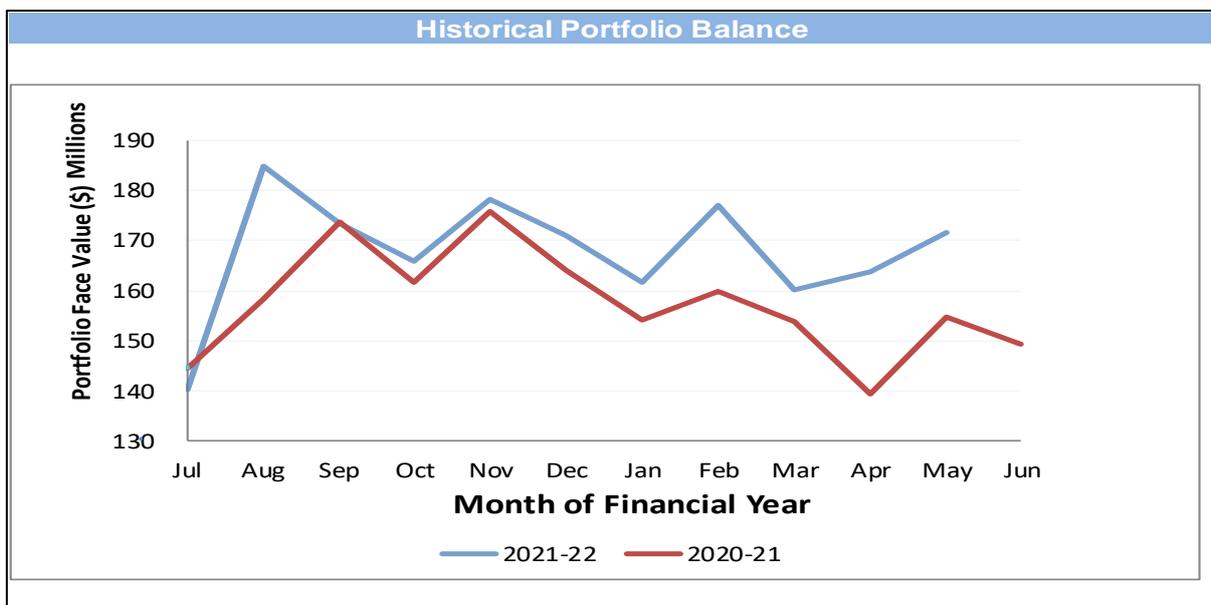


Monthly Investment Income* Vs. Budget

	May 2022 \$	Year to Date \$
Investment Income	113,127	709,498
Adjustment for Fair Value	2,248	16,554
Total Investment Income	115,375	726,051
Budgeted Income	37,400	502,900

*Includes all cash and investment holdings

Historical Portfolio Balance		
	2021-22	2020-21
Jul	140,264,007	144,611,603
Aug	184,686,438	158,270,262
Sep	173,325,287	173,826,570
Oct	166,006,688	161,704,389
Nov	178,085,861	175,913,936
Dec	170,911,655	163,952,299
Jan	161,545,259	154,102,219
Feb	176,973,362	159,915,952
Mar	160,133,548	153,861,974
Apr	163,852,294	139,392,596
May	171,636,374	154,616,319
Jun		149,441,669
Average Portfolio Balance	167,947,343	157,467,482



Statement of Compliance

Portfolio Performance vs. Bank Bill Index over 12-month period.	✓	Council's investment performance did exceed benchmark.
Monthly Income vs. Budget	✓	Council's income from investments did exceed monthly budget.

Investment Policy Compliance

Legislative Requirements	✓	Fully compliant
Portfolio Credit Rating Limit	✓	Fully compliant
Institutional Exposure Limits	✓	Fully compliant
Term to Maturity Limits	✓	Fully compliant

ECONOMIC NOTES

(Source: Primarily extracted from information supplied by Laminar Capital Pty Ltd)

Global economic growth is losing pace weighed by lessening monetary and government budgetary policy support as well as rising cost of living pressures. Downside risks to economic growth abound from rising interest rates, disruption to food and energy supplies as the war in Ukraine continues and China's reliance on lockdowns to contain Covid outbreaks. Yet the underpinnings for economic growth remain firm from low unemployment rates in many major economies as well as the past build-up of household savings. If global recession lies ahead, it is not on the cards for another year at least.

In the US, high inflation and the risk that the Federal Reserve (Fed) may need to pedal much harder to contain the problem have increased financial market angst that the economy may slide into recession. Q1 GDP growth slipped into negative territory, -1.5% annualised growth from 6.9% growth in Q4 2021. The GDP growth reversal was largely because of disruption to US international trade that will part correct in Q2. Also, the biggest component of domestic spending in the US economy, real consumer spending lifted in Q1 to 3.1% annualised growth from 2.7% in Q4 2021. Consumer spending is off to a strong start in Q2 with April personal spending up 0.9% m-o-m.

In China, the data released for April show the growth-crimping impact of lockdowns to contain the spread of Omicron. April fixed asset investment spending moderated to 6.8% y-o-y from 9.3% in March, while industrial production fell 2.9% y-o-y after rising 5.0% in March and retail sales suffered a deepening slump, down 11.1% y-o-y in April from -3.5% in March. The negative impact of lockdowns in Shanghai, China's biggest international trade port, showed in exports up only 3.9% y-o-y in April compared with up 14.9% y-o-y in March and imports flat in April. China's authorities have started to re-open some businesses in Shanghai cautiously but are still using zero tolerance policies to try and contain the spread of Omicron. Local authorities have been encouraged to spend more on infrastructure and the Peoples' Bank of China continues to ease monetary conditions. The changes are too little too late to prevent China from experiencing negative GDP growth in Q2.

Europe recorded 0.3% q-o-q, 5.1% y-o-y GDP growth in Q1 2022, but this is showing signs of fading in Q2 and there is a growing risk that Europe will slide into recession later this year, notwithstanding assistance to growth from growing budgetary aid to the EU's weaker member countries as well as the continuing delay before the European Central Bank starts to hike interest rates to tackle high inflation. High energy prices resulting from Europe limiting supplies of gas and oil from Russia are underpinning high inflation while cutting growth prospects. On the face of it, Europe's economic readings are holding up. The unemployment rate in March, at 6.8%, was the lowest this century. April purchasing manager reports showed the manufacturing sector index at 55.5 and the services sector index at 57.7, both in expansionary territory. But cost of living pressure is mounting in Europe.

Australian Q1 GDP is out this week and is expected to show real growth around 0.7% q-o-q, 3.0% y-o-y, compared with +3.4% q-o-q, +4.2% y-o-y in Q4 2021. Essentially, the Australian economy grew strongly by international comparison in Q1 and has started Q2 on a strong note as well. April retail trade rose 0.9% m-o-m and was up 9.6% y-o-y. The unemployment rate slipped below 4% in April to 3.9%, the lowest reading since 1974. Australia, like many other countries is experiencing high inflation, but at 5.1% y-o-y in Q1 is two to four percentage points lower than in the US, EU, UK, Canada and New Zealand. Also, wage pressure supporting high continuing inflation is less in Australia with the latest Q1 wage price index up 0.7% q-o-q, 2.4% y-o-y.

The RBA had to recognise in May that inflation was higher than it had forecast previously, forcing a rate hike at its May policy meeting, by a standard 25bps rate increase taking the cash rate to 0.35%. While the RBA admits that it is now on a path to normalising the cash rate the steps can afford to be measured by international comparison because Australia's inflation challenge is of a lower order than overseas. It is reasonable to expect RBA rate increases in steps of 25bps rather than steps of 50bps in countries such as the US and UK trying to contain higher rates on inflation.

ITEM 9.3**OUTCOME OF PUBLIC EXHIBITION - DRAFT COMMUNITY STRATEGIC PLAN 2022-2032, RESOURCING STRATEGY, DELIVERY PROGRAM 2022-2026, OPERATIONAL PLAN, BUDGET 2022/23 AND PRICING POLICY****REPORTING MANAGER****DIRECTOR CORPORATE AND LEGAL****TRIM FILE REF****2022/312885****ATTACHMENTS**

- 1 [⇒Community and Stakeholder Engagement Report \(Included In Attachments Booklet\)](#)
- 2 [⇒Proposed Changes to the Documents Since Exhibition \(Included In Attachments Booklet\)](#)
- 3 [⇒Revised Community Strategic Plan 2040 \(Included In Attachments Booklet\)](#)
- 4 [⇒Revised Resourcing Strategy 2022-2032 \(Included In Attachments Booklet\)](#)
- 5 [⇒Revised Delivery Program 2022-2026 and Operational Plan 2022/23 \(Included In Attachments Booklet\)](#)
- 6 [⇒Revised Fees and Charges 2022/23 Applying From 1 July 2022 to 30 June 2023 \(Included In Attachments Booklet\)](#)
- 7 [⇒Revised Pricing Policy \(Included In Attachments Booklet\)](#)
- 8 [⇒Proposed New Fees for Exhibition \(Included In Attachments Booklet\)](#)

SUMMARY

PURPOSE

To consider submissions received during the public exhibition of the Draft Community Strategic Plan 2040, Draft Resourcing Strategy 2022-2032, Draft Delivery Program 2022-2026, Operational Plan 2022/23 (including the Budget and Fees and Charges) and Revised Pricing Policy and seek Council's adoption of these documents along with any revisions.

EXECUTIVE SUMMARY

Council at its meeting on 26 April 2022 resolved to exhibit the Draft Community Strategic Plan 2040, Draft Resourcing Strategy 2022-2032, Draft Delivery Program 2022-2026, Operational Plan 2022/23 (including the Budget and Fees and Charges) and revised Pricing Policy for a minimum period of 28 days.

A total of 69 individuals and groups made submissions, raising some 40 issues. The response to these issues is at Attachment 1.

As a result of items raised in submissions, as well as new and updated information being available since the draft documents were placed on exhibition, a range of amendments are proposed prior to adopting the documents.

The updated Community Strategic Plan 2040 reflects the community's aspirations for the Northern Beaches and aligns with the planning horizon of other key strategies adopted by Council over the last four years. The Resourcing Strategy 2022-2032 and Delivery Program 2022-2026 and Operational Plan 2022/23 have been revised to reflect changes outlined in this report.

The 2022/23 budget projects a total expenditure of \$462 million, including a capital works program of \$100 million. It shows that our financial position is sound, with a projected Operating Surplus before Capital Grants and Contributions of \$9 million and a balanced budget position. A further \$5 million in loan repayments will also be made during the year, reducing the loans balance to \$12 million by 30 June 2023.

Following significant events in recent years including storms, bushfire threats and the COVID-19 pandemic, restoration of working capital funds is a priority over the four years of the Delivery Program. Working capital provides funding to respond to unexpected events, invest in new opportunities, and ensure a financially sustainable position into the future.

The operating result has decreased from the \$9.4 million exhibited in the draft budget to \$8.8 million. The main changes to the budget are grant funded projects rolled over from the current financial year in the March 2022 quarterly budget review along with a grant-funded \$1.2 million increase in the Emergency Services Levy. In response to community feedback, additional funding is also recommended for bush regeneration works and to provide a 50% subsidy on outdoor dining fees for the first three months of the financial year.

The capital expenditure program has increased from \$84.8 million to \$100.1 million primarily due to budget rollovers also approved in the March quarterly budget review and new grants.

Highlights of the \$100 million capital works program include:

- Resurfacing 10.7km of roads across 25 suburbs
- 39 footpath renewal projects across 16 suburbs
- 3.5km of new footpath in 10 suburbs
- \$1.8m boardwalk at Manly Dam Reserve
- \$1.8m upgrade to the Lynne Czinner Park, Warriewood
- Foreshore upgrades at Little Manly Beach, Mona Vale Beach and Warriewood Beach
- \$8.7m of stormwater works, new and renewal of existing assets
- New fitness equipment for Lionel Watts, Belrose, and Forestville War Memorial Playing Fields
- Tidal pool renewal at Clontarf Beach and at Paradise Beach, Avalon
- \$2.3m of new playgrounds in Frenchs Forest at Brickpit, Rabbett and Akora Reserves
- \$2.1m Pipeline Active Transport Corridor link sections 4, 5 and 6 from Davidson through to Frenchs Forest
- \$1.55m boardwalk along the cliffs between Curl Curl and Freshwater
- New seawall and widened footpath along Pittwater Road at Bayview.

Council was successful in its application to the IPART for approval to maintain Council's forecast rate increase of 2.4%. Maintaining rates at this level is essential in providing sufficient funding each year for the renewal of community infrastructure assets. This Operational Plan and Budget relies on maintaining rates income at this level for the 2022/23 financial year.

RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council:

1. Note the Community and Stakeholder Engagement Report at Attachment 1.
2. Note the changes to the documents following exhibition at Attachment 2.
3. Adopt the revised Community Strategic Plan 2040 at Attachment 3.
4. Adopt the revised Resourcing Strategy 2022-2032 which includes the Workforce Management Strategy 2022-2026, Long-Term Financial Plan 2022-2032, Asset Management Strategy 2022-2032 and Asset Management Plan 2022-2032 at Attachment 4.
5. Adopt the revised Delivery Program 2022-2026 and Operational Plan 2022/23 at Attachment 5.
6. Adopt the revised Fees and Charges 2022/23 applying from 1 July 2022 to 30 June 2023 at Attachment 6 as the fixed fees in accordance with Part 10 of Chapter 15 of the Local Government Act (the Act).
7. Adopt the revised Pricing Policy at Attachment 7.
8. Make the following rates and charges:
 - A. In accordance with the permanent single year special variation decision issued by the IPART under section 508(2) of the Act, Council's general income is increased by 2.4% in the 2022/23 financial year.
 - B. In accordance with sections 494 and 495 of the Act, Ordinary and Special Rates are made as shown in Table 1a in the report.
 - C. In accordance with section 496 of the Act, Domestic Waste Management Charges are made as shown in Table 2 in this report.
 - D. In accordance with section 496A of the Act, Stormwater Management Service Charges are made as shown in Table 3 in the report.
 - E. In accordance with section 67 of the Act, set the fee for works on private land carried out by Council to be charged at the appropriate commercial rate (being cost of the works and standard on-costs, to provide full cost recovery plus a return to Council).
 - F. In accordance with section 611 of the Act, a charge on the person for the time being in possession, occupation or enjoyment of a rail, pipe, wire, pole, cable, tunnel or structure laid, erected, suspended, constructed or placed on, under or over a public place.
9. Adopt an interest rate of 6% on overdue rates and charges, in accordance with section 566(3) of the Act.
10. Endorse exhibition of the additional fees proposed for Glen Street and Meals on Wheels at Attachment 8 in accordance with section 610F of the Act, and the outcome of exhibition be reported to Council.
11. Approve a 50% subsidy on outdoor dining occupation lease fees for the period 1 July 2022 to 30 September 2022.
12. Revoke the policy 'Loan Borrowing and Overdraft Policy' (former Manly Council).
13. Revoke the policy 'Loan Borrowing Policy' (former Pittwater Council).

14. Revoke the policy 'Financial Planning and Sustainability Policy' (former Warringah Council).
 15. The Chief Executive Officer be authorised to:
 - A. Update the Community Strategic Plan 2040 to include baselines for the measures when available
 - B. Update the Asset Management Plan 2022-2032 (part of the Resourcing Strategy) annually to reflect changes in Council assets and condition of assets
 - C. Write to NSW Health and request population health data currently available through the HealthStats NSW website be provided at a local government level in future to support improved planning and delivery.
-

REPORT

BACKGROUND

At its meeting on 26 April 2022, Council considered the Draft Community Strategic Plan 2040, Draft Resourcing Strategy 2022-2032, Draft Delivery Program 2022-2026, Operational Plan 2022/23 (including the Budget and Fees and Charges) and Revised Pricing Policy and resolved, in part, that:

1. *In accordance with essential elements 1.6, 3.10, 4.10 and 4.25 of the Integrated Planning and Reporting, Guidelines for Local Government in NSW 2021, the following draft documents be exhibited for a minimum of 28 days:*
 - A. *Community Strategic Plan 2040*
 - B. *Resourcing Strategy 2022-2032*
 - C. *Delivery Program 2022-2026 and Operational Plan 2022/23 (including Fees and Charges 2022/23)*
 - D. *Pricing Policy.*
2. *The outcomes of the public exhibition be reported back to Council.*
3. *Council make an application to the Minister for Local Government through the Independent Pricing and Regulatory Tribunal (IPART), under Section 508(2) of the Local Government Act, 1993, for a permanent single year special variation to general (rates) income of 2.4% (including the rate peg of 0.7%) for the 2022/23 financial year.*

The documents were placed on exhibition and an application made to IPART. This report outlines the exhibition, the community response, and provides further detail and explanation including recommended changes.

CONSULTATION

The exhibition was open for 30 days from 29 April to 29 May 2022. A dedicated page on Council's YourSay community engagement platform hosted the exhibition.

Additional material was available online to make it easier for the community to see what was happening in their local area via 12 local snapshots covering the Northern Beaches. Fact sheets were also provided on footpaths and road re-sheeting programs, environmental programs, recreation programs and your dollars at work.

The exhibition was widely promoted via:

- Six electronic direct mails (EDMs) distributed to over 203,000 readers.
- Twelve facebook posts with a reach of 149,544 and 11,675 clicks.
- Three videos covering the budget, capital works program and integrated planning and reporting framework with 507 views.
- Two stakeholder meetings attended by six community members. Note four meetings were scheduled but the two face to face meetings did not proceed as no one attended.
- Over 12,363 visits to the online engagement page spending on average 2m 21s on the site.

A total of 69 individuals and groups made submissions, comprised of:

- 54 online submissions using YourSay Northern Beaches engagement platform.
- 15 emails/letters direct to Council.

The submissions received on each document are below (noting that where submissions referenced more than one document, the primary document addressed by the submission is tallied).

Document	Number of submissions on each document
Community Strategic Plan 2040	6
Resourcing Strategy 2022-2032	1
Delivery Program 2022-2026 and Operational Plan 2022/23	46
Fees and Charges 2022/23	16
Pricing Policy	0

Consideration of submissions

Themes

The Community and Stakeholder Engagement Report at Attachment 1 outlines the engagement, submissions and response from Council staff. A summary of the key themes is below:

Document	Themes	Number of times theme raised
DP CSP	Transport and Civil Infrastructure	36
FC DP	Fees and Charges	22
CSP	Draft Community Strategic Plan 2040	16
CSP DP	Environment	11
DP	Parks and Recreation	11
RS DP	Draft Resourcing Strategy	5
CSP DP	Community and Belonging	4
DP	Draft Delivery Program and Operational Plan	4
DP	Property	2
DP	Rates	2

Key:

Community Strategic Plan 2040 (CSP)

Resourcing Strategy 2022-2032 (RS)

Delivery Program 2022-2026 and Operational Plan 2022/23 (DP)

Fees and Charges 2022/23 (FC)

Issues

The submissions raised 40 issues during the exhibition. The issues receiving the most attention (five or more submissions) are below.

Document	Issues	Number of submissions on this issue
CSP	New CSP - suggested amendment	12
DP	Scotland Island roads - more investment needed	12
DP	Footpath and shared path requests	8
FC	Childcare fee increase – oppose	7
DP	Parks and Recreation other	6
DP	Traffic management - various locations	5
DP	Transport and Civil Infrastructure other	5

Amendments and additions

Community Strategic Plan 2040

Of the six submissions one was generally in support of the directions outlined in the draft Plan. Minor changes are proposed in response to matters raised in the submissions including:

- The addition of people with disability to the list of stakeholders affected by housing affordability.
- Two measures in Housing, Places and Spaces outcome being updated from 'concern' to 'influence' in recognition of Council's role in the planning system to increase the number and diversity of dwellings.

The Northern Sydney Local Health District made a detailed submission on measures in the Plan and also suggested regional data published on its website 'HealthStats NSW' be used. The recommendation in this report supports updating the Community Strategic Plan once the baseline data for all measures is available. It also recommends representations be made to NSW Health requesting that data on the 'HealthStats NSW' website be provided on an LGA basis as the regional data currently published is across 10 councils.

The amendments proposed to the Community Strategic Plan are at Attachment 2 and also include other changes identified while the document was on exhibition. The revised Community Strategic Plan 2040 is at Attachment 3.

Resourcing Strategy 2022-2032

One submission was received on the Resourcing Strategy. The submission commented on the Long-Term Financial Plan and expressed the view that the assumptions are too optimistic. Assumptions in the Long-Term Financial Plan are based on data from Deloitte Access Economics and Council's investment advisor along with sound and robust analysis that caters for uncertainty. Council continues to update assumptions based on these data sources and actively manages the budget. Changes in outlook are reported to Council along with mitigation strategies.

Attachment 2 outlines changes proposed to the Long-Term Financial Plan, Asset Management Strategy and Plan to reflect revisions to the budget outlined in this report. No changes are proposed to the Workforce Management Strategy. The revised Resourcing Strategy 2022-2032 is at Attachment 4.

Delivery Program 2022-2026 and Operational Plan 2022/23

A total of 46 submissions were received on the Delivery Program. Detailed responses to the issues raised in the submissions are at Attachment 1.

The submissions were seeking additional/priority funding of specific projects in 2022/23 - footpaths, road improvements, traffic issues, parks and playground improvements. Some of the items are programmed for 2022/23 and many others are in planning to be delivered over the next four years. As such major changes to the program are not recommended.

Community concern has also been expressed about the condition of bushland, dunes and riparian zones at various sites including Governor Phillip Park, Palm Beach; Bangalley Headland, Avalon; and South Creek, Cromer. In response additional funding is recommended for bush and dune regeneration and riparian works.

