

# AGENDA

## **COMMUNITY SAFETY COMMITTEE**

Notice is hereby given that a meeting of the Community Safety Committee will be held in the online via TEAMS on

**THURSDAY 18 NOVEMBER 2021**

Beginning at 8am - 10am for the purpose of considering matters included in this agenda.

## Committee Members

|                      |  |
|----------------------|--|
| Cr Michael Regan     | Mayor – Chairperson                                |
| Cr Candy Bingham     | Deputy Mayor                                       |
| Cr Sue Heins         |  |
| Cr Kylie Ferguson    |  |
| Cr Stuart Sprott     |  |
| Jason Falinski MP    | Federal Member for Mackellar                       |
| Zali Steggall OAM MP | Federal Member for Warringah                       |
| Brad Hazzard MP      | State Member for Wakehurst                         |
| James Griffin MP     | State Member for Manly                             |
| Jonathan O’Dea MP    | State Member for Davidson                          |
| Rob Stokes MP        | State Member for Pittwater                         |
| Supt Patrick Sharkey | Northern Beaches Police Area Command               |
| Angela Whitby        | Catholic Care                                      |
| John Kelly           | Community Northern Beaches                         |
| Luisa de Bont        | Community Representative                           |
| Michelle Povah       | Community Representative                           |
| Ray Mathieson        | Community Representative                           |
| Roberta Conroy       | Community Representative                           |
| Stephen Pirovic      | Community Representative                           |
| Michelle Erofeyeff   | Department of Communities and Justice (DCJ)        |
| Christina Franze     | Manly Chamber of Commerce                          |
| Drew Johnson         | Manly Chamber of Commerce                          |
| Trish Bramble        | Manly Warringah Women’s Resource Centre            |
| Melissa Palermo      | NSLHD Health Promotion                             |
| Doug Brooker         | Northern Beaches Liquor Accord                     |
| Tony Hilliger        | Surf Lifesaving Sydney Northern Beaches            |
| Belinda Volkov       | Sydney Drug Education & Counselling Centre (SDECC) |
| Kamal Krishan        | State Transit Authority Northern Region            |

## Council Officer Contacts

|               |  |
|---------------|--|
| Kylie Walshe  | Executive Manager Community, Arts and Culture            |
| Azmeena Kelly | Executive Manager Environmental Compliance               |
| Will Wrathall | Acting Manager, Youth and Community Development          |
| Kath Young    | Community Safety Coordinator                             |
| Helen Askew   | Program Support Officer, Youth and Community Development |

## Visitors

|                    |   |
|--------------------|---|
| Cr Vincent de Luca |   |
| Lynelle Hales      | Chief Executive Officer Sydney North Health Network |

## Quorum

A majority of members plus the Mayor or another Councillor.

**Agenda for a meeting of the Community Safety Committee  
to be held on Thursday 18 November 2021  
in the online via TEAMS  
Commencing at 8am - 10am**

|            |  |          |
|------------|--|----------|
| <b>1.0</b> | <b>ACKNOWLEDGEMENT OF COUNTRY.....</b>   | <b>4</b> |
| <b>2.0</b> | <b>APOLOGIES .....</b>   | <b>4</b> |
| <b>3.0</b> | <b>DISCLOSURES OF INTEREST .....</b>   | <b>4</b> |
| <b>4.0</b> | <b>CONFIRMATION OF MINUTES OF PREVIOUS MEETING</b>                               |          |
| 4.1        | Minutes of Community Safety Committee meeting held 7 October 2021.....           | 4        |
| <b>5.0</b> | <b>ACTIONS UPDATE.....</b>   | <b>5</b> |
| 5.1        | Actions Update (5 min).....  | 5        |
| <b>6.0</b> | <b>AGENDA ITEMS .....</b>  | <b>6</b> |
| 6.1        | Manly Place Plan and Night Time Economy Projects (20 min) .....                  | 6        |
| 6.2        | Police Report - Superintendent Patrick Sharkey (15 min).....                     | 24       |
| 6.3        | Compliance Report (15 min).....  | 25       |
| 6.4        | Community Safety Committee - Issues addressed during Council Term (15 min) ..... | 26       |
| 6.5        | Survey of Community Safety Committee Members (15 min) .....                      | 30       |
| <b>7.0</b> | <b>GENERAL BUSINESS</b>  |          |

**NEXT MEETING TO BE CONFIRMED**

## 1.0 ACKNOWLEDGEMENT OF COUNTRY

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As a sign of respect, Northern Beaches Council acknowledges the traditional custodians of these lands on which we gather and pays respect to Elders past, present and emerging.

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## 2.0 APOLOGIES

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All members are expected to attend the Community Safety Committee meetings or tender their apologies to the Chair or Committee liaison person. If members are unable to attend they may delegate their position to another member of their organisation, with the approval of the Chair.

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## 3.0 DISCLOSURES OF INTEREST

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Members should disclose any "pecuniary" or "non-pecuniary" interests in matters included in the agenda. The [Northern Beaches Council Code of Conduct](#) (the Code) provides guidance on managing conflicts of interests.

A **pecuniary interest** is defined in Section 4 of the Code as:

*A pecuniary interest is an interest that you have in a matter because of a reasonable likelihood or expectation of appreciable financial gain or loss to you or a person referred to in clause 4.3.*

A **non-pecuniary conflict of interest** is defined in Section 5 of the Code as:

*A non-pecuniary conflict of interest exists where a reasonable and informed person would perceive that you could be influenced by a private interest when carrying out your official functions in relation to a matter.*

If you required further information or guidance about disclosing an interest please contact Governance at [councilmeetings@northernbeaches.nsw.gov.au](mailto:councilmeetings@northernbeaches.nsw.gov.au).

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## 4.0 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

### 4.1 MINUTES OF COMMUNITY SAFETY COMMITTEE MEETING HELD 7 OCTOBER 2021

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#### RECOMMENDATION

That the minutes of the Community Safety Committee meeting held 7 October 2021, copies of which were previously circulated to all Members, be confirmed as a true and correct record of the proceedings of that meeting.

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## 5.0 ACTIONS UPDATE

|                          |                                     |
|--------------------------|-------------------------------------|
| <b>ITEM 5.1</b>          | <b>ACTIONS UPDATE (5 MIN)</b>       |
| <b>REPORTING OFFICER</b> | <b>COMMUNITY SAFETY COORDINATOR</b> |
| <b>TRIM FILE REF</b>     | <b>2021/749141</b>                  |
| <b>ATTACHMENTS</b>       | <b>NIL</b>                          |

### ISSUE

To update the Committee on actions arising from previous meetings.

#### 1. MEETING OF 7 OCTOBER 2021

| <b>ITEM NO.</b> | <b>ACTION</b>   | <b>RESPONSIBLE OFFICER</b> | <b>ACTION UPDATE</b> |
|-----------------|---|----------------------------|----------------------|
| 6.3             | The next Compliance Report to the Committee include longitudinal data and be presented in a line graph. | Azmeena Kelly              | 18 November 2021     |
| 6.5             | Survey to be distributed to Committee members for completion and discussion of results at next meeting. | Kath Young                 | Completed            |
| 7.0             | Committee members to note the next meeting has been rescheduled.  | All Committee members      | Completed            |

#### 2. NORTHERN BEACHES POLICE AND COUNCIL OPERATIONAL MEETING

A Police and Council Operational meeting was held on 1 November 2021. Key topics of discussion were:

- Council endorsement of the proposal to re-establish Alcohol Free Zones in Avalon, Church Point, Dee Why, Freshwater, Mona Vale, Newport, Newport Residential and Palm for up to 4 years
- Alcohol Free Zone signage status
- Alcohol related antisocial behaviour reported at East Esplanade Reserve, Freshwater Reserve and Church Point
- Management of Alcohol Prohibited Areas
- Damage to Freshwater Surf Life Saving Club
- Overview of public events scheduled for Remembrance Day, Christmas, New Year's Eve and Australia Day.

