

AGENDA

PLACES FOR PEOPLE STRATEGIC REFERENCE GROUP

Notice is hereby given that a meeting of the Places for People Strategic Reference Group will be held online via TEAMS on

THURSDAY 5 NOVEMBER 2020

Beginning at 6:00pm for the purpose of considering matters included in this agenda.



Committee Members

Cr Ian White (Chair) Councillor
Mayor Michael Regan Councillor
Cr Candy Bingham Councillor
Cr Stuart Sprott Councillor

Caroline Ghatt Play for all Australia

Stephen Pearse Community Representative – Pittwater Ward Jim Koopman Community Representative – Pittwater Ward

Sita Mason Youth Representative

Mark Lowe Community Representative – Pittwater Ward
Merinda Rose Community Representative – Pittwater Ward
Les Irwig Community Representative – Frenchs Forest Ward

Miranda Korzy Community Representative – Pittwater Ward Maryann Novakovic Community Representative – Manly Ward

Suzanne Cairns Manly Dogs

Richard Michell Manly, Warringah and Pittwater Historical Society

Kelvin Milsom Northern Beaches Junior AFL Association, Manly Warringah

Pittwater Sporting Union

Council Officer Contacts

Andrew Pigott Executive Manager Strategic & Place Planning

Steven Lawler Executive Manager Parks & Recreation

Ximena Von Oven Governance Officer

Quorum

A majority of members including the Chair or one of the elected Councillors.



Agenda for Places for People Strategic Reference Group Meeting to be held online via TEAMS on Thursday 5 November 2020 Commencing at 6:00pm

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	Nil	
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NEXT MEETING TBA



1.0 ACKNOWLEDGEMENT OF COUNTRY

As a sign of respect, Northern Beaches Council acknowledges the traditional custodians of these lands on which we gather and pays respect to Elders past and present.

2.0 APOLOGIES

All members are expected to attend the meetings or otherwise tender their apologies to the Chair and Governance at councilmeetings@northernbeaches.nsw.gov.au.

3.0 DISCLOSURES OF INTEREST

Members should disclose any "**pecuniary**" or "**non-pecuniary**" interests in matters included in the agenda. The Northern Beaches Council Code of Conduct (the Code) provides guidance on managing conflicts of interests.

A **pecuniary interest** is defined in Section 4 of the Code as:

A pecuniary interest is an interest that you have in a matter because of a reasonable likelihood or expectation of appreciable financial gain or loss to you or a person referred to in clause 4.3.

A non-pecuniary conflict of interest is defined in Section 5 of the Code as:

A non-pecuniary conflict of interest exists where a reasonable and informed person would perceive that you could be influenced by a private interest when carrying out your official functions in relation to a matter.

If you required further information or guidance about disclosing an interest please contact Governance at councilmeetings@northernbeaches.nsw.gov.au.

4.0 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

4.1 MINUTES OF PLACES FOR PEOPLE STRATEGIC REFERENCE GROUP MEETING HELD 6 AUGUST 2020

RECOMMENDATION

That the Minutes of the Places for People Strategic Reference Group meeting held 6 August 2020, copies of which were previously circulated to all Members, be confirmed as a true and correct record of the proceedings of that meeting.



ITEM NO. 6.1 - 05 NOVEMBER 2020

6.0 AGENDA ITEMS

ITEM 6.1 SOCIAL SUSTAINABILITY STRATEGY

REPORTING OFFICER SOCIAL PLANNING & STRATEGY COORDINATOR

TRIM FILE REF 2020/617647

ATTACHMENTS 1 § Social Sustainability Strategy Presentation

EXECUTIVE SUMMARY

PURPOSE

To provide an update on the status and approach to develop a Social Sustainability Strategy and gather input from the Places for People Strategic Reference Group.

SUMMARY

Council is in the process of developing Better Together, Social Sustainability Strategy 2041. This strategy will set a long-term social direction for building skills and knowledge in the community that enable wellbeing and resilience.

Stakeholder engagement is critical to the development of the strategy and the Strategic Reference Groups are a priority group identified for consultation and input. This report and the presentation in the meeting will provide a foundation understanding of the project.

The workshop at the meeting will explore some key themes, challenges and opportunities that will inform the development of the strategy.

RECOMMENDATION OF SOCIAL PLANNING & STRATEGY COORDINATOR

That the Places for People Strategic Reference Group:

- 1. Note the Social Sustainability Strategy presentation
- 2. Provide feedback on:
 - A. Draft strategic framework
 - B. Strengths, challenges and opportunity mapping
- 3. Note the next Strategic Reference Group Engagement activity proposed for February 2021



REPORT

BACKGROUND

A project is underway to develop a Social Sustainability Strategy (the Strategy) for Northern Beaches over a 20 year horizon, *Better Together, Social Sustainability Strategy 2041.*

The Strategy will be a key mechanism for Northern Beaches Council to achieve its commitment to the community in delivering the Shape 2028 community vision "A safe, inclusive and connected community that lives in balance with our extraordinary coastal and bushland environment."

The Strategy will identify opportunities to enhance and support every member of the community to experience a safe, inclusive and connected community.