Two submissions were received opposing the rate increase of 2.4%. IPART also invited the community to comment on Council's application for an Additional Special Variation of 2.4%. IPART received no submissions on Council's application. Attachment 2 outlines changes proposed to the Delivery Program 2022-2026 and Operational Plan 2022/23 to reflect revisions to the budget outlined in this report. The revised Delivery Program 2022-2026 and Operational Plan 2022/23 is at Attachment 5.

Fees and Charges 2022/23

Some 16 submissions were received on the proposed Fees and Charges 2022/23 including two in support of proposed fees at community centres. The childcare fees accounted for seven submissions. The proposed fee increase for childcare is consistent with the direction in the Children Services Strategy that the Service be cost neutral (the service is fully funded by users rather than general revenue).

Three submissions were also received on outdoor dining fees including one from the Manly Chamber of Commerce requesting an extension of the fee waiver to 30 September 2022. In recognition of the need to continue to support business recovery a phased approach to reintroducing the outdoor dining fee is recommended. A 50% fee reduction in the outdoor dining fee is proposed for the first three months with the full fee applying from 1 October 2022.

Community concern has also been notified to Council on the proposed increase in the Manly Parking Permit Scheme (residential/multi-use) for second and third parking permits at \$120 and \$180 respectively. It is recommended the second and third parking permit fee be set at \$110 per permit.

While the fees were on exhibition staff identified further amendments and minor wording changes:

- Deletion of the \$300 Application Fee for road closure as part of 'It takes a village' program. Road closures under this program are free of charge
- Minor wording changes to fees for stallholders at Avalon Car Boot Sale and Bags to Riches Travelling Flea Market as well as two Glen Street Theatre fees to clarify the intent of the fees
- Companion animal fees (dog and cat registrations) adjusted to reflect statutory increase as at 1 July 2022

Attachment 2 outlines changes proposed to the Fees and Charges 2022/23. The revised Fees and Charges 2022/23 is at Attachment 6.

In addition, approval is sought to exhibit new fees at Attachment 8 for a period of 28 days for the following:

- Meals on Wheels - incorporating charges for Home Care Package clients and their corresponding service providers
- Glen Street Theatre – reinstating the Staff Costs - Security fee, which was inadvertently omitted from the publicly exhibited fees

Pricing Policy

No submissions were received on the Pricing Policy. It is recommended the Pricing Policy at Attachment 7 be adopted.

Budget 2022/23

Budget Overview

The Northern Beaches Council budget for 2022/23 projects total expenditure of \$462 million, including a capital works program of \$100 million. It shows that our financial position is sound, with a projected Operating Surplus before Capital Grants and Contributions of \$9 million, a further \$5 million in loans repaid along with a balanced budget position.

The Delivery Program is focused on rebuilding working capital funds following the impact of significant events in recent years including storms and the COVID-19 pandemic. Strengthening of working capital will ensure the Council maintains sufficient funding for unexpected events and future opportunities. Uncertainty about the inflation outlook has challenged the preparation of this budget. The impact of inflation on costs will need to be closely monitored throughout the financial year. If the impacts threaten Council's ability to deliver services, we will report back to Council to identify strategies to mitigate any issues.

The \$100 million capital works program includes investing \$45 million in asset renewal to improve the overall condition of our assets, thereby reducing ongoing operational costs associated with asset repair and maintenance. A further \$55 million is for delivering high priority new assets to the community including footpaths, cycleways, playgrounds, sportsfield improvements and upgrades to facilities.

Financial Position and Performance

The Council's financial results over the past three financial years largely reflect the impact of the COVID-19 pandemic restrictions on operations and the support measures in place for the community. This Delivery Program is focused on recovery and rebuilding the Council's working capital into the future to support the resilience of the organisation to, again, sustain unexpected events into the future.

The 2022/23 forecast operating surplus of \$9 million (excluding capital grants and contributions) provides an Operating Performance Ratio of 2.3%, a significant improvement on the -1.8% ratio forecast in 2021/22 and well above the industry benchmark of 0%.

Liquidity remains within the industry benchmark (>1.50x) with an Unrestricted Current Ratio 1.66x, meaning for every \$1.00 in current liabilities there is \$1.66 in current assets. Rebuilding working capital following the significant events of the past two financial years provides a strengthening of this ratio over the four years of the Delivery Program, growing to 2.01x by 2025/26.

Net cashflow will be a negative \$28 million in 2022/23, primarily due to the large capital investment in 2022/23, funded through Kimbriki's working capital, grants and development contributions received in the past. Net cashflow will return to a positive position from 2023/24.

Financial performance and position snapshot

	Result 2020/21 \$ 'mil	Forecast 2021/22 \$ 'mil	Budget 2022/23 \$ 'mil	Projected 2023/24 \$ 'mil	Projected 2024/25 \$ 'mil	Projected 2025/26 \$ 'mil
Operating budget						
Income	366	406	400	392	399	411
Operating expenses	(366)	(358)	(362)	(369)	(382)	(390)
Operating result	0	48	39	23	17	21
Less grants and contributions for capital projects	(27)	(54)	(30)	(14)	(9)	(11)
Operating result - excl capital income	(26)	(6)	9	9	8	10
Capital expenditure						
New works	(35)	(56)	(55)	(19)	(10)	(8)
Renewal works	(39)	(41)	(45)	(45)	(49)	(53)
Total capital expenditure	(74)	(97)	(100)	(65)	(59)	(62)
Loan repayments	(5)	(5)	(5)	(3)	(2)	(2)
Cash and investments						
Externally restricted	30	36	27	27	33	37
Internally restricted	84	67	57	57	59	60
Unrestricted	33	24	15	18	19	23
Total cash and investments	147	127	99	102	111	121
Cashflows						
Net cash from operating activities	75	88	84	74	71	76
Net cash from investing activities*	(75)	(101)	(106)	(66)	(59)	(62)
Net cash from financing activities	(7)	(6)	(6)	(5)	(3)	(3)
Net increase / (decrease) in cash	(7)	(19)	(28)	3	9	10
* Exclude purchase and sale of investments						
Financial position						
Assets	5,245	5,269	5,331	5,393	5,454	5,521
Liabilities	(199)	(175)	(161)	(156)	(156)	(156)
Net Assets	5,047	5,093	5,171	5,237	5,299	5,365

Performance measures

	OLG Benchmark	Result 2020/21	Forecast 2021/22	Budget 2022/23	Projected 2023/24	Projected 2024/25	Projected 2025/26
Budget Performance							
Operating Performance Ratio	>0%	-7.3%	-1.8%	2.3%	2.3%	2.0%	2.6%
<i>measures the extent to which a council has succeeded in containing operating expenditure within operating revenue</i>		✘	✘	✔	✔	✔	✔
Own Source Operating Revenue Ratio	>60%	87.4%	80.8%	87.6%	91.9%	93.0%	92.9%
<i>measures fiscal flexibility. It is the degree of reliance on external funding sources</i>		✔	✔	✔	✔	✔	✔
Operational Liquidity							
Unrestricted Current Ratio	>1.5x	1.7x	1.7x	1.7x	1.8x	1.9x	2.0x
<i>represents a council's ability to meet short-term obligations as they fall due.</i>		✔	✔	✔	✔	✔	✔
Rates, Annual Charges, Interest & Extra Charges Outstanding Percentage	< 5%	3.9%	3.8%	3.7%	3.7%	3.8%	3.8%
<i>expressed as a percentage of total rates and charges available for collection in the financial year</i>		✔	✔	✔	✔	✔	✔
Cash Expense Cover Ratio	> 3 mths	5.2mths	4.5mths	3.5mths	3.6mths	3.8mths	4.0mths
<i>liquidity ratio indicates the number of months a council can continue paying for its immediate expenses without additional cash inflow</i>		✔	✔	✔	✔	✔	✔
Liability and Debt Management							
Debt Service Cover Ratio	>2.00x	2.8x	5.7x	8.2x	11.0x	15.2x	17.2x
<i>measures the availability of operating cash to service loan repayments.</i>		✔	✔	✔	✔	✔	✔
Asset Management							
Building and Infrastructure Renewals Ratio	>100%	117.2%	106.4%	113.7%	113.5%	113.9%	115.5%
<i>assesses the rate at which these assets are being renewed against the rate at which they are depreciating</i>		✔	✔	✔	✔	✔	✔
Infrastructure Backlog Ratio	<2%	1.50%	1.50%	1.44%	1.40%	1.36%	1.33%
<i>shows what proportion the infrastructure backlog is against the total net carrying amount of a council's infrastructure</i>		✔	✔	✔	✔	✔	✔
Asset Maintenance Ratio	>100%	106.5%	106.5%	106.9%	108.4%	110.2%	111.9%
<i>compares actual versus required annual asset maintenance. A ratio of above 100% indicates that the council is investing enough funds that year to halt the infrastructure backlog from growing.</i>		✔	✔	✔	✔	✔	✔
Cost to bring assets to agreed service level		1.25%	1.23%	1.19%	1.16%	1.13%	1.10%
<i>shows what proportion the infrastructure backlog is against the total gross replacement cost of a council's infrastructure</i>		✔	✔	✔	✔	✔	✔

Sensitivity Scenario Analysis

The following table demonstrates the impact that an unexpected significant event could have on the financial performance and position of Council, if no adjustment was made to fund the event. The Council could withstand the impact of a shock such as a \$5 million storm event or inflation on contracts at 10% resulting in a \$6.5 million increase in operating expenses. However, a \$10 million unfavourable income shock would result in an operating deficit and result in key performance and liquidity ratios falling below the industry benchmark.

	Result 2020/21 \$ 'mil	Forecast 2021/22 \$ 'mil	Budget 2022/23 \$ 'mil	Projected 2023/24 \$ 'mil	Projected 2024/25 \$ 'mil	Projected 2025/26 \$ 'mil
Budget						
Operating result (excluding capital grants and contributions)	(26)	(6)	9	9	8	10
Operating Performance Ratio	-7.32%	-1.83%	2.27%	2.29%	2.02%	2.55%
Unrestricted Current Ratio	1.69x	1.70x	1.66x	1.85x	1.89x	2.01x
Unrestricted Cash	33	24	15	18	19	23
Scenario 1 - Inflation on operating contracts at 10%, with no matching income in 22/23						
Operating result (excluding capital grants and contributions)	(26)	(6)	2	9	8	10
Operating Performance Ratio	-7.32%	-1.83%	0.52%	2.29%	2.02%	2.55%
Unrestricted Current Ratio	1.69x	1.70x	1.54x	1.72x	1.76x	1.88x
Unrestricted Cash	33	24	8	12	12	17
Scenario 2 - A significant storm - \$5 million in expenses						
Operating result (excluding capital grants and contributions)	(26)	(6)	4	9	8	10
Operating Performance Ratio	-7.32%	-1.83%	0.92%	2.29%	2.02%	2.55%
Unrestricted Current Ratio	1.69x	1.70x	1.56x	1.75x	1.79x	1.91x
Unrestricted Cash	33	24	10	13	14	18
Scenario 3 - A \$10 million unfavourable income shock						
Operating result (excluding capital grants and contributions)	(26)	(6)	(1)	9	8	10
Operating Performance Ratio	-7.32%	-1.83%	-0.44%	2.29%	2.02%	2.55%
Unrestricted Current Ratio	1.69x	1.70x	1.47x	1.65x	1.70x	1.81x
Unrestricted Cash	33	24	5	8	9	13

The Long-Term Financial Plan (Attachment 4) also includes a Sensitivity Analysis to further test the impact of inherent economic risks.

Revenue Policy

IPART approved rate increase

The total income that can be raised from levying rates on property is capped by the State Government, based on a determination by the Independent Pricing and Regulatory Tribunal (IPART). The IPART established a 2022-23 rate peg of 0.7% based on the changes in costs experienced by councils between 2019-20 and 2020-21, in the low inflation environment at the beginning of the COVID-19 pandemic.

In acknowledgement such a low rate peg would result in difficulty for councils, the Office of Local Government announced an 'Additional Special Variation (ASV)' process.

IPART has approved Northern Beaches Council's ASV application for a permanent single year special variation to general (rates) income of 2.4% (including the rate peg of 0.7%) for the 2022/23 financial year.

Council will receive approximately \$3 million in additional income in the 2022/23 financial year (on top of the forecast \$1.2 million provided through the IPART rate peg of 0.7%), which maintains rates income at the level required in the 2022/23 financial year and the outer years of Council's Long Term Financial Plan. This level of rates income is the basis of the 2022/23 budget and is essential to maintain a financially sustainable position, sustain existing service levels and maintain assets.

The average residential rate will increase by \$37 for the year under the 2.4% rates increase scenario, which is \$26 higher than the 0.7% rate peg as illustrated in the following table.

Average residential rates

Average residential rate	Rates at 2.4%		Rates at 0.7%		Difference
	Additional Rates	Total Rates	Additional Rates	Total Rates	
Per annum	\$37	\$1,561	\$11	\$1,535	\$26
Per quarterly instalment	\$9	\$390	\$3	\$384	\$6

It is recommended that Council adopt the IPART approved rate increase of 2.4%.

Rating Structure 2022/23

The rating structure will be based entirely upon property valuations (ad valorem) but with minimum rates applying where appropriate. Rates for 2022/23 will be assessed on land values as at 1 July 2019 and are forecast to raise \$181.5 million before rebates and adjustments.

It is recommended that Council adopts the maximum rate increase of 2.4% approved by IPART and in accordance with Sections 494 and 495 of the *Local Government Act 1993*, makes the following Ordinary and Special Rates for 2022/23:

Table 1a: Ordinary and Special Rates 2022/23 – 2.4% rates increase

Rate	Rate in \$*	Minimum Rate	Income \$'000
Residential	\$0.00160983	\$1,011.00	149,935
Business	\$0.00444094	\$1,316.36	24,725
Business - Manly CBD	\$0.00576008	\$1,316.36	4,048
Business - Warriewood Square	\$0.00488503	-	127
Business - Warringah Mall	\$0.00814801	-	896
Business - Strata Storage Units	\$0.00444094	\$629.16	335
Farmland	\$0.00057376	\$973.36	16
Special - Manly Business Centre Improvement	\$0.00198406	-	1,337
Special - Balgowlah Business Centre Improvement	\$0.00123326	-	89
Total rates income with 2.4% increase - \$'000			181,507

* 'Rate in the \$' – Amount charged for every \$1 of land value

Further details on the special rates as well as properties covered by business sub-categories and special rates are shown in Attachment 5 (Delivery Program) to this report.

Should Council adopt the lower maximum rate peg of 0.7%, Council would make the following Ordinary and Special Rates for 2022/23, which raises \$178.5 million (\$3 million less than the 2.4% increase):

Table 1b: Ordinary and Special Rates 2022/23 – 0.7% rates increase

Rate	Rate in \$*	Minimum Rate	Income \$'000
Residential	\$0.00158311	\$994.21	147,446
Business	\$0.00436725	\$1,294.51	24,315
Business - Manly CBD	\$0.00566321	\$1,294.51	3,980
Business - Warriewood Square	\$0.00480398	-	125
Business - Warringah Mall	\$0.00801274	-	881
Business - Strata Storage Units	\$0.00436725	\$618.71	329
Farmland	\$0.00056423	\$957.20	16
Special - Manly Business Centre Improvement	\$0.00195072	-	1,314
Special - Balgowlah Business Centre Improvement	\$0.00121278	-	87
Total rates income with 0.7% increase - \$'000			178,493

* 'Rate in the \$' – Amount charged for every \$1 of land value

Domestic Waste Management Charges

Domestic Waste Management Charges for 2022/23 reflect the forecast cost of the Northern Beaches Council service. The standard domestic waste charge is proposed to be \$505.00 in 2022/23, a \$39 increase on the 2021/22 charge. The increase is attributed to a number of factors including increased volumes of vegetation disposal, increased volumes of bulky goods disposal and inflation on contracts.

In accordance with Section 496 of the *Local Government Act 1993*, it is recommended Council makes and levies the following Domestic Waste Management Charges for 2022/23:

Table 2: Domestic Waste Management Services 2022/23

Description	Number	Charge	Income \$'000
Domestic waste management service (includes 80L red, 140L blue, 140L yellow and 2x240L green lid services and 2 booked clean ups per year)	97,973	\$505.00	49,476
Availability charge	1,303	\$105.00	137
Additional 80L red lid rubbish service	10,984	\$287.00	3,152
First additional 140L blue lid recycling service	3,306	\$32.00	106
Subsequent additional 140L blue lid recycling service	147	\$108.00	16
First additional 140L yellow lid recycling service	3,305	\$32.00	106
Subsequent additional 140L yellow lid recycling service	148	\$108.00	16
Third or fourth green vegetation lid service	3,306	\$32.00	106
Clean up excessive or incorrectly presented waste		\$200.50 per hour + cost recovery on landfill disposal charges	
Clean up contaminated or excessive booked bulky goods collection in excess of the permitted 3 cubic metres		\$77.10 per excess cubic metre	
Empty contaminated bin		\$31.70 per bin	
		Total domestic waste charge income \$'000	53,115
		Cost of domestic waste service \$'000	(52,584)
		Allocation to reserve \$'000	531

Interest Charges on Overdue Rates and Charges

The Minister for Local Government has determined the maximum rate of interest payable on overdue rates and charges is 6% per annum for the period 1 July 2022 to 30 June 2023 (inclusive).

The methodology used to calculate the interest rate is consistent with the Supreme Court methodology utilised to provide a nationally harmonised provision for the awarding of post-judgement interest (the Reserve Bank cash rate plus 6%), rounded to the nearest half per cent of the maximum interest rate for the previous year. The cash rate used for the purposes of the maximum interest rate for local government is based on the cash rate as at 7 December 2021.

In accordance with Section 566(3) of the Local Government Act, it is recommended that Council adopts the maximum interest rate allowed and this be applied to all Northern Beaches properties.

Stormwater Management Services Charges

The Stormwater Management Services Charge is levied to all eligible residential and business ratepayers to fund a program of stormwater improvement projects and is forecast to raise \$2.2 million in 2022/23. No changes to the charge are proposed.

In accordance with Section 496A of the *Local Government Act 1993*, it is recommended that Council makes and levies the following Stormwater Management Service Charges for 2022/23:

Table 3: Stormwater Management Services Charges 2022/23

Stormwater Management Service	Charge
Residential – single dwelling	\$25.00
Residential - strata lots	\$12.50
Business	\$25.00 per 350 square metres (or part thereof) for land categorised as business (excluding strata lots)
Business strata lots, business company title	\$5.00 or the relevant portion of the maximum annual charge that would apply to the strata scheme if it were a parcel of land subject to the land categorised as business

Section 611 Charges

That an annual charge under Section 611 of the *Local Government Act 1993* be made and levied for the year commencing 1 July 2022 on the person for the time being in possession, occupation or enjoyment of a rail, pipe, wire, pole, cable, tunnel or structure laid, erected, suspended, constructed or placed on, under or over a public place.

Works on Private Land

Council may carry out work on private land, either on request or agreement with the owner of the land, or under relevant legislation. The amount or rate to be charged will be the appropriate commercial rate – the actual cost of the works and standard on costs to provide full cost recovery plus a return to Council.

Proposed changes to the Budget

The budget remains a balanced budget, however the operating result has changed due to rollovers from the 2022/23 budget approved through the March Quarterly Budget Review, adjustments in response to community engagement along with new information available since the draft documents were placed on exhibition.

There has been a reduction in the operating surplus (excluding capital grants and contributions) from \$9.4 million exhibited in the draft budget to \$8.8 million, as outlined below in Table 4.

Table 4: Summary of proposed movement in operating budget result (excluding capital grants and contributions)

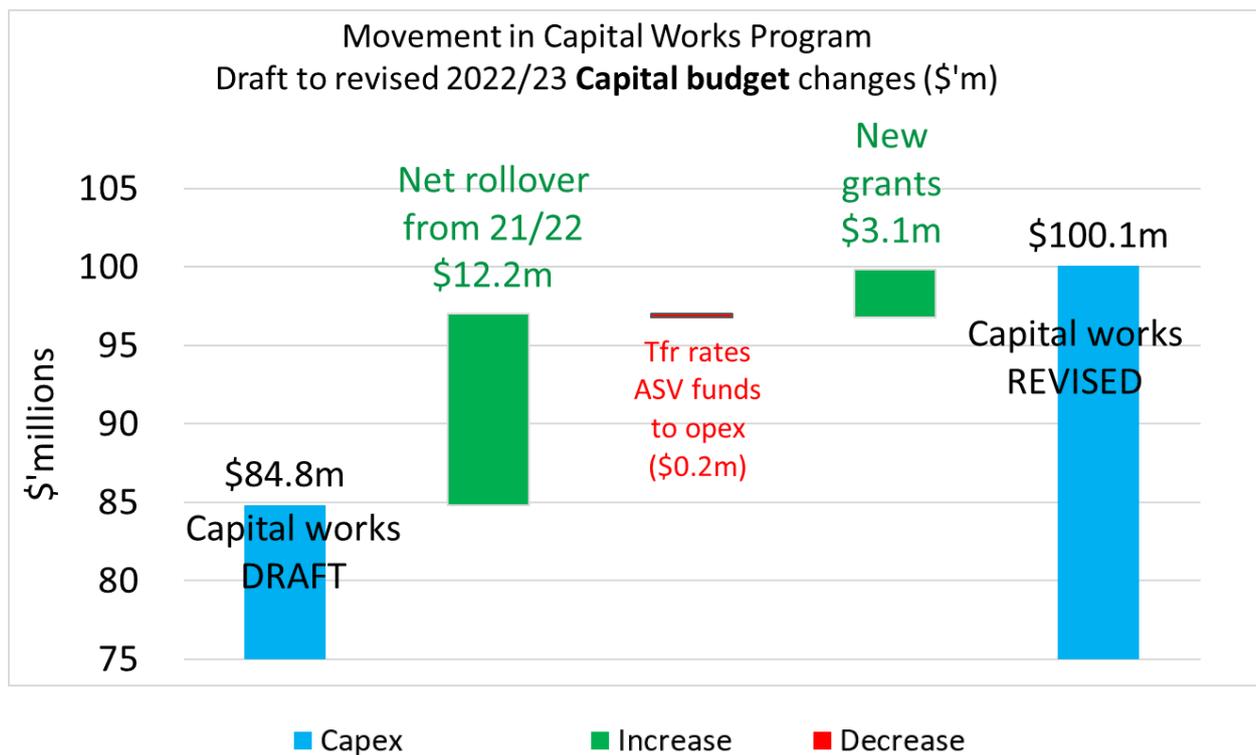
	Net \$'mil	Income \$'mil	Expenditure \$'mil
Total before Capital Grants and Contributions per draft Operational Plan	9.4	367.7	(358.2)
Emergency services levy contribution (offset by grant) ¹	-	1.2	(1.2)
March 2022 Quarterly Budget Review rollovers:			
Mona Vale High School Performance Space (grant funded)	-	1.1	(1.1)
B-line Offset Tree Planting Mona Vale to Seaforth Road Corridor (grant funded)	-	0.6	(0.6)
Bushland and dune regeneration projects (grant funds received in 2021/22)	(0.2)	-	(0.2)
Bushland and dune regeneration projects (funded through 2.4% rates increase ASV process)	(0.3)	-	(0.3)
Outdoor dining fees - 50% subsidy 1 July to 30 Sept 2022 (funded through 2.4% rates increase ASV process)	(0.2)	-	(0.2)
Changes from Draft to Final	(0.6)	2.9	(3.6)
Total before Capital Grants and Contributions	8.8	370.6	(361.8)

1. *NSW Emergency Services Levy*

In May 2022, Council received notification of a 21% increase in the annual Emergency Services Levy (ESL) for the 2022/23 financial year. This levy comprises the funding contributions of Council to Fire and Rescue NSW, the Rural Fire Service and State Emergency Service. In 2021/22 the ESL was \$6.4 million and in 2022/23 the levy will increase to \$7.8 million – this is \$1.2 million more than Council's exhibited 2022/23 draft budget. The NSW Government has advised councils it will provide a grant to offset the increase. The ESL has fluctuated in recent years, with the NSW Government offsetting the impact. It is uncertain if this support will continue in future years and difficult to predict the changes in the ESL.