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### RECOMMENDATION

That the information be received and noted.

## 6.0 AGENDA ITEMS

|                          |   |
|--------------------------|---|
| <b>ITEM 6.1</b>          | <b>MANLY PLACE PLAN AND NIGHT TIME ECONOMY PROJECTS (20 MIN)</b>  |
| <b>REPORTING OFFICER</b> | <b>MANAGER STRATEGIC AND PLACE PLANNING</b>   |
| <b>TRIM FILE REF</b>     | <b>2021/639074</b>  |
| <b>ATTACHMENTS</b>       | <b>1 Manly Place Plan Study Area and Area of Influence<br/>2 LSPS Priority 26<br/>3 LSPS Priority 30<br/>4 Summarised Project Scope and Tasks</b> |

### ISSUE

To inform the Community Safety Committee of the Manly Place Plan Project and the Night Time Economy Project.

### BACKGROUND

#### Place Planning

Northern Beaches Council is working to create great places that are vibrant, safe, inclusive and sustainable right across the Northern Beaches. We actively undertake place-based planning approaches throughout the Northern Beaches to support the planning, design and management of local town centres.

Place planning is a strategic approach to planning, designing, and managing the physical infrastructure and services around us. A Place Plan establishes a vision for the area and helps allow our places to grow incrementally over time, in line with the needs of our community.

Council's place planning framework focuses on working with the community to develop plans for our places grounded in our residents' connection to local villages and neighbourhoods.

#### Manly Place Plan Project

The Manly Place Plan project formally commenced on 1 July 2021. The objective of this Plan is to deliver a place-based, tactical oriented strategy to address the current and future needs of the Manly Strategic Centre.

The study area for the Manly Place Plan is shown at Attachment 1.

Place planning will involve:

- extensive community engagement activities to canvas the current values and concerns of the community and identify what that they believe Manly should be like in the future, from social, natural, environment, economic and cultural perspectives
- developing an evidence based framework to enhance the physical and social aspects this 'place'
- incorporating all the feedback obtained for other projects, for example the recently exhibited Plan of Management and Masterplan for Ivanhoe Park

- incorporating Council's strategic documents such as the Move Strategy and Action Plans, the LSPS and associated technical studies
- seeking further community opinion on practical ways for the Place Plan to be implemented
- working with the community to address the current and future needs of the Manly strategic centre.

Place Plans sit within a broader strategic planning framework that includes the Greater Sydney Region Plan, North District Plan, Council's Local Strategic Planning Statement Towards 2040 and other local policies such as local environmental plans and development control plans.

The Place Plan centres on public domain improvements and programs that aim to support and build capacity within the local community.

Priority 26 of Council's [Local Strategic Planning Statement, Towards 2040](#) (Attachment 2), Action 26.3 states the intention to:

*Prepare a place plan for Manly and develop LEP and DCP controls to respond to LEP studies, thematic history study, West Esplanade heritage activation plan, destination management plan and night-time economy to balance competing plans.*

Places for People is also a key Community Outcome of Council's Community Strategic Plan, Shape 2028.

#### Manly Night Time Economy Project

The Manly Night Time Economy (NTE) project will provide important input to the Manly Place Plan project.

Priority 30 of the [Local Strategic Planning Statement](#) (Attachment 3), Action 30.3 identifies the need to diversify the Night Time Economy:

*Prepare place plans, precinct plans and activation plans that support social practical and functional activities in the evening and night-time, including:*

- *Manly place plan to respond to alcohol-related violence, anti-social behaviour and tension between competing land uses.*

Local government can influence the Night Time Economy through:

- Planning controls
- Regulation and compliance
- Funding or delivering events
- Availability and quality of public space
- Providing cultural and recreational venues – community centres, libraries, pools, art galleries, theatres
- Marketing and promotion
- Advocating, collaborating and partnerships.

Crime and antisocial behaviour impact negatively on the experience of participants in the Night Time Economy. A safe night time environment attracts a greater diversity of participants and supports an enjoyable experience.

The Night Time Economy project will canvass a range of issues which relate to community safety including:

- Night time trading
- Licensed premises
- Outdoor alcohol restrictions (i.e. Alcohol Free Zones and Alcohol Prohibited Areas)
- Transport and access
- Crime mapping
- Events

### Consultants

A consultant Masterplanner, Ethos Urban, has been engaged to prepare the Manly Place Plan. HillPDA Consulting has been engaged to undertake a Night-Time Economy Study of the Manly Strategic Centre. Targeted stakeholder engagements are a key element for both consultants.

The scope of works for the Masterplanner and Night-Time Economy Study are summarised in Attachment 4. This includes consideration of:

- Alcohol-related crime and anti-social behaviour issues occurring in the Manly Strategic Centre
- Night-time economy activities
- Community safety and crime prevention through the future design of spaces in the Manly Strategic Centre.

### **DISCUSSION**

Liza Cordoba, Manager Strategic and Place Planning will provide a presentation to the Committee to introduce the:

- Manly Place Plan project
- Manly Night Time Economy project

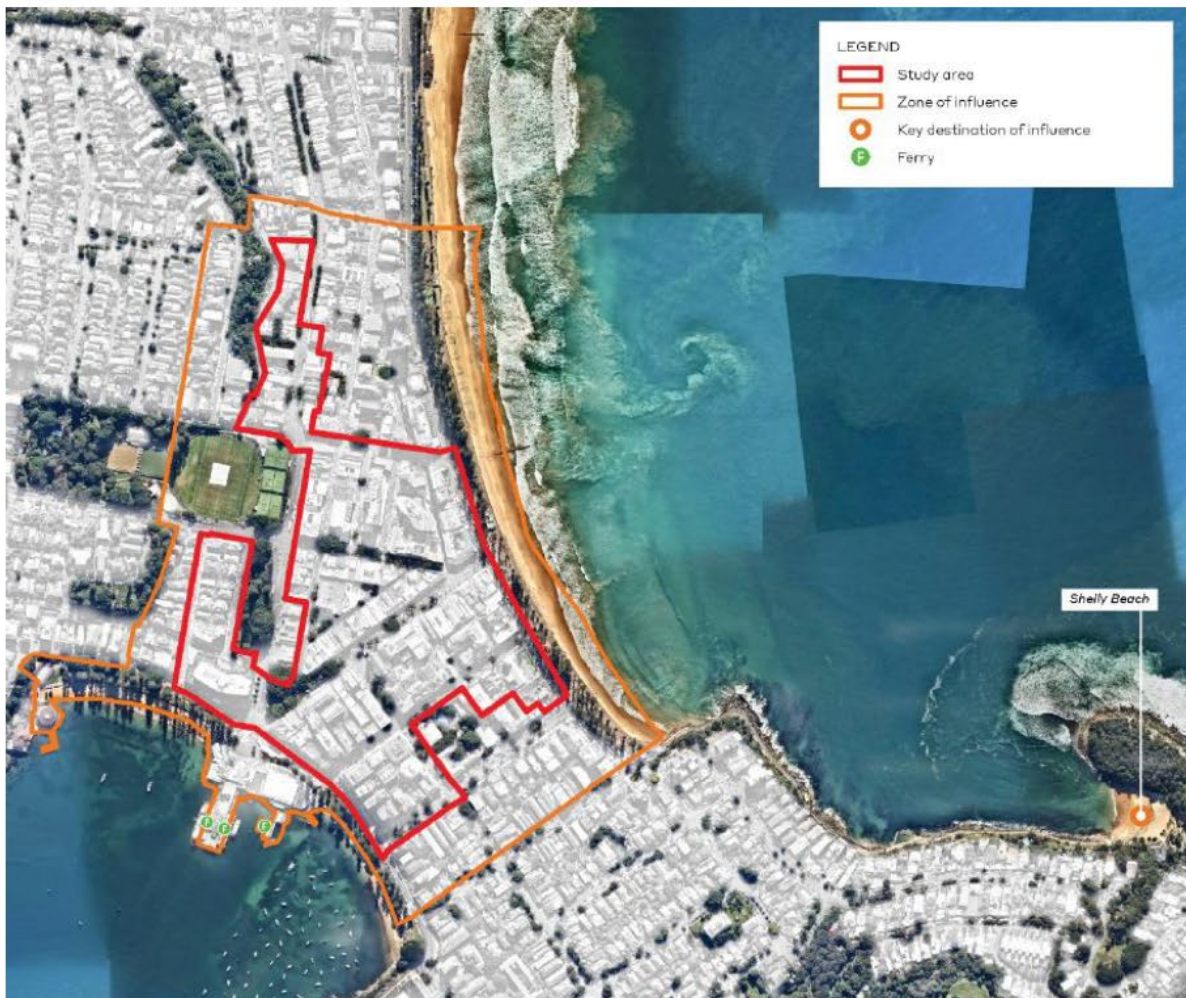
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### **RECOMMENDATION**

That the Committee receive and note the information provided.



Manly Place Plan - Study Area and Area of Influence



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## Priority 26

### Manly as Sydney's premier seaside destination

Manly is characterised by its frontages to the harbour and beach, iconic Norfolk Island pines and older historic buildings and generally low-scale development. The world-famous ocean beach is linked to Manly Cove and East and West Esplanades by The Corso flanked by quaint laneways and heritage buildings. The town centre is bordered by popular foreshore areas that connect to Sydney Harbour National Park at North Head and Cabbage Tree Bay Aquatic Reserve. These elements are evidence of Manly's history and social significance.

The town centre offers cultural, tourist, retail and entertainment uses. It is also a residential and economic centre, supporting the highest population density and the highest proportion of health and education and knowledge-intensive jobs of all of the LGA's centres. Manly has the youngest demographic and is the most culturally diverse of the LGA's centres, supporting mostly professionals and managers.

Manly is an important tourist destination and the LGA's only designated late-night precinct. These uses must be balanced with the needs of Manly's residents and other specialised uses which include the International College of Management Sydney, Manly Art Gallery and Museum (one of 40 regional and public galleries in NSW), Australia's first hospice for young adults, Soldier On (a veterans' rehab centre at North Head) and Royal Far West (a provider of health and education services for country children and their families).

Manly 2015 Master Plan supports a mix of cultural, tourist, retail and entertainment through urban design upgrades to streets, lanes and plazas, including pedestrianising streets. Some of these projects are complete and some are identified as future projects in the Northern Beaches Delivery Program.

People in Manly are the highest users of active and public transport compared to other centres. It offers 20-minute ferry commutes to Sydney CBD, but connections to lower Northern Beaches suburbs are poor. Addressing this will improve access to the rest of the LGA including Warringah Mall, the B-Line, Manly Andrew 'Boy' Charlton Aquatic Centre and sportsgrounds at North Manly, making it easier for people to travel to Manly without a car and reducing demand for parking in the centre. This will be supported by a regional cycling route to Dee Why and improved end-of-trip facilities, such as bike storage.



**Figure 72**  
Illustrative map for Manly town centre

North Head

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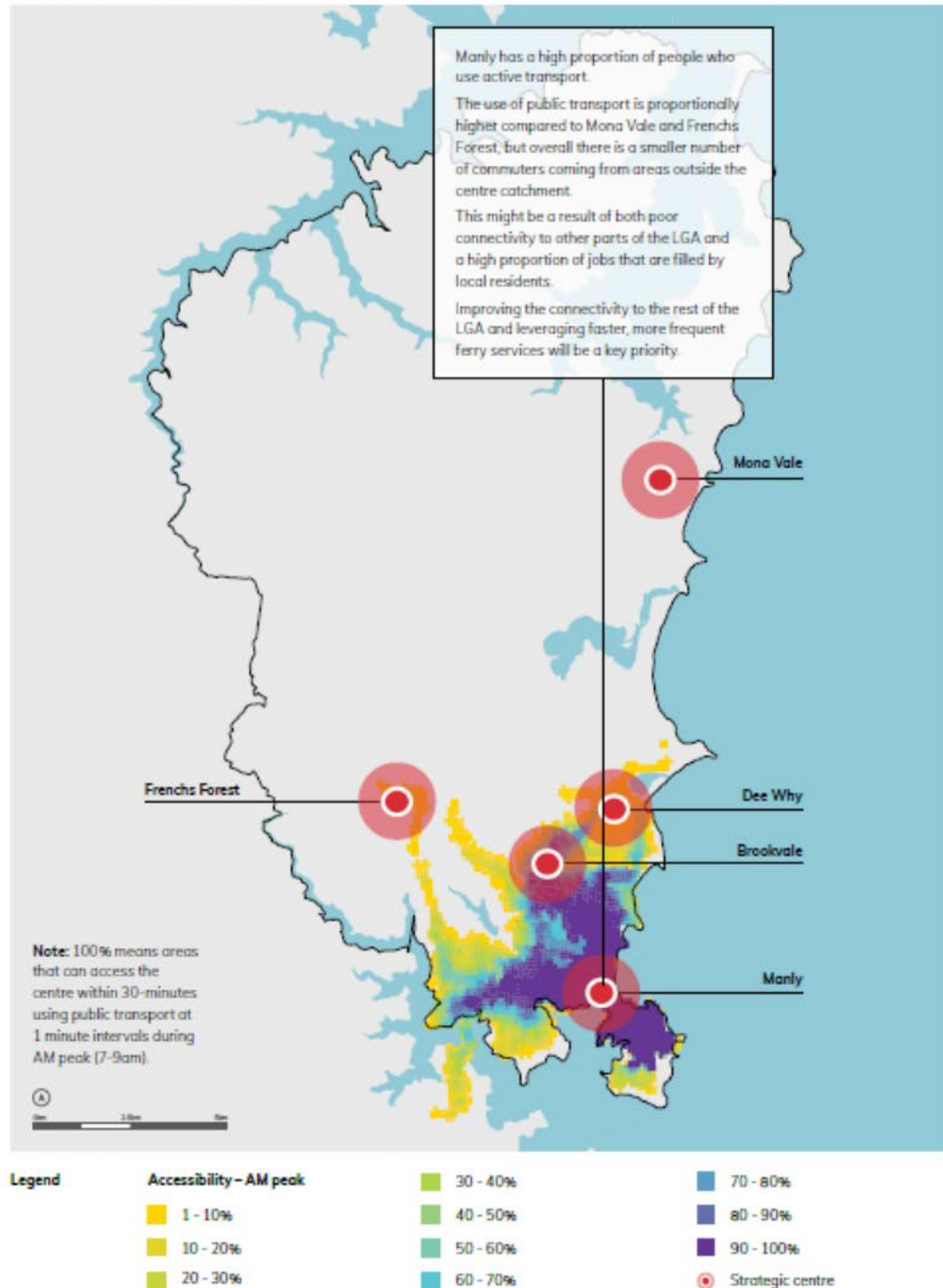


**Note:** Areas designated for types of land uses are indicative and conceptual only.  
Refer to specific mapping, strategies and plans.