The proposed approach to developing the Strategy will provide Council and the community with:

- A long-term social direction that builds upon existing services, social resources and skills in the community
- A framework for **building the skills and knowledge of the community** to respond to social challenges through strong partnerships
- Strengthen and the ability of the community to recover from unexpected social, political, environmental and financial impacts.

The positioning of this Strategy has been mapped within the broader suite of Council strategies and plans. This is important to ensure that the interaction with other key documents such as Shape 2028, Towards 2040, Protect Create Live 2040, and Move 2030 is complimentary in scope and strategic direction.

Developing the strategy with the community is crucial to ensure that what is developed represents a shared resource that capture the breadth of strengths, challenges and opportunities for all people living and working on the Northern Beaches.

This approach includes a detailed stakeholder engagement plan that seeks to maximise opportunities to incorporate collaboration and build partnerships with key stakeholders inside and outside of Council. This collaboration and partnerships is a critical delivery objective of the Strategy and is integral to its long-term success.

Work to Date

Engagement has occurred with internal stakeholders through two internal Working Groups, one across Council and one from the Community, Arts and Culture Business Unit.

Feedback and input was gathered from a workshop with the Community and Belonging Strategic Reference Group in August.

This preliminary work has produced:

- Draft visions for each of the three pillars (Safe, Inclusive and Connected) and a draft strategic framework
- Detailed stakeholder identification
- Strengths and opportunities mapping focusing on wellbeing, resilience and capacity building
- Commencement of a draft issues/discussion paper documenting current state, population forecasts and key challenges facing the Northern Beaches in terms of Social Sustainability



ITEM NO. 6.1 - 05 NOVEMBER 2020

Identification of priority populations.

Stakeholder Engagement

In developing a Stakeholder Engagement approach, the following key objectives were identified:

- Deliver an educative piece for internal and external sector stakeholders around the benefits
 of the Social Sustainability Strategy and how it is relevant to them; including other Council
 strategies (internal) and helping build community capacity by supporting the sector (external)
- Develop a community endorsed vision of the three key pillars safety, inclusion and connectedness and capture the areas of strength relating to wellbeing, resilience and capacity building in the community which will inform action plans flowing from the Social Sustainability Strategy
- Gather targeted feedback on key community issues and the experience of priority groups
- Leverage the rapport built in genuine engagement to achieve buy-in from key stakeholders for the ongoing delivery and collaboration with Council to address each priority area over the life of the strategy.

To achieve these objectives a four-phased approach to engagement is proposed.

Consultation with Strategic Reference Groups

To create meaningful opportunities to contribute to the direction and content of the Strategy, we will engage with the Strategic Reference Group's in Phases 1 to 3.

- Phase 1 The Community and Belonging SRG was consulted at the August 2020
- Phase 2 All Strategic Reference Groups will be engaged individually at the November meetings.
- Phase 3 A dedicated workshop in February 2021, inviting participation from all members of all Strategic Reference Groups.

TIMING

The timeframe for delivery of a Social Sustainability Strategy is June 2021.

Covid19 Pandemic Response

Consideration has been given to the impact of Covid19 on both the ability to meaningfully engage, and the context of any medium to long-term impacts of the pandemic on the community.

Given we are still in the midst of the pandemic response, it makes it difficult to fully comprehend or forecast what the primary and lasting impact of the pandemic will be on the community. To date the data and analysis coming from the research sector about the evolving impact on the community indicate it is primarily exacerbating existing social issues. Examples include an increase in domestic violence, household financial stress and an increase in mental health concerns.

Within the context of the Social Sustainability Strategy, this indicates that we can move forward with a long-term outlook and be confident that these issues will be captured within the proposed engagement process. More consideration will be made as the project progresses around the prioritisation of issues, as this is likely to be where we see changes in community need rather than the creation of new areas of focus. For example, the reduction and loss of income and employment experienced disproportionately by women and younger workers may affect the prioritisation of this priority group higher now than pre covid19.



ITEM NO. 6.1 - 05 NOVEMBER 2020

Workshop

The workshop will explore the evidence collected internally for discussion with the community.

Consider the presentation on the following elements:

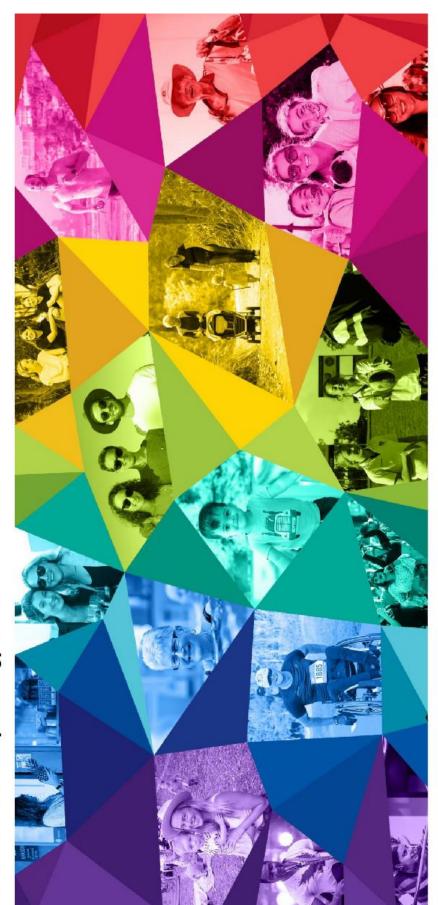
- Draft Strategic framework themes
- Strengths
- Challenges
- Opportunities

Items for discussion:

- Discuss the benefits and challenges associated with building Social Sustainability within the context of the broader Strategic and Place planning challenges and opportunities.
- Build on opportunities for synergy between place planning and social planning.