The 2022/23 capital expenditure program has increased from \$84.8 million to \$100.1 million due to budget rollovers approved in the March quarterly budget review and new grants.

The 2.4% Rates 'Additional Special Variation' capital expenditure program was also reduced by \$0.2 million through a change in the 'Library Books – Replacement' program from \$0.9 million to \$0.7 million. The program was adjusted to support the outdoor dining fee subsidy within the operating budget.



Please refer to Table 5 for proposed changes to the capital works program.

Table 5. Proposed changes – Capital Works Program – Increases / (Decreases)

Project		Budget 2022/23 \$'m	Forecast 2023/24 \$'m	Forecast 2024/25 \$'m	Forecast 2025/26 \$'m
Reduction in rates ASV funded capex program to support outdoor dining fee subsidy:					
CR05082	Library Books - Replacement	(0.200)	-	-	-
TOTAL transfer in rates ASV funds to opex		(0.200)	-	-	-

Project		Budget 2022/23 \$'m	Forecast 2023/24 \$'m	Forecast 2024/25 \$'m	Forecast 2025/26 \$'m
Reduce by items brought forward to 2021/22 as approved by Council May 2022 (and not already incorporated in the 2022/23 budget):					
CN01202	Jacka Park Playground Upgrade	(0.100)	-	-	-
CN01208	Mona Vale Beach Upgrade	(0.100)	-	-	-
TOTAL brought fwd to 2021/22		(0.200)	-	-	-

Project		Budget 2022/23 \$'m	Forecast 2023/24 \$'m	Forecast 2024/25 \$'m	Forecast 2025/26 \$'m
Increase for project rollovers from 2021/22 as approved by Council May 2022 (and not already incorporated in the 2022/23 budget):					
CN01084	Kimbriki Clean Water Diversion System	4.770	-	-	-
CN01198	Safer Schools Infrastructure	1.200	-	-	-
CN01020	Warriewood Valley – Traffic and Transport Infrastructure	1.096	-	-	-
CN01221	Queenscliff Headland Access Ramp	0.700	-	-	-
CN01068	Warriewood Valley Community Centre	0.504	-	-	-
CN01079	Church Point Masterplan Boardwalk Extension	0.500	-	-	-
CN01146	Commercial Centre Upgrade Program	0.451	-	-	-
CN01061	Warriewood Valley Creekline Works	0.350	-	-	-
CR05075	Bridge Renewal Works	0.300	-	-	-
CR05002	Foreshores Renewal Program	0.300	-	-	-
CN01012	IT Infrastructure – New Works	0.290	-	-	-
CN01207	Little Manly Beach Masterplan Implementation	0.250	-	-	-
CR05011	Footpath Renewal Works	0.210	-	-	-
CN01214	Lynne Czinner Park	0.201	-	-	-
CN01199	Frenchs Forest Precinct Park Upgrades	0.150	-	-	-
CN01031	Connecting Communities - Footpaths Programs	0.125	-	-	-
CN01189	Triangle Park North - Dee Why Town Centre	0.117	-	-	-
CR05134	Commercial Centre Renewal	0.108	-	-	-
CR05081	Wharves Works Program	0.100	-	-	-
CN01220	Oxford Falls Bushland Reserve	0.100	-	-	-

Project		Budget 2022/23 \$'m	Forecast 2023/24 \$'m	Forecast 2024/25 \$'m	Forecast 2025/26 \$'m
CN01013	IT Software – New Works	0.095	-	-	-
CN01121	Coast Walk Art Trail	0.089	-	-	-
CR05005	Rockpool Renewal Program	0.083	-	-	-
CN01188	Avalon Place Plan Implementation	0.077	-	-	-
CR05127	Computers, Laptops and Mobile Devices - Replacements	0.076	-	-	-
CR05151	Clontarf Reserve Tidal Pool	0.060	-	-	-
CN01059	Church Point - New Infrastructure	0.050	-	-	-
CR05065	Energy Savings Initiatives Program	0.037	-	-	-
TOTAL rollover from 2021/22		12.388	-	-	-

Project		Budget 2022/23 \$'m	Forecast 2023/24 \$'m	Forecast 2024/25 \$'m	Forecast 2025/26 \$'m
New grants:					
CN01222	Active Transport Corridor Project	2.137	-	-	-
CN01161	Marine Rescue Broken Bay Building	0.615	-	-	-
CR05156	Bayview Seawall and Path	0.300	0.299	-	-
CN01147	McKillop Park Boardwalk	0.150	1.400	-	-
CR05001	Reserves Renewal Program	0.050	-	-	-
TOTAL new grants		3.252	1.699	-	-

Project		Budget 2022/23 \$'m	Forecast 2023/24 \$'m	Forecast 2024/25 \$'m	Forecast 2025/26 \$'m
Transfers from programs to specific projects:					
CN01161	Marine Rescue Broken Bay Building	0.130	-	-	-

Project		Budget 2022/23 \$'m	Forecast 2023/24 \$'m	Forecast 2024/25 \$'m	Forecast 2025/26 \$'m
CR05066	Emergency Buildings Works Program	(0.130)	-	-	-
CR05156	Bayview Seawall and Path	0.300	0.300	-	-
CR05002	Foreshores Renewal Program	(0.300)	(0.300)	-	-
CN01225	North Manly Recreation Site & Warringah Golf Clubhouse	-	1.000	-	-
CR05010	Car Park Renewal Works	-	(0.500)	-	-
CR05000	Sportsfield Renewal Program	-	(0.500)	-	-
CN01142	Manly Life Saving Club	-	0.400	-	-
CR05143	Surf Life Saving Club Major Renewal Fund	-	-	(0.400)	-
CN01048	Foreshores - New and Upgrades	-	-	-	0.100
CN01147	McKillop Park Boardwalk	-	-	-	(0.100)
TOTAL transfers within programs		-	0.400	(0.400)	-

Capital expenditure summary		2022/23 \$'m	2023/24 \$'m	2024/25 \$'m	2025/26 \$'m
	Draft budget	84.816	62.476	59.074	61.628
	Above changes	15.240	2.099	(0.400)	-
	Revised budget	100.055	64.575	58.674	61.628

The following table summarises the changes to the Income Statement and Capital Expenditure as a result of the changes in Tables 4 and 5.

Table 6: Movement in the draft 2022/23 budget

	<i>2022/23 Draft Budget April 2022 \$m</i>	<i>2022/23 Revised Budget June 2022 \$m</i>	<i>Change \$m</i>
Income from continuing operations			
Rates and annual charges	234.5	234.5	-
User charges and fees	89.1	89.1	-
Other revenues	19.0	19.0	-
Grants and Contributions - Operating Purposes	16.7	19.6	2.9
Grants and Contributions - Capital Purposes	23.9	29.8	5.9
Interest and investment revenue	1.0	1.0	-
Other income	6.8	6.8	-
Net gain from the disposal of assets	0.5	0.5	-
Total income from continuing operations	391.6	400.3	8.8
Expenses from continuing operations			
Employee benefits and on-costs	(147.6)	(147.6)	-
Materials and services	(144.2)	(145.3)	(1.1)
Borrowing costs	(2.2)	(2.2)	-
Depreciation and amortisation	(46.8)	(46.8)	-
Other expenses	(17.5)	(19.9)	(2.5)
Total expenses from continuing operations	(358.2)	(361.8)	(3.6)
Operating result - Surplus / (Deficit)	33.3	38.6	5.2
Operating result - Surplus / (Deficit) before Capital Grants and Contributions	9.4	8.8	(0.6)
Capital expenditure	84.8	100.1	15.2

Adoption of Revised Documents

Revisions have been made to the Integrated Planning and Reporting (IP&R) document placed on exhibition in accordance with the changes at Attachment 2. It is recommended that Council adopt the revised:

- Community Strategic Plan 2040 at Attachment 3
- Resourcing Strategy 2022-2032 at Attachment 4
- Delivery Program 2022-2026, Operational Plan and Budget 2022/23 at Attachment 5
- Fees and Charges 2022/23 at Attachment 6
- Pricing Policy at Attachment 7

Long-Term Financial Plan and the former Councils' policies

Financial sustainability and borrowing principles have been incorporated into the Long-Term Financial Plan. The following policies of the three former councils (Manly, Pittwater and Warringah) also include similar principles:

- Manly Council 'Loan Borrowing and Overdraft Policy'
- Pittwater Council 'Loan Borrowing Policy'
- Warringah Council 'Financial Planning and Sustainability Policy'.

The Local Government (Council Amalgamations) Proclamation 2016 states that the policies of the three former councils (Manly, Pittwater and Warringah) remain in effect until Council adopts a new policy or the former policy is revoked. With these policy areas now incorporated into the Long-Term Financial Plan, it is recommended the former Councils' policies are now revoked.

TIMING

In accordance with the *Local Government Act 1993* Council needs to adopt the Community Strategic Plan 2040, Resourcing Strategy 2022-2032, Delivery Program 2022-2026, Operational Plan 2022/23, Fees and Charges and Pricing Policy by 30 June 2022.

See sections 402(3), 406(1), 404(2), 405, 610F(2) and 610B(1), respectively.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.
- Good Governance - Goal 20: Our Council is proactive, and efficiently and effectively responds to, and delivers on, the evolving needs of the community.
- Participation and Partnership - Goal 21: Our community is actively engaged in decision making processes.
- Participation and Partnership - Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.

The projects and programs in the Delivery Program 2022-2026 and Operational Plan 2022/23 proposed over the next 12 months will contribute to the advancement of all outcomes and goals in the Community Strategic Plan 2040.

FINANCIAL CONSIDERATIONS

The budget for 2022/23 projects total expenditure of \$462 million, including a capital works program of \$100 million.

The budget includes \$45 million in asset renewal expenditure to improve the overall condition of our assets and a further \$55 million in delivering high priority new assets to the community. It shows that our financial position is sound, with a projected Operating Surplus before Capital Grants and Contributions of \$9 million, a further \$5 million in loans repaid and a balanced budget position.

The budget is based on the IPART approved 2.4% increase in general (rates) income.

Uncertainty about the inflation outlook has challenged the preparation of this budget. The impact of inflation on costs is being closely monitored. If the impacts threaten Council's ability to deliver services, we will report back to Council to identify strategies to mitigate any issues.

Coming out of the COVID-19 pandemic and recovering from floods and storms, restoration of working capital funds is a priority over the four years of the Delivery Program along with continuing to repay loans taken out by the former Councils. Strengthening of working capital will ensure Council maintains sufficient funding for unexpected events and future opportunities.

Council is anticipated to achieve the Office of Local Government financial and asset performance benchmarks in 2022/23 and in the following three years of Delivery Program implementation.

The Long-Term Financial Plan includes an alternative scenario based on a rates increase of 0.7% in the 2022/23 financial year. The alternative scenario results in a reduction in investment in infrastructure assets due to the \$34 million reduction in income over the ten years of the plan. While performance measures remain within the industry benchmark, the results are weaker especially regarding asset renewal and operating performance. The following table compares key performance measures for the two scenarios.

Performance indicators – Long Term Financial Plan Scenarios

Budget Performance														
Operating Performance Ratio														
<i>measures the extent to which a council has succeeded in containing operating expenditure within operating revenue.</i>														
OLG	Result	Result	Forecast	→	Budget	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Benchmark	2019/20	2020/21	2021/22	Model	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32
> 0%	(4.9%)	(7.3%)	(1.8%)	2.4% Model	2.3%	2.3%	2.0%	2.6%	2.4%	2.5%	2.3%	2.6%	2.5%	2.7%
	✘	✘	✘	0.7% Model	1.6%	1.5%	1.3%	1.8%	1.7%	1.7%	1.6%	1.9%	1.8%	2.0%
					✔	✔	✔	✔	✔	✔	✔	✔	✔	✔
					✔	✔	✔	✔	✔	✔	✔	✔	✔	✔

Operational Liquidity														
Unrestricted Current Ratio														
<i>represents a council's ability to meet short-term obligations as they fall due.</i>														
OLG	Result	Result	Forecast	→	Budget	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Benchmark	2019/20	2020/21	2021/22	Model	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32
> 1.5x	2.09x	1.69x	1.70x	2.4% Model	1.66x	1.85x	1.89x	2.01x	2.07x	2.21x	2.17x	2.47x	2.61x	2.59x
	✔	✔	✔	0.7% Model	1.66x	1.84x	1.88x	1.99x	2.05x	2.19x	2.15x	2.44x	2.57x	2.55x
					✔	✔	✔	✔	✔	✔	✔	✔	✔	✔
					✔	✔	✔	✔	✔	✔	✔	✔	✔	✔

Asset Management														
Building and Infrastructure Renewals Ratio														
<i>assesses the rate at which these assets are being renewed against the rate at which they are depreciating.</i>														
OLG	Result	Result	Forecast	→	Budget	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Benchmark	2019/20	2020/21	2021/22	Model	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32
> 100%	121.3%	117.2%	106.4%	2.4% Model	113.7%	113.5%	113.9%	115.5%	119.9%	119.3%	118.7%	118.1%	115.9%	116.4%
	✔	✔	✔	0.7% Model	106.4%	107.0%	107.5%	109.2%	113.7%	113.1%	112.5%	111.9%	109.7%	110.3%
					✔	✔	✔	✔	✔	✔	✔	✔	✔	✔
					✔	✔	✔	✔	✔	✔	✔	✔	✔	✔

Infrastructure Backlog Ratio

ratio shows what proportion the infrastructure backlog is against the total net carrying amount of a council's infrastructure.

OLG Benchmark	Result 2019/20	Result 2020/21	Forecast 2021/22	→ Model	Budget 2022/23	Year 2 2023/24	Year 3 2024/25	Year 4 2025/26	Year 5 2026/27	Year 6 2027/28	Year 7 2028/29	Year 8 2029/30	Year 9 2030/31	Year 10 2031/32
< 2%	1.37%	1.50%	1.50%	2.4% Model	1.44%	1.40%	1.36%	1.33%	1.29%	1.26%	1.23%	1.20%	1.17%	1.14%
	✓	✓	✓	0.7% Model	1.44%	1.41%	1.38%	1.35%	1.32%	1.29%	1.26%	1.24%	1.21%	1.18%

SOCIAL CONSIDERATIONS

The suite of documents prepared in the IP&R review includes initiatives aimed at continuing to build resilience within a connected, safe and diverse community.

ENVIRONMENTAL CONSIDERATIONS

Protecting the environment and ensuring that we can live sustainably on the Northern Beaches are key features of the documents to be exhibited. The CSP contains the community aspirations for environmental management, as well as a set of goals and strategies for their achievement. The Delivery Program, Operational Plan and Budget feature programs and activities that protect the environment and support the community to live sustainably.

GOVERNANCE AND RISK CONSIDERATIONS

The review and updating of the documents within Council's Integrated Planning and Reporting Framework are integral to good governance at Council. These documents have been prepared in accordance with Sections 402-405 and 610 of the *Local Government Act 1993* and the Office of Local Government's Integrated Planning and Reporting Guidelines for local government in NSW (2021) and Integrated Planning and Reporting Handbook for Local Government in NSW (2021).

The Council's Pricing Policy guides the pricing of Council's services along with the annual budget process. This mitigates the risk of Council not meeting competitive neutrality guidelines.

10.0 COMMUNITY AND BELONGING DIVISION REPORTS

ITEM 10.1	OUTCOME OF PUBLIC EXHIBITION OF ALCOHOL FREE ZONES IN MANLY, BELROSE, FRESHWATER AND NARRABEEN AND A PROPOSAL FOR A MONA VALE ALCOHOL FREE ZONE
REPORTING MANAGER	EXECUTIVE MANAGER COMMUNITY, ARTS AND CULTURE
TRIM FILE REF	2022/123817
ATTACHMENTS	1 ⇒ Maps and Supporting Advice - Stage 3 (Included In Attachments Booklet) 2 ⇒ Police Correspondence - Stage 3 (Included In Attachments Booklet) 3 ⇒ Community Engagement Report - Stage 3 (Included In Attachments Booklet) 4 ⇒ Map - Proposed Mona Vale Alcohol Free Zone (Included In Attachments Booklet) 5 ⇒ Police Correspondence - Mona Vale Alcohol Free Zone (Included In Attachments Booklet)

SUMMARY

PURPOSE

To report on the outcomes of the public exhibition of the re-establishment of existing Alcohol Free Zones (AFZs) in Manly, the establishment of AFZs adjacent to existing AFZs in Belrose, Freshwater and Narrabeen and the public exhibition of a proposed additional AFZ in Mona Vale.

EXECUTIVE SUMMARY

To support the Police and Council Rangers in managing of alcohol related antisocial behaviour, Council has declared several public roads, footpaths and car parks throughout the Local Government Area as Alcohol Free Zones (AFZs). As per the Ministerial Guidelines on Alcohol-Free Zones 2009, the principal objective of an AFZ is to prevent disorderly behaviour caused by the consumption of alcohol in public areas and to improve public safety.

Once an AFZ is established, the drinking of alcohol is prohibited seven days a week, twenty-four hours a day in that zone for a period of up to 4 years. Under the Local Government Act, AFZs are able to be reviewed and re-established following consultation with Police and the community.

This report covers the proposed re-establishment of the existing AFZs in Manly (due to expire on 6 July 2022) and the area surrounding Manly Oval (due to expire 6 September 2022) for a period of up to 4 years. It also includes the establishment of additional AFZs in Belrose, Freshwater and Narrabeen, adjacent to existing AFZ areas, as the result of requests received from the community during the review of AFZs in 2021. Maps of the proposed re-establishment and new AFZ areas and evidence to support Council's decision making is provided in Attachment 1.

A 30-day engagement program was undertaken between 4 April to 8 May 2022 to gain feedback from the community on the AFZs, in accordance with Council Resolution 051/22. A total of 124 submissions were received across the proposed zones. As detailed in the Community Engagement Report (Attachment 3), comments received canvassed a variety of issues, and varied across zones and within zones. The key themes in the feedback across all proposed zones were:

- Alcohol Related Anti-Social Behaviour

- Enforcement is essential
- Over-regulation
- AFZs are not required

Consultation has occurred with Northern Beaches Police Area Command in relation to these proposals. Formal advice from the Police (Attachment 2) indicates that the NSW Police Force supports continuation of the existing Manly AFZs and has no objection to the proposed AFZs in the other locations.

Submissions received from the community regarding each of the proposed AFZs have been considered, along with the advice from Northern Beaches Police Area Command. In each case there have been submissions in favour and not in support of the proposed changes to Alcohol Free Zones.

This report also proposes to undertake public exhibition of a proposal to establish an AFZ along Barrenjoey Rd and Seabeach Avenue in Mona Vale, adjacent to the existing AFZ, as per a Council resolution on 24 May 2022. Northern Beaches Police Local Area Command has advised that it does not object to this proposal. This proposal requires community consultation prior to establishing this AFZ, in accordance with section 644A of the Local Government Act 1993 and the Ministerial Guidelines on Alcohol Free Zones 2009.

The implementation of AFZs requires reskinning of existing signage and installation of additional signage in the new AFZ areas, with this expense covered in existing operational budgets.

RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That Council:

1. Note the outcome of the public exhibition of the proposal to re-establish Alcohol Free Zones and establish new Alcohol Free Zones.
 2. Re-establish the Alcohol Free Zones in Manly as shown in Attachment 1 (Item 1, Map 1) as a single zone, for a period of up to 4 years, for the period of 1 July 2022 to 30 June 2026.
 3. Endorse the proposed Alcohol Free Zones in Belrose, Freshwater and Narrabeen, adjacent to existing Alcohol Free Zones, as shown in Attachment 1 (Item 2, Maps 2-4) for the period 1 July 2022 to 30 November 2025 to be consistent with the expiry dates of the surrounding area.
 4. Undertake public consultation, in accordance with section 644A of the Local Government Act 1993 and the Ministerial Guidelines on Alcohol Free Zones 2009, in relation to the proposed establishment of an Alcohol-Free Zone in Mona Vale, at the location shown in Attachment 4 to the report.
-

REPORT

BACKGROUND

This report recommends the re-establishment of Alcohol Free Zones (AFZs) in Manly, the establishment of new AFZ areas in Belrose, Freshwater and Narrabeen and the public exhibition of an additional AFZ in Mona Vale.

AFZs relate to public roads, footpaths and carparks. The management of alcohol consumption in parks, reserves and other open space is governed through Alcohol Prohibited Areas, which had differing requirements and attributes. This report is the subject of AFZs only, with Alcohol Prohibited Areas undergoing a separate review that is due to be reported to Council later in the year.

The proposals to re-establish the Manly AFZs and establish AFZs in Belrose, Freshwater and Narrabeen were reported to Council on 22 March 2022, where it was resolved (051/22):

That Council:

- 1. Undertake public consultation, in accordance with section 644A of the Local Government Act 1993 and the Ministerial Guidelines on Alcohol Free Zones 2009, in relation to the proposed re-establishment of the Alcohol-Free Zones in Manly for the period of 1 July 2022 to 30 June 2026.*
- 2. Undertake public consultation, in accordance with section 644A of the Local Government Act 1993 and the Ministerial Guidelines on Alcohol Free Zones 2009, in relation to the proposed establishment of Alcohol-Free Zones in Belrose, Freshwater and Narrabeen at the locations shown in Maps 2, 3 and 4 in Attachment 1 to the report for this item for a period that aligns with the respective expiry dates for each of the existing adjacent AFZs.*

This report outlines the submissions received during the public exhibition period and seeks to exhibit an additional AFZ, as per the Council resolution (156/22) of Notice of Motion 22/2022 of 24 May 2022:

That Council review the Mona Vale Alcohol Free Zone (AFZ) – with consideration to extending and re-establishing the boundary of the existing Mona Vale Alcohol Free Zone area to include:

- 1. A further 102 metres to the north along Barrenjoey Road - from Darley Street to Seabeach Avenue*
- 2. 135 metres to the east along Seabeach Avenue to Terrol Crescent.*

Item 1: Re-establishment of Manly Alcohol Free Zone (AFZ)

There are two existing AFZs located in Manly that are due to expire in July and September 2022:

- Bounded by North Steyne and South Steyne, Ashburner Street, East and West Esplanade, Eustace Street, Pittwater Road and Steinton Street.
- Bounded by an including Raglan Street, Park Ave and Sydney Road to Birkley Road.

These zones proposed for re-establishment are shown in Attachment 1 (Item 1, Map 1).

Item 2: Proposals for new Alcohol Free Zones

During the process of reviewing and re-establishing all other AFZs across the LGA in 2021, several requests were received from the community for various amendments to zone boundaries. The requests for the following AFZs in Belrose, Freshwater and Narrabeen meet the Ministerial

Guidelines for establishment of an AFZ. Council endorsed further community engagement on these areas to ascertain community opinion.

- Belrose - Extend boundary of existing AFZ to the streets surrounding Wingara Reserve (Pindrie Place, Wingara Gr through Haigh St down Coora Ave, Marina Pl and Lowanna St)
- Freshwater - Extend boundary of existing AFZ from Charles St through to Evans St and down to the junction of Lumsdaine Drive
- Narrabeen - Extend boundary of existing AFZ to include Wellington St carpark.

Community safety advice regarding each proposal and maps indicating their location, adjacent to existing AFZ, are shown in Attachment 1, Item 2.

The Northern Beaches Police Area Command has been consulted and has provided written support for the re-establishment of the currently declared AFZ areas in Manly, and the proposed AFZs at Belrose, Freshwater and Narrabeen (Attachment 2).

The key themes in the feedback received during the public exhibition period across all proposed zones are:

- Alcohol Related Anti-Social Behaviour: Several submissions referred to continuing alcohol related antisocial behaviour in the proposed areas. These submissions largely valued the impact that AFZ may have on improving community safety and the perception of safety.
- Enforcement: Several submissions referred to enforcement as being key to the effectiveness of AFZs.
- Over-regulation: Several submissions expressed concern that placing restrictions on the whole community to address the actions of a few individuals impinges on the rights of the public. It was felt by some that existing laws for dealing with alcohol related antisocial behaviour are sufficient to address incidents as they arise.
- Not Required: Some of the submissions stated that none or only occasional alcohol related antisocial behaviour was observed, and as such it was not considered that the AFZ is required.

Analysis of submissions for each Alcohol Free Zone:

- Manly AFZ (Re-establishment)

Of the 75 submissions received, 50 support the re-establishment of the AFZ in this area, either as proposed, or with minor changes. 25 submissions were not in support of the proposal.

Comments from those who support the re-establishment of this AFZ include that regular alcohol-related antisocial behaviour is currently having a significant impact on some residents, particularly around the East Esplanade area. Comments were also received that this behaviour impacts the ability of community members to enjoy public spaces and their perception of safety.

Comments from those not supporting the proposal include the perception that the ability of residents and tourists to enjoy events and various recreational amenities would be negatively impacted by an AFZ. Comments indicated that not all respondents are aware of alcohol related antisocial behaviour in Manly, and that others value the ability to socialise with alcohol in public, particularly along the waterfront.

- Belrose – New AFZ, adjacent to the existing AFZ

Of the 15 submissions received 11 support the extension of the AFZ in this area, either as proposed, or with minor changes. 4 submissions were received not in support of the extension to the AFZ

Comments from those who support the AFZ include reference to ongoing consumption of alcohol and related antisocial behaviour in and around Wingara Reserve.

Submissions not in support questioned the need for and effectiveness of an AFZ in this area.

- Freshwater AFZ - New AFZ, adjacent to the existing AFZ

Of the 16 submissions received 15 support the AFZ in this area, either as proposed, or with minor changes. One submission did not support the proposal.

Comments from those who support this AFZ referred to ongoing alcohol related antisocial behaviour in the existing AFZ generally, and in the area subject to the proposed AFZ. The remaining comments were generally supportive of AFZs and the benefits the extension will afford the community.

- Narrabeen AFZ - New Zone, adjacent to the existing AFZ

Of the 18 submissions received 15 support the AFZ in this area, either as proposed, or with minor changes.

Comments from those who support this AFZ include reference to ongoing alcohol related antisocial behaviour in the Wellington Street carpark that negatively impacts other members of the community.

In summary, submissions received from the community support the re-establishment of the Manly AFZ and the proposed AFZs in Belrose, Freshwater and Narrabeen, adjacent to existing AFZs in those areas. The existing areas have an expiry date of 30 November 2025.

Item 3: Proposal for AFZ adjacent to the existing Mona Vale AFZ

In response to the resolution of 24 May 2022, this report proposes to publicly exhibit the establishment of an AFZ adjacent to the existing AFZ in Mona Vale. This is in response to concerns raised by residents of the Seabeach Gardens Retirement Village who are experiencing issues with alcohol related antisocial behaviour. A map depicting where the proposed AFZ would be established is provided in Attachment 4.

Consultation has occurred with Northern Beaches Police Area Command in relation to this proposal, with no objection to the AFZ (Attachment 5).

This proposal must be publicly exhibited to seek community feedback before it can be established as an AFZ.

CONSULTATION

Section 644A of the *Local Government Act 1993* and the Ministerial Guidelines on Alcohol Free Zones 2009 require Council to undertake a specific public consultation process to re-establish AFZs.

In line with those requirements, Council invited submissions for the re-establishment of the Manly AFZs and new AFZs at Belrose, Freshwater and Narrabeen, through the following avenues:

- Published a public notice.
- Forwarded a copy of the proposal to the Northern Beaches Police Area Commander.

- Forwarded correspondence to liquor licensees of premises that border on, or adjoin, or are adjacent to the proposed AFZ.
- Forwarded correspondence to the NSW Aboriginal Education Consultative Group (AECG) and Aboriginal Heritage Office.

In addition to these requirements, Council also:

- Erected signage in the proposed locations inviting submissions from the community.
- Distributed advice via Council's Have Your Say engagement newsletters.
- Notified key stakeholders.
- Published a notice in the Northern Beaches Review.

A detailed Community Engagement Report (Attachment 3) outlines the findings of the public consultation process.

It is proposed to conduct a similar process in relation to the proposed AFZ adjacent to the existing Mona Vale AFZ.

In addition, extensive community engagement was undertaken in 2020 in the development of the Northern Beaches Community Safety Plan and Better Together Social Sustainability Strategy 2040, with high levels of concerns expressed about alcohol related antisocial behaviour in public spaces and the impact of that behaviour on personal safety when walking and using public transport at night.

TIMING

The AFZs proposed to be re-established in Manly expire on 6 July 2022 and 6 September 2022. Council may re-establish AFZs for a period of up to 4 years. It is proposed that the AFZs be re-established for the period 1 July 2022 to 30 June 2026.

Proposed additional AFZs will be aligned with the expiry dates of the existing adjacent AFZs.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Community and Belonging - Goal 11: Our community feels safe and supported.

This report relates to the Better Together Social Sustainability Strategy 2040 outcomes of:

- Safe People
- Safe Places

This report relates to the Community Safety Plan 2021-2026 action:

- Conduct a full review of alcohol restricted zoning.

FINANCIAL CONSIDERATIONS

There will be a capital cost for the reskinning of existing signage and the installation of new signage once the AFZs are enacted. This will be covered within existing operational budgets.

SOCIAL CONSIDERATIONS

Council is committed to ensuring that open spaces are high quality, safe, accessible and facilitate the healthy and active lifestyle that is important to the Northern Beaches community.

To improve public safety AFZs have been established in public roads, footpaths and public carparks to reduce disruptive and anti-social behaviour as well as alcohol-related crime in public places. They often work in partnership with Alcohol Prohibited Areas (APAs), which relate to parks and reserves.

Consultation undertaken in the development of the Northern Beaches Community Safety Plan and Better Together Social Sustainability Strategy 2040 indicates that the Northern Beaches community has a high level of concern about alcohol related antisocial behaviour in open spaces and the impact of that behaviour on personal safety when walking and using public transport at night. The community has identified a reduction in alcohol related behaviour in open spaces as a means of achieving increased safety and better use of shared spaces.

The ability to enforce AFZs is a valuable tool in the management of alcohol related antisocial behaviour in the community.

ENVIRONMENTAL CONSIDERATIONS

The re-establishment of AFZs is unlikely to have any discernible environmental impacts.

GOVERNANCE AND RISK CONSIDERATIONS

Sections 660, 644, 644A, 644B, 644C, 646 of the *Local Government Act 1993* and the Ministerial Guidelines on Alcohol Free Zones 2009 have been followed in the establishment of the Alcohol Free Zones detailed in this report.

Community safety is identified as a strategic risk to the Northern Beaches. The Community Safety Plan proposes actions that address identified community safety and crime prevention priorities of the community, mitigating the strategic risks posed.

ITEM 10.2	OUTCOMES OF PUBLIC EXHIBITION OF THE DRAFT DISABILITY INCLUSION ACTION PLAN 2022-2026
REPORTING MANAGER	EXECUTIVE MANAGER COMMUNITY, ARTS AND CULTURE
TRIM FILE REF	2022/286980
ATTACHMENTS	1 ⇒ Disability Inclusion Action Plan 2022 - 2026 (Included In Attachments Booklet) 2 ⇒ Easy Read Disability Inclusion Action Plan 2022 - 2026 (Included In Attachments Booklet) 3 ⇒ Community Engagement Report - Disability Inclusion Plan (DIAP) 2022-2026 (Included In Attachments Booklet)

SUMMARY

PURPOSE

To report on the public exhibition of the draft Disability Inclusion Action Plan 2022 – 2026 (draft Plan) and Easy Read Disability Inclusion Action Plan 2022 – 2026 (Easy Read Plan) and to seek Council adoption of the amended and final Disability Inclusion Action Plan 2022 – 2026 (final Plan).

EXECUTIVE SUMMARY

On 26 April 2022 Council endorsed the public exhibition of the draft Disability Inclusion Action Plan 2022 – 2026 (Attachment 1) and Easy Read Disability Inclusion Action Plan 2022 – 2026 (Attachment 2) for a minimum of 28 days. The public exhibition period ran from 29 April to 29 May 2022.

A total of 37 submissions were received for the draft plan. Overall, feedback was positive and showed that the draft plan was supported.

Several amendments have been made to the draft plan in response to feedback, including providing further detail in the Monitoring and Evaluation section and an action to increase the availability of Easy Read versions of key Council documents.

In addition, information was gathered by staff during the public exhibition period about the need to include emergency preparedness for people living with disability in the plan. Three additional actions have been included to ensure this is adequately incorporated in the final plan.

The strong engagement program used to develop the draft plan ensured that the community's voice was represented in forming the final plan and actions included.

Once adopted, the implementation of Disability Inclusion Action Plan 2022 – 2026 will be undertaken within existing operational resources in the first instance, with any funding required in future years the subject of Council consideration in the annual budget review process.

RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That Council:

1. Note the outcomes of the public exhibition of the draft Disability Inclusion Action Plan 2022-2026.
 2. Adopt the Disability Inclusion Action Plan 2022-2026.
-

REPORT

BACKGROUND

Council's Better Together 2040 Social Sustainability Strategy identifies priorities and actions for the development of a safe, inclusive, and connected Northern Beaches. The Disability Inclusion Action Plan 2022-2026 (DIAP 2022-2026), Attachment 1, is an identified action within Better Together 2040 under the inclusion pillar.

The DIAP 2022-2026 sets priorities and identifies actions for the next 4 years to ensure there is continual improvement in creating a more accessible and inclusive community for all residents and visitors to the Northern Beaches.

The Disability Inclusion Act 2014 requires all Councils to develop and implement a DIAP every 4 years to create positive change on the accessibility and inclusiveness of their communities. Council is also required to provide annual updates on the progress of the plan to the NSW Disability Council.

The State Government delivered its second State-Wide Disability Inclusion Plan (DIP) in November 2021, providing direction for all public authorities including local government. The State Government DIP identifies the following 4 keys focus areas which the Northern Beaches Council DIAP is required to align with:

1. Attitudes and Behaviours
2. Employment
3. Liveable Communities
4. Systems and Processes.

As this is Northern Beaches Council's second DIAP a key objective in developing this plan has been reviewing and building on the success of the first plan. A review of the Northern Beaches DIAP 2017-2021 was conducted at the start of the project and highlighted key achievements in delivering and implementing the actions identified. A summary can be found in the DIAP 2022-2026, Attachment 1.

The draft DIAP 2022-2026 continues to work towards achieving the community's' vision for inclusion and access:

Universal access and inclusion across the Northern Beaches that enables people living with disability to fulfill their potential as equal members of the community. (Northern Beaches Disability Inclusion Action Plan 2017-2021)

The amended Disability Inclusion Action Plan 2022-2026 and Easy Read Plan supersedes the previously adopted Disability Inclusion Action Plan 2017-2021.

CONSULTATION

Following the Council resolution at the ordinary meeting on 26 April 2022 to place the draft DIAP 2022 - 2026 and Easy Read Plan on public exhibition, a further engagement process was undertaken, asking the question "*Have we got it right?*".

The draft DIAP 2022 – 2026 and Easy Read Plan were placed on public exhibition from 29 April to 29 May 2022. Engagement activities in this period include:

- Your Say project page outlining project objectives and timeline, hosting key documents, promoting engagement opportunities, and seeking feedback
- Submission form on Your Say page to capture any feedback

- Two community conversation sessions for community members interested in the DIAP
- Communication with previously engaged stakeholders.

Details of feedback and responses received are included in the Community Engagement Report – DIAP – 2022-2026 (Attachment 3).

A summary of comments received during the public exhibition of the draft DIAP 2022 - 2026 have been grouped into themes, listed below:

- Footpaths and pedestrian safety
- Availability of housing
- Beach access
- Inclusion of people living with mental health and autism
- Accessibility of bus stops and ferry wharves
- Accessibility of playgrounds and other recreation assets
- Accessible parking
- Easy read format
- Implementation, monitoring and evaluation

Detail included in submissions was provided to relevant Council teams for response and to provide detail around relevant actions.

In response to the submissions, one additional action has been included in the DIAP 2022 - 2026 for Council to investigate increasing the provision of documents in Easy Read format. As a result of further research undertaken during the exhibition period, three additional actions have been included which will strengthen Council's commitment to emergency preparedness for people living with disability.

In addition, a number of minor wording and formatting elements that do not change the intent of the DIAP 2022 – 2026 were made. Amendments include bringing the definition of disability and inclusion further forward in the document, providing further clarity in the Implementation, Monitoring and Evaluation section and updating references to the Community Strategic Plan.

The Disability Inclusion Action Plan 2022 – 2026 (Attachment 1) and Easy Read Disability Inclusion Action Plan 2022 – 2026 (Attachment 2) are presented to Council for adoption.

TIMING

The Disability Inclusion Action Plan 2022 – 2026 is a 4-year action plan that outlines actions for over that timeframe.

The Plan will be reviewed annually for progress and reported through the Annual Report. A full review will be conducted in 2026 to develop the next 4-year action plan.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcomes of:

- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.

- Community and Belonging - Goal 11: Our community feels safe and supported.
- Community and Belonging - Goal 12: Our community is friendly and supportive.

Other Strategies:

- Better Together 2040 Social Sustainability Strategy – The Disability Inclusion Action Plan is identified as one of the key action plans within Better Together 2040.

FINANCIAL CONSIDERATIONS

The implementation of the DIAP 2022-2026 will have financial implications in relation to actions identified over the next 4 years.

Delivery of future options will be subject to Council's normal budget processes. In particular, additional funding may be required for project specific actions. Budget impacts associated with these activities will need to be determined on a case-by-case basis and provided within the business case for the project.

Where additional funding is required, grant funding opportunities through a range of national and state disability inclusion programs will be investigated to assist in the implementation of the recommended actions.

SOCIAL CONSIDERATIONS

The adoption of the DIAP 2022 – 2026 and implementation of actions over the next 4 years will have positive and meaningful impact for the whole community, particularly those living with disability and their families, carers and friends. By providing annual reporting on achievements during the period Council can ensure continued commitment to improving access and inclusion on the Northern Beaches.

ENVIRONMENTAL CONSIDERATIONS

The DIAP 2022-2026 has minimal environmental implications. The implementation of actions that require capital projects will consider all necessary environmental impacts of the projects and improvement works when being delivered. Some of the actions work towards improving access to the environment for the community.

GOVERNANCE AND RISK CONSIDERATIONS

The DIAP 2022 – 2026 will allow the Northern Beaches community to achieve positive outcomes for people living with disability and their networks.

The plan provides direction and alignment of Council resources to improve access and inclusion. That is important given the number of services across Council that contribute to these outcomes.

The adoption of the DIAP 2022-2026 will meet Council's statutory requirement to deliver a Disability Inclusion Action Plan by 30 June 2022.

ITEM 10.3	RESPONSE TO NOTICE OF MOTION 44/2021 - TOY LIBRARY
REPORTING MANAGER	EXECUTIVE MANAGER LIBRARY SERVICES
TRIM FILE REF	2022/338933
ATTACHMENTS	1 Community Engagement Report - Toy Library

SUMMARY

PURPOSE

To inform Council of the outcomes of discussions with EarlyEd (Early Education Inc) Cubby House Toy Library and to seek Council approval to enter a trial partnership with EarlyEd.

EXECUTIVE SUMMARY

On 26 October 2021, Council resolved (resolution 44/2021):

That Council:

- 1. Request staff to bring a report back to Council within 4 months detailing how a new Council run toy library could be set up over the 2022-23 financial year, including potential locations, and operating and funding options.*
- 2. Conduct community engagement on the toy library concept within the same timeframe.*

On 24 May 2022, Council resolved (resolution 146/22)

That Council defer the recommendation and staff have further discussions with EarlyEd (Early Education Inc) Cubby House Toy Library with regard to entering into a partnership and report back to Council at the next Council meeting.

In respect to resolution 146/22, discussions were undertaken with EarlyEd (Early Education Inc) on 1 June 2022 exploring opportunities for Council and the Cubby House Toy Library to support social inclusion, community connectedness and environmental sustainability.

Discussions with EarlyEd (Early Education Inc) identified several opportunities for Council to work with the Cubby House Toy Library including:

- Provision of access to library meeting rooms for click and collect purposes
- Working with the Cubby House Toy Library to promote and invite engagement with Early Literacy and School Holiday Programs
- Promotion of Cubby House Toy Library volunteer opportunities

The CEO, EarlyEd (Early Education Inc) wrote to Council formally advising support to this approach on 7 June 2022.

It is proposed that Council enter a twelve-month trial partnership with EarlyEd (Early Education Inc) Cubby House Toy Library, with advice provided back to Councillors at the completion of the trial period.

RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That Council approve a 12-month trial partnership with Early Ed (Early Education Inc) Cubby House Toy Library, with advice provided back to Councillors at the completion of the trial period.

REPORT

BACKGROUND

On 26 October 2021, Council resolved (resolution 44/2021):

That Council:

1. *Request staff to bring a report back to Council within 4 months detailing how a new Council run toy library could be set up over the 2022-23 financial year, including potential locations, and operating and funding options.*
2. *Conduct community engagement on the toy library concept within the same timeframe.*

Background to the adopted Notice of Motion was:

The objectives of the toy library are to increase sustainability and to be a community based service that would potentially foster greater social cohesion. There are so many cheap plastic toys marketed to children that break or they get bored of within five minutes, and so if we can reduce this by operating a borrowing facility instead then it means less waste, less dumped plastic, lower emissions plus greater variety of stimulating toys for children.