The Corso, Manly

174 Map 29  
Manly strategic centre 30-minute catchment<sup>29</sup>



Towards 2040

#### Principles

- Balance competing land uses in Manly to serve the needs of workers, residents and visitors.
- Protect and enhance Manly's character, identity and social significance.
- Balance short-term accommodation for visitors with affordable housing options for residents.
- Maximise sunshine on the beach, harbour and foreshore areas, The Corso and East and West Esplanades.
- Improve public amenity and revitalise Manly's laneways.
- Diversify the night-time economy and minimise conflicts with residential uses.
- Continue Manly's function as a tourism precinct and enhance nature-based tourism opportunities.
- Improve commuter facilities at Manly Wharf and active and public travel to lower Northern Beaches suburbs.
- Encourage spaces and facilities that promote flexible working, local professional employment and innovative start-ups including community spaces, commercial co-working and satellite offices.
- Retain a strong pedestrian-focused core.
- Improve links to North Head and the former Manly Hospital site.

| No.  | Action   | Time | Partner      |
|------|--|------|--------------|
| 26.1 | Prepare a place plan for Manly and develop LEP and DCP controls to respond to LEP studies, thematic history study, West Esplanade heritage activation plan, destination management plan and night-time economy to balance competing uses | S    |              |
| 26.2 | Undertake a heritage review to identify and list buildings and conservation areas with heritage significance and review group listings as part of place planning   | S    | Heritage DPC |
| 26.3 | Facilitate the delivery of the transport projects identified in P19  | S-L  | TfNSW        |
| 26.4 | Plan for future uses for the former Manly Hospital site  | S    | DPIE         |

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### Priority 30

#### A diverse night-time economy

We define the night-time economy as economic activity between 5pm and 4am. It includes bars, clubs, events and restaurants, as well as services such as transport, supermarkets, childcare, gyms, training and education facilities.

In NSW, the night-time economy had a sales turnover of \$38 billion in 2016-17 based on figures from food, drinks and entertainment business, and employment. It represents 8.5% of the economy in NSW and 26% of employment in Australia overall<sup>43</sup>.

time offerings in places that will grow and change – like Dee Why, Brookvale or Frenchs Forest – is fundamental, especially to support shift workers at Northern Beaches Hospital.

The types of night-time activities are changing – from fast-casual dining, eat streets and pop-up food trucks to events, festivals and late-night shopping, or late-night gyms. Diversified night-time activities also avoid reliance on alcohol-focused businesses and can help to address anti-social behaviour in Manly, Mona Vale and Newport.

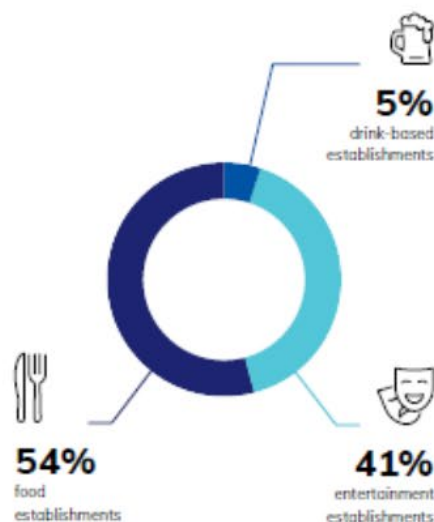
Manly is the only designated **late-night entertainment precinct** in the LGA.

Suburbs such as Forestville, Belrose, Narrabeen, Newport, Killarney Heights, Elanora Heights, Freshwater and Fairlight could be investigated for evening activities, while more diverse night-

We will prepare a night-time economy strategy to manage the economy's sustainable growth while minimising potential land use conflict. This will create flexibility to maximise employment, turnover and tourism benefits while also delivering active and vibrant strategic and local centres. It will identify solutions to facilitate live entertainment, arts, creative and cultural opportunities in appropriate locations.

The strategy will address safety, late-night transport, noise and light pollution and consider established precincts like Manly, seasonal precincts in the northern end of the peninsula, emerging precincts in areas of transformation such as Dee Why and specialised precincts such as the microbrewery cluster at Brookvale. It will include location-specific solutions that cater for all age groups.