Better Together Social Sustainability Strategy 2041







Sustainability Strategy? Why have a Social

The aims of the 20-year strategy are:



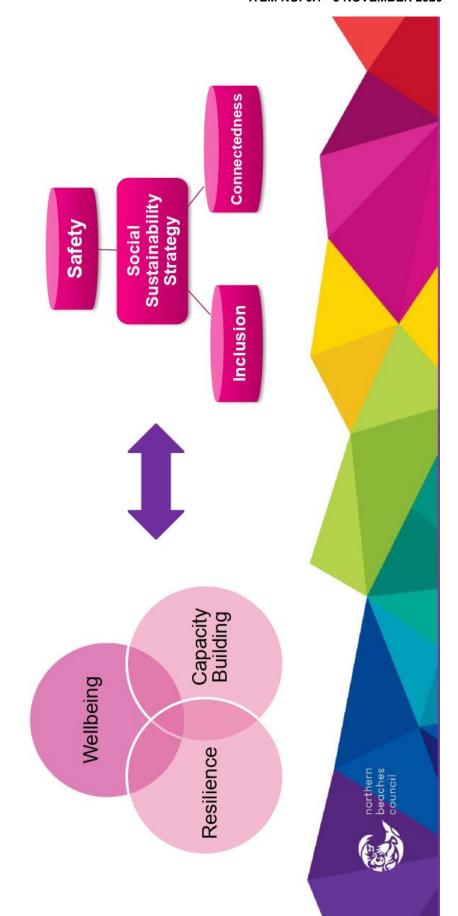






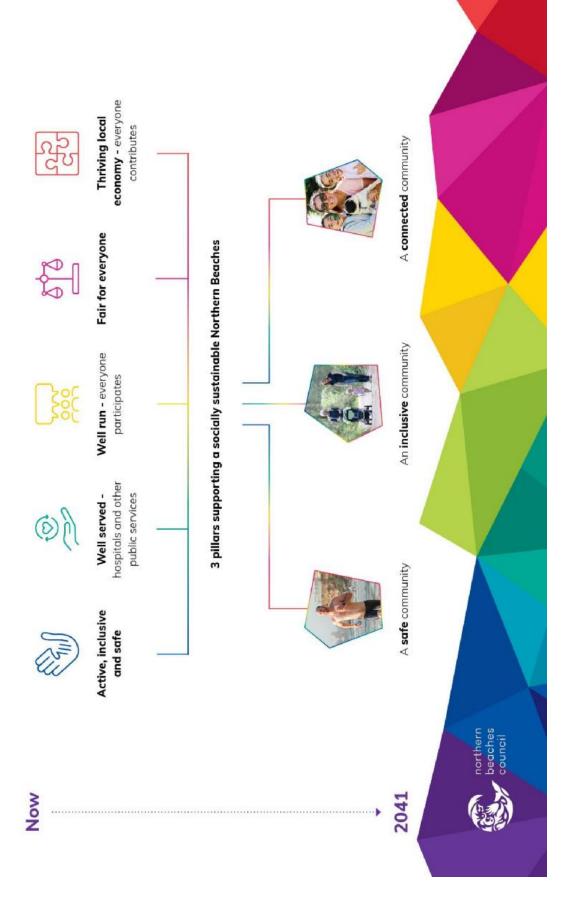
Where are we headed?

Collaborating with our community ensures we develop a shared resource that represents the strengths, challenges and opportunities for all on the Northern Beaches