There are many toy libraries operating in many LGAs and a few different operating models. This motion calls for a report to discuss the options for a Council run Northern Beaches toy library, including how and where to do this. Community engagement is also key.

Following resolution 44/2021, community engagement was undertaken with the Northern Beaches community from November 2021 - January 2022. As detailed in Attachment 1, key themes identified that:

- Among respondents there was significant support for the toy library concept as our community would value a shared resource and the opportunity to borrow quality educational toys suited to children's age and stage of development.
- There was praise for the existing Cubby House Toy Library with suggestions to increase community awareness and expand its operation.
- Praise for Peninsula Seniors Toy Repairers with suggestions to include more drop off points plus the inclusion of bikes and scooters for repair and sale.
- A handful of comments were regarding the creation of a beach toy library where sand/water play toys can be left, borrowed and/or swapped, similar to a street library for books.
- It was suggested Northern Beaches Council Library Service expand to include a toy collection.
- Several respondents expressed frustration that they do not know how or where to donate or recycle unwanted toys.

Following the community engagement process, staff reported back to Council on the 24 May 2022 and recommended that Council:

1. Establish a toy collection within Manly and Mona Vale Libraries for a trial period of 12 months, operating under a Click & Collect Model, with a report presented back to Council at the completion of the trial.
2. Commence discussions with existing services offering toy library and toy recycling services, aiming to increase community access and knowledge of these services.

Further considerations of the operational and ongoing cleanliness and maintenance of toys were considered; including a submission from the Cubby House Toy Library which highlighted the significant staff time and logistics in maintaining a hygienic collection including ongoing repairs and maintenance of a toy library collection.

On 24 May 2022, Council resolved that:

Council defer the recommendation and staff have further discussions with EarlyEd (Early Education Inc) Cubby House Toy Library with regard to entering into a partnership and report back to Council at the next Council meeting.

In respect to resolution 146/22, discussions were undertaken with EarlyEd (Early Education Inc) on 1 June 2022 exploring opportunities for Council and the Cubby House Toy Library to support social inclusion, community connectedness and environmental sustainability.

Discussions with EarlyEd (Early Education Inc) identified several opportunities for Council to work with the Cubby House Toy Library including:

- Provision of access to library meeting rooms for click and collect purposes
- Working with the Cubby House Toy Library to promote and invite engagement with Early Literacy and School Holiday Programs
- Promotion of Cubby House Toy Library volunteer opportunities.

Cubby House Toy Library would provide appropriate staff or volunteers, coordinate Toy Library activities and would provide Council with usage statistics and customer feedback in respect to the provision of Toy Library Services at Council Libraries.

The CEO, EarlyEd (Early Education Inc) wrote to Council formally advising support to this approach on 7 June 2022.

Staff will undertake to evaluate the success of the trial through such Key Performance Indicators as:

- # toys loaned
- # new members
- # member visits
- # return member visits
- # promotional engagements with library services
- Feedback from Cubby House Toy Library staff, volunteers, and members

CONSULTATION

Consultation and inspection of existing Cubby House Toy Library facilities at the Forestville Senior Citizens' Centre was undertaken with the CEO EarlyEd (Early Education Inc) on 1 June 2022.

TIMING

Should Council approve a 12 month trial partnership with Early Ed (Early Education Inc), a Memorandum of Understanding will be drafted and enacted for commencement in the new financial year.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Environment Sustainability - Goal 6: Our community will continue to work towards sustainable use of resources.
- Community and Belonging - Goal 12: Our community is friendly and supportive.

FINANCIAL CONSIDERATIONS

The recommendations of this report can be enacted within the 2022-23 operational budget.

SOCIAL CONSIDERATIONS

Toy libraries have the capacity to support social inclusion, community connectedness and facilitate child development. Our community has demonstrated interest and good will in the toy library concept but is either unaware of existing toy library options or finds the current location of the Cubby House Toy Library at Forestville inconvenient. Similarly, our community is unaware of the volunteer opportunities that exist at the Cubby House Toy Library.

The Cubby House Toy Library has a cost associated for membership:

- General public: \$100 pa plus \$30 bond (refundable at the end of membership)
- EarlyEd families: \$80 pa (no bond).

The Cubby House Toy Library may waive membership fees for concession/pension card holders and families requiring financial assistance.

ENVIRONMENTAL CONSIDERATIONS

Toy libraries encourage sustainable usage of toys through reducing plastic waste and adding to the play value of toys. Increased toy library use would encourage further sharing of resources facilitating a reduction in the amount of toy waste overall.

GOVERNANCE AND RISK CONSIDERATIONS

There may be a reputational risk that Council is supporting an organisation that requires membership fees to join. EarlyEd (Early Education Inc) Cubby House Toy Library is a non-for-profit organisation and a registered NDIS provider. Early Ed (Early Education Inc) may waive fees for concession card holders and families requiring financial assistance.

There may be a risk in creating expectations that Council can support other non-for-profit organisations or charities in a similar manner.

A risk evaluation has been conducted and finds that there is a low risk to Council in the provision of community services through an arrangement with registered disability provider Early Ed (Early Education Inc).



Community and Stakeholder Engagement Report

Toy library – reducing plastic waste

Impact level: two

Consultation period: 26 November 2021 to 23 January 2022

Contents

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1. Summary

This report outlines the outcomes of community and stakeholder engagement conducted between 26 November 2021 and 23 January 2022 where we looked to understand what role Council could play in supporting a toy library and recycling concept on the Northern Beaches.

During the consultation, many people expressed support for the existing Cubby House Toy Library in Forestville and the Peninsula Seniors Toy Repairers as well as interest in how Council could help expand these services.

There was also strong interest in local libraries offering toys for loan as part of their collections and in a beach toy library service.

Several respondents wanted more awareness raising of how we can ensure toys do not end up in landfill and better promotion of the options. This related to the donation of unwanted toys as well as the repair and reuse of broken toys.

1.1 Key outcomes

 Total responses	52	
 How responses were received	Ideas board contributions Written responses (email/letter)	Completions: 51 Number received: 1
 Feedback themes	Cubby House Toy Library Peninsula Seniors Toy Recyclers Quality toys Unwanted toys	Repair and reuse of toys Public library service Beach toy library

1.2 How we engaged

 Have Your Say: visitation stats	Visitors: 2017	Visits: 2515	Av. time onsite: 1m16s
 Social media	Library Facebook posts		Reach: 650 Impressions: 671 Link clicks: 21
	2 Council Facebook posts		Reach: 9,626 Clicks: 78
	1 Council LinkedIn post		Reach: 1,170 Clicks: 24
 Electronic direct mail (EDM)	Community Engagement (fortnightly) newsletter: 2 editions		Distribution: Approx. 22,000 subscribers
	Council (weekly) e-News: 4 editions (three times in the Your Say section, once in the Environment section)		Distribution: Approx. 160,000 subscribers
	The Drift Library newsletter: 1 edition		Distribution: 86,178 subscribers
	Cooee Newsletter: 1 edition		Distribution: 1,583
	Disability Newsletter: 1 edition		Distribution: 1,304 Clicks: 3
 Key stakeholder engagement	Meeting with representatives of Cubby House Toy Library		Attendance: 3
	Meeting with representatives Peninsula Seniors Toy Repairers		Attendance: 2

2. Background

A Notice of Motion tabled at the Council meeting in October 2021 requesting Council staff engage with the community on the role we could play in supporting toy recycling on the Northern Beaches.

We want to promote sustainability and reduce the likelihood of cheap toys finding their way to landfill and support families by providing quality toys and equipment to meet their children's changing developmental needs.

There are existing toy recycling and library programs on the Northern Beaches.

3. Engagement objectives

Community and stakeholder engagement aimed to:

- build community and stakeholder awareness of participation activities
- provide accessible information so community and stakeholders can participate in a meaningful way
- identify community and stakeholder concerns, local knowledge and values.

4. Engagement approach

Community and stakeholder engagement for the Toy Library consultation was conducted over an 8-week period, from 26 November 2021 to 23 January 2022.

The engagement was planned, implemented and reported in accordance with Council's [Community Engagement Matrix](#) (2017).

A project page¹ was established on our have your say platform with information provided in an accessible and easy to read format. This included information about existing toy library and recycling initiatives. The engagement was centred around how we could build on these to meet environmental and community needs.

The project was primarily promoted through social media, a diverse range of email newsletter (EDM) channels, and emailed stakeholder notifications.

Feedback was captured through an online ideas board tool where people were encouraged to share their ideas and thoughts on what they felt Council could be doing to support toy recycling and toy library concepts on the Northern Beaches.

4.1 Reaching diverse audiences

A thorough stakeholder mapping exercise was completed to identify and understand the needs of the whole community.

It was determined for this project that it was particularly important to hear from parents and carers of younger children, including children with disability.

A notice about this consultation was included in Council's Disability Newsletter and staff from Children Services were asked to promote the Ideas Board to their networks.

¹ <https://yoursay.northernbeaches.nsw.gov.au/toy-library>

5. Findings

During this consultation, people were asked to share their ideas about how Council could support the toy library and recycling concept in an online Ideas Board.

Table 1 below provides a summary of what we heard during the consultation and our response.

The full list of ideas can be viewed on the Ideas Board on the project Your Say page: <https://yoursay.northernbeaches.nsw.gov.au/toy-library>

Table 1: Main ideas and suggestions and Council's response

Theme	What we heard	Council's response
Quality toys	A number of respondents would value the opportunity to borrow a variety of quality educational toys suited to their child's age and stage of development.	We will consider options to increase opportunities to borrow quality toys in various locations.
Cubby House Toy Library	Several respondents are supportive of the existing Cubby House Toy Library and would like to see greater community awareness and expansion of the service via longer hours and more locations.	We will investigate opportunities to increase awareness of the Cubby House Toy Library. We will investigate opportunities for additional support for the Cubby House Toy Library.
Peninsula Seniors Toy Recyclers	Several respondents would like to see an expansion of the existing service to include more drop off points and/or workshop locations plus inclusion of bikes and scooters for repair and sale.	We will investigate if there is scope for Council to provide further support to Peninsula Seniors Toy Recyclers. Bicycles are already donated to and repaired by Peninsula Seniors Toy Recyclers and Bikes for Life at Kimbriki.
Beach toy library	Some respondents would like beach toy libraries similar to those seen in some other LGAs.	We will investigate opportunities to pursue this.
Unwanted toys	Several respondents would like to know more about their options with regard to donating unwanted toys. One respondent would like to see more involvement by schools.	We will investigate and publicise options for donating unwanted toys, including through schools.
Repair and reuse of broken toys	A number of respondents would like ways to ensure broken quality toys are repaired rather than go to landfill.	We will consider ways to make it easier for our community to donate toys for repair.

Public library service	A number of respondents would like the public library to expand its collection to include quality toys for loan.	We will evaluate the feasibility of this idea.
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Document administration	
Version	1.0
Date	15 February 2022
Status	Final
Notes	Community and stakeholder views contained in this report do not necessarily reflect the views of the Northern Beaches Council or indicate a commitment to a particular course of action.

11.0 ENVIRONMENT AND SUSTAINABILITY DIVISION REPORTS

ITEM 11.1	NORTHERN BEACHES RESILIENCE STRATEGY - WITHSTAND. ADAPT. THRIVE.
REPORTING MANAGER	DIRECTOR ENVIRONMENT AND SUSTAINABILITY
TRIM FILE REF	2022/301484
ATTACHMENTS	1 ⇒ Northern Beaches Resilience Strategy - Withstand. Adapt. Thrive (Included In Attachments Booklet) 2 ⇒ Public Exhibition Community Engagement Report - Northern Beaches Resilience Strategy (Included In Attachments Booklet)

SUMMARY

PURPOSE

To report on the outcomes of public exhibition and seek adoption of the Northern Beaches Resilience Strategy – Withstand. Adapt. Thrive (the Strategy).

EXECUTIVE SUMMARY

At its meeting held 26 April 2022 Council endorsed the public exhibition of the draft Northern Beaches Resilience Strategy – Withstand. Adapt. Thrive for a minimum of 28 days. The public exhibition period ran from 9 May to 8 June 2022.

A total of 23 submissions were received during the public exhibition. Overall, the feedback was positive and showed that the draft Strategy is well supported.

The level of submissions is consistent with other strategies that have undertaken an extensive front end engagement process, such as Better Together: Social Sustainability Strategy 2040 which received a total of 13 submissions.

Over 1,300 community members contributed to the development of the Resilience Strategy which ensured the community's voice was represented in forming the strategic directions, priorities and actions.

Several minor amendments have been made to the draft Strategy in response to the feedback, in addition to a number of minor amendments proposed by staff.

The implementation of the Northern Beaches Resilience Strategy – Withstand. Adapt. Thrive is expected to be undertaken within existing operational resources initially, with any future initiatives being subject to Council's ordinary budgetary processes.

RECOMMENDATION OF DIRECTOR ENVIRONMENT AND SUSTAINABILITY

That Council:

1. Note the outcomes of the public exhibition of the draft Northern Beaches Resilience Strategy – Withstand. Adapt. Thrive.
2. Adopt the Northern Beaches Resilience Strategy – Withstand. Adapt. Thrive

REPORT

BACKGROUND

Council has developed the draft Northern Beaches Resilience Strategy – Withstand. Adapt. Thrive (the Strategy) which creates a vision for a resilient Northern Beaches and establishes a shared reference for collaborative action to increase the collective resilience of our community to a range of shocks and stresses. The Strategy will support a range of existing and in-development strategies, plans and policies, with the overall intent of embedding resilience in all of Council's activities.

The draft Strategy was developed on the back of extensive community and stakeholder engagement with over 1,300 survey responses, 4 community and business focus groups, youth engagement sessions, briefings and a workshop involving representatives from all of Council's Strategic Reference Groups.

Some of the shocks that are most concerning to our community include disease (pandemic), bush fires, storms, cyber-attack, digital network failure and infrastructure failure. Some of the stresses that are most concerning to our community include housing affordability, climate change, environmental degradation and mental health.

Based on the community engagement outcomes the Strategy establishes seven over-arching strategic directions, each accompanied by a range of key priorities and actions that will be implemented to continue to build the capacity and self-sufficiency of our community. These Strategic Directions are:

1. **Planning for our future** – Resilient land use planning reduces the impact of natural hazards on our community and enables access to a broad range of housing, employment, education, and transport options that support individual and community needs.
2. **Get Ready Northern Beaches** – Our community understands the risks they face and works together to prevent, prepare, respond, and recover from significant disruptions.
3. **Connect for strength** – Connected communities are stronger together. We look after each other in good times and bad, and care for those of who may need extra support.
4. **A strong and dynamic local economy** – Our local economy is diverse and offers rich opportunities for innovation, education and career growth, and community vitality.
5. **Adaptive services, assets and infrastructure** – We partner with key agencies and providers to protect our diverse portfolio of services, assets, and infrastructure so that we continuously, and through significant disruptions, can meet the needs of our community.
6. **A resilient natural and built environment** – We live in balance with our natural and built environments, and proactively take steps to protect and enhance our environment, cool our suburbs and green our buildings.
7. **Activated places and spaces** – Our safe and accessible public places and spaces support our social, emotional, and physical wellbeing.

While the Strategy provides a range of high-level priorities and key actions, its implementation will be supported by a tactical Resilience Action Plan. The Plan will include a range of short, medium and long term actions, in addition to actions that will be undertaken on a regular or continuous basis.

CONSULTATION

Following the Council resolution of 26 April 2022 to place the draft Strategy on public exhibition, Council undertook a wide, multi streamed engagement process. The public exhibition period extended over 4 weeks from 9 May to 8 June 2022. Community and stakeholder input was obtained through a range of engagement methods outlined in Table 1.

Table 1 – Key Community Engagement

 Have Your Say	Visitors: 1,036	Visits: 1,354	Average time onsite: 51secs
 Social media	Council Facebook post Council LinkedIn Ad KALOF Facebook post KALOF Instagram post		Reach: 11,316 Clicks: 294 Impressions: 1,177 Clicks: 50 Reach: 117 Reactions: 21 Reach: 221
 Print media and collateral	Media release completed and articles published about the draft Resilience Strategy in various print and online media publications. Printed material and posters with QR code linking to Your Say page displayed at the Day at the Bay event for World Environment Day.		N/A
 Electronic direct mail (EDM)	Community Engagement fortnightly newsletter: 2 editions		Distribution: Approx. 22,000 subscribers
Council weekly e-News: 2 editions		Distribution: Approx. 180,000 subscribers	
Disability News: 1 edition		Distribution: 1,288 subscribers	
Business News: 1 edition		Distribution: 13,955	
Creative News: 1 edition		Distribution: 1,915 subscribers	
Stakeholder emails: <ul style="list-style-type: none"> • Local Emergency Management Committee x2 • Environment SRG • Transport and Travel SRG • Economic and Smart Communities SRG • Better Together email list • Environment & Climate Change Strategy email list 		Distribution: <ul style="list-style-type: none"> 61 14 13 13 616 172 	

 Face-to-face sessions	In person at the Day at the Bay event for World Environment Day	Attendance: 25+
 Key stakeholder engagement	Environment Strategic Reference Group meeting	Attendance: 8
	Engagement with NSW Police Executive Team	Attendance: 8

Details of community feedback and responses are included in the Public Exhibition Community Engagement Report provided as Attachment 2. The key feedback themes raised during the submission period, and Council's proposed responses are provided in Table 2.

Table 2 - Community feedback received – key themes

Issue Title	Key consideration in submission	Council response
Fuel supply	Submission emphasises the relationship of fuel supply and impacts on local supply chains.	Fuel supply is noted as a critical interdependency and is illustrated in Figure 19. Minor wording change to Supply Chains (pg. 37) emphasising the criticality of fuel supply.
Energy security	Submission enquires if energy security measures and partnering with energy providers to deliver initiatives such as microgrids, Distributed Energy Resources are included within Strategic Direction 2 – Get Ready Northern Beaches.	Infrastructure resilience including energy security, is included within Direction 5 - Adaptive services, assets and infrastructure. Priority 3 and Action 3a (pg. 54) specifically aim to engage and partner with critical service and infrastructure providers to build understanding of system and asset risks, interdependencies and vulnerabilities and identify opportunities to improve service continuity, redundancy and scalability and increase resilience investment across all critical asset portfolios within the Northern Beaches. No amendment to the Strategy is proposed.

Issue Title	Key consideration in submission	Council response
Food security	Strengthen and develop locally produced essential food supply chains (eg. transformation of ovals into community gardens or food production areas)	<p>Page 37 of the Strategy discusses food security and supply chains in a broad sense, however minor amendments made to increase urban agriculture to increase local food production.</p> <p>Proposed amendments:</p> <ol style="list-style-type: none"> 1. Additional commentary on food security included within Supply Chains (pg. 37). 2. Additional priority added to Direction 1 (pg. 49): <ul style="list-style-type: none"> • <i>Increase local food production to increase food security and reduce reliance on regional and global supply chains.</i> 3. Additional action added to Direction 1 (pg. 49): <ul style="list-style-type: none"> • <i>Explore urban agriculture initiatives to increase local food production such as increasing community growing spaces, partnering with private enterprise, engagement and education, promotion of existing community gardens.</i>
Emergency communications	Submission discusses the reliance of hyper-local communication channels during an emergency and promote disaster online networks.	<p>There are well established protocols in relation to emergency communications which centre around the “single source of truth” principle, whereby communications are published by the nominated combat agency and then shared by others to ensure the intent of the original messaging is maintained.</p> <p>However, in order to assist centralised emergency communications, Council is investigating the implementation of a disaster dashboard such as the one established by Blue Mountains Council.</p> <p>Action 4c of Direction 2 (pg. 48) has been amended to include “emergency communications” as per below:</p> <ul style="list-style-type: none"> • <i>Invest in technologies that improve access to natural hazard information, emergency communications, monitoring and forecasting capability (S-M).</i>

Issue Title	Key consideration in submission	Council response
Local transport	The shortage of private/council and/or public electric means of transport present a major risk in case of petrol supply chain disruption.	<p>The interdependency of fuel in supply chains and transport is represented in Figure 19 (pg. 38) of the Strategy.</p> <p>No amendment to the Strategy is proposed as priorities relating to critical service continuity, including transport, are provided within Strategic Direction 5 Direction 5: Adaptive services, assets and infrastructure (pg. 54).</p>
Rental accommodation quality	Submission raises concerns around the power imbalance between landlords and renters resulting in a decrease in the quality of rental accommodation.	<p>This imbalance is likely driven by pressures surrounding housing affordability, thus increasing the demand of rental properties.</p> <p>No amendment to the Strategy is proposed as priorities relating to housing affordability are contained within Direction 1 (pg. 45), however consideration will be given to including an action in the Resilience Action Plan to advocate to the State Government to strengthen tenants' rights and protections.</p>
Asset Protection Zones	Submission recommends the monitoring of all Asset Protection Zones (APZs) for maintenance as required and notifying affected residents of required APZ works. Where an APZ is on Council / Government land, Council to carry out APZ clearing or coordinate with NSW RFS.	<p>The monitoring and maintenance of Asset Protection Zones is undertaken in accordance with the Bush Fire Risk Management Plan.</p> <p>This plan is currently being reviewed and updated by the Bush Fire Management Committee and will be placed on public exhibition later in the year.</p> <p>No amendment to the Strategy is proposed.</p>
Land use zoning	Submission recommends zoning the deferred lands with appropriate controls that reflect constraints and opportunities - including environmental conservation and bushfire prone land.	<p>Whilst the Strategy does not state rezoning as a specific action, it is considered that actions under Strategic Direction 1 adequately cover this through the establishment of planning controls that limit intensification, inappropriate development and incompatible land uses to reduce or avoid risks from natural hazards, and that limit impact on our local environment and community wellbeing.</p> <p>No amendment to the Strategy is proposed.</p>