**Figure 78**  
Night-time economy  
- Northern Beaches LGA (2016-17)<sup>41</sup>

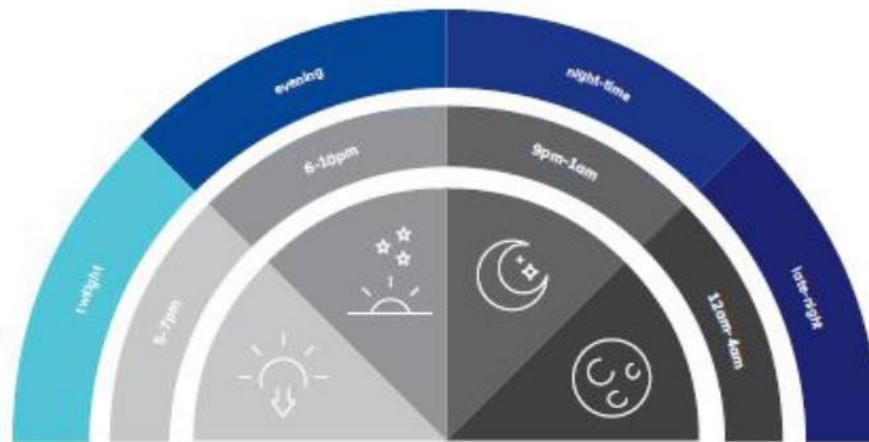


Towards 2040



**Figure 79**  
Night-time economy activity

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Manly Market Lane



Manly Wharf

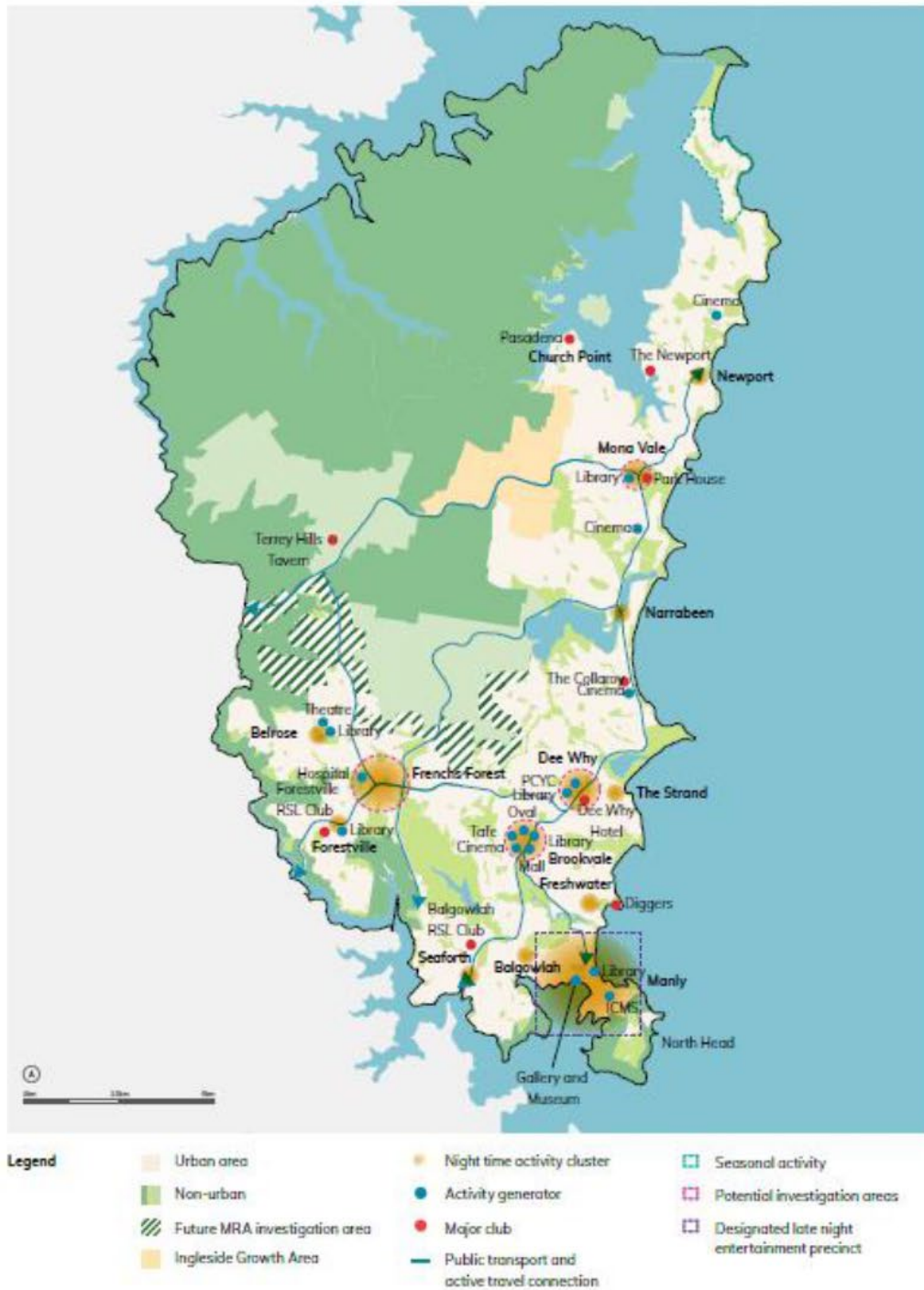


Manly Oval



Manly Market Lane

190 Map 33  
Northern Beaches night-time economy





#### Principles

- Broaden the range of night-time activities and locations.
- Minimise land use conflict and prevent more sensitive uses such as residential from sterilising night-time opportunities in centres.
- Improve late-night public transport to places with night-time activities.
- Increase trading hours for low-impact night-time activities that contribute to a diverse range of night-time activities in appropriate locations.
- Foster a diverse live music culture.

| No.  | Action  | Time | Partner          |
|------|---|------|------------------|
| 30.1 | Prepare a night-time economy strategy that responds to the employment study, economic development plan and destination management plan to broaden the range of night-time activities  | S    | *                |
| 30.2 | Review late-night venue controls in Manly DCP and prepare new location-specific LEP and DCP controls that address late-night venues; the shift towards smaller venues; live music; change agent noise controls; safety; flexible trading hours; and barriers to night-time temporary uses, arts, cultural and creative uses   | S    |                  |
| 30.3 | Prepare place plans, precinct plans and activation plans that support social, practical and functional activities in the evening and night-time, including: <ul style="list-style-type: none"> <li>a. Manly place plan to respond to alcohol-related violence, anti-social behaviour and tension between competing land uses</li> <li>b. Mona Vale place plan to respond to anti-social behaviour</li> <li>c. Frenchs Forest Planned Precinct to help meet the needs of shift workers at Northern Beaches Hospital</li> </ul> | S    | Local businesses |
| 30.4 | Prepare and implement a community safety plan to improve safety and community perceptions   | S    | *                |
| 30.5 | Investigate mechanisms to manage and monitor the night-time economy such as reviewable conditions of consent and approval processes for events on community land and footway dining   | S    |                  |
| 30.6 | Prepare and implement a public transport plan that investigates improved late-night transport and facilitate delivery of the transport projects identified in P19   | S-L  | TfNSW            |

\*NSW Police; Northern Beaches Liquor Accord; Liquor Gaming and Racing; Community Safety Committee.

## SCOPE OF WORKS - MasterPlanner (Ethos Urban)

| Stage 1 – Project Inception                       |  |   |
|---|--|---|
|   | Project Inception Meeting with Council   | confirm the scope, methodology and key deliverables for the project. discuss expectations for the Place Plan and identify key stakeholders.   |
|   | Preparation of Community Engagement Plan   | liaise with Council's project team and engagement officer to in accordance with Council's guidelines and any alternative methods adopted in response to COVID-19.<br><br>Min 2 interactive sessions/workshops allowing for focussed feedback and questions and answers (alternative: innovative digital platform) – consult with Project Working Group (external stakeholder group established by Council)  |
|   | Deliverables   | <i>Inception Meeting</i><br><br><i>Community Engagement Plan (in conjunction with Council's Community Engagement Team)</i>  |
| Stage 2 – Review & Integration                    |  |   |
|   | Desktop review   | Review previous research, the Manly 2015 Master Plan and associated outcomes (including outcomes identified within Council's Delivery Program), key stakeholder submissions on the draft LSPS specific to Manly, and all available reporting associated with the LSPS studies, and other identified Council studies/strategies.<br><br>Purpose - summarise the relevant material, analyses and integrates key findings and recommendations, identifies priority issues and sets a direction to optimise the management of Manly as a strategic centre. The evidence base established by the employment, housing and other relevant technical studies, will underpin the direction formulated for Manly. |
|   | Deliverable  | <i>Stage 2 Report</i>   |
| Stage 3 – Phase 1 Community Engagement Activities |  |   |
|   | Community Engagement Activities (agreed to in Stage 1 and Community Engagement Plan) | 1 workshop with Council Project Working Group (PWG) to inform the Place Plan<br><br>1 workshop – identified stakeholders (?)  |
|   | Deliverable  | <i>Minimum of two workshops including all collateral</i>  |
| Stage 4 – Place Plan Framework                    |  |   |
|   | Place Plan Framework   | Confirm a vision, identify development principles, and collaborate with Council for draft Manly Place Plan. The principles will build upon the research, analysis and visioning work previously undertaken and consideration of public and key stakeholder feedback.  |