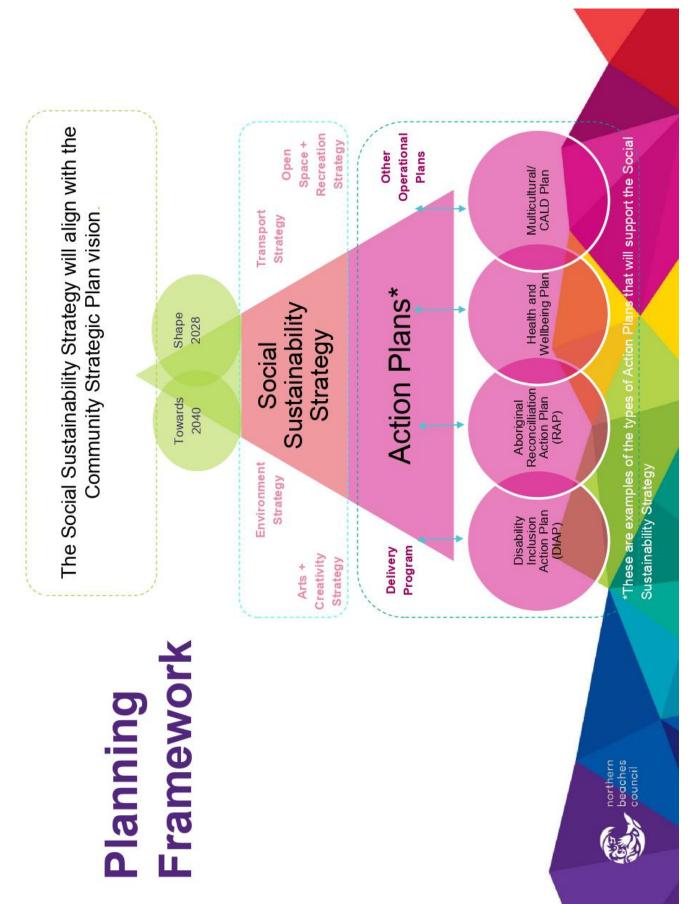




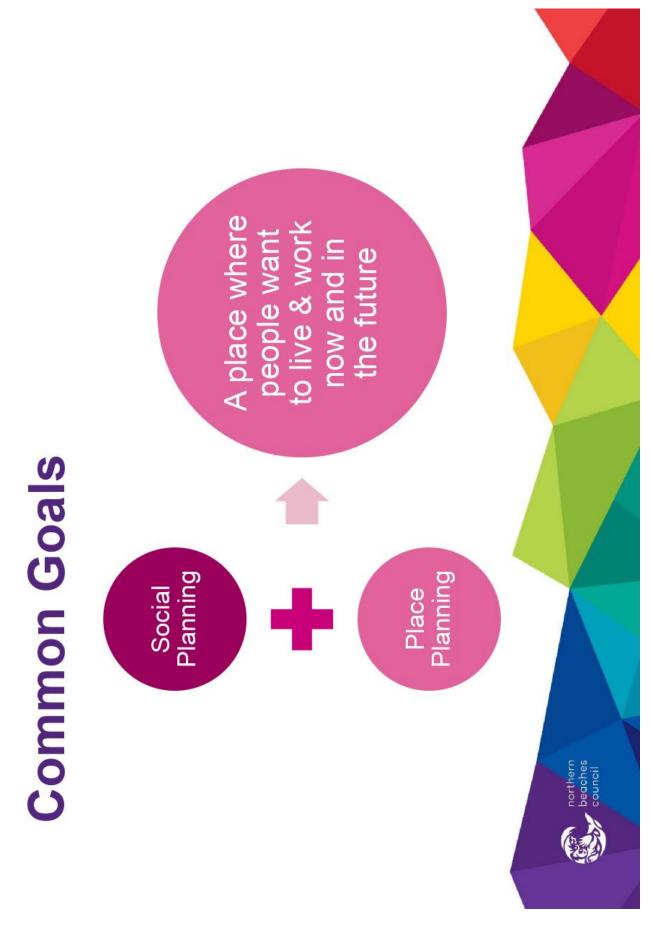
mean for the Northern Beaches? What does Social Sustainability













Timeframe

 An educative piece with internal Filling knowledge gaps, targeted engagement, wellbeing survey, filling knowledge gaps • Issue and strength identification around key Social Strategy Sense Checking, targeted and external stakeholders Public exhibition engagement concepts Education + **Prioritisation** Baselining Consultation Knowledge Mining Public November – December 2020 July - September 2020 April – June 2021 northern beaches council Feb 2021 Phase 2 Phase 4 Phase 1 Phase 3