Issue Title	Key consideration in submission	Council response
Coastal hazard management	<p>Submissions discuss the need to have a planned approach to managing coastal erosion particularly under climate change scenarios.</p> <p>Submissions recommend planned retreat and acquisition of private properties at risk from extreme weather.</p>	<p>Acquisition and planned retreat of properties affected by natural hazards are just one in a suite of actions that could be employed to manage risk.</p> <p>Each circumstance is unique, therefore requiring individual assessment of all feasible options. In areas with a Coastal Zone Management Plan or Coastal Management Program, these options are typically considered under such key strategies.</p> <p>No amendment to the Strategy is proposed.</p>
Role of Local Government in Resilience	<p>Submission raises concerns that the Strategy is largely outside of the responsibilities of Council and is a replication of the Resilient Sydney program.</p>	<p>Resilience is intimately aligned with the role and responsibilities of local government. Being the closest level of government to our community and possessing an in-depth understanding of our community's needs, local government is well placed to continue to build the capacity and self-sufficiency of our community.</p> <p>In relation to the Strategy being a replication of the Resilient Sydney program, this was the intent of the Strategy by applying the aims and objectives of this program and developing a local Strategy that recognises the unique circumstances of our community.</p> <p>No amendment to the Strategy is proposed.</p>
March 2022 floods and Manly Dam	<p>A number of submissions raised concerns in relation to the dam levels prior to and during the flood event in March with recommendations of a lowering of the dam operating levels.</p> <p>Submission recommends mapping of all areas affected by the March flood event, in addition to inspecting all drainage infrastructure for clear flow and identifying where upgrades to infrastructure are required.</p> <p>Recommends funding through the new S.7.11 Contributions Plan and Government Disaster Relief Funding.</p>	<p>Submissions have been forwarded to Council's Floodplain Planning team for consideration.</p> <p>Action 4a of Direction 2 recognises the need to work with the emergency service organisation and supporting agencies to continuously improve emergency planning and response arrangements to reduce impacts on our community.</p> <p>No amendment to the Strategy is proposed.</p>

Issue Title	Key consideration in submission	Council response
Ingleside Development	Submission articulates that managed growth in the Ingleside area could deliver a range of benefits as outlined across all Strategic Directions.	<p>The submission has been forwarded to Council's Strategic Planning team for consideration in relation to the Ingleside Precinct Plan.</p> <p>The Strategy identifies a number of key priorities in relation to the creation of new communities specifically:</p> <p><i>Direction 1: Planning for our future</i></p> <ul style="list-style-type: none"> • <i>Priority 1: Avoid intensification of development, inappropriate development and incompatible land uses in areas exposed to natural and urban hazards.</i> • <i>Priority 2: Carefully manage population growth without compromising our local environment, wellbeing and lifestyle of our community</i> • <i>Priority 6: Increase the resilience of infrastructure to support current and future communities</i> • <i>Priority 7: Improve social and affordable housing options particularly for very low to moderate income earners and essential workers</i> <p><i>Direction 5: Adaptive services, assets and infrastructure</i></p> <ul style="list-style-type: none"> • <i>Priority 1: Ensure critical infrastructure is not placed in areas that are exposed to current and future risk</i> <p>No amendment to the Strategy is proposed.</p>

Issue Title	Key consideration in submission	Council response
Population Growth	Submissions raised concerns in relation to population growth and describe a number of impacts on the environment and the human health and wellbeing of our community.	<p>The Strategy provides a number of Directions and priorities in relation to impacts of development on ecological and human health and wellbeing including:</p> <p><i>Direction 1: Planning for our future</i></p> <p><i>Priority 1: Avoid intensification of development, inappropriate development and incompatible land uses in areas exposed to natural and urban hazards.</i></p> <p><i>Priority 2: Carefully manage population growth without compromising our local environment, wellbeing and lifestyle of our community.</i></p> <p>No amendment to the Strategy is proposed.</p>

In addition to the above, a number of amendments by staff are identified in Table 3:

Table 3 – Other amendments

Section/Page	Proposed Changes
Direction 2 – Get Ready - Page 48	<p>Inclusion of priority populations and vulnerable communities within Direction 2, Action 1d.</p> <p>Amended text</p> <p><i>1d. Continue to work with priority populations, vulnerable communities and facilities (aged care, childcare and schools) to ensure they have plans in place to respond effectively to shock events (O)</i></p>
Various	Minor grammatical amendments

TIMING

Subject to endorsement by Council, the action plan will be developed concurrently with the commencement of high priority actions outlined in the Strategy. The action plan, which guides the delivery of the directions and priorities will align with Council's Delivery and Operational Plans.

Council will evaluate the progress against the key priorities and actions with a detailed assessment, report and review, to be completed every 4 years, along with Council's standard annual reporting programs. This will allow us to adapt the key priorities and actions in light of fast paced changes within the risk landscape, knowledge, technology, as well as federal and state policies.

LINK TO STRATEGY

The Strategy is cross-cutting, in that that has strong links with many of Council's strategic documents as shown in *Figure 1* over the page. As such it is necessary to embed resilience as a core principle across the full spectrum of Council's strategic and operational activities. The

Strategy will be implemented in tandem with a range of key strategies, programs and plans with progress monitored through the Integrated Planning and Reporting Framework (IP&R).

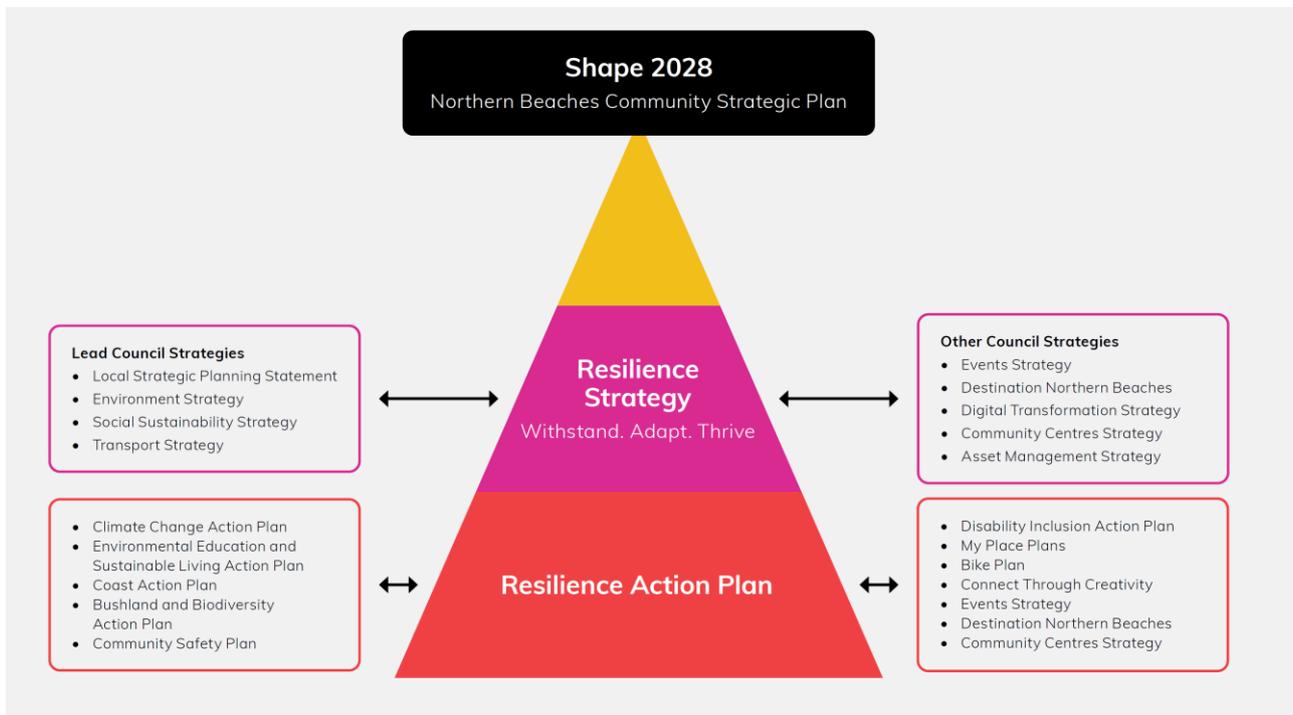


Figure 1 – Relationship to other Council strategies and plans

This Strategy relates to the Community Strategic Plan Outcomes of:

- Protection of the Environment - Goal 1: Our bushland, coast and waterways are protected to ensure safe and sustainable use for present and future generations.
- Protection of the Environment - Goal 2: Our environment and community are resilient to natural hazards and climate change.
- Protection of the Environment - Goal 3: Our community is well-supported in protecting the environment.
- Environment Sustainability - Goal 4: Our Council is recognised as a community leader in environment sustainability.
- Environment Sustainability - Goal 5: Our built environment is developed in line with best practice sustainability principles.
- Places for People - Goal 7: Our urban planning reflects the unique character of our villages and natural environment and is responsive to the evolving needs of our community.
- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Places for People - Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.
- Community and Belonging - Goal 10: Our community is stimulated through a diverse range of cultural and creative activities and events.
- Community and Belonging - Goal 11: Our community feels safe and supported.

- Community and Belonging - Goal 12: Our community is friendly and supportive.
- Vibrant Local Economy - Goal 13: Our businesses are well-connected and thrive in an environment that supports innovation and economic growth.
- Vibrant Local Economy - Goal 14: Our economy provides opportunities that match the skills and needs of the population.
- Vibrant Local Community - Goal 15: Our centres attract a diverse range of businesses, providing opportunities for work, education, leisure and social life.
- Transport and Infrastructure - Goal 16: Our integrated transport networks meet the needs of our community.
- Transport and Infrastructure - Goal 18: Our community can easily connect and communicate through reliable communication technologies.
- Good Governance - Goal 20: Our Council efficiently and effectively responds to, and delivers on, the evolving needs of the community.
- Participation and Partnership - Goal 21: Our community is actively engaged in decision making processes.
- Participation and Partnership - Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.

FINANCIAL CONSIDERATIONS

The initial key actions in the Strategy will be undertaken within Council's existing budget. Delivery of future options will be subject to Council's normal budget processes. In particular, additional funding may be required for project specific actions particularly involving infrastructure mitigation and adaption. Budget impacts associated with these activities will need to be determined on a case-by-case basis and provided within the business case for the project.

It is well documented that increased investment in risk reduction activities leads to a reduction of avoidable damages and recovery costs, clearly highlighting the long-term financial benefit to focus on anticipatory, mitigative and adaptive actions.

Where additional funding is required, grant funding opportunities through a range of national and state resilience programs will be investigated to assist in the implementation of the recommended options.

SOCIAL CONSIDERATIONS

This draft Strategy has a strong synergy with, and has been developed to complement, the Better Together Social Sustainability Strategy 2040, which provides an overarching framework for achieving positive social impact with the community.

The draft Strategy acknowledges the impact of shock events and stresses on the wellbeing of our community and establishes a number of strategic directions to reduce their impact.

ENVIRONMENTAL CONSIDERATIONS

The draft Strategy recognises the community's value of our environment and acknowledges that environmental degradation and climate change are significant stresses for our community. It has been developed to complement Protect. Create. Live – Northern Beaches Environment and Climate Change Strategy 2040 which provides a strategic direction to protect and improve our environment, now and for future generations.

GOVERNANCE AND RISK CONSIDERATIONS

Failing to adequately invest in resilience activities can have a range of potential impacts including:

- Rising insurance costs or inability to obtain insurance
- Increased vulnerability to current and future risks
- Disruption to assets and services, particularly in times of crisis
- Repair/replacement costs may exceed the mitigation and adaption costs
- A reduction in mitigation/adaption opportunities as options are no longer available or feasible.

The focus of the draft Strategy is to mitigate and adapt to current and emerging risks, both to the community and organisation. As such, regular engagement with Council's Audit, Risk and Improvement Committee (ARIC) will be an important consideration during the implementation phase.

12.0 PLANNING AND PLACE DIVISION REPORTS

ITEM 12.1	OUTCOME OF PUBLIC EXHIBITION - PLANNING AGREEMENT POLICY 2022
REPORTING MANAGER	EXECUTIVE MANAGER STRATEGIC AND PLACE PLANNING
TRIM FILE REF	2022/311888
ATTACHMENTS	1 ⇒ Planning Agreement Policy 2022 (Included In Attachments Booklet) 2 ⇒ Guide for Developers 2022 (Included In Attachments Booklet) 3 ⇒ Community Engagement Report - Draft Planning Agreement Policy (Included In Attachments Booklet)

SUMMARY

PURPOSE

To report the outcomes of the public exhibition of the draft Planning Agreement Policy 2022 (draft Policy) and to seek adoption of the draft Planning Agreement Policy 2022.

EXECUTIVE SUMMARY

Following recent legislative reforms, a review of the Council's Voluntary Planning Agreements Policy 2019 (adopted on 17 December 2019) was completed. The key differences between the current VPA Policy and the draft Planning Agreement Policy 2022 are:

- (a) Removal of value capture in accordance with the Practice Note on Planning Agreements.
- (b) Inclusion of a flowchart of the process.
- (c) Removal of Council's internal procedures and templates as these are documented in Council's systems.
- (d) Reference to the need to pay a fee to cover the assessment and administrative costs.
- (e) Minor administrative changes.

In addition to the preparation of the draft Policy, a 'Guide for Developers on Planning Agreements' has been prepared to assist developers in understanding Council's processes if they are contemplating entering into a planning agreement with Council, including what is to accompany an Offer to Enter into a Planning Agreement.

At its meeting of 26 April 2022, Council resolved as follows:

That:

1. *Council place the draft Planning Agreement Policy on public exhibition for 28 days in accordance with Council's Community Participation Plan.*
2. *The outcome of the public exhibition of the draft Planning Agreement Policy be reported to Council.*

The Draft Planning Agreement Policy was exhibited from 29 April 2022 to 29 May 2022.

The 'Guide for Developers on Planning Agreements' accompanied the exhibition of the draft Policy.

No submissions were received during the exhibition period.

One minor change has been made to the draft Policy following public exhibition, to reference the Environmental Planning and Assessment Regulation 2021 (replacing the Environmental Planning and Assessment Regulation 2000).

If Council agrees to adopt the Planning Agreement Policy 2022 (Attachment 1) it will replace the Northern Beaches Voluntary Planning Agreement Policy 2019.

RECOMMENDATION OF DIRECTOR PLANNING AND PLACE

That Council:

1. Note the outcomes of the public exhibition of the draft Planning Agreement Policy 2022.
 2. Adopt the Planning Agreement Policy 2022.
-

REPORT

BACKGROUND

At the Council meeting of 17 December 2019, Northern Beaches Voluntary Planning Agreements Policy (the 'VPA Policy') was adopted.

The VPA Policy was prepared under the:

- legal and procedural framework set out in Division 7.1 of Part 7 of the *Environmental Planning & Assessment Act and Division 1A of Part 4 of the Environmental Planning and Assessment Regulation 2000*
- a Practice Note on Planning Agreements (July 2005) issued by the then Department of Infrastructure Planning and Natural Resources.

Legislative Reforms Introduced in 2021

In February 2021, legislative changes to Planning Agreements were introduced including an updated Practice Note on Planning Agreements (published by the NSW Government in February 2021) replacing the 2005 Practice Note. The new Practice Note has informed Council's updated business processes and systems procedures for planning agreements (now published in ProMapp and TechOne Application module, implemented by Council staff), and the review of Council's adopted VPA Policy.

Legislative changes to planning agreements are specified in the Environmental Planning and Assessment Amendment (Infrastructure Contributions) Bill 2021 (the Bill) and the recently exhibited Environmental Planning and Assessment Amendment (Infrastructure Contributions) Regulation 2021. The exhibited legislative changes and the Practice Notes issued by NSW Government have informed the policy review.

Key changes between the Existing Voluntary Planning Agreement Policy 2019 and the Planning Agreement Policy 2022

In summary, the key differences between the current VPA Policy and the Planning Agreement Policy are:

- a) Removal of value capture in accordance with the Practice Note on Planning Agreements.
- b) Inclusion of a flowchart of the process.
- c) Removal of Council's internal procedures and templates as these are documented in Council's systems.
- d) Reference to the need to pay a fee to cover the assessment and administrative costs.
- e) Minor administrative changes.

Additionally, a 'Guide for Developers on Planning Agreements' (Attachment 2) was prepared to assist developers understand Council process if they are contemplating entering into a planning agreement with Council, including what is to accompany an Offer to Enter into a Planning Agreement. It is a companion guide to be read in conjunction with Council's Planning Agreement Policy 2022 and replaces the Voluntary Planning Agreement Guideline 2019.

Council decision of 26 April 2022

At its meeting of 26 April 2022, Council resolved as follows:

That:

1. *Council place the draft Planning Agreement Policy on public exhibition for 28 days in accordance with Council's Community Participation Plan.*
2. *The outcome of the public exhibition of the draft Planning Agreement Policy be reported to Council.*

It is noted that one minor change has been made to the Draft Policy following public exhibition, to reference the Environmental Planning and Assessment Regulation 2021 (*replacing the Environmental Planning and Assessment Regulation 2000*). No other changes are recommended to the exhibited Policy.

CONSULTATION

The Planning Agreement Policy 2022 was exhibited for 28 days in accordance with Council's Community Participation Policy from 29 April 2022 to 29 May 2022. The Guide for Developers on Planning Agreements accompanied the exhibition of the draft Policy.

No submissions were received during the exhibition period.

The Community Engagement Report (Attachment 3) is provided for review.

TIMING

If Council agrees to adopt the Planning Agreement Policy 2022 it will replace the current Voluntary Planning Agreement Policy 2019.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 7: Our urban planning reflects the unique character of our villages and natural environment and is responsive to the evolving needs of our community.
- Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.
- Participation and Partnership - Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.

FINANCIAL CONSIDERATIONS

There will be no additional burden to Council in implementing the Planning Agreement Policy 2022.

SOCIAL CONSIDERATIONS

The Planning Agreement Policy 2022 sets out the criteria that Council will use to:

- assess the offer to enter into a planning agreement
- prepare a draft Planning Agreement, if the Offer is deemed appropriate, including what, if any, public benefits are offered.

The Guide for Developers on Planning Agreements has been prepared as an information and procedural document to guide developers through this process. The Guide demonstrates Council's commitment to being transparent and trusted to make decisions as well as to actively engage the community in decision making processes. The Guide is now available on Council's website.

ENVIRONMENTAL CONSIDERATIONS

If adopted, there will be no adverse environmental impacts in implementing the Planning Agreement Policy 2022.

GOVERNANCE AND RISK CONSIDERATIONS

Ensuring a robust, complete, and up to date policy environment is key to Council's governance framework.

ITEM 12.2	OUTCOME OF PUBLIC EXHIBITION - WARRIEWOOD VALLEY CONTRIBUTIONS PLAN
REPORTING MANAGER	EXECUTIVE MANAGER STRATEGIC AND PLACE PLANNING
TRIM FILE REF	2022/327420
ATTACHMENTS	1 ⇒Community Engagement Report (Included In Attachments Booklet) 2 ⇒Department of Education Letter to Council (Included In Attachments Booklet) 3 ⇒Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 (Included In Attachments Booklet) 4 ⇒Environmental Planning and Assessment (Local Infrastructure Contributions) Direction issued 21 August 2012 (Included In Attachments Booklet)

SUMMARY

PURPOSE

To report the outcomes of the public exhibition of the draft Warriewood Valley Development Contributions Plan (Amendment 16, Revision 4) 2022 and to seek adoption of the Plan (as amended post exhibition).

EXECUTIVE SUMMARY

At its meeting on 26 April 2022, Council considered proposed amendments to the Warriewood Valley Contributions Plan (Amendment 16, Revision 3) 2018 and resolved to publicly exhibit these changes by way of the Draft Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 (the 'Warriewood Valley Contributions Plan'). The public exhibition of the draft Warriewood Valley Contributions Plan occurred between 29 April 2022 to 29 May 2022.

During the public exhibition a total of 18 submissions were received, including a submission from the Northern Beaches Indoor Sports Centre and the Warriewood Residents Association. One of these submissions was received after the conclusion of the public exhibition period.

The main issues raised in public submissions relate to:

- Request for the open space expenditure to be partly reallocated to the Northern Beaches Indoor Sports Centre (NBISC) to facilitate the future expansion of this facility.
- Timing of the upgrade to the central median in Orchard Street and the roundabout at the intersection of Orchard Street and Fern Creek Road.
- The provision of additional open space facilities at Narrabeen Sports High School.
- The ongoing administration of development contributions.
- Inclusion of accounting details within the Contributions Plan.

Responses to the issues raised in the submissions are provided in the Community Engagement Report (Attachment 1).

On 2 June 2022, Council received a letter from Department of Education (Attachment 2) advising of its cancellation of the joint venture agreement with Council regarding the development and sharing of a new synthetic grass sportsfield at Narrabeen High School. This new synthetic grass sportsfield had been identified in the exhibited draft Contributions Plan.

As a result of submissions, the following post-exhibition changes are proposed to the Plan:

- Bringing forward the delivery of infrastructure Item 44 (Central median - Orchard Street) and Item 48 (Roundabout – Orchard Street and Fern Creek Road). This infrastructure had been planned for delivery in 2028/29 and will be brought forward to 2022/23.
- Delete reference to the Ministerial Direction in chapter 2.8, titled Environmental Planning and Assessment (Local Infrastructure Contributions – Timing of Payment 2020). This Ministerial Direction ended on 31 March 2022 and will not apply to any new applications.
- Delete duplication of a completed infrastructure item in Appendix A.

Other post-exhibition changes also proposed to the Plan include:

- Deletion of Item 1D – In June 2022 the NSW Department of Education withdrew support for the construction of new synthetic field at Narrabeen Sports High School. Accordingly, this item has been removed from the Plan.
- Reinstate Items 3 and 33 in the pedestrian and cycle network works schedule as items still to be delivered (rectifies the error made in the exhibited plan as it was shown on the map but not listed for delivery).