|   |  |  |
|---|--|--|
|   |  | Meeting with the HillPDA (Night Time Economy Study) to discuss findings and harmonise the two documents.   |
|   |  | Anticipates that a draft Night Time Economy Study or preliminary findings will be available for inclusion within the Place Plan Framework  |
|   | Key elements of the Draft Place Plan to be developed in this stage                 | <ol style="list-style-type: none"> <li>1 Urban design and land use (including land use/activity precincts, indicative zones and/or additional permitted uses, town centre core or focus of activity, options for key sites).</li> <li>2 Movement (including road network hierarchy and upgrades, transit integration, pedestrian and active transport connectivity, destinations and linkages).</li> <li>3 Environment and public domain (including important places, spaces and environmental assets, and priorities for streetscape and public domain enhancement).</li> </ol> |
|   | <i>Deliverables:</i>   | <i>Place Plan Framework<br/>Meeting with NTE Study Consultant<br/>Progress meeting</i>   |
| <b>Stage 5 – Draft Place Plan Preparation and Feasibility Testing</b>     |  |  |
|   | Feasibility Testing  | Feasibility test of the recommended development controls having regard to market trends, costs, constraints, redevelopment potential, and infrastructure contributions. Testing of feasibility in commercial areas should consider demand and options for flexible floor space. Testing of residential and mixed-use precincts should investigate appropriate percentages of affordable housing and the desirable mix of unit sizes to meet demand in line with demographic change.  |
|   | Draft Place Plan   | Draft Manly Place Plan to manage existing and guide future growth in Manly centre - land use planning and change management framework for the next 20 years; and include findings and recommendations from a final Night Time Economy Study.   |
|   | Deliverables   | <i>Feasibility Testing<br/>Draft Place Plan (Council review)</i>   |
| <b>Stage 6 – Phase 2 Community Engagement and Response to Submissions</b> |  |  |
|   |  | Collateral preparation ahead of Council meeting  |
|   | Draft Place Plan to Council (target meeting 26 Oct 2021)                           | Seek endorsement for public exhibition (min 28-day period)   |
|   | Attendance – engagement activities where required as per Community Engagement Plan | Min 28-day public exhibition period with opportunity for community members to submit comment via conventional methods (including Council's Your Say webpage) once a Place Plan is drafted (2 phases of community engagement)   |

|  |   |   |
|--|---|---|
|  | Deliverables:                                     | <i>Community Engagement collateral</i><br><i>Attendance at relevant briefings and presentation content</i><br><i>Community Engagement Summary Report including findings and recommendations</i> |
|  |   |   |
| <b>Stage 7 – Review, Integration &amp; Preparation of Final Place Plan</b> |   |   |
|  | Final Manly Place Plan for Council (for adoption) | Make any changes to the exhibited draft Place Plan following exhibition process, incorporate input from Council's project team.   |
|  | Deliverables:                                     | <i>Manly Place Plan</i><br><i>Briefing to Councillors and PWG</i><br><i>Attendance at Councillor meeting and Council meeting</i>  |

## SCOPE OF WORKS – NightTime Economy Study (HillPDA)

### Stage 1: Inception

| Task              | Task description  |
|-------------------|---|
| Inception meeting | HillPDA would participate in an inception meeting with relevant Council representatives to: <ul style="list-style-type: none"> <li>Revisit the proposed methodology and project program</li> <li>Discuss the key objectives and outcomes of the ENTE Study</li> <li>Discuss contracts, communication protocols and proposed meetings</li> <li>Confirm integration points with the Place Plan project</li> <li>Confirm community engagement requirements.</li> </ul>   |
| Document review   | HillPDA would undertake an initial review of the following documents, as publicly available or otherwise provided by Council: <ul style="list-style-type: none"> <li>Shape 2028: Northern Beaches Community Strategic Plan (2018)</li> <li>Towards 2040 (2020), Council's Local Strategic Planning Statement</li> <li>Draft Northern Beaches Destination Management Plan (2020)</li> <li>Manly 2015 Master Plan (2015) (including supporting reports)</li> <li>Connected Through Creativity 2029 (2019), Council's Arts and Creativity Strategy</li> <li>The draft Night Time Economy Framework</li> <li>Draft Employment Study</li> <li>Council's Development Control Plan and other relevant policies (e.g. noise compliance, public domain management and planning agreements).</li> </ul> <p>The review would identify opportunities, challenges and information gaps for the preparation of the Manly ENTE Study in light of the adopted Night Time Economy Framework.</p> |
| Project plan      | HillPDA would prepare a plan identifying key deliverables and timing submitted for Council review.  |
| DELIVERABLES      | Project team inception meeting notes<br>Project plan  |

### Stage 2 - Review, research and targeted community engagement

| Task  | Task description  |
|---|---|
| 2.1  Evening centre audit                                   | HillPDA would undertake a centre audit of the Manly Strategic Centre over two evenings (5pm to 11pm). This audit would consider: <ul style="list-style-type: none"> <li>The types and operational hours of businesses contributing to the evening and night time economy</li> <li>Provision and quality of outdoor dining</li> <li>Interactions between private and public space</li> <li>Observations regarding the efficiency of traffic infrastructure</li> <li>Quality and sufficiency of public transport (bus, ferry and taxi)</li> <li>Pedestrian amenity, including permeability and safety</li> <li>Public amenity, including public domain quality and environmental amenity (e.g. noise, visual and odour)</li> <li>Early opportunity analysis.</li> </ul> |
| 2.2  Economic analysis                                      | HillPDA would prepare an economic analysis of the existing ENTE that considers items such as: <ul style="list-style-type: none"> <li>Analysis of land values and rents based on desktop research</li> <li>Employment and business characteristics based on historical Census data and market trends</li> <li>Analysis of vacancy rates (and commentary on potential post-COVID implications)</li> <li>Catchment characteristics including influence of current and future population profile.</li> </ul>  |
| 2.3  Preliminary acoustic assessment and method preparation | EMM's acoustic specialists would consider the applicable standards and guidelines, the approach and outcomes of similar studies and an initial review of nearby sensitive land uses and noise levels. Based on this analysis, a memo would be prepared summarising key findings for inclusion in an opportunity and gap analysis.   |

Targeted Business Survey and Engagement (to gain insight on the evening and night time economy)



|                                      |  |
|--------------------------------------|--|
| Planning control and policy analysis | Informed by the consultation outcomes, we would undertake a critique of the current planning and policy environment that influences the Manly ENTE.  |
| SWOT analysis                        | Based on the document review in Stage 1 and above tasks, HillPDA would prepare a SWOT analysis of the centre's ENTE. The analysis would consider items such as: <ul style="list-style-type: none"> <li>• Council and community goals for the Manly ENTE</li> <li>• Barriers, concerns or issues relating to the current ENTE</li> <li>• Areas for improvement and strengths of ENTE</li> <li>• Known and potential concerns related to changing or intensifying the ENTE.</li> </ul> |
| Presentation of initial findings     | HillPDA would prepare a PowerPoint presentation and memorandum that outline the key findings of HillPDA and EMM and matters to be considered during the drafting of the report. The findings would be presented to Council's Project Steering Committee.   |
| DELIVERABLES                         | Acoustic impacts memorandum<br>Initial findings presentation and memorandum  |