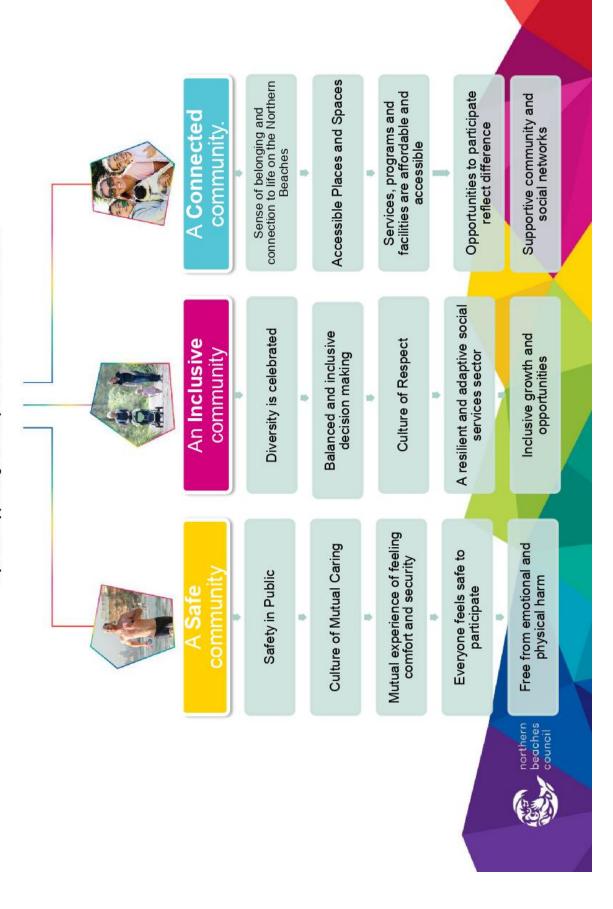






Draft Strategic Framework

3 pillars supporting a socially sustainable Northern Beaches





Our communities strengths

Thriving social and sporting opportunities





Key issues intersecting Place Planning + Social Sustainability







Key opportunities for Place Planning and Social Planning





Questions and next steps

Super SRG Extraordinary Meeting- February 2021





ITEM NO. 6.2 - 05 NOVEMBER 2020

ITEM 6.2 PARKS AND RECREATION - KEY PROJECT UPDATES

REPORTING OFFICER MANAGER, OPEN SPACE & RECREATION PLANNING

TRIM FILE REF 2020/637184

ATTACHMENTS NIL

EXECUTIVE SUMMARY

PURPOSE

To provide an update on key recreation planning projects currently being undertaken by the Parks and Recreation Business Unit.

SUMMARY

Crown Land Reform - Land Categories

Community engagement on proposed land categories for 35 Crown reserves was undertaken from 24 August to 11 October 2020. A report on the outcomes of this engagement is planned to be presented to Council in December 2020. This work is part of an obligation under the Crown Land Management Act 2016 which legislates that Council is required to manage Crown land in the same manner as Community land, in accordance with the Local Government Act 1993.

Open Space and Recreation Strategy

The preparation of the draft strategy is continuing and a draft is planned to be completed by December 2020. In recent months the team have been working with riders to understand the need for off-road cycling facilities for different disciplines, age groups and skill levels and the needs in different areas. To assist us in understanding where people are riding a trail consultant has been engaged to audit unauthorised trails in North Narrabeen, Forestville and Terrey Hills and to review the state of the mountain bike trail at Manly Dam. This work will inform an Off-Road Cycling Action Plan for the Strategy - this plan will guide Council in the development and management of outdoor cycling facilities.

Plans of Management

There are over 140 Plans of Management that provide strategic planning and governance for the management and use of Council land. As needed these Plans of Management are reviewed and updated. In 2020/21 the Governor Phillip Park (Palm Beach) Plan of Management will be updated and a new Plan of Management is being developed for Ivanhoe Park and Manly Oval (Manly).

RECOMMENDATION OF MANAGER, OPEN SPACE & RECREATION PLANNING

That the Places for People Strategic Reference Group note the Parks and Recreation Business Unit's project updates.



ITEM NO. 6.3 - 05 NOVEMBER 2020

ITEM 6.3 ENVIRONMENTAL ZONES REVIEW - FOCUS GROUP

PRESENTATION

REPORTING OFFICER PRINCIPAL PLANNER

TRIM FILE REF 2020/659590

ATTACHMENTS 1 J Environmental Zones Review - Focus Group Presentation

for SRGs

REPORT

PURPOSE

To update the Places for People Strategic Reference Group on the Environmental Zones Review focus groups held in late September 2020 as part of the preparation of the new Northern Beaches Local Environmental Plan.

REPORT

Meridian Urban planning consultants have been engaged to undertake a review of the Environmental Zones in Council's Local Environmental Plans (LEPs). This work will inform the preparation of the new Northern Beaches LEP. As part of the first stage of this review, a series of focus groups were held with community members in early September.

The purpose of the focus groups was to engage with a broad group of landowners and community members across the local government area to obtain an understanding of the values, issues and concerns that could influence the design and application of Environmental Zones across the Northern Beaches.

Council sought expressions of interest by letter to approximately 12,000 property owners, and emails to over 20,000 subscribers to attend a focus group. Council received 325 nominations to participate. As only 70 places were available, participants were randomly selected based on an analysis of their availability and to ensure representation from across the local government area. Council was also able to select representatives from all local resident associations or community groups that applied. All community members who missed out were provided with the workshop material and survey to ensure that they can contribute at this early stage in the Environmental Zones Review.

Meridian Urban provided the presentation to the focus groups to guide and facilitate discussion amongst the participants (an abridged version is available at Attachment 1). The agenda for the focus groups included: background information; Environmental Zone Review overview; place-based considerations; and next steps. The presentation was accompanied by a survey containing 12 questions.

The survey results and focus group discussion will be considered in the final Environmental Zone Review report, together with a number of technical studies as outlined on Council's <u>website</u> (https://yoursay.northernbeaches.nsw.gov.au/planning-our-sustainable-future).

Council is seeking to update the Places for People SRG on the process undertaken to date and the next steps in preparing the overall zoning framework. This framework will need to consider objectives and permitted land uses for the following zones: Rural; Residential; Business; Industrial; Infrastructure; Recreation and Waterways.

It should be noted that Council is in the very early stages of the Environmental Zones Review and there will be further opportunities for the community to have their say. This includes the exhibition of a LEP discussion paper scheduled for early 2021.