These post-exhibition changes have been incorporated into the Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 (Attachment 3).

Adoption of the Warriewood Valley Contributions Plan facilitates Council's ability to impose conditions on development consents in Warriewood Valley to require development contributions to be paid to Council. In turn, the development contributions paid under the Warriewood Valley Contributions Plan will fund the infrastructure commensurate with the development occurring in Warriewood Valley.

RECOMMENDATION OF DIRECTOR PLANNING AND PLACE

That Council:

1. Note the outcomes of the public exhibition of the Draft Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022.
 2. Adopt the Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 (as amended following public exhibition).
 3. Notify all submitters of Council's decision.
-

REPORT

BACKGROUND

Development contributions are a levy imposed on development by councils to fund the delivery of essential local infrastructure.

Councils can only impose a condition requiring payment of a levy if it is in accordance with an adopted contributions plan. Contributions plans must be prepared and administered in accordance with all legislative requirements.

The Environmental Planning and Assessment Act 1979 (the 'EPA Act') and the Environmental Planning and Assessment Regulation 2021 set the framework for how development contributions can be levied and spent.

Contribution plans prepared under section 7.11 of EPA Act (formerly section 94) must demonstrate a clear nexus between the anticipated development and the infrastructure required to address this demand. Section 7.11 plans are commonly prepared for areas with high anticipated growth to address infrastructure demands commensurate with the growth.

The Contributions Plan for Warriewood Valley

In 1998, the then Pittwater Council adopted the Warriewood Valley Section 94 Contributions Plan as the mechanism to fund infrastructure to support the anticipated population in the Warriewood Valley Release Area. As part of a program of work to ensure the Warriewood Valley Contributions Plan remains contemporary and up to date, this Plan has been reviewed and amended 20 times. These amendments have addressed the changing planning framework and the community's infrastructure demands over the years.

In 2012, Council anticipated that the Warriewood Valley Release Area development would be generally complete by 30 June 2022 and the contributions plan was prepared with a ten-year life span.

The contributions plan for Warriewood Valley is not subject to a Ministerial Direction that had set the maximum allowable contribution rate of \$30,000 per new dwelling/lot for greenfield development. This is due to the Environmental Planning and Assessment (Local Infrastructure Contributions) Direction 2012 (Attachment 4) which includes the Warriewood Valley Contributions Plan on the schedule to which this Direction does not apply. This allows Council to apply the full residential contribution rate in the plan.

The Warriewood Valley Development Contributions Plan Amendment 16, Revision 3, 2018 was adopted by Council on 28 August 2018. This plan is due to expire on 30 June 2022.

Key changes included as part of the exhibition in the Draft Warriewood Valley Contributions Plan (Amendment 16 Revision 4) 2022

The key changes included in the exhibited version of the Warriewood Valley Contributions Plan were:

1. Extending the life of the Plan

As the current plan will expire on 30 June 2022, the Warriewood Valley Contributions Plan has been amended to identify a ten-year program to 2030/31, consistent with Council's Long Term Financial Plan. This ten-year period will account for the current financial year in which the Warriewood Valley Contributions Plan was prepared, being 2021/22.

2. Updated income and expenditure assumptions

A conservative approach is applied to the expected yield on the remaining undeveloped land parcels in Warriewood Valley. The Warriewood Valley Contributions Plan now anticipates

441 dwellings to be delivered on the remaining undeveloped land by 2030/31 (down from 692 dwellings in the Contributions Plan 2018).

This reduction reflects the dwellings delivered since 28 August 2018 (the date the current plan was adopted) and a reduced yield on several sites impacted by significant environmental constraints. This assumption does not preclude the future development of any constrained properties and no changes are proposed to existing planning controls or land zones.

Expenditure has been revised to reflect the amended income assumptions and to ensure a positive cash flow position for the life of the Plan. This has also been balanced with the community's anticipated infrastructure priorities.

Indexation of future expenditure in the Warriewood Valley Contributions Plan has been updated to ensure consistency with the Independent Pricing and Regulatory Tribunal's (IPART) recommendations for preparation of section 7.11 contribution plans. Expenditure is now indexed by the Producer Price Index (Road and Bridge Construction NSW), prepared by the Australian Bureau of Statistics.

3. Upper Fern Creek

The Upper Fern Creek Corridor is located within the Ingleside Chase Escarpment. An explanation regarding how this land came into Council ownership is provided in the existing Contributions Plan 2018:

"The purchase of the Upper Fern Creek Corridor was forward funded by Council. Contributions are still to be sought to compensate Council through funds collected under this Plan."

The Warriewood Valley Contributions Plan identifies that the monetary contributions collected for the cost of this land have now been received and repaid to Council.

4. Secondary dwellings

The exemption for secondary dwellings has been removed. This is consistent with Council's decision of 25 June 2019 in adopting the Northern Beaches Section 7.12 Contributions Plan and levying a development contribution on secondary dwellings across all other areas of the Northern Beaches.

5. Revised open space strategy

The required open space quantum has been updated to reflect the revised dwelling assumptions. Following unsuccessful attempts to negotiate the purchase of additional private land for active open space an updated open space strategy replaced the proposal to purchase additional privately owned land for open space with a revised approach to embellish existing active open space to increase the available hours of use. This is reflected in the updated infrastructure works.

This option to meet the remaining open space demand through embellishment rather than pursuing the purchase or acquisition of additional privately owned land is considered a financially sustainable approach and is consistent with the open space strategy in the current Plan where suitable land or funds are not available.

6. Review of infrastructure items

The infrastructure schedule has been updated to remove all works completed prior to the 2021/22 financial year. Completed works are in Appendix A of the Warriewood Valley Contributions Plan. Infrastructure works delivered in 2021/22 cannot be reflected in Appendix A until the end of year financial reconciliation has occurred.

Infrastructure delivery/prioritisation of the remaining infrastructure has been revised consistent with the amended income assumptions and anticipated demand for these items.

All cost estimates and land valuations for the still to be delivered infrastructure have also been updated.

Several items in the infrastructure schedule of the Contributions Plan 2018 were removed as the infrastructure was no longer required, or there were better ways identified for addressing this infrastructure demand.

7. Removal of deferred or periodic payments

This clarifies Council's position that deferred payment of monetary contributions will not be accepted. This is consistent with the approach in the Northern Beaches Section 7.12 Contributions Plan 2022, adopted by Council on 24 May 2022.

8. Other administrative changes

Minor administrative and typographical amendments to improve readability and in some instances, update references to legislation.

CONSULTATION

The Warriewood Valley Contributions Plan was exhibited in accordance with Council's resolution of 26 April 2022, for 4 weeks from 29 April 2022 to 29 May 2022. The following engagement activities were undertaken:

- 'Your Say' web page enabling online submissions.
- Inclusion in two editions of Council's fortnightly electronic newsletters to 23,000 subscribers.
- Notification letters were sent to all landowners whose properties were in the area known as the Southern Buffer (either side of Boondah Road) advising that their property is no longer identified for potential future purchase (for sportsfields).
- Notification letter sent to the Warriewood Residents Association.

At the completion of the public exhibition, the 'Your Say' page received a total of 292 visits.

During the public exhibition period 18 submissions were received, including a submission from the Northern Beaches Indoor Sports Centre and the Warriewood Residents Association. One submission was received after the conclusion of the public exhibition period.

The main issues raised in submissions relate to:

- Request for the open space expenditure to be partly reallocated to the Northern Beaches Indoor Sports Centre (NBISC) to facilitate the future expansion of this facility.
- Timing of the upgrade to the central median in Orchard Street and the roundabout at the intersection of Orchard Street and Fern Creek Road.
- The provision of additional open space facilities at Narrabeen Sports High School.
- The ongoing administration of development contributions.
- Inclusion of accounting details within the Contributions Plan.

Responses to the issues raised in the submissions are provided in the Community Engagement Report (Attachment 1).

Post-Exhibition Changes

1. Following a review of the issues raised in the submissions, three post-exhibition changes are proposed:

- Bring forward the delivery of Item 44 (Central median - Orchard Street) and Item 48 (Roundabout – Orchard Street and Fern Creek Road) from 2028/29 to 2022/23.

Development along this section of Orchard Street, from Garden Street to Fern Creek Road is now progressing. These two infrastructure items are adjacent to one another and can be delivered together. There are adequate funds within the financial reserve to bring forward the construction of these items which will improve the road network in this location.

- Delete reference to the Ministerial Direction in chapter 2.8, titled Environmental Planning and Assessment (Local Infrastructure Contributions – Timing of Payment 2020). This Direction ended on 31 March 2022 and will not apply to any new applications.
- Delete duplication of a completed infrastructure item in Appendix A.

2. Public Recreation and Open Space Strategy

The exhibited Warriewood Valley Contributions Plan identified an updated public recreation and open space strategy. This strategy addresses open space demands through the embellishment of existing active open space. Sportsground capacity is measured in hours through the sustainable weekly capacity of field measured by hours. The embellishment of existing fields via improvements to lighting, irrigation or synthetic/hardcourt increases the available hours of use.

Following the conclusion of the public exhibition, Council received correspondence from the NSW Department of Education on 2 June 2022 advising that it no longer supports the construction of a new synthetic field at Narrabeen Sports High School (Attachment 2). This has resulted in post-exhibition changes to the works schedule listing the open space infrastructure items for delivery, namely:

- Deletion of Item 1D the new synthetic sportsfield in Narrabeen High School.
- The proposed open space embellishment works (lighting, irrigation, hard courts, and synthetic) particularly for Fields 2, 3, 4, 6 and 7 (Boondah Sportsfields) and North Narrabeen Reserve Field 2 will increase the available hours of existing sportsfield use to meet the anticipated demands of Warriewood Valley (Items 1I and 1J).

3. Pedestrian and Cycle Network Strategy

Two sections of sharepaths in the Lynne Czinner Park were incorrectly omitted from the works schedule of the exhibited Warriewood Valley Contributions Plan (nothing that the map clearly showed these sections). These are known as Items 3 and 33 from the works schedule – pedestrian and cycle network.

Both items are still planned for delivery and have been reinstated to correct the omission.

All post-exhibition changes have been incorporated into the Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 (Attachment 3).

TIMING

If adopted by Council, the Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 will come into force on 1 July 2022. All applications in the Warriewood Valley Release Area determined on or after this date will be subject to the provision of the adopted plan.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 7: Our urban planning reflects the unique character of our villages and natural environment and is responsive to the evolving needs of our community.
- Places for People - Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.
- Transport and Infrastructure - Goal 16: Our integrated transport networks meet the needs of our community.
- Good Governance - Goal 20: Our Council efficiently and effectively responds to, and delivers on, the evolving needs of the community.

FINANCIAL CONSIDERATIONS

The Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 will ensure the ongoing efficient funding and delivery of infrastructure in Warriewood Valley to 30 June 2031. This will continue the financial sustainability of the Plan and ensure that the existing Northern Beaches community is not burdened by funding the provision of local infrastructure in the Warriewood Valley Release Area.

The Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 achieves a positive annual cash flow position throughout the life of the Plan (from 2021/22 to 2030/31) to minimise financial risk to Council.

SOCIAL CONSIDERATIONS

The Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 facilitates the timely funding and provision of local infrastructure such as open space, pedestrian/cycle networks and a community facility which will enhance social outcomes for current and future residents and workers in the Warriewood Valley Release Area.

ENVIRONMENTAL CONSIDERATIONS

Funds levied under the Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 will assist in the purchase, conservation, and enhancement of the creek line corridors within the Warriewood Valley Release Area. The rehabilitation of these creeks will ensure they become important habitat areas and linkages for native flora and fauna.

GOVERNANCE AND RISK CONSIDERATIONS

The Warriewood Valley Contributions Plan (Amendment 16, Revision 4) 2022 has been prepared to ensure that Council's mechanism for funding local infrastructure is contemporary and in accordance with all legislative requirements. To ensure a sound level of risk management, an ongoing review of the Plan with respect to cost estimates, income projections and economic factors will be undertaken.

Council regularly reviews its contribution plans to ensure compliance with relevant legislation and best practice principles for managing development contributions. Reviewing the current contributions plan ensures it accurately reflects anticipated development outcomes and community needs in Warriewood Valley through to 2030/31.

13.0 TRANSPORT AND ASSETS DIVISION REPORTS

ITEM 13.1	PUBLIC EXHIBITION OF THE DRAFT OPEN SPACE AND OUTDOOR RECREATION STRATEGY AND ACTION PLAN - LET'S PLAY!
REPORTING MANAGER	EXECUTIVE MANAGER PARKS AND RECREATION
TRIM FILE REF	2021/867217
ATTACHMENTS	1 ⇒ Draft Open Space and Outdoor Recreation Strategy and Action Plan - Let's Play! (Included In Attachments Booklet) 2 ⇒ Community Engagement Report - Draft Open Space and Outdoor Recreation Strategy and Action Plan (Included In Attachments Booklet)

SUMMARY

PURPOSE

To consider for public exhibition the draft Open Space and Outdoor Recreation Strategy and Action Plan - Let's Play!

EXECUTIVE SUMMARY

The Northern Beaches is home to a large and diverse open space network with significant areas of parkland, beaches and foreshores and natural areas along with an extensive range of outdoor recreational facilities. This unique mix of land and water environments and facilities provides a strong sense of place and belonging for our community, many recreation opportunities and is a defining feature of the culture and identity of the Northern Beaches. The wellness of our people, our community and our economy is linked to access to and quality of our open space network and facilities.

A new draft Open Space and Outdoor Recreation Strategy and Action Plan - Let's Play! (Strategy) has been developed to guide future policy, planning, improvements and management of open spaces and outdoor recreation facilities holistically and equitably over the next 15 years (Attachment 1). Community feedback gathered for the Strategy indicates that our residents' value and appreciate:

- a diversity of recreation opportunities
- access to nature
- environmental sustainability
- wellbeing benefits
- proximity to open spaces, nature and views.

In response to this community feedback and our research the following strategic directions are proposed:

- Inform and understand: Support the local and wider community to understand, use and care for the wide range of open spaces on the Northern Beaches.
- Links and loops: Create a better connected and more accessible open space network, with improved walking and cycling infrastructure and connections.

- Better and brighter: Enhance the use and quality of existing open spaces through targeted embellishments and design improvements.
- Growth and gaps: Provide new and enhanced open space, and enable multipurpose use of space, to support residential growth and address key provision gaps.
- Management and planning: Ensure management of open spaces, including planning, policies, processes and events are flexible, responsive and viable.
- Ongoing maintenance: Maintain open space to maximise opportunities for users to access high quality spaces and facilities.

The Strategy's Action Plan outlines the actions recommended for implementation over the next 15 years to meet community needs. These actions are aligned to the strategic directions and Council's Resourcing Strategy and Community Strategic Plan. Implementation of these actions is dependent on resourcing, funding and planning approvals, environmental assessments, outcomes of any relevant feasibility research and will be informed by community feedback.

It is proposed to place the draft Strategy on public exhibition for a minimum of 42 days and the outcomes to be reported back to Council.

RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That:

1. Council place the draft Open Space and Outdoor Recreation Strategy and Action Plan – Let's Play! on public exhibition for a minimum of 42 days.
 2. A report on the outcome of the public exhibition is reported back to Council.
-

REPORT

BACKGROUND

The Northern Beaches is home to a large and diverse open space network with significant areas of parkland, beaches and foreshores and natural areas along with an extensive range of outdoor recreational facilities. This unique mix of land and water environments and facilities provides a strong sense of place and belonging for our community, many recreation opportunities and is a defining feature of the culture and identity of the Northern Beaches. The wellness of our people, our community and our economy is linked to the access to and quality of our open space network and facilities.

A new draft Open Space and Outdoor Recreation Strategy and Action Plan – Let's Play! (Strategy) has been developed to guide future policy, planning, improvements and management of open spaces and outdoor recreation facilities holistically and equitably over the next 15 years (Attachment 1).

The Strategy has been informed by community feedback (see Community Engagement Report, Attachment 2), identified current and future community needs, demographics, land and facility audits, literature reviews, gap analyses and best practice guidelines and open space trends relevant to the Northern Beaches.

Consideration has been given to all kinds of outdoor recreation activities and recreation facilities including those enjoyed in our coastal, urban park and bushland areas. In response to the growth of mountain biking and other types of off-road cycling and the recent increase in unauthorised trails, building an in-depth analysis of off-road cycling was undertaken. Council's playgrounds were also reviewed in detail to identify gaps in provision and to inform priorities for upgrades and improvements.

Some of the key open space trends outlined in the Strategy include:

- providing a network of interconnected spaces
- supporting healthy living and mental and physical wellbeing
- multipurpose and flexible spaces and facilities
- consideration of quality and amenity in design, maintenance and management (eg. look and feel)
- realising the full potential of existing open spaces.

Community feedback gathered for the Strategy indicates that our residents value and appreciate:

- a diversity of recreation opportunities
- access to nature
- environmental sustainability
- wellbeing benefits
- proximity to open spaces, nature and views.

In response to community feedback and our research the following strategic directions are proposed:

- Inform and understand: Support the local and wider community to understand, use and care for the wide range of open spaces on the Northern Beaches.

- Links and loops: Create a better connected and more accessible open space network, with improved walking and cycling infrastructure and connections.
- Better and brighter: Enhance the use and quality of existing open spaces through targeted embellishments and design improvements.
- Growth and gaps: Provide new and enhanced open space, and enable multipurpose use of space, to support residential growth and address key provision gaps.
- Management and planning: Ensure management of open spaces, including planning, policies, processes and events are flexible, responsive and viable.
- Ongoing maintenance: Maintain open space to maximise opportunities for users to access high quality spaces and facilities.

KEY INITIATIVES

The Strategy's Action Plan outlines the actions recommended for implementation over the next 15 years to meet current and future community needs. These actions are aligned to the strategic directions outlined above and Council's Resourcing Strategy and Community Strategic Plan. Key initiatives include:

- new playgrounds
- prioritising playspace upgrades to offer higher quality and more diverse play experiences that benefit a broader range of people, rather than smaller playgrounds/playspaces that service a smaller catchment. This may include alternative facilities for older children and youth such as bike parks and basketball facilities
- developing new and improved off road cycling facilities for a broad range of interests and skills, including improvements to the Manly Warringah War Memorial State Park (Manly Dam) mountain bike trail, new bike parks, formalising some unauthorised trails and continuing to work with the NSW National Parks and Wildlife Service (NPWS) on additional cross tenure trails
- installing outdoor fitness equipment and basketball/netball/multi-use courts at appropriate locations and where there is demand
- improving maintenance regimes (particularly in key areas and during periods of high use) to increase the standard of service to provide a higher quality and more consistent experience
- improving access to and quality of amenities
- continuing to support the sustainable recreational use of bushland and managing edge effects
- continuing supporting parks, garden and trail volunteers
- continuing to partner with the NSW State Government regarding shared access of school grounds and facilities and partnerships for new and upgraded facilities
- undertaking future recreation planning such as an Indoor Sport and Recreation Needs Study.

CONSULTATION

Community engagement to inform the Strategy commenced in November 2019 and has included the following activities:

- Telephone Survey
- Social pinpoint
- Targeted stakeholder consultation, e.g. youth, disability sector, seniors, special interest groups, recreation groups and businesses
- Off Road Cycling Rider Survey
- Off Road Cycling Stakeholder Group meetings
- Council preschool and vacation care group activities
- Places for People Strategic Reference Group meetings
- Manly Warringah War Memorial State Park Advisory Committee meetings
- Narrabeen lagoon State Park Advisory Committee meetings
- National Parks and Wildlife Service meetings
- Written submissions.

Targeted internal stakeholder meetings and communications has also occurred with relevant internal Council teams.

The outcomes of this consultation directly informed the strategic directions and actions outlined in the Strategy. A summary of the consultation undertaken, and the feedback received is outlined in the Community Engagement Report at Attachment 2.

TIMING

Should the recommendations in this report be supported the Strategy will be placed on public exhibition for a minimum of 42 days.

The Strategy's recommended actions are proposed to be considered in a delivery timeframe linked to Council's Resourcing Strategy as follows: current action (22/23), short term actions (23/24 to 25/26), medium term actions (26/27 to 31/32) and long-term actions (32/33 to 36/37).

LINK TO STRATEGY

The draft Strategy has been informed by and is integrated with Council's strategies and plans including the Community Strategic Plan, Northern Beaches Local Strategic Planning Statement, Better Together: Social Sustainability Strategy 2040, Environment and Climate Change Strategy and the draft Northern Beaches Resilience Strategy.

The draft Open Space and Recreation Strategy relates to the Community Strategic Plan Outcomes of:

- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.

- Places for People - Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.

FINANCIAL CONSIDERATIONS

The costs associated with the proposed public exhibition of the draft Strategy can be met with funds from the 2021/22 Parks and Recreation operational budget.

Implementation of the recommended actions in the Strategy's Action Plan is dependent on resourcing, funding and planning approvals, environmental assessments, outcomes of any relevant feasibility research and will be informed by community feedback. Grant funding and external funding will also be sought from other tiers of government and the community and corporate sectors.

A review of the Strategy's recommended actions will be undertaken as part of Council's annual budget process and after each fifth year to ensure that these actions are financially viable. Budget impacts will be determined on a case-by-case basis and provided within business cases for assessment.

SOCIAL CONSIDERATIONS

The wellness of our people, our community and our economy is linked to the access to and quality of our open space network and facilities. The Strategy is not only a guide for how Council can meet the open space and outdoor recreation facility needs of our community but also underpins Council's commitment to the ongoing provision of quality recreation opportunities and to our community's well-being.