### Stage 3: Draft Manly Evening and Night Time Economy Study

| Task                 | Task description  |
|----------------------|---|
| Prepare draft report | <p>HillPDA would prepare a draft Manly ENTE Study.</p> <ul style="list-style-type: none"> <li>• A summary of the existing policy and regulatory environment surrounding the ENTE, including a synthesis of relevant and existing and previous policy findings (draft from Stage 1)</li> <li>• A summary of the findings from the Stage 2 analysis including: <ul style="list-style-type: none"> <li>– Economic analysis chapter</li> <li>– ENTE audit findings overview chapter</li> <li>– Engagement findings chapter</li> <li>– SWOT analysis chapter</li> </ul> </li> <li>• A ENTE Strategy section including: <ul style="list-style-type: none"> <li>– A clear ENTE vision and guiding principles</li> <li>– Establishment of clear objectives and actions aligning with Council's LSPS, CSP and other policies</li> <li>– Mapping of the study area that expresses the ENTE-vision and potential outcomes for particular areas, as informed by the site audit, consultation and guiding principles</li> <li>– Options for delivering diversity in after hours uses, providing a mix that caters to locals and visitors and expands outside of typical entertainment or alcohol-centred uses</li> <li>– Specific interventions and recommendations that respond to the Stage 2 findings including items as listed below.</li> <li>– Specific recommendations regarding for the LEP, DCP and policy. This may include sample clauses and thresholds (noting these would be informed by the acoustic assessment and Council feedback).</li> </ul> </li> </ul> |

| Task                           | Task description   |
|--------------------------------|--|
|                                | <p>In particular, the draft ENTE Study would consider the:</p> <ul style="list-style-type: none"> <li>• Potential for improving outcomes for outdoor dining, entertainment venues and public art</li> <li>• Existing and preferred mix of businesses, their ability to function within the ENTE and opportunities to provide after-hours 'routine' services to balance entertainment uses</li> <li>• Traffic and public transport recommended improvements and the role of Council and State authorities to provide, support and advocate for those improvements</li> <li>• Suitability of the existing pedestrian network and potential improvements</li> <li>• Public domain amenity</li> <li>• Potential safety issues and opportunities/responsibilities in delivering a safe environment</li> <li>• Potential compliance issues, including recommendations for communicating, implementing and enforcing Council and other requirements</li> <li>• Longer term considerations relating to revitalisation and resilience, in the context of the overarching Place Plan.</li> </ul> |
| Liaise with Place Plan team    | HillPDA would liaise with the Place Plan team to inform the Place Plan Framework and align the documents.  |
| Presentation of draft findings | HillPDA would prepare a PowerPoint presentation to senior Council officers and/or Councillors that summarises the key findings of the draft Manly ENTE Study and Acoustic considerations. Deliver the draft report and respond to one round of consolidated comments.  |
| DELIVERABLES                   | Draft Manly Evening and Night Time Economy Study<br>Draft findings presentation  |

#### Stage 4: Acoustic assessment

| Task                | Task description   |
|---------------------|--|
| Acoustic assessment | <p>EMM would, as informed by the previous stages (and fully detailed in Appendix C):</p> <ul style="list-style-type: none"> <li>Establish the existing environment, including sensitive receivers, likely background noise levels and undertake noise and weather logging</li> <li>Build a 3D model of the study area (as relevant to acoustic mapping) that considers noise generating uses and their impacts, as measured by the relevant guidelines</li> <li>Prepare up to three scenarios for future use mixes, including mitigation requirements</li> <li>Prepare draft and final acoustic assessments, including recommendations.</li> </ul> |
| DELIVERABLES        | Draft (2x) and final acoustic assessments  |

#### Stage 5: Final Manly Evening and Night Time Economy Study

| Task                        | Task description   |
|-----------------------------|--|
| Finalise final draft report | <p>HillPDA would prepare a finalised draft of the Manly ENTE Study based on:</p> <ul style="list-style-type: none"> <li>Incorporation of a single set of comments from the draft ENTE Study</li> <li>Feedback related to the Place Plan regarding actions and recommendations</li> <li>Acoustic assessment findings.</li> </ul> <p>HillPDA would Liaise with Council and the Place Plan consultant to discuss and confirm any significant changes from the draft report resulting from the amendments.</p> |
| DELIVERABLES                | Final Draft Manly ENTE Study   |

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| <b>ITEM 6.2</b>          | <b>POLICE REPORT - SUPERINTENDENT PATRICK SHARKEY<br/>(15 MIN)</b> |
| <b>REPORTING OFFICER</b> | <b>COMMUNITY SAFETY COORDINATOR</b>                                |
| <b>TRIM FILE REF</b>     | <b>2021/749158</b>   |
| <b>ATTACHMENTS</b>       | <b>NIL</b>   |

**ISSUE**

This is a standing item on the agenda for the Northern Beaches Area Commander to brief the Committee on relevant crime and safety issues.

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**RECOMMENDATION**

That the information be received and noted.



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|--------------------------|---|
| <b>ITEM 6.3</b>          | <b>COMPLIANCE REPORT (15 MIN)</b>                 |
| <b>REPORTING OFFICER</b> | <b>EXECUTIVE MANAGER ENVIRONMENTAL COMPLIANCE</b> |
| <b>TRIM FILE REF</b>     | <b>2021/749234</b>                                |
| <b>ATTACHMENTS</b>       | <b>NIL</b>  |

**ISSUE**

This is a standing agenda item for Environmental Compliance to brief the Committee on relevant compliance and regulatory issues.

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**RECOMMENDATION**

That the information be received and noted.

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| <b>ITEM 6.4</b>          | <b>COMMUNITY SAFETY COMMITTEE - ISSUES ADDRESSED DURING COUNCIL TERM (15 MIN)</b> |
| <b>REPORTING OFFICER</b> | <b>EXECUTIVE MANAGER COMMUNITY, ARTS AND CULTURE</b>                              |
| <b>TRIM FILE REF</b>     | <b>2021/757086</b>  |
| <b>ATTACHMENTS</b>       | <b>NIL</b>  |

## ISSUE

As the current Council Term concludes in December, with the Local Government Elections on 4 December 2021. A summary of matters receiving attention from the Committee throughout the Council Term is provided for the information of the Committee.

## BACKGROUND

### Matters receiving ongoing attention from the Committee throughout the Term

The Committee has received briefings and monitored the status of the following matters throughout the course of the Term. The Committee has discussed these matters and advised the development of strategies by Council, local service providers and other stakeholders:

- Policing issues

Northern Beaches Police Area Command have provided ongoing advice to the Committee on reported crime across the Northern Beaches, including crime trends, advice on emerging issues and recommendations for community safety messaging.

- Environmental Compliance

Environmental Compliance has provided ongoing advice to the Committee on compliance issues including the management of companion animals, dog attacks and ranger activity in the management of the alcohol restrictions at East Esplanade Reserve.

- Community Safety Plan

Council has engaged with the Committee in the consultation and development of the Community Safety Plan.

- Alcohol Restricted Areas

The management of alcohol restricted areas across the LGA.

- Suicide Prevention

The Suicide Prevention Working Group was established in 2018 in response to a Coronial Inquest into suicides at North Head and an increasing concern in the community regarding suicide in all demographics, particularly young people.

- COVID-19

During 2020 and 2021, the Committee considered and addressed a number of challenging community safety issues impacting the Northern Beaches community as the result of the COVID-19 pandemic.

## Committee Highlights by Year

The Committee has considered a diverse range of community safety issues across the Northern Beaches throughout the Term.