The following links are provided as background information:



ITEM NO. 6.3 - 05 NOVEMBER 2020

- Department of Planning, Industry and Environment <u>Practice Note on Environmental Zones</u>
- Planning Video PIA What is Planning
- Northern Beaches Council's
 - Local Strategic Planning Statement Towards 2040 (<u>webpage</u> or <u>video</u>), in particular note the section 'Sustainability'
 - Environmental Zones Review webpage
 - Local Environmental Plan (LEP) search property online, go to "Planning" and see 'Zoning and Overlays' to see which LEP and zone affects a particular property. All LEPs and DCPs are listed on the left of this page.
- Greater Sydney Commission's North District Plan (<u>webpage</u> or <u>video</u>)
- Standard Instrument Principal Local Environmental Plan (<u>Land Use Tables</u> and <u>Dictionary</u> describing land uses)

RECOMMENDATION OF PRINCIPAL PLANNER

That the Places for People Strategic Reference Group note the presentation on the Environmental Zones Review focus groups.







Program Overview

Planning our sustainable future

1st Stage: Local Strategic Planning Statement – Towards 2040

2nd Stage: Local Housing Strategy

3rd Stage: Northern Beaches LEP & DCP & Technical Studies

Sustainability Studies

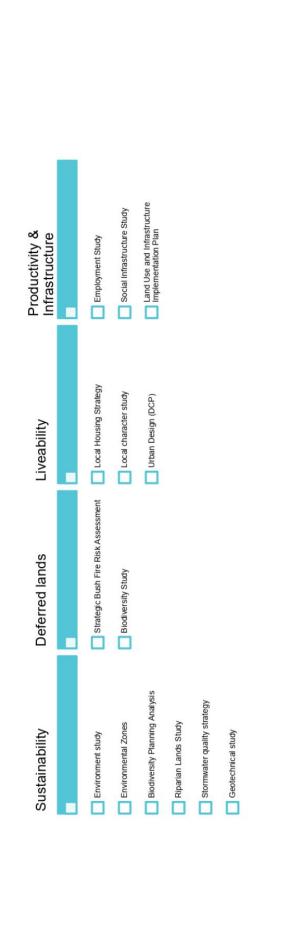
Liveability Studies

Productivity and Infrastructure Studies





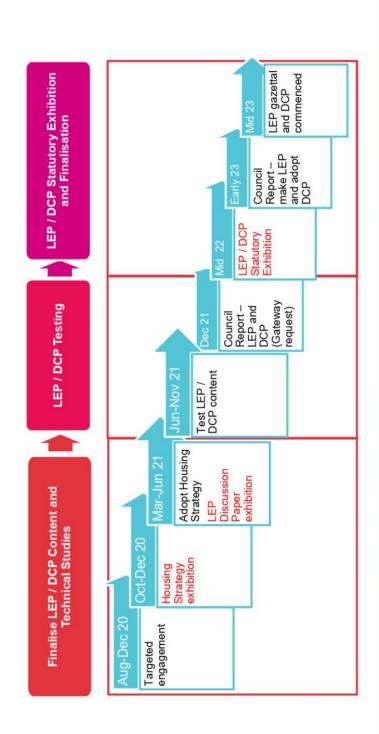
LEP / DCP Technical Studies







Program timeline





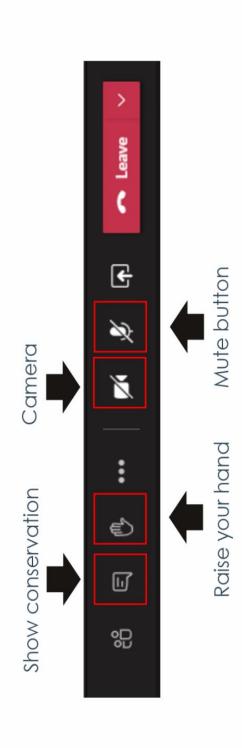








Introduction to teams





Workshop conventions

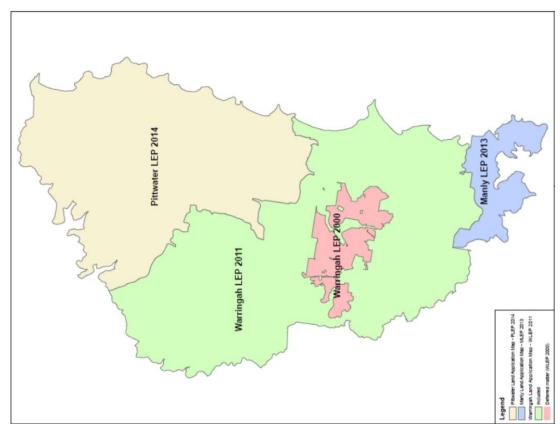
Intent of the workshop:

- Update of what we are doing and where we are at
- Look at the entire Northern Beaches and not focus at the site level
- Collaborate and listen to the different views
- Feedback today will help inform the review, together with other information

Workshop etiquette:

- The chair will open up the meeting for questions at key parts during the workshop
- Keep your microphone muted and unmute when you wish to speak
- One person speaks at a time
- Listen and be respectful of each others different views
- There are no right or wrong answers
- Speak clearly and slowly so all information can be captured





pian (of LEF): Legal instrument that establishes land use zones and standards to control development

What is a loca



What are zones?