ENVIRONMENTAL CONSIDERATIONS

The need for recreation opportunities to be sympathetic to the natural environment was a strong theme that came out through community engagement undertaken for the draft Strategy. The draft Strategy supports sustainable recreational access to natural areas. Undertaking appropriate environmental assessments and implementing assessment outcomes is Council's practice for all projects and programs and applies to the Strategy and recommended Actions.

GOVERNANCE AND RISK CONSIDERATIONS

Developing an Open Space and Outdoor Recreation Strategy was identified as an action in the Northern Beaches Local Strategic Planning Statement (2020). A review of the Strategy's recommended actions will be undertaken as part of Council's annual budget process and after each fifth year to ensure that these actions remain consistent with community needs and Council's strategic directions and Community Strategic Plan, are sustainable and financially viable.

ITEM 13.2	RESPONSE TO NOTICE OF MOTION NO 5/2022 - MANLY VALE STREETScape AND TOWN CENTRE
REPORTING MANAGER	EXECUTIVE MANAGER PROPERTY
TRIM FILE REF	2022/353979
ATTACHMENTS	1 ↓ Chief Executive Officer - TfNSW - Notice of Motion No 5/2022 - Manly Vale Streetscape and Town Centre

SUMMARY

PURPOSE

To report back on investigations requested by Council at its Ordinary Meeting 22 February 2022 in relation to Notice of Motion No 5/2022 – Manly Vale Streetscape and Town Centre.

EXECUTIVE SUMMARY

Council at its meeting 22 February 2022 resolved (Notice of Motion No. 5/2022) to investigate options to improve and upgrade the Manly Vale Town Centre. Manly Vale is a commercial centre with leafy surroundings in close proximity to Manly Dam, where people can enjoy bush walks and water views and the Mermaid Pool.

There is a wide range of parks and recreation opportunities, including Passmore Reserve, David Thomas Reserve and Millers & Manly Vale Skate Park. Manly Vale can be described as a drive-through centre known for its anchor businesses that attract visitors to the centres, big chain retail stores such as Freedom, Bunnings and Bing Lee. It is serviced by two major supermarkets, a chain takeaway alcohol store and a range of personal services that vary from hairdressers to real estate agencies and medical services.

From the Notice of Motion the following actions have progressed:

- the installation of a Manly Vale sign is underway
- a Special Works and Transformation Team (SWAT) team has been formed to scope and carry out works such as repair and repaint street furniture, undertake graffiti removal on council assets, repair or replace damaged bins, fix paving trip hazards, undertake vegetation management and carry out high-pressure pavement washing along Roseberry Street to tidy up the general area
- street trees will be planted in Condamine Street and will be planted in Roseberry Street by the end of July 2022
- a grant was submitted for the Greener City grant program and was received, which assisted in paying for the street tree planting, and
- Council has written to Transport for NSW regarding assistance in reducing traffic congestion in the area.

Additionally, a Manly Vale Town Centre Working Group consisting of local community and business representatives and Council staff has been set-up who will continue to investigate further opportunities and implement ideas for improvement to the area.

RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That Council note the report.

REPORT

BACKGROUND

At its meeting 22 February 2022 council resolved in relation to Notice of Motion No 5/2022 - Manly Vale Streetscape and Town Centre (*Cr Grattan / Cr Bingham*)

That Council:

1. *Investigate potential “quick win” opportunities to improve the streetscape and liveability in the vicinity of Roseberry Street, Manly Vale/Balgowlah, including:*
 - A. *Providing a “Welcome to Manly Vale” sign*
 - B. *Creating a pocket park in front of the Northern Beaches Council depot*
 - C. *Opening a pedestrian access way from Roseberry Street to Manly West Park*
 - D. *Writing to landowners and tenants to encourage them to keep their properties tidy and clear of rubbish*
 - E. *Planting additional street trees along Roseberry Street and adjacent streets*
 - F. *Changing on-street parking to reduce congestion and improve pedestrian safety**with staff providing a report on the result of investigations to Council within three months.*
2. *Seek available grant funding to help expedite these projects.*
3. *Write to Transport for NSW requesting a review and consideration of options to assist Council reduce traffic congestion in the block bordered by Balgowlah Road/ Condamine Street/ Roseberry Street and Kenneth Road, including relevant recommendations of the 2018 Bitzios Balgowlah/Manly Vale Traffic & Parking Review.*

Manly Vale is a commercial centre with leafy surroundings in close proximity to Manly Dam, where people can enjoy bush walks and water views and the Mermaid Pool.

There is a wide range of parks and recreation opportunities, including Passmore Reserve, David Thomas Reserve and Millers & Manly Vale Skate Park. Manly Vale can be described as a drive-through centre known for its anchor businesses that attract visitors to the centres big chain retail stores such as Freedom, Bunnings and Bing Lee. It is serviced by two major supermarkets, a chain takeaway alcohol store and a range of personal services that vary from hairdressers to real estate agencies and medical services.

Actions From Investigations

Council staff investigated all proposed actions from the Notice of Motion with the following results:

1A. *Providing a “Welcome to Manly Vale” sign:*

A draft sign design has been created and the manufacturing and installation process is in progress.

1B. *Creating a pocket park in front of the Northern Beaches Council depot*

This matter was investigated and due to the existing operational requirements and third-party lease agreements and easements, this opportunity is difficult to be progressed, and other sites should be investigated as a higher priority.

1C. *Opening a pedestrian access way from Roseberry Street to Manly West Park*

The land through which these pedestrian access ways are proposed to be developed are in private ownership. The Manly Vale Town Centre Working Group will continue to see whether this is possible via private means, noting that the ability to require this to be done is outside of Council's control.

- 1D. *Writing to landowners and tenants to encourage them to keep their properties tidy and clear of rubbish*

The *matter* of private landowners and tenants maintaining their properties is a rolling agenda item for the Manly Vale Town Centre Working Group.

- 1E. *Planting additional street trees along Roseberry Street and adjacent streets*

Council received a grant Greener City grant to install canopy trees in Roseberry Street and Condamine Street Manly Vale commercial area to create a green corridor.

Canopy trees have already been planted in Condamine Street and scoping of potential tree planting locations in Roseberry Street has been completed. It is planned that new plantings will be in place by the end of July 2022 which will enhance streetscape.

- 1F. *Changing on-street parking to reduce congestion and improve pedestrian safety*

Whilst some changes have been made to reduce the congestion in the Roseberry Street area, further changes to the parking restrictions and traffic facilities in the area need to be made as part of the overall delivery of the traffic and transport plan. These are currently in design development for delivery in the future works program.

Additionally, Council has applied to Transport for NSW through the Get NSW Active Program to construct a shared path in Roseberry Street and a pedestrian crossing in Koorala Street to improve pedestrian safety.

2. *Seek available grant funding to help expedite these projects –*

The Greener City grant program will fund tree planting in both Condamine and Roseberry Street. Additionally, funds have been sought through the Get NSW Active Program as per item 1F above, and submissions will be made to other grant programs where they are suitable and match the project needs.

3. *Write to Transport for NSW requesting a review and consideration of options to assist Council reduce traffic congestion in the block bordered by Balgowlah Road/ Condamine Street/ Roseberry Street and Kenneth Road, including relevant recommendations of the 2018 Bitzios Balgowlah/Manly Vale Traffic & Parking Review*

This was completed as per Attachment A

Additionally, a Manly Vale Town Centre Working Group has been set-up, consisting of local community and business representatives, Ward Councillors and Council staff, which will continue to investigate further opportunities and implement ideas for improvement to the area.

TIMING

The Manly Vale Town Centre Working Group meets monthly and will continue to progress items when identified.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 7: Our urban planning reflects the unique character of our villages and natural environment and is responsive to the evolving needs of our community.
- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Vibrant Local Community - Goal 15: Our centres attract a diverse range of businesses, providing opportunities for work, education, leisure and social life.
- Transport and Infrastructure - Goal 17: Our community can safely and efficiently travel within and beyond Northern Beaches.
- Environment Sustainability - Goal 5: Our built environment is developed in line with best practice sustainability principles.
- Community and Belonging - Goal 11: Our community feels safe and supported.

FINANCIAL CONSIDERATIONS

Grant funding will continue to be sought to progress additional improvements to the Manly Vale Town Centre as noted in the report.

SOCIAL CONSIDERATIONS

The tree planting project will provide beautification of the streetscape and improves local environment.

ENVIRONMENTAL CONSIDERATIONS

The planting of trees mitigates air pollution by filtering particulate matter, provides carbon storage and sequestration, reduces the heat island effect and air temperatures, and improves ambient air quality.

GOVERNANCE AND RISK CONSIDERATIONS

Council has written to Transport for NSW to assist in reducing congestion and improve pedestrian safety and will continue to review how this could be improved into the future.



2 May 2022

Mr Shane Schneider
Director Network Management Eastern Greater Sydney
Planning and Programs
Transport for NSW
PO Box K659
HAYMARKET NSW 1240

Our Ref: 2022/118134

Dear Mr Schneider

Notice of Motion No 5/2022 - Manly Vale Streetscape and Town Centre

Council resolved at its meeting on the 22 February 2022 to:

Write to Transport for NSW requesting a review and consideration of options to assist Council reduce traffic congestion in the block bordered by Balgowlah Road/ Condamine Street/ Roseberry Street and Kenneth Road, including relevant recommendations of the 2018 Bitzios Balgowlah/Manly Vale Traffic & Parking Review.

Northern Beaches Council undertook a review of the precinct in response to community concerns regarding the congestion in the precinct in particular the existing signalised intersections of Condamine Street with Balgowlah Road and Kenneth Road.

Additional investigation of new signalised controls at Roseberry Street intersections with Balgowlah Road and Kenneth Road to replace the existing roundabout controls was also undertaken to manage the increased traffic volumes in the precinct.

Northern Beaches Council is looking to work with Transport for NSW to resolve the existing and emerging congestion issues at these key local intersections. Please contact my officer Phillip Devon in Transport & Civil Infrastructure on 8495 6286 to progress these improvements.

Yours faithfully



Ray Brownlee PSM
Chief Executive Officer

15.0 NOTICES OF MOTION

ITEM 15.1	NOTICE OF MOTION NO 52/2020 - RECLAIMING SURPLUS LAND CREATING OPEN SPACE FOR THE COMMUNITY
TRIM FILE REF	2020/785294
ATTACHMENTS	NIL

Submitted by: Councillor Stuart Sprott

Note: This item was deferred by resolution from the 24 November 2020 meeting

MOTION

That Council:

1. Write to Transport for NSW:
 - A. Thanking and acknowledging its quick response to protect the trees on the site formally known as 595 and 597 Warringah Road, Frenchs Forest, noting both Council's and the community's appreciation for its efforts.
 - B. Recognising with Transport for NSW the importance of open green space to our community.
 - C. Requesting the site be gifted to Northern Beaches Council, allowing Council to return it to open green space for the community to enjoy.
 2. Write to the Hon Dominic Perrottet MP, Premier of NSW; the Hon Brad Hazzard MP, Minister for Health, in his capacity as Member for Wakehurst; the Hon Natalie Ward MLC, Minister for Metropolitan Roads; and the Hon Anthony Roberts MP, Minister for Planning and Public Spaces, asking for their support in this request.
 3. Note access and water easement issues at the site.
-

BACKGROUND FROM COUNCILLOR STUART SPROTT

Early in 2019, I moved an urgency motion that Council acknowledge and write to associated ministers and officials regarding the substantial loss of the open green corridor was removed by the then Roads and Maritime Services for the expansion of Warringah Road and asks that a report investigate the returning of these surplus sites formally known as 595 and 597 Warringah Road back to the community as open green space. To retain the trees on the site and include a landscape plan to reduce noise and particulate matter from Warringah Road reducing impacts to local residents.

That Council acknowledge the dangerous access to the properties and ask for a report be given as to the alternative uses.

This motion was adopted on 16 April 2019 and I thank the Council for its support.

This small parcel of land is located at the exit of the new hospital upgrade road works where six lanes merge into three. The land is attached to the large underground water detention tanks to the left and has a water easement at the rear, with the main water supply pipeline to the right. All these hazards make this land unsuitable and dangerous for residential purposes.

I propose that Council writes to Transport for NSW requesting the transfer of this surplus land back to the community to be used for open green space.



ITEM 15.2

**NOTICE OF MOTION NO 15/2022 - DANGERS OF CHILDREN
RUNNING ACROSS ROADS, AND GRAFFITI AT WARRINGAH
ROAD AND HILMER STREET AND FORESTWAY**

TRIM FILE REF

2022/317232

ATTACHMENTS

NIL

Submitted by: Councillor Stuart Sprott

Note: Deferred from 26 April 2022 meeting

Note: Deferred from 24 May 2022 meeting

MOTION

That Council:

1. Write to the NSW State Government and highlight the dangers of children running across the road at Hilmer Street and Warringah Road, the dangerous actions of graffiti or "Tagging" under the bridge at Warringah Road and Forestway and ask to investigate options on making these areas safe.
 2. Request the removal of the graffiti from the above-mentioned state road areas.
-

ITEM 15.3	NOTICE OF MOTION NO 16/2022 - REVIEW OF FEES AND CHARGES
TRIM FILE REF	2022/317249
ATTACHMENTS	NIL

Submitted by: Councillor Stuart Sprott

Note: Deferred from 26 April 2022 meeting

Note: Deferred from 24 May 2022 meeting

MOTION

That:

1. A further review of the fees and charges schedule be undertaken to identify additional options to increase revenue.
 2. The outcome of that review be included in the report to Council to adopt the 2022/23 Operational Plan and Budget in June 2022.
-

ITEM 15.4	NOTICE OF MOTION NO 20/2022 - FINANCIAL FEASIBILITY OF THE HOP SKIP AND JUMP BUS SERVICE
TRIM FILE REF	2022/317181
ATTACHMENTS	NIL

Submitted by: Councillor Jose Menano-Pires

MOTION

That Council

1. Review the operation and financial feasibility of the current Hop Skip and Jump bus service and report back to Council by September 2022, for it to operate on:
 - A. cost neutral basis to Council (including staff, consumables and equipment costs)
 - or
 - B. the service to be phased out by December 31st 2022.
2. The resulting savings, estimated at in excess of \$850,000 per year, be allocate for the next 5 years to:
 - A. \$750,000 per year, to Road Resurfacing (not Road General Maintenance) to reduce the backlog of temporary fixes, i.e. potholes, across the LGA.
 - B. The remaining savings, but not less than \$100,000 be allocated as an extra line item to new footpaths.
3. That this arrangement be reviewed in 5 years' time and extended for another 5 if the then Council so decides.

BACKGROUND FROM COUNCILLOR JOSE MENANO-PIRES

The objective of this Notice of Motion is to re-adjust Council's spending in order to maximise benefits to all our residents.

Temporary fixing potholes is an expense that is increasing, due to lack of funds to be invested in long term fixes, i.e. road resurfacing.

Resurfacing roads is an investment that reduces the cost of maintaining roads, it does pay off medium to long term.

New footpaths have been the highest priority request item from residents across the LGA for as long as I remember.

An extra \$500K over the next five years will allow the backlog to be reduced.

The current Hop, Skip and Jump bus service is an expense that only benefits a limited geographic area and population of our LGA.

Furthermore, a bus / transport service is not a service that is traditionally allocated to Local Government, to such an extent that Council is even precluded from charging fees to its users.

Transport NSW, and some private organisations (including non-profit) are much better positioned to offer this kind of service across the entire Northern Beaches.

ITEM 15.5	NOTICE OF MOTION NO 23/2022 - HOP SKIP & JUMP
TRIM FILE REF	2022/319248
ATTACHMENTS	NIL

Submitted by Councillors: Candy Bingham, Sarah Grattan, Georgia Ryburn

MOTION

1. That: Council undertake a Cost/Benefit Analysis and review of the Hop, Skip & Jump Community Bus Service with the aim of finding how the service can become cost neutral to council.

This could include:

- A. Applying to the State Government for Council to become an Authorised Provider which would enable fares to be charged with appropriate discounts for pensioners and students.
 - B. Exploring how the existing service could be stream-lined or updated based on popularity of routes and the existing timetable.
 - C. Exploring whether the service could be expanded.
 - D. Examining whether an alternative transport provider could be a cost-effective solution and looking at sponsorship and advertising options.
2. That progress reports be brought back to Councillors at briefings and a final report be brought back to Council by March 2023 for a decision in time for the 23/24 budget.

BACKGROUND

The Hop Skip and Jump community bus started in 2006 as a condition of the DA for the Stocklands Shopping Centre at Balgowlah. The service became extremely well used and when Stocklands no longer agreed to fund it, its operation was taken over by Manly Council.

The provision of this service was a major consideration in the expansion of the Andrew 'Boy' Charlton Aquatic Centre given the lack of parking at the site.

Northern Beaches Council continues the community bus service through the suburbs of Manly, Fairlight, Balgowlah, Balgowlah Heights, Clontarf and Seaforth. Four routes operate Monday to Friday and three routes on weekends. It operates in many areas not serviced by public transport and provides an important link to Manly Wharf/CBD and the Manly Swim Centre, local parks, sportsgrounds, clubs, schools and shopping centres, gyms and medical services.

While passengers are encouraged to make a gold coin donation when they travel, since COVID fewer people carry coins, so passengers usually ride for free.

Manly is a highly dense, hilly area with 90% of residents living in apartments. The service is extensively used by the elderly, disabled, kids going to school, grandparents with grandchildren and those wanting to keep cars off the road.

At its peak in 2018/19 the average number of passengers per trip were:

Route 1 – Manly Clockwise via the Swim Centre – 25 passengers

Route 2 – Manly/Fairy Bower/Kenneth Road alternative – 13 passengers

Route 3 – Seaforth Balgowlah alternative route – 10 passengers

An extensive survey of users is being undertaken by the Good for Manly community association, and the results will be tabled at the meeting.

ITEM 15.6	NOTICE OF MOTION NO 24/2022 - COUNCIL APPRENTICESHIPS STRATEGY AND TARGETS
TRIM FILE REF	2022/361147
ATTACHMENTS	NIL

Submitted by Councillors: Kristyn Glanville; Stuart Sprott

MOTION

That staff provide a report to Council within three months, addressing the following:

1. Identify any existing formal strategies, informal practices, or targets already in place promoting hiring of apprentices and trainees by Council.
2. If such targets or strategies exist, whether they are currently being met, and if not, reasons why.
3. Are there any teams/operations within Council that currently has staff with appropriate trade skills able to train an apprentice in that trade?
4. Are there any teams/operations within Council that are currently outsourced, but if brought in house, would then have staff with appropriate trade skills able to train an apprentice in that trade?
5. What are the barriers to Council hiring more apprentices/trainees, and how might those barriers be overcome?
6. If no targets exist, what would be an achievable target for apprentices hired by Council each year?
7. Does Council impose any KPIs on its trade contractors relating to whether those contractors hire apprentices? Would it be feasible for Council to impose such a KPI? What would a reasonable KPI be?
8. When requesting tenders from contractors for trade work, does Council ask tenderers to provide any information about whether they hire apprentices? If so, what weight is given to this information? If not, would it be feasible to require this information be provided by tenderers moving forward?
9. Identify any state or federal incentives or grants which Council could apply for to offset the costs of hiring apprentices.

BACKGROUND FROM COUNCILLOR KRISTYN GLANVILLE; STUART SPOTT

Australia currently has a shortage of workers qualified and skilled in a number of trades, including many trades relevant to Council's operations and assets, such as arborists, electricians, landscape gardeners, plumbers, and stonemasons. The state and Federal governments offer various forms of financial support or incentives for employers of apprentices.

Conversely, many young people on the Northern Beaches are very keen to find an apprenticeship to begin a trade career, particularly young men. It is not uncommon to see on local discussion boards postings by young people or their families, eagerly looking for apprenticeship opportunities. Apprenticeships offer young people important skills, mentoring, and personal development, and operate as a launching pad for young people to have a success trade career or run their own

business. Apprenticeships offer more experienced staff the rewarding experience of mentoring a young person and can allow them to delegate part of their workload.

Council does currently offer a limited number of traineeships, which operate similarly to apprenticeships, but for non-trade careers.

There is a reasonable community expectation that, as a significant local employer of approximately 1800 staff, Council should also offer apprenticeships for trade skills to our young people. Apprenticeships ensure that our community has a steady pipeline of local people with trade skills necessary to keep our community flourishing.

18.0 MATTERS PROPOSED TO TAKE PLACE IN CLOSED SESSION

RECOMMENDATION

That:

1. In accordance with the requirements of section 10A of the Local Government Act 1993 as addressed below, Council resolve to close the meeting to the public to consider and discuss:

- A. Item 18.1 RFT 2020/167 - Operation and Management of Avalon Golf Course on the basis that it involves the receipt and discussion of commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it [10A(2)(d(i)) Local Government Act 1993].

This report discusses/provides advice concerning commercial tenders. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would result in the release of commercial in confidence information.

- B. Item 18.2 RFT 2022/001 - The Operation of Markets at North Narabeen Reserve on the basis that it involves the receipt and discussion of commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it [10A(2)(d(i)) Local Government Act 1993].

This report discusses/provides advice concerning commercial tenders. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would result in the release of commercial in confidence information.

- C. Item 18.3 RFT 2022/053 - Training Room at South Narrabeen SLSC on the basis that it involves the receipt and discussion of commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it [10A(2)(d(i)) Local Government Act 1993].

This report discusses/provides advice concerning commercial tenders. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would result in the release of commercial in confidence information.

2. The resolutions made by the Council in Closed Session be made public after the conclusion of the Closed Session and such resolutions be recorded in the Minutes of the Council Meeting.

19.0 REPORT OF RESOLUTIONS PASSED IN CLOSED SESSION

In accordance with Part 15 of the Code of Meeting Practice, resolutions passed during a meeting, or a part of a meeting, that is closed to the public must be made public by the chairperson as soon as practicable. The resolution must be recorded in the publicly available minutes of the meeting.