### In 2018 the Committee:

- Received advice from service providers on the issues facing youth on the Northern Beaches and advised strategies for the management of underage drinking and broader mental health related matters.
- Improved the management of alcohol consumption in public spaces by recommending a consistent method of establishing Alcohol Prohibited Areas.
- Monitored the management of community safety at East Esplanade Reserve Manly at the request of Council, including the development and progression of the East Esplanade Community Safety Management Plan. Strategies were also discussed and implemented in order to address alcohol related antisocial behaviour reported at that location.
- Initiated the Suicide Prevention Working Group sub-committee in response to a Coronial Inquest into suicides at North Head and an increasing concern in the community regarding suicide in all demographics, particularly young people. The Committee monitored the activities of the Working Group and received advice on actions taken to identify gaps in prevention, intervention and postvention support, the conduct of de-escalation strategies training to front-line workers, the development of cliff top prevention strategies and advocacy for the installation of a telecommunications tower at North Head.
- Advised on an application for a grant under the Federal Government Safer Communities Fund for the installation of Vehicle Mitigation strategies in Manly to improve community security
- Monitored the development of the 'More to Manly' Safer Laneways Project funded by the Federal Government Safer Communities Fund which saw increased lighting, public art and CCTV installed around Manly Town Centre to increase community safety and public amenity.
- Assisted the initial development of the Community Safety Plan, advising its scope and framing.

### In 2019 the Committee:

- Noted the results of the Community Safety Survey and continued to monitor and advise the development of the Community Safety Plan.
- Raised concerns about passenger safety and the impact of changes to public buses with Sydney Buses, Transport for NSW and received a report on Schools Road Safety Audits.
- Received updates from a range of service providers regarding a range of community safety related issues including a presentation by Manly Warringah Women's Resource Centre on services available to the community and information on current activity and challenges relating to rough sleeping in public spaces.
- Noted a discussion paper for the Special Commission Inquiry into the drug "Ice", established a working group to consider its recommendations and made a submission to the Special Commission.
- Made representations to State Government, local MPs and the Attorney General regarding the need for strengthened legislation and stricter controls over access to Nitrous Oxide. The Attorney General shared the Committee's concern and referred the matter for further examination.

- Received research and a report from Northern Sydney Local Health District regarding the Online Supply of Alcohol. The Committee forwarding correspondence to local State MPs in support of the report recommendations.
- Monitored the progress of the Suicide Prevention Working Group and noted a briefing regarding action being taken by the Local Drug Action Team to address local drug and alcohol related suicides.
- Received a report from Northern Beaches Liquor Accord outlining a range of initiatives being implemented to reduce underage drinking, fake IDs, and alcohol related problems in and around licensed premises.
- Initiated a Housing and Homelessness Forum to identify gaps, discuss housing needs and envision future best practice for housing options. The resulting discussion paper was received and its recommendations considered, resulting in the establishment of the Northern Beaches Housing and Homelessness Interagency and accompanying Case Coordination Group.
- Received the outcomes of the Mental Health Summit.
- Secured \$800,000 Federal and Council funding for installation of bollards around Manly Wharf and the entrance to the Corso, Manly.
- Supported the installation of lighting as part of the Lagoon Park Landscape Plan.
- Completed the More to Manly Safer Laneways Project.
- Considered the safe use of the Newport 'Portside' Space.

In 2020 the Committee:

- Endorsed a submission to the NSW Parliament Legislative Assembly Inquiry into the Protocol for Homeless People in Public Places and received a report on the Northern Beaches Homeless Street Count.
- Received updates on the Northern Beaches Suicide Response.
- Advised Council of the impact of COVID-19 on the Northern Beaches community and service providers and identified emerging issues of concern needing action/support.
- Received a presentation outlining an increase in reported illicit drug use during COVID-19, including among youth.
- Received a presentation from Northern Sydney Local Health District on the Women and Alcohol Project, a Northern Beaches Study.
- Advised on Council's Jump Rock Safety Review.
- Noted Council's draft Public Space Vision and Design Guidelines, particularly as they relate to Crime Prevention through Environmental Design principles.
- Supported a Community Medical Waste Collection Program Trial.
- Provided input on safety considerations for the Urban Night Sky Place Proposal for Palm Beach.
- Continued to monitor and advise the development of the Community Safety Plan.
- Received a briefing on the Better Together Social Sustainability Strategy and provided feedback on the issues raised.

In 2021, the Committee:

- Continued to keep informed about the impact of COVID-19 on the Northern Beaches community, and to provide advice to Council on emerging issues.
- Received advice on issues impacting youth across the Northern Beaches and the impact of Public Health Order restrictions, closure of schools and recreation facilities on mental health. The Committee considered the availability of services and programs in support of young people and their safety.
- Considered the significant impact of restrictions of business operations and employees, the supports and policy and process amendments being implemented to assist businesses to operate, and opportunities for change over the long term.
- Received advice from local service providers on an unreported increase in domestic violence during lockdowns and the impact of COVID-19 on the availability of services and housing for victims of domestic violence. The Committee received presentations regarding programs for offenders and victims of family and domestic violence and discussed the need to consider expansion of available housing options.
- Received a presentation on safety issues impacting seniors across the Northern Beaches, including the impact of COVID-19 on health, safety and wellbeing of seniors and services available for support.
- Received briefings on the impact of COVID-19 on the health of Northern Beaches residents including the progress of the COVID-19 vaccine rollout across the LGA. Considered emerging issues, heightened by community stress during the pandemic, including emerging issues and locations of crime and alcohol related antisocial behaviour.
- Received advice on the Homeless Street Count 2021 and considered the impact of COVID-19 on people experiencing homelessness.
- Continued to receive briefings and advise Council's development of strategic and operational planning related to community safety including the Better Together Social Sustainability Strategy and the Community Safety Plan 2021-2026 adopted by Council on 28 September 2021.
- Received updates and provided advice to Council on proposals to re-establish 14 Alcohol Free Zones throughout the Northern Beaches and received a briefing on the management of Alcohol Prohibited Areas.
- Received a presentation on the Manly Place Plan project and Night Time Economy project.

**DISCUSSION**

Council would like to thank Community Safety Committee members for their contribution to the safety of those who live, work and visit the Northern Beaches. The Committee has made a significant contribution to understanding, influencing, communicating and impacting a wide range of community safety issues. The Committee has continued to meet during the COVID-19 pandemic and has ensured that ongoing and emerging community safety issues have continued to receive professional and timely attention during difficult times.

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**RECOMMENDATION**

That the Committee receive and note the information provided and the appreciation of Council.

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|--------------------------|--|
| <b>ITEM 6.5</b>          | <b>SURVEY OF COMMUNITY SAFETY COMMITTEE MEMBERS<br/>(15 MIN)</b> |
| <b>REPORTING OFFICER</b> | <b>COMMUNITY SAFETY COORDINATOR</b>                              |
| <b>TRIM FILE REF</b>     | <b>2021/749382</b>   |
| <b>ATTACHMENTS</b>       | <b>NIL</b>   |

## ISSUE

To provide a summary of feedback received in the Community Safety Committee Survey.

## BACKGROUND

With the Local Government Elections scheduled for 4 December 2021, the Community Safety Committee is nearing the end of its current Term.

In October 2021, Community Safety Committee members were invited to respond to a survey with the intention to:

- reflect on the achievements of the Committee over the Term
- reflect against the Committee Terms of Reference
- consider any challenges that have arisen during the Term
- identify opportunities/recommendations moving forward.

## DISCUSSION

A summary of feedback received will be presented to the Committee, with opportunity for discussion.

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## RECOMMENDATION

That the Committee receive and note the information provided.