A framework for the way land can be used

Set out what uses are allowed (or permitted) and what are prohibited These land uses must relate to the objectives within zones these





E1 National Parks and Nature Reserves

High ecological, scientific or cultural values

Highest level of protection outside national

parks or nature reserves

E2 Environmental Conservation

Special ecological, scientific, cultural or

environmental hazards

What are Environmental zones (or E zones)?

Used to protect land that is of important environmental value

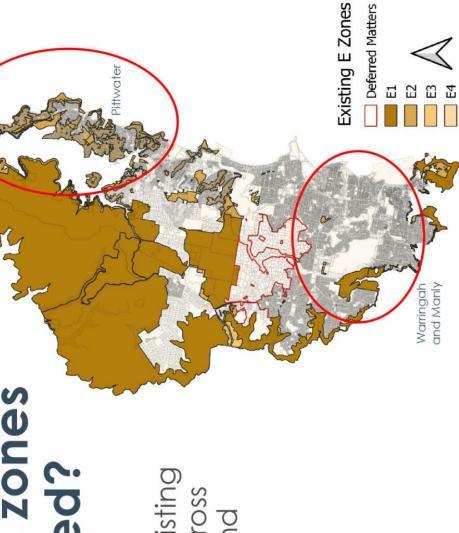
E3 Environmental Management Land requiring careful consideration or management

Special environmental values E4 Environmental Living Accommodates low impact residential development





Variation in how the existing Ezones are applied across Pittwater, Warringah and Manly



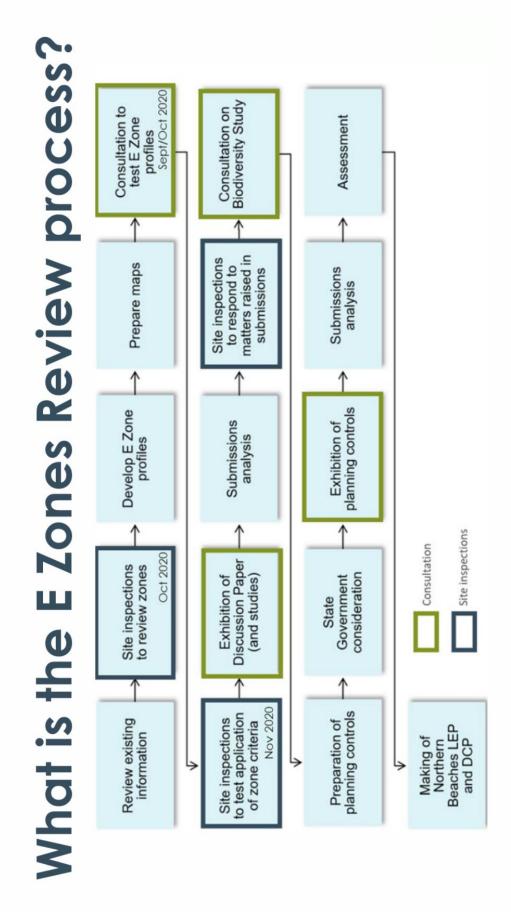




Develop proposed criteria for the E zones and the rules for how each will apply

Environmental Environmental Environmental Conservation Management Living 2 Provide development in limited circumstances Accommodates low impact residential Protection and Protection and Protection and development Rehabilitation Rehabilitation conservation conservation conservation









What will inform the E Zones **Review?**

Policy requirements

Other E Zones Reviews

Technical information

Site inspections

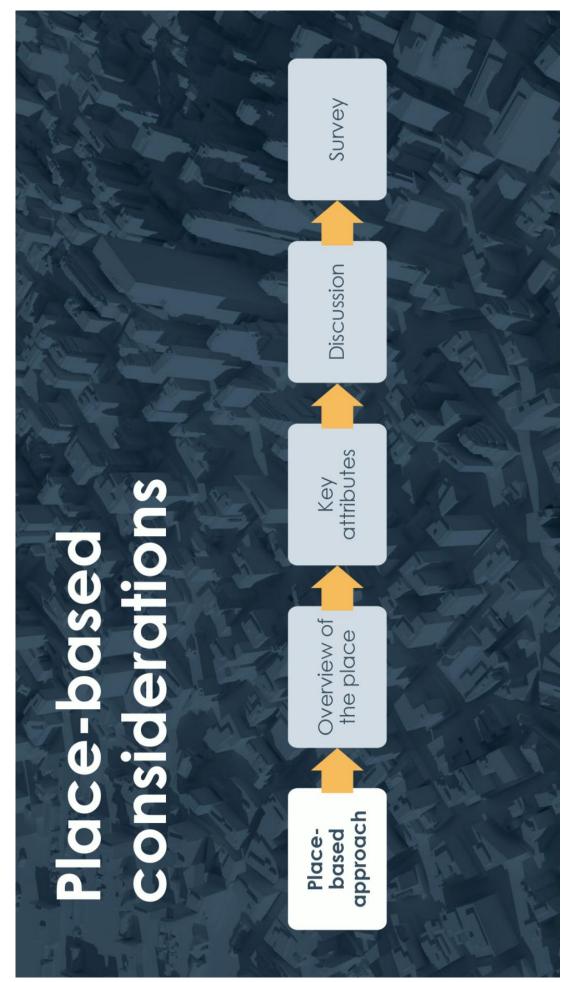
Community feedback



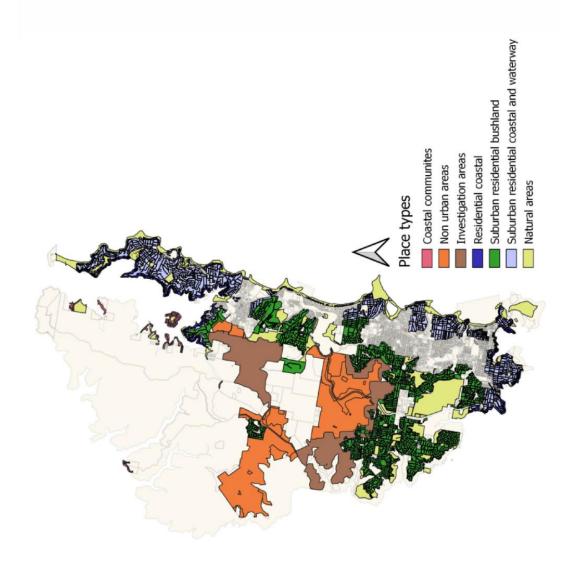


Questions?









Placebased approach



Coastal communities

Low density residential development with 1 to 2 storey single lot dwellings on often steeply sloping sites interspersed with native vegetation

Warringah LEP 2011 -Cottage Point











- Scotland Island
- Great Mackerel Beach Coasters Retreat
- Morning Bay
- Elvina Bay





Uses permitted with consent





Key considerations coastal communities



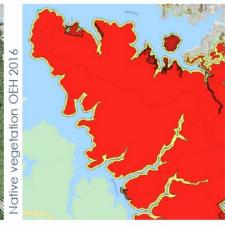




Limited vehicular access or only accessible by foot or boat

Identified as being at risk of landslip and coastal hazards





Northern Beaches Bushfire Prone Land Map, certified 7 August 2020



Survey

https://www.surveymonkey.com/r/QF78V65



Meridian Urban

About you

1. What is your interest in the Environmental Zones Review?

2. To help us better understand your perspective, what suburb is your property located in?



Land uses by category Survey question

One dwelling e.g. dwelling houses

Two dwellings e.g. dual occupancies, secondary dwellings

Low rise multi dwellings e.g. seniors housing, town houses, boarding houses

High rise multi dwellings e.g. residential flat buildings

Tourism e.g. bed and breakfast accommodation, function centres

Recreation e.g. boat sheds, jetties, recreation facilities

Care facilities e.g. child care facilities, respite day care centres, hospitals

Community facilities e.g. schools, churches

Home based businesses e.g. home businesses, home industries

Food and beverage premises e.g. restaurants or cafes

Commercial e.g. commercial premises, health consulting rooms, neighbourhood shops, retail premises

andscaping material supplies, rural supplies, rural workers' dwellings, veterinary hospitals Rural e.g. agriculture, animal boarding or training, farm buildings, plant nurseries,



Environmental values or criteria Survey question

Bushland

Threatened species e.g. penguins, long nosed bandicoot

Riparian corridors along waterways

Wildlife corridors

Tree canopy

High bush fire risk

High coastal hazard risk e.g. erosion, wave impact

Steep slopes

Scenic landscapes of the coast and bushland

Cultural significance e.g. Aboriginal cultural heritage



Coastal communities survey questions

- Cottage Point
- Scotland Island
- Great Mackerel Beach
 - Coasters Retreat
- Morning Bay

Elvina Bay

3. What uses do you think are suitable in coastal communities?

4. For coastal communities, what criteria influenced your thinking the most in the last question?



Legend

E3 E4



Coastal corridor

Warringah LEP 2011 – Collaroy

Clareville and Newport Pittwater LEP 2014 –

Residential land adjoining the coast



 Narrabeen, Collaroy and Collaroy Beach, Manly East, Manly and Fairlight



Mona Vale





Manly LEP 2013 – Fairlight

Balgowlah Avalon Beach, Bilgola Beach, Newport Beach, Whale Beach Newbort Bayview, East and Collaroy South, Heights, Clontarf and Seaforth Point, Church Point, Clareville, Palm







uses permitted with consent



Key considerations · coastal corridor









adjustment including Bilgola Beach, Basin Beach and Parts are subject to coastal hazards such as reduced foundation capacity, wave impact and slope from Narrabeen to Collaroy







Native vegetation OEH 2016



Coastal corridor survey questions

- Higher density residential areas:
- Narrabeen, Collaroy and Collaroy Beach, Manly East, Manly and Fairlight
- Low density residential areas:
- Church Point, Bayview, Newport, Clareville, Palm Beach, Whale Beach, Avalon Beach, Bilgola Beach, Newport East and Collaroy South, Balgowlah Heights, Clontarf and Seaforth
- 9. What uses do you think are suitable in the coastal corridor?

10. For the coastal corridor, what criteria influenced your thinking the most in the last question?

